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## A Lens into the Cu Nanograin by *in situ* Vibrational Spectroscopy

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### Abstract

Cu-based catalysts are uniquely capable of C–C coupling during electrochemical CO<sub>2</sub> reduction (CO<sub>2</sub>R), yet further mechanistic understanding remains hampered by the lack of spectroscopically resolved descriptors that demonstrate how surface adsorbates emerge and evolve within their catalytic environment. Here, we correlate *in situ* surface-enhanced Raman spectroscopy (SERS) and surface-enhanced infrared absorption spectroscopy (SEIRAS) to resolve the potential-dependent dynamics during CO<sub>2</sub>R on Cu nanograin catalysts. By building on previous benchmarking of low overpotential performance and nanograin structural evolution, we offer a diagnostic framework linking vibrational signatures to catalytic function, unveiling which species appear, persist, and turnover as the electrified surface and interfacial environment evolve under bias. The onset of linear CO is marked below -0.45 V, coincident with persistent adsorbed \*OH/\*O domains beyond the CO<sub>2</sub>R onset. In this context, Cu nanograins serve as a platform to dissect contributions of adsorbate coverage. By carefully dissecting the potential dependence of emergent twin-defect/step CO stretch bands (P1-P2), alongside the prototypical terrace-site CO stretch band (P3), we provide important context for interpreting coupled spectroscopic trends driven by coverage effects and resolve this for the evidently complex nanograin morphology. Together, these observations highlight the intertwined roles of surface stabilization and interfacial flux in steering multicarbon product formation. By directly linking vibrational signatures to catalytic behavior, this work aims to bridge the gap between observation and control and help guide towards a predictive framework of fine-tuned selectivity for CO<sub>2</sub>R.

## 1 Introduction

2 Electrochemical reduction of carbon dioxide (CO<sub>2</sub>R) on Cu remains a uniquely promising route toward the  
3 sustainable production of multi-carbon fuels and chemicals.<sup>1,2</sup> Among elemental catalysts, Cu alone sustains appreciable  
4 formation of products beyond CO, whereas Au, Ag, and many previously reported molecular catalysts terminate  
5 primarily at CO.<sup>3-5</sup> This distinctive behavior arises from Cu's ability to promote C–C coupling through a complex  
6 orchestration of \*CO/\*CO-derived intermediates.<sup>6</sup> Remarkably, this step takes place without direct electron transfer  
7 from the external circuit. Yet, the mechanistic origins of this capability remain poorly understood. Recent advances have  
8 enabled CO<sub>2</sub>R on Cu to be scaled to industrially relevant current densities reaching hundreds of milliamperes for  
9 multicarbon products, thereby sharpening interest in how Cu functions under operating conditions and how its local  
10 reaction environment can more favorably direct product selectivity.<sup>7,8</sup> Single-pass selectivity windows across a broad  
11 range of operating potentials is also crucial for making high current density operation tractable. Linked to Cu's lower  
12 nobility ranking, this limitation is manifested in both the intrinsic dynamic speciation of Cu and the strong dependence  
13 of the 'pre-catalyst' or 'pristine' catalyst state in governing this evolution and resulting selectivity.<sup>9,10</sup> Although  
14 substantial progress has been made in detecting surface-bound intermediates, mechanistic understanding remains  
15 limited by an incomplete, often indirect, spectroscopic picture of the reactive intermediates and crucial bystander  
16 species under realistic conditions. Beyond detection alone, understanding how such species stabilize, interact, couple,  
17 and transform within their operative environments requires characterization methods with simultaneous surface  
18 sensitivity, spatial resolution, and cross-cutting time scales commensurate with catalytic turnover as well as 'slow'  
19 processes like catalyst reconstruction and aging; capabilities that are still only partially realized.<sup>11,12</sup>

20 Despite such sustained effort, the origins of selectivity on Cu remain incompletely understood, particularly in  
21 nanostructured forms of Cu, where low-coordinated active sites, interfacial electric fields, and local solvation effects  
22 differ significantly from those in planar analogues.<sup>13-15</sup> Complicating this picture is the phenomenon of reaction-driven  
23 evolution, wherein the catalyst surface itself dynamically restructures under operating conditions.<sup>16,17</sup> Nanograin  
24 architectures, for example, sustain extended reactive ensembles with long-range low coordination, rapid surface  
25 migration, and enhanced electric-field confinement; features associated with increased C<sub>2+</sub> formation.<sup>18</sup> Yet, to some  
26 degree, even 'bulk' Cu surfaces can dynamically evolve to display some similar low-coordination domains under their  
27 operation.<sup>19-21</sup> Thus, real-time molecular-level insights into how these unique local environments evolve and proceed  
28 to govern the fate of intermediates remain essential. This work aims to marry the structural description of evolving Cu  
29 nanocatalysts under reactive environments with key spectral observables linked to CO<sub>2</sub>R selectivity. By building  
30 convergent evidence using *in situ*, complementary vibrational probes, surface-enhanced Raman spectroscopy (SERS)  
31 (**Figure 1a**) and surface-enhanced infrared absorption spectroscopy (SEIRAS), we evaluate how spectral features arising  
32 at, adjacent to, or beyond active sites, surveyed across a broad potential range, inform conclusions about the intrinsic  
33 reactivity of Cu nanograins.

