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Should Courts Deduct Non-legal Sanctions From Damages?

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Should Courts Deduct Non-legal Sanctions from Damages?

(Forthcoming <u>Journal of Legal Studies</u> (June 2001))

by

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Abstract

When legal and social norms regulate the same behavior, an act can trigger both legal and non-legal sanctions. Should courts deduct the non-legal sanction suffered by the wrongdoer from damages owed to the victim? We provide the answer for a legal system that seeks to minimize social costs. Non-legal sanctions typically harm the wrongdoer and benefit other people. In *principle*, courts should avoid over-deterring wrongdoers by deducting the *benefit* of the non-legal sanction from compensatory damages. In *practice*, instead of deducting the benefit of the non-legal sanction to other people, courts should deduct the *burden* on the wrongdoer. Deducting the burden of the non-legal sanction from compensatory damages typically improves the incentives of wrongdoers and victims. We make practical suggestions for courts to implement our proposal that would significantly reduce damages in torts and contracts.

Should Courts Deduct Non-legal Sanctions from Damages?

Robert Cooter and Ariel Porat*

Social and legal norms often regulate the same behavior. A person who violates a social norm, whom we call the "wrongdoer," may suffer a non-legal sanction. The person harmed by the wrong, whom we call the "victim," may sue the wrongdoer for damages. The suit is usually in torts or contracts, but it can occur in any body of liability law where social and legal norms align. Thus the total sanction suffered by the wrongdoer equals the non-legal sanction plus damages. This situation poses a question that apparently remains unexplored in legal theory. Courts typically try to set damages at the level required to compensate the victim. Should courts deduct the non-legal sanction suffered by the wrongdoer from compensary damages owed to the victim? We provide the answer for a legal system that seeks to minimize social costs.

When legal and social norms align, the wrong committed by the defendant harms the plaintiff and triggers non-legal sanctions that harm the wrongdoer. Besides harming the wrongdoer, non-legal sanctions typically benefit other people by informing, protecting, or transferring business to them. To illustrate, damaging the wrongdoer's

Aviv, and an anonymous referee.

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The growing literature on social norms has largely overlooked the interaction between damages and non-legal sanctions. For an exception that considers this interaction *see* Lisa Bernstein, "Private Commercial Law in the Cotton Industry: Value Creation Through Rules, Norms, and Institutions" 98 *Mich. L. Rev.* 0000 (2000). For a discussion of the differences in the incentives of legal and non-legal sanctions for breach of contract, see David Charny, "Nonlegal Sanctions in Commercial Relationships" 104 *Harv. L. Rev.* 375, 400-3 (1990). For the relationship between criminal punishment and non-legal sanctions, see Dan Kahan and Eric Posner, "Shaming White-Collar Criminals: A Proposal for Reform of the Federal Sentencing Guidelines," 42 J. Law & Economics 365 (1999).

reputation alerts potential victims to avoid him, boycotting a wrongdoer may transfer business to his competitors, and these non-legal sanctions protect potential victims by deterring other wrongdoers.

In simple economic models of liability, incentives are best when the damages equal the net social costs of the act that triggered liability. This is true in almost all models of strict liability rules and most models of negligence rules. By focusing on the most important elements social costs, we reduce a long list to the sum of these three elements:

- (1) plaintiff's harm from the wrong, plus
- (2) defendant's harm from the non-legal sanctions, minus
- (3) other peoples' benefit from the non-legal sanctions.

This paper considers in detail whether wrongdoers internalize each of the three elements. Now we summarize the conclusions.

Liability for compensatory damages ideally makes the wrongdoer internalize the plaintiff's harm. Consequently, liability law ideally causes the internalization of the first element. Turning to the second element, the wrongdoer inevitably bears the harm that he suffers from the non-legal sanctions. Consequently, the nature of the non-legal sanction causes the wrongdoer to internalize the second element. The third element, however, creates a problem for wrongdoer's incentives. The wrongdoer typically externalizes the benefits to other people caused by bringing the non-legal sanctions on himself. Externalization of the third element over-deters unintentional wrongdoing.

To avoid over-deterrence, the state could subsidize wrongdoers. A more practical alternative is for courts to reduce the wrongdoer's liability. We will argue that courts should award compensatory damages minus the benefits of the non-legal sanction. We call this damage measure "ideal net damages" because damages computed in this way are ideal for wrongdoers' incentives. Courts should award ideal net damages in the typical case where non-legal sanctions benefit other people. Courts should award compensatory damages only in the atypical case where the non-legal sanctions are a deadweight loss that does not benefit anyone.

After analyzing wrongdoers' incentives, we next consider victims' incentives. Victims can typically reduce the expected harm from accidents, breach of contract, and

nuisances.² Compensatory damages typically erode victims' incentives to reduce expected harm. Unlike damages, however, non-legal sanctions typically do not compensate victims.³ By substituting non-legal sanctions for damages, courts can improve victims' incentives to avoid harm. If courts must award damages to victims, then a reduction in their amount typically improves victims' incentives. Consequently, deducting the benefit of the non-legal sanction from compensatory damages typically improves victims' incentives.

Having made these theoretical arguments about injurers' and victims' incentives, we turn to a practical issue. Courts that attempt to minimize social costs by awarding ideal net damages will sometimes have difficulty determining the extent of the benefits of the non-legal sanction. We will argue that instead of deducting *benefits* from the compensatory damages owed to the victim, practical considerations commend courts to deduct the *burden* of the non-legal sanction on the wrongdoer. We call this damage measure *practical net damages*. Implementing this proposal, which makes modest demands on courts, would significantly reduce the damages awarded in many cases.

In principle, social efficiency in contracts or torts requires eliminating all externalities by adjusting damages for third party effects. The difference between non-legal sanctions and other externalities is practical rather than theoretical. Third party effects in most cases are small, unmeasurable, or the benefits and costs offset each other. In addition, third party effects are episodic. We will show, however, that the third party effects of non-legal sanctions are large, measurable, not offsetting, and endemic. For these reasons, courts should deduct the burden of non-legal sanctions from damages, even though courts should not attempt to deduct third party effects in most other cases.

The preceding analysis assumes that courts do not influence non-legal sanctions, except possibly by announcing liability. Next we assume that courts can influence the form and size of non-legal sanctions. We conclude that courts should try to substitute

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Robert Cooter, "Unity in Torts, Contracts and Property: The Model of Precaution" 73 *Calif. L. Rev.* 1 (1985).

See Ariel Porat, "Enforcing Contracts in Dysfunctional Legal Systems: The Close Relationship Between Public and Private Orders" Forthcoming 98 Mich. L. Rev. 0000 (2000).

sanctions that create or transfer value for sanctions that destroy value. We also conclude that, under certain conditions, courts should substitute non-legal sanctions for legal sanctions to improve the incentives of victims.

A mathematical appendix proves our general propositions.

Wrongdoer's Incentives When Non-legal Sanctions Are Dead-weight Losses

We begin with some examples in which non-legal sanctions are dead-weight losses.

<u>Example 1</u>: A man who owns a small company flirts with a female employee. He mistakes her politeness for encouragement and, consequently, acts unreasonably. In law his unreasonable act is the tort of sexual harassment, but not a crime. As news of the event spreads, the owner's friends and associates become angry with him. The owner suffers a loss of reputation that he values at \$25. The owner's loss of reputation does not benefit anyone. The employee sues and the court finds that damages of \$100 will perfectly compensate the victim. Should the court award damages of \$100 or \$75?

<u>Example 2</u>: A company aggressively interprets a contract with a supplier and eventually breaches. When the supplier sues, the court finds that damages of \$100 will perfectly compensate the victim for breach. Although consumers who buy from the company are not at risk, the news of the court's finding makes some of them angry and they boycott the company, which causes it to lose \$25 in profits. The market is so competitive that the boycott does not measurably harm consumers or benefit other sellers. Should the court award damages of \$100 or \$75?

If the law's goal is compensating victims, then damages should equal \$100 in both examples. Alternatively, if the law's goal is deterring wrongdoers, then damages of \$100 deter more than damages of \$75. The economic analysis of private law, however, typically regards compensating victims or deterring wrongdoers as instrumental goals, behind which lies the ultimate goal of minimizing social costs. To minimize social costs, the wrongdoer should typically internalize the harm that he caused. In Example 1, the owner caused \$100 of harm to the employee and \$25 of harm to himself from loss of reputation. In Example 2, the company caused \$100 of harm to the supplier and \$25 of harm to itself from the boycott. By setting damages equal to \$100 in both cases, the wrongdoer will face a total sanction of \$125, which equals the

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We have these specific assumptions in mind: Consumers can shift costlessly to other sellers who continue earning zero profits, but the wrongdoer suffers a loss of reputation that raises its selling costs.

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total harm that he caused. Consequently, efficient deterrence requires the court to award perfectly compensatory damages in both cases, which equal \$100.

Now we will formulate the conclusion of Example 1 and 2 more abstractly. Over the years, the economic analysis of law has developed simplified models of torts and contracts. Standard assumptions for beginning an analysis include risk neutrality, zero litigation costs, no enforcement errors, one-shot transactions between the parties, and no "contracting around" the legal rule of liability. (It is relatively easy to determine whether a mathematical model makes a particular assumption and it is relatively hard to think of *all* the assumptions that a mathematical model makes.) Wel also assume that potential injurers and victims have the necessary information about damages and non-legal sanctions to respond to them. Thus we assume that the employer in Example 1 who takes a risk and loses when flirting makes no mistake about foreseeing future sanctions. Under assumptions such as these, equating the wrongdoer's total sanction with the victim's loss internalizes the harm caused by the wrongdoer, so the wrongdoer has incentives to minimize social costs.

Two assumptions are especially significant in Examples 1 and 2. First, we assume that the court set damages but does not influence the non-legal sanction. Second, in Example 1 we assume that loss of reputation harms the owner without affecting anyone else. Shunning, shaming, criticizing, or disesteeming always harms someone and sometimes does not affect anyone else very much. For purposes of analysis we assume in Example 1 that no one else is affected at all. Similarly, in Example 2 we assume that the boycott harms the defendant without affecting anyone else. In both examples, the non-legal sanction destroys value rather than transferring or creating it.

Later we relax these assumptions, but now we can formulate our general conclusion from these two examples.

<u>Proposition 1</u>: Assume that non-legal sanctions are a dead-weight loss. Under standard assumptions, the wrongdoer has efficient incentives to avoid causing harm when damages perfectly compensate the victim.

According to Proposition 1, the goal of compensating victims aligns with the goal of deterring wrongdoers when the non-legal sanction is a dead-weight loss. The next section changes this assumption and brings these goals into conflict.

Wrongdoer's Incentives When Non-legal Sanctions Transfer or Create Value

We now consider the possibility that wrongdoing benefits some people other than the wrongdoer, especially by triggering a non-legal sanction. In principle, every kind of benefit or cost is relevant when minimizing net social costs. In practice, courts may restrict consideration to the most important elements, as when they apply the doctrine of "proximate cause" to remove remote harms from damages. Without empirical research, no one can say in advance whether to include or exclude a particular element of cost from the court's inquiry. To keep the analysis manageable, we make our best guess for the typical case and reduce a long list of benefits and costs caused by non-legal sanctions to three, which we illustrate by modifying our examples. First, the non-legal sanction may convey *information* about the wrongdoer that enables potential victims to escape injury. To illustrate, the owner's loss of reputation in Example 1 may alert potential victims of sexual harassment to avoid him. In this example, conveying the information that the wrongdoer violated the norm is the nonlegal sanction (loss of reputation). Similarly, the news that the company in Example 2 aggressively interpreted a contract and breached it may enable other suppliers to avoid becoming victims. In this example, conveying the information that the wrongdoer violated the norm *causes* a non-legal sanction (boycott).

Second, the non-legal sanction may *advantage competitors* of the wrongdoer. To illustrate, with a small change in assumptions, the consumer boycott in Example 2 that harms the defendant might benefit a competitor. Similarly, if the owner in Example 1 competes with others for social status, then decreasing his social status by shunning, shaming, criticizing, or disesteeming may increase other peoples' social status. In general, non-legal sanctions often convey advantages on the wrongdoer's economic and social competitors.

Third, the imposition of a non-legal sanction in a particular case may *deter* the wrongdoer or other potential wrongdoers from causing future injuries. Potential victims of sexual harassment in Example 1 may benefit because the owner's loss of reputation deters other people from committing sexual harassment, and potential suppliers of the company in Example 2 may benefit because the boycott deters other companies from cheating on contracts.

Sanctions deter in two different ways. A norm is sometimes defined as an obligation backed by a sanction. A perfectly informed decision maker knows the probability and magnitude of the sanction. When a general practice determines the expected sanction faced by a wrongdoer, the news that a particular wrongdoer has been sanctioned usually confirms the general practice. Confirming a general practice modestly increases its credibility, so deterrence increases modestly. In general, if potential wrongdoers believe that wrongdoing will be sanctioned as part of a general practice, then a particular person who brings a sanction on himself by doing wrong contributes modestly to deterring others.

In reality, however, people have imperfect information about general practices, and non-legal sanctions may be more personal than general. Given these facts, publicizing someone's punishment, especially someone who is well known, can significantly change beliefs about the probability and magnitude of a sanction. Similarly, many psychological studies show that people especially respond to risks that materialize in concrete cases ("availability heuristic"). Publicizing someone's punishment can raise its salience in the minds of potential wrongdoers. For these reasons, non-legal sanctions applied to a particular person, without any change in general practices, can significantly deter wrongdoing. In general, the deterrence effect of the non-legal sanction that a wrongdoer brings on himself, which may be modest or significant, counts as a *benefit* caused by his wrongdoing.⁵

We distinguished three types of benefit that can result when wrongdoing triggers a non-legal sanction: transmitting information to potential victims, creating an advantage for the wrongdoer's competitors, and deterring future wrongdoing. These benefits are "external" in the sense that they accrue to people other than the wrongdoer. To illustrate each type, we will modify the preceding examples.