34 With this context in mind, we now turn to the physical origins of these effects at the atomic scale. As a starting  
35 point, lower coordination has long been recognized as a central driver of enhanced reactivity towards adsorbates. In  
36 contrast to bulk Cu, which should maintain a full d-orbital, nanograin aggregates, lingering transient Cu<sup>+</sup> species, and  
37 dangling bonds can lead to bands that maintain a higher proclivity for binding intermediates. More recently, it has been  
38 shown that polycrystalline domains coalescing into nanograin aggregates further amplify this behavior, suggesting that  
39 grain boundaries and their engineered interface represent a critical and previously underappreciated, active-site  
40 motif.<sup>16,22–24</sup>

41 Beyond the structure alone, catalyst performance trends increasingly point to the importance of the local  
42 reaction environment. Factors such as the management of local intermediate concentration and transport, altered  
43 dielectric environments, and restructuring of interfacial proton donors emerge as levers for steering selectivity.<sup>25</sup> For  
44 instance, hydrophobic environments help to concentrate CO<sub>2</sub> near active sites, overcoming its low solubility in water  
45 (~33 mM at 25 °C),<sup>26,27</sup> while molecular additives reshape hydrogen-bond networks to facilitate proton-coupled electron  
46 transfer.<sup>28–30</sup> Several studies have demonstrated that modulation of \*CO binding and control of local intermediate  
47 concentration are central to overcoming selectivity barriers.<sup>31,32</sup> Viewed in this context, the similar activities observed  
48 across many nanograin-forming precursors are unsurprising. A notable exception is the *anomalously low activation C<sub>2+</sub>*  
49 *overpotential of the 6.7 nm Cu nanograin catalyst (Figure 1b)*, which outperforms other Cu-derived, grain-like  
50 architectures by greater than ~30 mV.<sup>24,33,34</sup> Hypotheses include ligand-derived control over Cu's reduction rate,<sup>35</sup> as  
51 well as the hydrophobic surface led by the alkyl chains comprising ligand tails, which can partially give rise to  
52 concentrating CO<sub>2</sub> near active sites, as well as promoting high local \*CO concentrations that extend residence times  
53 required to promote C–C coupling<sup>36,37</sup> and mitigate the HER onset, analogous to biological substrate channeling.

54 Consistent with this picture, previous isotopic-labeling experiments on ~7 nm Cu nanograins have revealed  
55 that local intermediate buildup influences C<sub>2</sub> onset potentials, with densities approaching intermediate crowding of  
56 ~100 molecules per surface atom and extended migration length scales observed.<sup>32</sup> These results imply that for mass-  
57 transport-limited reactions with competing pathways, local accumulation and surface mobility of intermediates may  
58 outweigh the binding strength of any single adsorbate in dictating selectivity. Similarly, activation events, especially for  
59 relatively hard to activate small molecules, appears to be the most thermodynamically limiting. Nevertheless,  
60 deliberately tuning surface diffusion and interfacial equilibration across the electrocatalytic interface under a constant  
61 charge flux and vast surface morphological changes remains extremely challenging. Yet these dynamic transport  
62 processes ultimately govern whether catalytic turnovers are activated or suppressed, underscoring their central role in  
63 defining steady-state performance.

64 Collectively, previous studies highlighting different contributions to the electrochemical behavior of the Cu  
65 nanograin demonstrate this system as an ideal platform for interrogating structure-activity relationships across multiple  
66 length scales and descriptors. This foundation enables us not only to rationalize performance trends, but also to identify  
67 mechanistic pathways by which Cu-based nanocatalysts may be further driven into low-overpotential regimes. Still, a

68 persistent gap remains between electrochemical descriptors and direct observation of surface intermediates under  
69 *operando* conditions. In this context, vibrational spectroscopy enters, offering a powerful lens into the mechanistic  
70 behavior of nanostructured Cu under biasing. First, SERS and SEIRAS differ fundamentally in their sensitivity to  
71 vibrational modes due to their respective selection rules. SERS preferentially enhances modes with large polarizability  
72 derivatives and is highly sensitive to local electromagnetic “hot spots,” whereas SEIRAS is governed by the infrared  
73 surface selection rule and selectively enhances modes with dipole moments oriented normal to the interface. As a result,  
74 certain adsorption geometries and site populations may be preferentially detected by one technique over the other,  
75 yielding complementary views of the electrochemical interface and highlighting the value of combining both probes to  
76 better resolve evolving surface chemistry during CO<sub>2</sub> reduction.