Example 3: The man who owns a small company flirts with a female employee. He mistakes her politeness for encouragement and, consequently, acts unreasonably. In law his unreasonable act is the tort of sexual harassment, but not a crime. As news of the event spreads, the owner suffers a loss of reputation that he values at \$25. The owner's loss of reputation enables potential victims of his future misbehavior to avoid other uncompensated harms worth \$40. The employee sues and the court

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Note that a non-legal sanction could cause over-deterrence, which would count as a cost rather than a benefit.

finds that damages of \$100 will perfectly compensate the victim. Should the court award damages of \$100, \$75, or \$60?

To minimize social costs, the wrongdoer should typically internalize the net costs that he imposed on others. In Example 3, the wrongdoer caused harm of \$100 to the employee, and the non-legal sanction that he brought on himself caused a loss of \$25 to himself, for a total cost of \$125. However, the non-legal sanction caused a benefit of \$40 to others, so the net cost of his wrongdoing equals \$85. Efficient incentives require the sum of the non-legal and legal sanctions to equal \$85. Since the wrongdoer suffers a non-legal sanction of \$25, the costs that remain externalized after the non-legal sanction equal \$60. Consequently, efficient incentives for the wrongdoer require the court to award damages of \$60.

To arrive at damages of \$60 by a shorter route, apply the general principle that efficient deterrence requires the court to set damages equal to the victim's harm (\$100) minus the benefit to others (\$40). By setting damages equal to \$60, the court will cause the wrongdoer to internalize the external cost of his wrongdoing, whereas setting damages equal to \$75 or \$100 will over-deter.

Setting damages above \$60 will over-deter potential injurers. In this case, over-deterrence implies excessive precaution when flirting. The risk involves in flirting, which is an important social activity that presumably benefits the people who practice it, should not be increased above the level that minimizes social costs.

Having illustrated how non-legal sanctions convey beneficial information, we modify Example 2 to illustrate how non-legal sanctions can benefit competitors of the wrongdoer.

Example 4: A company aggressively interprets a contract with a supplier and eventually breaches. When the supplier sues, the court finds that damages of \$100 will perfectly compensate the victim for breach. Although consumers who buy from the company are not at risk, the news of the court's finding makes some of them angry and they boycott the company, which causes it to lose \$25 in profits and its competitors to gain \$25 in profits. Should the court award damages of \$100 or \$75?

To find the answer, apply the general principle that efficient deterrence requires the court to set damages equal to the victim's harm (\$100) minus the benefit to others (\$25).⁶ Thus the court should ideally award net damages, which equal \$75. Awarding damages of \$100 rather than \$75 would over-deter by prompting excessive precaution in contracts.

Example 3 illustrates how non-legal sanctions convey beneficial information, and Example 4 illustrates how non-legal sanctions transfer value to competitors. Next we modify Example 4 to illustrate how non-legal sanctions deter.

Example 5: A company aggressively interprets a contract with a supplier and eventually breaches. When the supplier sues, the court finds that damages of \$100 will perfectly compensate the victim for breach. Although consumers who buy from the company are not at risk, the news of the court's finding makes some of them angry and they boycott the company, which causes it to lose \$25 in profits. and its competitors gain \$25 in profits. That fact that many consumers boycott sharp dealers has faded from the minds of some industry executives. Vivid reports of the boycott revive the memory and deter some executives from sharp dealing. If they had dealt sharply, they would have gained \$5 and imposed a cost of \$20 on their victims, for a net social loss of \$15. Should the court award damages of \$100, \$75, \$60, or some other number?

Applying the formula "damages equal victim's harm minus net benefits of the non-legal sanction" to Example 5. Thus the court should deduct the value of the transfer (\$25) and deterrence (\$15) caused by the non-legal sanction from the harm of \$100 suffered by the plaintiff, thus yielding damages of \$60.

Here is a longer explanation of the calculation. In Example 5, the defendant caused harm of \$100 to the plaintiff, provoked a boycott that transferred \$25 to the defendant's competitors, and deterred wrongdoing whose net social cost is \$15. Thus the net harm caused by the defendant's wrongdoing equals \$85. Efficient incentives require the sum of the non-legal and legal sanctions to equal \$85. The non-legal sanction (boycott) costs the company \$25, so damages should equal \$60. (Notice that,

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impose damages of \$75.

Here is a more complete calculation that reaches the same conclusion. In Example 4, the wrongdoer caused harm of \$100 to the plaintiff, the boycott cost the wrongdoer \$25, and the boycott benefited the wrongdoer's competitors by \$25. Thus the net social cost equals \$100. The wrongdoer internalizes the \$25 cost of the boycott. Efficiency incentives require the wrongdoer to internalize another \$75 in social costs, which is accomplished if the court should

contrary to the usual multiplier models, imperfect compensation of future victims by courts *lowers* the damages owed by the defendant in this case.⁷)

As mentioned, the growing literature on social norms has not discussed the question of whether or not to deduct non-legal sanctions from damages. The literature on antitrust law, however, discusses a problem similar to the transfer of business in Example 5. An antitrust violator often transfers profits from competitors to himself. The social cost of the antitrust violation equals the harm suffered by the victim less value transferred to the violator. In general, optimal deterrence ideally requires the court to deduct from compensatory damages the value transferred to the violator. ⁸

Now we can state the generalization underlying all five examples with the help of some notation. A wrongdoer often brings a non-legal sanction on himself. The *burden*, which we denote s_n , is the cost imposed on the wrongdoer by the non-legal sanction. (We will not discuss cases where, instead of imposing a burden, the non-legal sanction creates a net *benefit* for the wrongdoer.⁹) In addition to the burden s_n , the non-legal sanction may cause the *transfer* of value from the wrongdoer to other people, which we denote t. The non-legal sanction may also *create* or *destroy* value for people other than the wrongdoer, which we denote v. The net social cost of the non-legal sanction equals s_n -t-v.

Each dollar in cost that the non-legal sanction imposes on the wrongdoer creates benefits for others. Let r denote this *rate* at which the non-legal sanction creates benefits for people other than the wrongdoer: $r = (t+v)/s_n$. If the non-legal sanction is a deadweight loss, then r=0. If the non-legal sanction is a pure transfer from the wrongdoer to others, then r=1. If the burden of the non-legal sanction on the wrongdoer

⁷ For example, if future sharp dealing caused the uncompensated harm to increase from \$20 to \$25, then ideal net damages would fall from \$60 to \$55. This result occurs because the increase in uncompensated harm increases the gain from deterrence that occurs when committing the wrong triggers the non-legal sanction. If, however, the uncompensated harm in future cases were linked to damages in this case, then the calculation requires another term to represent this effect. Many papers on tort law compute the adjustment in damages required when enforcement error allows some future wrongdoers to escape legal liability. See for example Craswell, R. (1999). "Deterrence and Damages: The Multiplier Principle and its Alternatives." Michigan Law Review 97: 2185-2238.