77 Even so, assignment of species remains challenging due to overlapping bands, dynamic and evolving  
78 backgrounds and a complex population of surface-bound intermediates and spectators, with often similar vibrational  
79 fingerprints. This complexity calls for the implementation of robust experimental design and complimentary interpretive  
80 frameworks, using both techniques to gain ‘*complimentary*’, delivering something missing from the other technique,  
81 and ‘*correlative*’ insights, helping to cross-validate across observational trends. Isotopic labeling strategies, especially  
82 substitution with <sup>13</sup>CO<sub>2</sub> and D<sub>2</sub>O, aid in distinguishing active intermediates from spurious contributions and spectators.  
83 These isotopic strategies serve as critical validation tools, anchoring spectral interpretation in chemical specificity and  
84 mechanistic relevance. Careful implementation of *in situ* measurements, with awareness of catalyst evolution, mass  
85 transport, buffering, and convection during spectroscopic measurements, is essential for replicating electrochemical  
86 CO<sub>2</sub>R environments and interpreting which motifs truly contribute to our emerging mechanistic picture.<sup>31,38</sup>

## 87 **Methods**

### 88 ***in situ* Electrochemical Raman Spectroscopy**

89 By contrast with *ex situ* methods, *in situ* electrochemical Raman spectroscopy provides a powerful means of  
90 tracking reaction intermediates at electrified interfaces under operating conditions. The interpretation of Raman  
91 intensities in these environments must contend with unequal cross sections, intensity fluctuations, and selective SERS  
92 enhancement of specific vibrational modes, hallmarks of surface-enhanced Raman scattering (SERS), which complicate  
93 direct comparisons of adsorbate coverages and local concentrations.<sup>39–42</sup> In particular, nanoparticle-based plasmonic  
94 substrates not only amplify Raman absorption and scattering but do so in a strongly geometry- and frequency-  
95 dependent manner, selectively enhancing vibrational modes that couple efficiently to (or are ‘resonant’ with) localized  
96 electromagnetic fields. Record detection of single molecule analytes achieved under optimized SERS has been  
97 demonstrated down to sub-nanomolar concentrations ( $\sim 10^{-10}$  M). Such demonstrations typically employ high-Raman-  
98 cross-section dyes as the probe molecule, for which effective SERS cross sections are as large as  $\sim 10^{-16}$  cm<sup>2</sup> molecule<sup>-1</sup>.  
99 In comparison, the absolute differential Raman scattering cross sections of small diatomic molecules in the visible are  
100 much smaller ( $\sim 10^{-31}$ – $10^{-30}$  cm<sup>2</sup> sr<sup>-1</sup> molecule<sup>-1</sup>; e.g., N<sub>2</sub> at 514.5 nm is  $\sim 4 \times 10^{-31}$  cm<sup>2</sup> sr<sup>-1</sup>), placing them in a far less

101 favorable observability regime. In effect, SERS signals can also be 'site-biased', as higher observability of high field sites  
102 can dominate the spectrogram. Yet, the decaying field strength from resonant surfaces remains highly useful and  
103 maintains prominent surface sensitivity relevant to catalysis.

104 Many existing reports of *in situ* Raman experiments that probe CO<sub>2</sub>R rely on roughened Cu foils. These Cu  
105 surfaces can be pre-activated by electrochemical cycling to enhance SERS while deviating the surface morphology.  
106 However, we could not rely on such pre-activation due to the fragility of the nanograin architecture and our strict goal  
107 of reproducing previously reported performance conditions with the highest possible fidelity. Accordingly, SERS  
108 architectures were employed to lend crucial signal enhancement near Cu. Au nanocubes supported on Au films were  
109 deliberately used as SERS amplifiers (**Figure 1c, Figure S1**), leveraging their well-defined geometry and strong near-field  
110 enhancement while the underlying Au film served as an optically reflective mirror to maximize scattering collection  
111 efficiency. SERS measurements were mostly conducted with 633 nm to allow assessing the full spectral window out to  
112 4,000 cm<sup>-1</sup> (**Figure S2**).

113 Significantly, mass transport further governs the operando Raman spectral response during CO<sub>2</sub>R. Au  
114 substrates, for instance, not only serve as plasmonic amplifiers but likewise function as local CO generators that  
115 potentially downshift the onset potentials for C<sub>2</sub><sup>+</sup> products, which can enhance the observability of downstream  
116 intermediates.<sup>1,43,44</sup> Reproducing optimal CO<sub>2</sub>R conditions across *in situ/operando* techniques still remains an open  
117 investigation across the field. For *in situ* SERS, the main concern is local mass transport. The confocal configuration  
118 prevents stirring of the electrolyte solution. Under stagnant electrolyte conditions, artificially thick boundary layers  
119 promote local accumulation of CO and exaggerate CO stretch intensities. This remains consistent since high boundary-  
120 layer thicknesses reduce interfacial field confinement and correlate with diminished reactivity. Accordingly, flow-cell  
121 architectures mitigate this effect by imposing forced convection, thereby producing a steady CO<sub>2</sub> flux by reducing the  
122 boundary-layer thickness.<sup>31</sup> This boosts the local concentration of CO<sub>2</sub> and yields conditions that more faithfully  
123 replicate catalytic operating regimes (**SI Discussion I**). The positive reaction order with respect to CO<sub>2</sub> implies that thinner  
124 boundary layers, by boosting local convection with flow of electrolyte to enhance interfacial CO<sub>2</sub> flux, directly increases  
125 the catalytic current density. However, due to sporadic bubble formation, it remains challenging to reliably replicate  
126 quantitative boundary-layer thicknesses. As such, interpretations must be contextualized and grapple with the realistic  
127 dynamics of the electrochemical interface. Ultimately, these factors, ranging from enhancement physics to cell  
128 architecture, determine the temporal resolution and mechanistic fidelity attainable for *in situ* SERS studies of CO<sub>2</sub>  
129 electroreduction.

## 130 **Results and Discussion**

### 131 **Potential-Dependent Surface Speciation and Early CO Binding Modes**

Characterization of pristine 6.7 nm Cu particles, at open circuit voltage (OCV) on SERS substrates, revealed vibrational signatures consistent with Cu<sub>2</sub>O (T<sub>2g</sub> mode at ~532 cm<sup>-1</sup>) and CuO<sub>x</sub> (~628 cm<sup>-1</sup>).<sup>45</sup> The spectrum, labeled '*Initial*', does not represent an electrochemically equilibrated interface, as surface ligand coverage and a partially oxidized Cu surface limit electrolyte wetting and suppress carbonate coordination prior to the application of cathodic bias (**Figure 2a**).<sup>13</sup> Upon cathodic polarization, these oxide-related bands progressively diminish and eventually disappear by ~-0.20 V vs RHE, indicating electrochemical reduction of bulk oxides. While electrochemical reduction establishes the metallic Cu surface required for catalysis, the emergence of CO<sub>2</sub> reduction activity is not dictated by surface composition alone. Rather, upon the onset of metallic Cu exposure, the local chemical environment at the interface becomes the dominant factor governing reaction onset, intermediate stability, and selectivity under applied bias.

Spectroscopic analysis prior to the onset of CO<sub>2</sub> electroreduction reveals distinct vibrational features that signal transformations in the Cu surface layer composition, in part originating from the 0.1 M KHCO<sub>3</sub> electrolyte. Modes from carbonate/bicarbonate species are expected at very moderate biasing potentials, as carbonate adsorption is driven by interfacial charge compensation and coordination to residual surface Cu-\*O/\*OH, classic non-faradaic adsorption, rather than by the kinetically demanding activation of CO<sub>2</sub>, which requires electron-transfer and bond activation/rearrangement. Between -0.10 and -0.30 V vs RHE, characteristic peaks emerge near 315-360, 712 cm<sup>-1</sup>, 1070 cm<sup>-1</sup>, and 1525 cm<sup>-1</sup> (**Figure 2a, Figure S3**). Two peaks are resolved below 400 cm<sup>-1</sup>, a band near 315 cm<sup>-1</sup>, and a second band around 360 cm<sup>-1</sup>. Tracking the potential dependent behavior, only one of these components, 360 cm<sup>-1</sup>, correlates consistently with the 1525 cm<sup>-1</sup> feature (**Figure S4b**), supporting its assignment to the same surface-bound bidentate \*O<sub>2</sub>CO species.<sup>46-50</sup> Furthermore, neither 360 nor 1525 cm<sup>-1</sup> peaks are shifted under D<sub>2</sub>O exchange (**Figure S5**).

The independent potential dependence of the ~1070 cm<sup>-1</sup> band indicates that it originates from interfacial (free or weakly associated) carbonate species, distinct from the specifically adsorbed bidentate carbonate signatures captured by ~360 and ~1525 cm<sup>-1</sup>. Minimal Stark response of the ~1070 cm<sup>-1</sup> symmetric stretch is expected due to its weaker sensitivity to changes in the surface electric field, consistent with interfacial CO<sub>3</sub><sup>2-</sup> (**Figure S4e**). In contrast, discernable Stark shifts occur in the ~360 and ~1525 cm<sup>-1</sup> band reflect stronger surface coupling and electric field sensitivity, indicative of surface-bound species (**Figure S4f-g**). However, we cannot dismiss that the evolving surface structure may also be operative in the fluctuations of peak locations, instead of pure Stark interpretation.

Interfacial transport and reaction kinetics, rather than bulk equilibrium, dominate selectivity outcomes in CO<sub>2</sub> electroreduction. CO<sub>2</sub> availability at the interface is governed not only by diffusive transport but also by dynamic bicarbonate-carbonate equilibria that facilitates the local supply/replenishment of CO<sub>2</sub> availability through interconversion kinetics.<sup>51</sup> Thus, we should expect both CO<sub>3</sub><sup>2-</sup> and HCO<sub>3</sub><sup>-</sup> to appear in SERS measurements. Both species should exhibit in-plane and out-of-plane bending/deformation modes. While generally thought to be weaker modes, their activity can be boosted near surfaces. A peak at 706-715 cm<sup>-1</sup> appears throughout a wide potential range, and its inflection appears correlated with bicarbonate/carbonate surface equilibrium (**Figure S4d**). This mode does not shift

under D<sub>2</sub>O exchange, supporting the assignment of in-plane bending mode for free  $\delta(\text{CO}_3^{2-}/\text{HCO}_3^-)$  and monodentate  $\delta(\text{OCO}_2^-)$  carbonate, as opposed to the \*OH libration/deformation  $\delta(*\text{O}-\text{H})$  where O-D would be appreciably shifted (**Table S1**). Note that even  $\text{HCO}_3^-$  modes can be H/D exchange invariant since the vibration is mainly in the {CO<sub>3</sub>} skeleton and not involving the O-H coordinate. Weaker spectral features at ~853 and ~1314 cm<sup>-1</sup> over this potential range are consistent with the out-of-plane bending/deformation  $\gamma(\text{CO}_3^{2-})/\gamma(\text{OCO}_2^-)$  and symmetric stretching modes of bidentate and monodentate carbonate ( $\text{CO}_3^{2-}$ ), respectively (**Figures S6–S7, Table S2**), evolving within the same potential window.