William M. Landes, "Optimal Sanctions for Antitrust Violations" 50 U. Chi. L. Rev. 652 (1983).

To illustrate, the non-legal sanction may benefit the wrongdoer when the wrongdoer's criminal subculture rewards wrongdoing.

is less than the value transferred and created for others, then r>1. Now we can formulate a generalization.

<u>Proposition 2</u>: Assume that the wrongdoer causes harm H to the victim, which causes the wrongdoer to suffer a non-legal sanction s_n . The non-legal sanction creates or transfers value to people other than the wrongdoer at the rate r. The wrongdoer has efficient incentives to avoid causing harm when damages D_w that he pays equal H-rs_n. In brief, wrongdoer's optimal damages D_w * are given by the equation,

$$D_w^* = H - rs_n$$
.

H-rs_n strictly defines the ideal measure of "net damages" that we commend to theorists. r defines the fraction or multiple of the non-legal sanction to deduct from damages.

In practice, courts aim to award compensatory damages, so they proceed as if r=0. This practice would be justified if non-legal sanctions were a deadweight loss. In reality, however, non-legal sanctions typically transfer and create value, so r almost always exceeds 0 and often exceeds 1. When r exceeds 0, proceeding as if r=0 distorts the incentives of wrongdoers. We will describe practical ways that courts can correct this distortion. First, however, we show that proceeding as if r=0 distorts the incentives of victims as well as wrongdoers.

Victim's Incentives

Now we turn from the wrongdoer's incentives to the victim's incentives. A potential victim can often reduce the probability or magnitude of harm from a wrong. To illustrate, a promisee can help the promisor perform, rely less on the promise, or mitigate harm after breach. Similarly, a potential tort victim can reduce the activity that exposes him to risk, increase the care with which he does the risky activity, or search for the cheapest way to repair damage after it occurs. Finally, a property owner can locate and shield improvements to reduce their exposure to smoke, noise, or other nuisances.

Liability law typically requires wrongdoers to compensate victims. In a traditional economic analysis, however, compensating victims typically erodes their incentives to reduce the probability or magnitude of harm. Arresting the erosion of victims' incentives requires reducing damages. In traditional economic models of torts,

contracts, or property, reducing damages to zero typically solves completely the victim's incentive problems, whereas other solutions solve the problem incompletely.¹⁰

Extending economic analysis to encompass social norms changes the conclusion that ideal damages for victims' incentives are zero. The wrongdoer who harms the victim by violating a social norm may provoke a non-legal sanction that destroys, transfers, or creates value. The victim can reduce the probability or magnitude of a non-legal sanction by reducing the probability or magnitude of the harm that triggers it. Strictly speaking, efficient incentives require the victim to internalize these effects, which can be accomplished by adjusting damages up or down, depending on whether the non-legal sanction creates or destroys value.

To explain the ideal adjustment, we turn to an example from contract law.

Example 6: Yvonne's prosperous restaurant needs enlarging, so she contracts with Xavier to build an addition for use on September 1. To accommodate increased business in the addition, Yvonne needs to order more food than she can use in her original facility. Yvonne knows that events could prevent Xavier from completing construction on time, such as striking plumbers, recalcitrant city inspectors, or foul weather. Yvonne can reduce the probability of breach and the magnitude of the resulting harm in several ways. To reduce the probability of breach, Yvonne can give Xavier valuable information about the plumber's union and structural obstacles to renovating the building, and she can use her contacts in government to get the building inspection completed on time. To reduce the magnitude of the harm that breach will cause, she can restrain her food order. If breach occurs, she can mitigate damages by increasing the hours of opening the restaurant and search for other restaurants to buy excess food.

Assume that Yvonne makes no effort to reduce the expected harm from breach, Xavier breaches, and the breach causes damage of \$100. Xavier suffers a non-legal sanction in the form of a boycott that costs him \$20. The boycott transfers \$15 to his competitors and creates \$10 in benefits to others by deterring potential wrongdoers. What damages should the court award Yvonne?

In this section our paper focuses on victims' incentive. Consequently, to answer this question, we focus on Yvonne's incentives and ignore Xavier's incentives. Recall that Yvonne typically has incentives to minimize social costs when she internalizes the harm affected by her actions. The harm affected by her actions includes the harm that

Cooter, supra note 2; Cooter & Ulen, ibid., pp. 248-252 and 302-304. Litigation and enforcement costs may have influence on the optimal level of damages awarded by courts. See A. Mitchell Polinsky and Daniel L. Rubinfeld, "The Welfare Implications of Costly Litigation for the level of Liability," 27 J. Legal Studies 151 (1988) and Keith N. Hylton, "Optimal Law Enforcement and Victim precaution," 27 Rand J. Economics 197 (1996).

she suffers from breach. Full compensation makes Yvonne indifferent between performance and breach, so she externalizes the benefit from cooperating with Xavier. Contractual and legal devices can ameliorate this problem, but in practice they typically stop well short of a solution. (In a separate paper we will discuss achieving efficient incentives through a novel contractual device called "anti-insurance." To internalize the harm that she suffers from breach, Yvonne must *not* receive compensation for the harm of \$100 that she suffers.

Besides the harm that she suffers from breach, Yvonne's actions also affect the probability and magnitude of the non-legal sanction, which costs Xavier \$20 and benefits others by \$25, for a net gain of \$5. To internalize these values, Yvonne should receive damages of \$5. Yvonne's incentives are most efficient when she receives no compensation for her own losses of \$100 and she receives compensation of \$5 for the net benefit of the non-legal sanction to others.

Proposition 3 formulates precisely the generalization underlying this example.

<u>Proposition 3</u>: Assume that the wrongdoer causes harm H to the victim, which causes the wrongdoer to suffer a non-legal sanction s_n . The non-legal sanction creates or transfers value to people other than the wrongdoer at the rate r. By definition, the *net benefit of the non-legal sanction* equals the difference between the value created or transferred to others and the cost to the wrongdoer. The victim has efficient incentives to reduce the probability and magnitude of the harm that he

The contractual devices include stipulated damages. Cooter, *supra* note 2. The legal devices include the foreseeability doctrine and the duty to mitigate damages. *See* Robert Cooter and Tom Ulen, *Law and Economics* (3rd edition, 1999) Chapter 7. A legal device available in contract in Israel but not the U.S. is a comparative negligence defense. For comparative negligence in contracts, and for various attitudes toward it in various jurisdictions, see Ariel Porat, "Contributory Negligence in Contract Law: Toward a Principled Approach" 28 *U. B. C. L. Rev.* 141 (1994). For comparative negligence in torts, see Robert Cooter & Tom Ulen, "An Economic Case for Comparative Negligence" 61 *N.Y.U. L. Rev.* 1067 (1986). For the question of cooperation in contracts, see *Restatement, Contracts* 2d, [§]205, comm. d; Y.F. Burrows, "Contractual Co-operation and Implied Term" 31 *M.L.R.* (1968) 390; S.J. Stoljar, "Prevention and Co-operation in the Law of Contract" 31 *Can. B.R.* (1953) 231; H. Collins, *The Law of Contract* (2nd ed., 1993) 301-333; J.N. Adams & R. Brownsword, *Key Issues in Contract* (1995) 295-329.