The remaining low-frequency component near 315 cm<sup>-1</sup> eventually, near -0.43 V, blends into a mode which is confidently ascribed for atop-CO frustrated rotation (Cu-\*CO<sub>LR</sub>). It may plausibly reflect Cu-\*C liberation or hindered rotational motion, or Cu-O/Cu(OH)<sub>x</sub> deformations involved during the evolution of surface Cu.<sup>46,52</sup> However, this is only speculative at this time. We observe modes appear during the transformation of surface Cu<sup>+</sup> to fully metallic Cu<sup>0</sup>.<sup>53</sup> Accordingly, we interpret carbonate-related features not as discrete competitive adsorption but rather as disordered carbonate adlayers stabilized during surface/bulk phase reconstruction. This view is consistent with *in situ* STM and SXRD observations made by Cuenya, Kley and co-workers, that carbonate replacement by carboxy- species, and subsequent replacement by CO, correlate with structural transitions of the Cu surface.<sup>13,54,55,56</sup>

Furthermore, within the pre-CO<sub>2</sub>R regime, marked by the absence of Cu-\*CO low-frequency modes (280–360 cm<sup>-1</sup>), sharp CO stretches at ~1980 cm<sup>-1</sup> were transiently observed, indicating bridged \*CO species under the initial stages of biasing at ~-0.16 V vs RHE (**Figure 3**). These features are transient, and then spectra are dominated by atop-bound CO modes, confirming the transient nature of bridged \*CO coordination under continuous polarization. Experimentally, the ~1980 cm<sup>-1</sup> feature appears predominantly during the initial reduction and activation of the catalyst and diminishes as the surface evolves under reaction conditions. We therefore interpret this instability as reflecting the evolving surface structure and site distribution, rather than intrinsic thermodynamic instability of the adsorbate itself. This ‘stochastic CO’ regime, as termed in previous reports, has been shown to be sensitive to plasmonic effects, particularly under 633 nm excitation that resonates with Cu nanostructures.<sup>50,57</sup> However, the lack of consistent corroborating low-frequency modes for atop/linear-CO suggests that these features do not directly modulate activation barriers in a way that drives harnessable, or even observable, CO<sub>2</sub>R enhancements. Instead, they may reflect CO’s well-established role as a restructuring agent: a species which can bind strongly enough to ‘harpoon’ atoms of Cu or direct surface-limited migration, inducing local reorganization or even ejection of Cu atoms.<sup>16</sup> This suggests involvement in surface restructuring processes prior to stable CO adsorption. Mainly, early emergence of carbonate and hydroxide adlayers perturbs Cu–Cu bonding, locally modulates surface charge, and compete directly with CO. This supports an interface that is structurally and electronically dynamic on the timescale of CO adsorption, from which spurious CO modes originate. These stochastic modes are reproduced under isotopic-substitution electrolysis in 0.1 KDCO<sub>3</sub> (**Figure S8**). The broad envelope of CO stretches between 2000–2100 cm<sup>-1</sup>, however, makes it nearly impossible to infer site specificity. Moreover, the observed differences arise from time-dependent evolution of the catalyst surface, including changes in local structure, adsorbate populations, SERS, etc. that occur even under constant potential (**Figure 3d, Figure S9**).



201 Only after monodentate and free carbonate species dominate can we observe a clearer balance between CO  
202 and  $\text{CO}_3^{2-}$  adsorption at the surface (**Figure 2b**). Several studies have examined competitive adsorption between  
203 carbonate species and CO-derived intermediates on Cu electrodes under related conditions. The discussion here instead  
204 emphasizes the observed spectroscopic evolution without invoking a specific competitive adsorption framework, which  
205 would usually imply that low overpotential  $\text{CO}_2\text{R}$  activity is limited *solely* by site availability. The absence of a strong  
206  $^*\text{CO}$  signal at potentials where carbonate is already partially removed may reflect insufficient driving force for  $\text{CO}_2/\text{CO}$   
207 activation or low steady-state coverage of CO at those biases, rather than genuine blocking or competitive adsorption  
208 by residual carbonate.