We purpose a third party transfer contract. The first and second parties will transfer the right to collect damages in the event of breach to a third party ("the anti insurer"), and the third party will pay the first and second parties for this right.

suffers when damages D_v that he receives equal the net benefit of the non-legal sanction: $D_v^* = rs_n - s_n$.

In the absence of a non-legal sanction $(s_n=0)$, Proposition 3 implies the traditional conclusion that victims should receive no compensation $(D_v^*=0)$. In the presence of a non-legal saction $(s_n>0)$, Proposition 3 implies that the victim should ideally receive damages equal to the net value created by the non-legal sanction (rs_n-s_n) .

Comparing Propositions 2 and 3 reveals a tension between ideal incentives for wrongdoers and victims. Proposition 2 asserts that ideal incentives for the wrongdoer require him to pay damages equal to H – rsn, whereas Proposition 3 asserts that ideal incentives for the victim require him to receive damages equal to rs_n-s_n. Satisfying both conditions simultaneously is usually impossible. To illustrate by Example 6, ideal damages for injurers' incentives equal \$75, whereas ideal damages for victims' incentives equal \$5. To avoid this tradeoff and achieve the ideal for both actors simultaneously would require "decoupling," which means that the damages paid by the injurer do not equal the damages received by the victim.

This paper we will not explore decoupling. Instead of aiming for ideal incentives, this paper makes a practical proposal. The practical proposal is to deduct the *burden* of the non-legal sanction on the injurer from compensatory damages. Now we want to explain why deducting the burden improves the victim's incentives in almost every case. In almost every case, damages are ordered as follows:

compensatory (H) > net practical (H-
$$s_n$$
) > victims' ideal (rs_n - s_n).

Given this ordering, deducting the burden of the non-legal sanction from compensatory damages brings damages closer to ideal damages for victims' incentives. 13 To illustrate by Example 6, victims incentives improve by deducting the sanction's burden of \$20 from from compensatory damages of \$100. (Notice that if the non-legal sanction benefited or harmed the victim, then the victim would already internalize that element of social benefit or cost, so our calculation of victim's incentives would be unaffected.)

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Note that if the value created by the non-legal sanction exceeds net practical damages (rs_n - s_n), then the ideal damages for victim's incentives exceed net practical damages. In the most extreme case, the non-legal sanction creates more value than the harm suffered by the victim (rs_n - s_n > H), so the victim should receive super-compensatory damages to induce the wrongdoer to harm him. This possible situation is very unlikely.

We will summarize our conclusions about damages in Example 6. Compensatory damages equal the harm Yvonne suffers from breach, or \$100. Ideal net damages for Xavier's incentives equal Yvonne's harm minus the benefit of the nonlegal sanction, or \$100-\$25=\$75. We advocate awarding practical net damages, which equal Yvonne's harm minus the burden of the non-legal sanction on Xavier, or \$100-\$20=\$80. Besides improving Xavier's incentives, reducing damages from \$100 to \$80 would improve Yvonne's incentives. Reducing damages from \$80 to \$5 would improve Yvonne's incentives even more. 14 Once damages fall below \$75, however, lowering damages to improve Yvonne's incentives worsens Xavier's incentives (We implicitly assume that the damages paid by Xavier equal the damages received by Yvonne). Given a tradeoff, we prefer to get incentives right for injurers rather than victims.

Optimizing the Non-Legal Sanction

The preceding analysis assumes that the court has no power to influence nonlegal sanctions. In reality, however, the court can sometimes affect non-legal sanctions. To illustrate, in Example 1 the court might increase the harm to the wrongdoer's reputation by a public condemnation in strong language. Or in Example 2, the court might increase the publicity surrounding its decision, thus increasing the scope of the boycott. In this section we explain how the court should exercise whatever control it possesses over non-legal sanctions in order to minimize social costs.

First, the court should substitute as far as possible a non-legal sanction that creates or transfers value for a non-legal sanction that destroys value. For example, boycotts mostly transfer value, whereas shaming possibly destroys more value than it transfers. In so far as boycotts transfer value and shaming is a deadweight loss, social policy should favor boycotts rather than shaming. The court might encourage consumers to transfer business away from the wrongdoer rather than shaming him. We formulate precisely the underlying generalization.

¹⁴ Note that adjusting the numbers in the example could cause the ideal damages for Yvonne to fall below zero. If the net benefit of the non-legal sanction were negative, then the ideal damages for Yvonne would be negative, which implies that she should ideally pay damages to someone else.

<u>Proposition 4</u>: Let s_n denote the non-legal sanction and r denote the rate at which it creates value. Under standard assumptions and assuming s_n is constant, the court should choose the highest possible value of r.

Second, the court should consider whether to substitute non-legal sanctions for damages. To illustrate, instead of awarding damages to the plaintiff, the judge might blacken the defendant's reputation. We will formulate the considerations that courts should weigh in deciding whether to substitute non-legal sanctions for damages. To keep our comparison consistent, we consider increases in non-legal sanctions that exactly offset decreases in damages, so the total sanction remains constant. Keeping the total sanction constant keeps the wrongdoers' incentives constant, so we can concentrate on victims' incentives.

As we have explained, reducing the damages paid to victims typically improves their incentives. Balanced against this gain is a potential loss. Whereas damages transfer value, non-legal sanctions sometimes destroy value. To illustrate, the non-legal sanction in Example 1 is a deadweight loss. When substituting non-legal sanctions for damages, the court must balance better incentives for victims against any losses from non-legal sanctions. To illustrate the tradeoff, lowering damages in Example 1 motivates the victim to reduce the expected harm that she suffers from sexual harassment, and increasing the wrongdoer's loss of reputation increases the deadweight loss from the non-legal sanction.

Proposition 5 formulates this tradeoff.

<u>Proposition 5</u>. Assume the court can substitute the non-legal sanction s_n for damages D, while keeping their sum constant. When substituting non-legal sanctions for damages, minimizing costs requires the court to balance at the margin better incentives for victims against any losses from non-legal sanctions. (See footnote for formulation in notation and see appendix for proof. ¹⁵)

$$(w_v + \underline{\partial pH}) \underline{\partial y}$$
.
 $\partial y \partial D$

The non-legal sanction, which occurs with probability p, causes net social costs to increase at the rate (1-r). A marginal substitution of s_n for D causes an expected increase in the net social loss at the rate p(1-r).

The court should substitute non-legal sanctions s_n for damages D so long as the reduction in social costs caused by improved victim's behavior exceeds the expected increase in the net social costs of the non-legal sanction:

¹⁵ We state this proposition in notation. Substituting s_n for D causes the victim to change his behavior y at a cost to him of w_y . The change in his behavior changes the expected harm pH. We write the marginal social cost of the change as follows:

One implication of Proposition 5 is that whenever the non-legal sanction causes a net benefit rather than a net cost, the court should lower damages at least to the ideal level for victims. To illustrate, the non-legal sanction in Example 6 creates net benefits of 5, so the ideal damages for victim's incentives equal 5. According to Proposition 5, the court should substitute non-legal sanctions for damages until damages fall to 5.

Implementing Net Damages

Proposition 2 formulates precisely the principle that courts should deduct the benefits transferred or created by the non-legal sanction from damages owed to the victim by the wrongdoer. In practice, however, these benefits are difficult for courts to evaluate. We will discuss circumstances where precise valuations are unnecessary.

Circumstances sometimes arise in which immeasurable benefits from the non-legal sanction approximately offset immeasurable harms of the victim. To illustrate, a doctor's malpractice caused a patient to suffer emotional distress (as well as pecuniary losses). Emotional distress is a social cost that the doctor should pay in principle. When people learn about the doctor's negligence, patients may boycott the doctor, and the boycott may deter malpractice by other doctors. Deterrence of others is a social benefit that courts should deduct from the doctor's liability in principle. In practice, however, emotional distress and deterrence may be immeasurable. Instead of attempting to measure these values, the court might dismiss both as offsetting and similar in magnitude.

We have discussed special circumstances in which courts do not need to value the benefits from non-legal sanctions. In more common circumstances, courts need a valuation. The benefits of the non-legal sanction are often relatively hard to value, whereas the burden of the non-legal sanction on the wrongdoer is relatively easy to value. To illustrate, the benefit of deterrence in the preceding example is hard to measure and the cost of the boycott to the doctor is relatively easy to measure. The doctor in the preceding example might be able to document that he lost profits from a consumer boycott by comparing his earnings in the year preceding the injury to his

 $\begin{array}{ccc} (w_v + \underline{\partial p H}) \, \underline{\partial} y & \geq & p(1\text{-}r) \; . \\ \overline{\partial} y & \overline{\partial} D \end{array}$

earnings in the following year. In general, monetizing the non-legal sanction's burden on the injurer presents courts with a similar problem to monetizing the victim's harm.

Under certain circumstances, courts can justifiably deduct the measurable burden of the non-legal sanction on the wrongdoer, rather than deducting the immeasurable benefit of the non-legal sanction to others. ¹⁶ Specifically, assume the court knows that the benefit exceeds the burden, and the court can measure the burden, but the court cannot measure the benefit. Under these assumptions, the burden is the largest deduction that the court can justify, or the *maximum justifiable deduction*. In terms of our notation, if s_n is measurable and r exceeds 1 by an unknowable amount, then s_n is the maximum deduction justifiable by the facts known to the court.

Two facts typically establish that the benefit equals or exceeds the burden $(r\geq 1)$. First, the wrongdoer who suffers the non-legal sanction usually competes economically or socially with others. For example, businesses compete for sales and people compete for prestige. Consequently, imposing the non-legal sanction on the wrongdoer typically benefits competitors. In so far as competition approximates a zero sum game, the harm to the wrongdoer equals the benefit to competitors, so the non-legal sanction approximates a transfer (r=1).

The second fact concerns creating, not transferring, benefits. With most kinds of wrongs, the wrongdoer gains less than the victim loses. Preventing such a wrong causes a net social benefit. Non-legal sanctions typically prevent future harms by deterring wrongdoers and providing potential victims with information needed to avoid being victimized. Preventing a wrong that would harm victims more than it would benefit the wrongdoer causes a net social benefit. The non-legal sanction that prevents such wrongs creates social value (r>1).

We have argued that the sum of value transferred and created typically equals or exceeds the burden of the non-legal sanction, or ≥ 1 . Given these facts, courts will typically reduce social costs by proceeding as if r=1 and deducting the non-legal sanction, rather than proceeding as if r=0 and not deducting the non-legal sanction.

Substituting a workable rule for an unworkable rule is not a new idea. Thus, Fuller and Perdue argued that the rule of expectation damages in contracts is a substitute for a rule of reliance damages. L.L. Fuller & W. Perdue, "The Reliance Interest in Contract Damages" 46 *Yale L.J.* 53 (1936).

Note that courts can typically measure the effects of the non-legal sanction more accurately by bifurcating the trial. The first stage determines wrongdoing and possibly triggers the non-legal sanction. The second stage determines damages. By postponing the determination of damages until the second stage, the court gets more time to observe the consequences of the non-legal sanction that will be deducted from compensatory damages.

We conclude our discussion of implementation with a particular problem that can arise for courts. In so far as the victim must bring suit to trigger non-legal sanctions, non-legal sanctions suffer from the "victims' reporting problem." Specifically, the parties have an incentive to settle their dispute in order to avoid triggering the non-legal sanction. Frequently, however, settling the dispute will *not* avoid triggering the non-legal sanction. For example, non-legal sanctions may be triggered by committing the wrong, such as not performing a promise or causing an accident. When committing the wrong triggers the non-legal sanction, the parties cannot avoid the non-legal sanction by settling the dispute after the wrong was committed.

Sometimes committing a wrong results in harm and sometimes it does not. In some cases, harm triggers non-legal sanctions, whereas in other cases the wrong

When a suit gains little for victims (no damages), they have little incentive to sue. When a suit costs wrongdoers a lot (triggers non-legal sanction), they have a strong incentive to settle out of court. These facts combine to give the parties incentives not to trigger non-legal sanctions. In general, victims have a strong incentive to settle disputes when litigation costs them a lot and benefits others a little. For example, wrongdoers and victims of crimes in medieval England settled out of court in order to deprive the King of the fine that he would collect at the conclusion of a successful prosecution. See David Klerman, "Settlement and the Decline of Private Prosecution in Thirteenth-Century England" Forthcoming 19 *Law and History Rev*. (2001). The "victim's reporting problem" requires adjusting our model in ways that we do not discuss in this paper.

To illustrate, assume the promisor informs the promisee that he will not perform. In these circumstances, the promisor might offer to pay the promisee to release him from his promise. If the promisee's release would avoid the non-legal sanction, then the victim's reporting problem exists. By settling and not reporting the injury, the promisor would suffer the non-legal sanction from non-performance, regardless of whether or not the promisee released him, then the victims' reporting problem disappears.

triggers non-legal sanctions regardless of whether or not harm occurred. The preceding discussion focuses on cases where harm or lawsuits over the harm triggers the non-legal sanctions. The cases where the wrong triggers the non-legal sanctions potentially adds additional elements to the deduction from damages. If the non-legal sanction creates a net benefit, then courts should ideally deduct from damages awarded when harm occurs the net benefit produced by the legal sanction on *all* occasion, including the occasion when the harm occurred and resulted in a lawsuit, and the occasions when the wrong caused no harm. In these circumstances, damages are optimal with respect the injurer's incentives when the injurer's expected liability equals the expected harm minus the expected third party benefits of the non-legal sanction. To illustrate, assume the harm from an accident equals 150 and wrongdoing causes an accident in 10% of the cases. Also assume that each application of the non-legal sanction causes third party benefits of 5, and wrongdoing always provokes a legal sanction. In this example, the optimal damages should equal 100, or 150-10x5. (A mathematical formula and demonstration of this example is in a footnote.¹⁹)

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¹⁹ We formulate the optimal damage rule using the same mathematical notation as in the appendix.