209 With increasing bias, the onset of 'atop'/'linear' CO binding is observed, suggesting that complete reduction,  
210 restructuring steps, removal of blocking species, and energetic driving force must occur before preferential  
211 'atop'/'linear'  $^*\text{CO}$  adsorption can dominate. At this stage, at least three  $^*\text{CO}$ -related bands, mainly  $\nu\text{Cu}-^*\text{CO}_{\text{LR}}$  = 'linear  
212 Cu-CO frustrated rotation' at  $285\text{--}308\text{ cm}^{-1}$ ,  $\nu\text{Cu}-^*\text{C}(\text{O})_{\text{LS}}$  = 'linear Cu-C(O) stretch' at  $380\text{--}390\text{ cm}^{-1}$  (**Figure 2b, Figure**  
213 **S10-13, Table S3**) and  $\nu_s\text{CO}$  = 'C-O stretch' at  $\sim 2040\text{--}2140\text{ cm}^{-1}$  (**Figure 3**) are expected. Isotopic labeling experiments  
214 further support the assignments of the low-frequency Cu-CO modes, as distinct  $^{13}\text{C}$  sensitivities were observed for the  
215 frustrated rotational and Cu-C(O) coordinates. The  $\nu\text{Cu}-^*\text{CO}_{\text{LR}}$  feature exhibits a modest shift of  $+2.55$  to  $+3.35\text{ cm}^{-1}$ ,  
216 consistent with limited carbon involvement in the rotational coordinate, whereas the  $\nu\text{Cu}-^*\text{C}(\text{O})_{\text{LS}}$  mode shows a larger  
217 shift of  $-9.05$  to  $-10.80\text{ cm}^{-1}$ , reflecting greater participation of Carbon motion in the vibrational mode and reinforcing  
218 that these bands arise from distinct metal-adsorbate vibrations (**Figure 4, Figure S14, Table S8**).

219 These two modes corresponding to 'atop'/'linear' CO appear alongside additional modes near  $1385$ ,  $1445$  and  
220  $1600\text{ cm}^{-1}$  (**Figures S4c, S6-S7, S13, Table S2**). Modes at  $1380\text{--}1390\text{ cm}^{-1}$  and  $1556\text{--}1610\text{ cm}^{-1}$  are assigned to symmetric  
221 and asymmetric carboxylate ( $^*\text{CO}_2^-$ ) vibrations, respectively. By comparison, the asymmetric carboxylate mode is far  
222 more Raman-active (typically  $4\text{--}5\times$  stronger than the symmetric mode), which plausibly explains why it's observed more  
223 strongly and consistently. None of the  $1390$ ,  $1445$  and  $1600\text{ cm}^{-1}$  features shift with  $\text{D}_2\text{O}$  exchange (**Figure S5**). This can  
224 support the remaining assignment of  $1445\text{ cm}^{-1}$  to the  $\nu_{\text{as}}(\text{CO}_3^{2-})$ . Assignments for  $\text{CO}_3^{2-}$ ,  $\text{HCO}_3^-$  and  $^*\text{CO}_2^-$  asymmetric  
225 stretching modes are indicated at  $1445$  and  $1600\text{ cm}^{-1}$ , respectively (**Figure 2b**). Contributions from a CO dimer-derived  
226 intermediate ( $\text{OCCO}^-$ ) have also been reported in the  $\sim 1445\text{ cm}^{-1}$  region. Given the known spectral overlap in this  
227 region, these assignments are considered within the context of isotope shifts (**Figure S5**), as well as correlation and  
228 potential dependence across their spectral evolution (**Figure S4**). The  $1445\text{ cm}^{-1}$  peak appears as early as  $-0.18\text{ V}$ , hence  
229 it has a minimal correlation with high CO coverage, as expected for an  $\text{OCCO}^-$  mode. The spectral feature near  $\sim 900$   
230  $\text{cm}^{-1}$ , which emerges around  $-0.48\text{ V}$ , is consistent with deformation  $\delta(\text{HCO}_3^-)$  mode, which couples  $\text{O-C-O} + \text{O-H}$   
231 motion (**Figure 2b**). It should also be noted that local pH changes as a function of applied potential may shift the  
232 position of carbonate modes, hence the range of tens of wavenumber reported (**Table S1**).<sup>46,50,58–62</sup>  
233 Protonation/deprotonation of surface-adsorbed carbonate, bicarbonate, or carboxylate would be expected to tune  
234 vibrational frequencies; binding modality can further split modes. Meanwhile, the precise binding state (weakly bound  
235 vs free electrolyte species) remains in part potential-dependent and in part stochastic under electrocatalytic conditions.

236           Given the ubiquity of carbonate adlayer formation and its potential role in gating over a significant low  
237 overpotential region of potential catalytic conversion, we investigated whether this phenomenon represents a critical  
238 step in the reconstruction process under CO<sub>2</sub>R conditions. Compared with CO<sub>2</sub>, electrolyte anions are initially more  
239 strongly stabilized at the Cu surface, consistent with their facile activation during early polarization. This observation  
240 raises the broader question of whether controlling buffering kinetics and thereby modulating the residence time and  
241 displacement behavior of adsorbed carbonate, may provide an additional handle for steering selectivity. Notably, prior  
242 studies have reported that strong modes from carbonate surface adsorption emerge only when evolving from the Cu<sub>2</sub>O  
243 phase, but not from CuO phases, a distinction that remains unexplained but underscores the structural sensitivity of  
244 carbonate attachment.<sup>54</sup> This reactivity also emphasizes how complex carbonate chemistry can be hosted on Cu/Cu<sup>+</sup>,  
245 in comparison with more noble metals, observed tangibly within the abundant Cu-based minerals formed within nature.  
246 Thus, we anticipate that this surface chemistry contributes to complicating potential reconstruction pathways and even  
247 gating, though not solely from this assessment, the ability to access lower overpotential CO<sub>2</sub> conversion. This  
248 underscores the central role of surface chemistry in governing reconstruction and reactivity on Cu.

## 249 Transition to Active CO Binding and Onset of CO<sub>2</sub>R

250 In nanostructured Cu systems, \*CO accumulation persists to a greater extent than on planar analogues,  
251 consistent with the high density of undercoordinated sites, enlarged electrochemically active surface area, and distinct  
252 migration length scales characteristic of nanograin architectures.<sup>16</sup> The selectivity and kinetics of CO<sub>2</sub>R pathways are  
253 strongly influenced by local surface faceting, binding site coordination, reactant availability, and \*CO coverage. At  
254 intermediate potentials, clear spectral signatures of 'atop'/'linear'-bound CO emerge (**Figure 2b**). The low-frequency  
255 vibrational region exhibits systematic evolution of features associated with Cu-\*CO<sub>LR</sub> frustrated rotation mode ( $\nu_{\text{Cu-}}$   
256 \*CO<sub>LR</sub>) (**Figure 2b**) and Cu-C(O)<sub>LS</sub> stretching mode ( $\nu_{\text{Cu-}}$ \*CO<sub>LS</sub>) across biasing potential (**Figure 3**).<sup>63</sup> A comprehensive  
257 summary of peak fitting results is provided in **Tables S2-S8**, with representative datasets shown in **Figures S10-S14**.  
258 Notably, experiments performed on Cu nanocatalysts supported on bare glassy carbon electrodes, no underlying SERS  
259 substrate (**Figure S15-S16**, **Table S7**), reproduce similar trends. This helps support the assignment of these modes to  
260 Cu-CO interactions rather than to substrate effects. Under potentiostatic conditions, the ratio of 'atop'/'linear' CO  
261 frustrated rotation to stretch evolved consistently with surface coverage, reflecting hindered Cu-CO frustrated rotation  
262 at high \*CO densities, in agreement with previous reports, attributing changes in this ratio to steric crowding and lateral  
263 interactions among adsorbed CO, and by implication, any other co-adsorbates as well.<sup>59,64</sup> To echo these reports, we  
264 find that the CO<sub>LS</sub>/CO<sub>LR</sub> equilibrates to a higher ratio with increased negative biasing, marking the transition into a  
265 higher surface coverage regime associated with active CO<sub>2</sub> reduction.

266 Notably, strong CO peaks persist as a complex band arises near -0.48 V to -0.98 V vs RHE, centered around 525 cm<sup>-1</sup>,  
267 which represents mainly atop hydroxide co-adsorbates (**Figure 2a**, **Figure S10**). The behavior within this region will be  
268 elaborated in the following section. This is consistent with continuous renewal of CO intermediates under catalytic  
269 operation and that severe mass transport limitations are not being encountered under experimental conditions (**Figure**  
270 **S10-13**). Otherwise, transport would wipe away \*CO signatures with increasing current density. Alternatively, what could  
271 happen is if the rate of CO<sub>2</sub> regeneration from HCO<sub>3</sub><sup>-</sup> cannot match interfacial consumption, CO<sub>2</sub> may become locally  
272 depleted, and the reaction shifts toward competitive hydrogen evolution reaction (HER). While pK<sub>a</sub> values define the  
273 thermodynamic buffering regime, the kinetics of these equilibria ultimately determine whether CO<sub>2</sub> reduction remains  
274 viable at the interface or yields HER and would significantly disrupt probing at appreciable CO coverage regimes  
275 relevant for downstream CO<sub>2</sub>R. In tandem, no evidence for an atop-to-bridged CO transition was observed for  $\nu(\text{CO})$   
276 once the 'linear'/'atop' CO onset was reached and stabilized, confirming that atop CO serves as the reactive  
277 intermediate, underscoring the critical importance of faithfully reproducing the nanograin architecture to sustain  
278 catalytic activity.<sup>65</sup>

279

## 280 Detection of Hydroxide and Surface Oxygen Co-Adsorbates

281 To further rationalize the low-overpotential behavior of Cu nanocatalysts, it is essential to resolve the identity,  
282 stability, and function of surface co-adsorbates, as these species strongly modulate apparent overpotentials and  
283 catalytic selectivity. Raman spectra reveal a complex band around  $525\text{ cm}^{-1}$  consistent with surface-bound hydroxyl  
284 ( $\text{*OH}$ ) species (**Figure 2b**). Reported geometries for  $\text{*OH}$  binding on Cu surfaces span atop, bridge, and hollow  
285 configurations, with corresponding Cu- $\text{*OH}$  vibrational shifts reported near  $\sim 525$ ,  $\sim 490\text{ cm}^{-1}$  and  $\sim 630\text{ cm}^{-1}$ ,  
286 respectively. Similarly to  $\text{*CO}$  binding coordination, the ratios of bridged versus atop  $\text{*OH}$  can arise from amorphous  
287 versus grain-rich morphologies.<sup>64</sup> Isotopic substitution supports these assignments: the complex band near  $\sim 525\text{ cm}^{-1}$   
288 exhibits measurable shifts upon isotopic exchange with  $\text{D}_2\text{O}$  (**Figure 4**), indicating contributions from multiple hydrogen-  
289 containing species bound to Cu.<sup>63</sup> The low grating number (600) employed for Raman experiments currently limits  
290 spectral resolutions which could aid improved isotopic deconvolution. However, improved resolution would come at a  
291 significant cost of spectral range and intensity. In contrast, the mode near  $603\text{ cm}^{-1}$  remained invariant under both  $^{13}\text{CO}_2$   
292 and  $\text{D}_2\text{O}$  exchange and was therefore assigned to lattice-bound  $\text{*O}$ .<sup>45,66,67</sup> These features persist even in the absence of  
293 Au nanocubes (**Figure S15-16**), confirming their intrinsic association with the Cu surface. With increasing cathodic  
294 biasing, suppression and broadening of the  $\nu_s(\text{CO}_3^{2-})$  signal could mark the displacement by reaction intermediates,  
295 repulsion by increased cathodic polarization, equilibrium shift towards bicarbonate generation, and interactions with  
296 oxy-species that emerge above the  $\text{CO}_2\text{R}$  onset (**Figure 2b**).