Assume a timeless world in which the probability that an act causes harm is independent of the probability that it provokes a non-legal sanction.

p= probability that the act causes harm H

q= probability that the act causes a non-legal sanction

s_n= burden of the non-legal sanction on the injurer

t= transfer to third parties

v=value created for third parties

D=damages paid by injurer

D*=optimal damages.

The expected net social cost is given by the formula

 $pH + q(s_n-t-v)$.

The injurer's expected cost is given by the formula

 $pD + qs_n$.

Damages are optimal when the former equals the latter:

 $pD^* + qs_n = pH + q(s_n-t-v),$

which implies

 $D^*= H-\underline{q} (t+v).$

p

Setting the Legal Standard of Care

Although this paper concerns damages, we will explain briefly how our argument about deducting non-legal sanctions applies to setting the legal standard of care under a negligence rule. As with damages, the effect of the non-legal sanction on the optimal legal standard of care depends on whether the non-legal sanction destroys or creates value. The effect, however, works in the opposite direction. If the nonlegal sanction is a deadweight loss, then courts should take account of this loss when setting the legal standard of care. Specifically, a larger deadweight loss from the nonlegal sanction triggered by the wrong demands more precaution and a higher legal standard of care. Conversely, if the non-legal sanction transfers value, the court should ignore it when setting the legal standard of care. Finally, if the non-legal sanction creates net value, the court should take it into account in principle but not in practice. Specifically, a larger net benefit from the non-legal sanction triggered by the wrong ideally demands less precaution and a lower legal standard of care. In practice, however, the court should typically ignore non-legal sanctions that create value when setting the legal standard. The practical reasons for ignoring net benefits when setting the legal standard of care are the same as for setting damages, which we already explained.

To illustrate, assume that precautions cost \$100, the expected harm to others equal \$75, and the burden of the non-legal sanction on the injurer equals \$75. From the injurer's perspective, the non-legal sanction represents self-risk and the expected harm represents a risk to others. When setting the standard of care, the court should take account of self-risk as well as risk to others. If courts ignore the non-legal sanction in this case, thus ignoring self-risk, it would find no liability. Whether the court should ignore the non-legal sanction or consider it depends on whether it destroys, transfers, or creates value, as we will now explain.

When setting the legal standard, ignoring a non-legal sanction that represents a deadweight loss is a mistake. If the burden of the non-legal sanction in this example is a deadweight loss, then the total social harm equals \$150. Failure to take precaution costing \$100 to avoid social harm of \$150 should constitute negligence and the

²⁰ See Robert Cooter and Ariel Porat, "Does Risk to Oneself Increase the Care Owed to Others? Law and Economics in Conflict", 29 J. Legal Studies 19 (2000).

wrongdoer should be liable. If the court considers the burden of the non-legal sanction as a form of social cost, then the court will weigh social benefits and costs correctly when finding liability. Conversely, if the court ignores the non-legal sanction's burden, it will weigh the cost of precaution of \$100 against the harm of \$75 and mistakenly conclude that failure to take precaution is not negligent. If the injurer foresees this mistake and conclude that he will not be held liable for failing to take precaution, then he will not take precaution. He will not take precaution because doing so costs him \$100 and only benefits him by avoiding self-risk of \$75, which is socially inefficient.

Now we modify the example for the case where the non-legal sanction is a transfer, in which case the burden of \$75 on the injurer is offset by a gain of \$75 to third parties. Under this assumption, the failure to take precaution costing \$100 causes social harm costing \$75, so efficiency requires the injurer *not* to take precaution. If the court ignores the non-legal sanction, it will conclude that the injurer was not negligent for failing to take precaution of \$100 to avoid harm of \$75, so the defendant is not liable. If the injurer is not liable, then he will not spend \$100 on precaution to avoid self-risk of \$75 caused by the non-legal sanction. So no liability leads to efficient incentives. If, however, the court will mistakenly decide that the injurer who do not take precaution is liable, then the injurer who foresees this fact will spend \$100 to avoid liability of \$75 and the non-legal sanction of \$75. This is socially inefficient because the injurer spends \$100 to avoid social costs of \$75.

Finally, we consider the case where the non-legal sanction produces net social benefits. If the non-legal sanction imposes a burden of \$75 on the injurer and creates benefits to third parties that exceed \$75, then courts should deduct the difference between these values from the expected harm to the victim when setting the standard of care. To illustrate concretely, assume that the non-legal sanction imposes a burden of \$75 on the injurer and conveys a benefit of \$85 to third parties. By assumption, the non-legal sanction creates a net social benefit of \$10. The difference between the victim's expected harm of \$75 and the non-legal sanction's net social benefit of \$10 equals \$65. When setting the legal standard, the court should ideally require the injurer to take precautions costing up to \$65. In our specific example, the court ideally compares the cost of precaution of \$100 against net social costs of \$65 and finds no liability. In practice, as explained above, the court can typically ignore the non-legal

sanction's net social benefit when it sets the legal standard of care or determines damages.

Now we turn to the connection between the legal standard and damages. Under a rule of strict liability, an actor faces potential liability whenever he acts in a way that might cause harm to another. The level of damages awarded in such cases influences the expected liability of the actor. Damages above net social costs typically make the injurer over-invest in precaution. In contrast, a rule of negligence imposes potential liability whenever someone acts in a way that the court might find faulty. The standard of care applied by the court influences the expected liability of the actor, whereas increases in the level of damages above the net social costs may have relatively little Specifically, increases in the level of damages have relatively little influence when the injurer feels confident that he can escape liability by satisfying the legal standard. In so far as a rule of negligence imposes an uncertain standard of care, the incentives effects of a negligence rule resemble a rule of strict liability. Specifically, the injurer who is uncertain that he has avoided liability adjusts his precaution to the level of damages. In summary, strict liability rules make injurers' precaution relatively elastic with respect to the level of damages, whereas certain negligence rules make injurers' precaution relatively inelastic with respect to the level of damages.

This proposition has implications for our policy recommendations. We demonstrate that courts should typically deduct the burden of the non-legal sanction from damages in order to avoid over-deterring injurers. When the burden is not deducted from damages, a rule of strict liability or uncertainty in a negligence rule typically aggravates the problem of over-deterrence, whereas certainty in a negligence rule ameliorates it. Even with certainty in negligence rules, deducting the burden of the non-legal sanction from damages still has the advantage of improving incentives for the injurer's activity level.

Conclusion

Modern courts largely ignore the interaction between their decisions and non-legal sanctions. Instead of ignoring non-legal sanctions, courts should take them into account in several ways. First, deducting non-legal sanctions typically reduces social costs by improving the incentives of wrongdoers and victims. In many cases the

deduction would significantly reduce damages, especially in close-knit communities and cyberspace where non-legal sanctions work. The precise extent of the typical deduction is unknown because so little research measures non-legal sanctions.²¹

Second, courts should substitute non-legal sanctions for legal sanctions like damages. Substitution of equivalents improves the incentives of victims and does not change the incentives of injurers. Courts can improve the targeting of non-legal sanctions by replacing rumors with authoritative determinations of facts. (Changes in court practices could further increase the information provided to citizens.²²) The imprecision of non-legal sanctions represents a practical obstacle to their invocation by courts. Perhaps courts can increase the precision of their influence on non-legal sanctions by better calibrating the language for condemning wrongdoing.²³

By reducing damages, our proposal undermines the legal goal of compensating victims. We live in an age of extensive private and public insurance. Many reformers believe that insurance provides more reliable and efficient compensation of victims than liability. Like these reformers, we believe that the goal of compensation should diminish in importance for law as insurance expands. More complete insurance markets free liability law from the need to compensate victims, so liability law can minimize social costs by various means, including deducting non-legal sanctions from damages.

We know of no empirical research measuring the benefit to other people from harming the reputation of wrongdoers. We know of little empirical research measuring the cost of harm to reputation. See John Lott, "An Attempt at Measuring the Total Monetary Penalty from Drug Convictions: The Importance of an Individual's Reputation," 21 *J. Leg. Stud.* 583 (1992); Jonathon Karpoff & John Lott "The Reputational Penalty Firms Bear for Committing Criminal Fraud" 36 J. L. & Econ. 757 (1993).

For example, instead of finding "liable" or "not liable," courts would find "liability proved", "liability disproved," or "liability unproved." This is a civil version of the criminal judgments used by Scottish courts: "guilty", "innocent," or "unproved."

For relevant empirical research, see Cass Sunstein, Daniel Kahneman & David Schkade, "Assessing Punitive Damages (with Notes on Cognition and Valuation in Law)" 107 Yale L. J. 2071 (1998).

Thus Sugarman advocates replacing tort liability with social insurance. Steven D. Sugarman, "Doing Away with Tort Law" 73 Cal. L. Rev. 558 (1985); Steven D. Sugarman, Doing Away with Personal Injury Law: New Compensation Mechanisms for Victims, Consumers, and Business (1989).

Mathematical Appendix

We adopt and extend the notation from {Brown 1973 #391} as used throughout Cooter & Ulen, <u>Law and Economics</u> (3rd ed., 1999).

SC = social costs.

H = victim's harm from accident, breach, taking, nuisance, etc.

p = probability of harm H.

x = wrongdoer's precaution," meaning anything reducing pH such as safety effort, reduced activity level, performance effort, or nuisance abatement.

 w_x = cost per unit of x paid by wrongdoer

y = victim's "precaution," meaning anything reducing pH such as relying less, investing less, restraining activity level, assisting performance, and mitigating damages.

 $w_v = cost per unit of y paid by victim.$

 D_w = damages collected from wrongdoer.

 D_v = damages give to the victim.

 $s_n = \text{non-legal sanction}$.

t = value transferred by the non-legal sanction

v = value created by the non-legal sanction

 $r = (t+v)/s_n$

= rate at which s_n supplies values to others, where r=0 indicates pure dead weight loss, r=1 indicates a transfer from injurer to others, and r>1 indicates value created.

1-r = rate at which s_n destroys value.

We assume the following continuous, concave functions.

$$H = H(x,y)$$
 where $H_1 \le 0$, $H_2 \le 0$.
 $p = p(x,y)$ where $p_1 \le 0$, $p_2 \le 0$.
 $s_n = s_n(x)$ where $s_n \le 0$.

Social costs are defined by

$$SC = w_x x + w_y y + p(x,y)[H(x,y) + (1-r)s_n]$$
(1).

The wrongdoer solves:
$$\min_{\mathbf{x} > \mathbf{0}} \mathbf{w}_{\mathbf{x}} \mathbf{x} + \mathbf{p}(\mathbf{x}, \mathbf{y})[\mathbf{D}_{\mathbf{w}} + \mathbf{s}_{\mathbf{n}}].$$
 (2).

We denote the solution by the function
$$x \sim x(w_x, D_w + s_n)$$
. (3).

The victim solves min
$$w_y y + p(x,y)[H(x,y)-D_v]$$
 (4) $y \ge 0$

We denote the solution by the function $y = y(w_v, D_v)$. (5).

Assume
$$D_v=D_w=D$$
.
Substitute (3) and (5) into (1) to obtain $SC = SC(w_x, w_v, D, s_n)$ (6)

Now we prove the propositions in the paper.

<u>Proposition 1</u>: Assume that r=0. If $D_w=H$, then the wrongdoer has efficient incentives. Proof: Set r=0 and repeat the proof of Proposition 2 below.

<u>Proposition 2</u>: If $D_w = H - rs_n$, then the wrongdoer has efficient incentives.

Proof. Substitute $H - rs_n$ for D_w in (2) and observe that the derivatives of (1) and (2) with respect to x are identical.

<u>Proposition 3</u>: If $D = -(1-r)s_n$, then the injurer has efficient incentives.

Proof: Substitute $-(1-r)s_n$ for D_v in (4) and observe that the derivatives of (4) and (1) with respect to y are identical.

<u>Proposition 4</u>: If the court can choose r, it should choose the highest possible value of r.

Proof: By (1), SC is decreasing in r.

<u>Proposition 5</u>. Assume $D=D_v=D_w$. Assume the court can substitute the non-legal sanction s_n for damages D while keeping their sum constant. The court should substitute non-legal sanctions s_n for damages D so long as

$$\begin{array}{ccc} p(1\text{-}r) \leq & (w_y \text{-} \underline{\partial pH}) \underline{\partial y} \\ & \partial y & \partial D \end{array}.$$

Proof:

When we substitute s_n for D, x does not change by (3).

Holding x constant in (1), take the differential:

$$\begin{split} \delta SC = & \ p(1\text{-}r)\delta s_n + \underline{\partial SC} \ \underline{\partial y} \ \delta D. \\ \partial y & \partial D \end{split}$$

Expand the partial derivates and use the fact that $\delta s_n = -\delta D$.

$$\delta SC = p(1-r) \, \delta s_n - [w_y + \underline{\partial pH}] \, \underline{\partial y} \, \delta s_n.$$

$$\underline{\partial y} \, \overline{\partial D}$$

If this change weakly reduces social costs, then $\delta SC \leq 0$. Hence

$$\begin{array}{rcl} p(1\text{-}r) & \leq & \left[w_y + \underline{\partial pH} \;\right] \underline{\partial y}. \\ & & \partial y \;\; \partial D \end{array}$$