297 Beyond their spectroscopic signatures, 'oxy'-species,  $\text{*OH}$  and  $\text{*O}$ , exert functional control over interfacial  
298 reactivity through modifying the electronic boundary conditions at Cu surface atoms. Oxy- species are non-innocent,  
299 capable of transient charge storage and redistribution that shapes the local electronic structure of Cu active sites. In  
300 this sense,  $\text{*O}/\text{*OH}$  behaves as coupled proton-electron reservoirs, dynamically modulating electron density and  
301 stabilizing charged intermediates during turnover.<sup>8,68-70</sup> Concurrently,  $\text{*O}$  and  $\text{*OH}$  perturb the hydrogen-bonding  
302 network within the compact (Stern) layer by reorienting interfacial water and local ion structures, thereby modifying  
303 proton activity, field screening, and hydrogen-bond-mediated stabilization of adsorbates. Explicitly, they can promote  
304 lateral adsorbate interactions, including as leaving group anchors. Partially oxidized  $\text{Cu}^{\delta+}$  formed in the presence of oxy-  
305 species may strengthen  $\text{CO}_2$  binding through Lewis acidity, though the role of site competition has not been specifically  
306 analyzed.<sup>71-73</sup> Reported calculations suggest that oxy-species can stabilize key intermediate, underscoring their direct  
307 participation in the reaction landscape rather than a spectator role.<sup>67</sup>

308 Electrostatically, co-adsorbates introduce a second level of control. Terminal oxo groups ( $\text{*O}$ ) are intrinsically  
309 dipolar, with reported dipole moments on the order of 3–5 D.<sup>74</sup> Strongly dipolar species impose pronounced interfacial  
310 electric fields that shift surface work functions, reshape local potential profiles, and thereby modify charge-transfer  
311 barriers. The same dipolar character also accounts for the strong vibrational intensities of oxo-containing species  
312 observed spectroscopically, as their oscillatory motions couple efficiently to the local electromagnetic field. Collectively,  
313 these electrostatic contributions modify adsorption energies, influence neighboring bond polarization, and bias reaction  
314 pathways via field-driven stabilization of charged transition states.<sup>75</sup>

315 Structurally, \*O and \*OH may also stabilize low-coordination Cu atoms and transient adatom clusters formed  
316 during cathodic reconstruction.<sup>10</sup> By competing with CO-driven surface migration, oxy-species may transiently pin  
317 under-coordinated atoms and raise diffusion barriers to surface migration,<sup>76,77</sup> thereby slowing coarsening. Nanograins,  
318 which host a large density of defects, boundaries, and undercoordinated sites, support the formation of oxy-species.  
319 Under sufficiently high local pH attainable after triggering appreciable CO<sub>2</sub>R current densities, driven by OH<sup>-</sup>  
320 accumulation during CO<sub>2</sub> reduction, these oxy-species might remain present well beyond expectations for bulk-phase  
321 thermodynamics.<sup>45,78,79</sup> Overall, species coverage is well informed from SERS experiments, especially the joint presence  
322 of \*OH/\*O and \*CO. This must be implemented in evaluating plausible mechanistic pictures. Not only is OH<sup>-</sup> formed  
323 stoichiometrically at the interface as a byproduct of CO<sub>2</sub> reduction, but \*OH/\*O become bound to the Cu surface. Thus,  
324 oxy-species are implicated to influence local adsorption electronics of \*CO and other reactive intermediates, influencing  
325 the reaction landscape through electrostatics, disruption of dipole-dipole CO-CO interactions, and impacting  
326 reconstruction and diffusional barriers. In tandem, \*O can potentially serve as a 'defective' surface adsorption site,  
327 impacting chemical outcomes.<sup>80-82</sup>

328 Rather than being passive spectators, co-adsorbates operate as active modifiers of the surface's electronic and  
329 structural boundary conditions. These effects therefore reshape not only surface reactivity but also the spectroscopic  
330 response itself, as charge redistribution and dipole coupling amongst neighboring adsorbates modifies vibrational  
331 intensities, selection rules, and field-dependent line shapes observed under *operando* conditions. Together, these  
332 observations support a kinetic gating model in which carbonate adlayers and hydroxide regulate reconstruction, active-  
333 site exposure, and intermediate stability, before and after the onset of linear CO, respectively, through their competitive  
334 adsorption and displacement dynamics. These findings further suggest that, on Cu, deliberate control over interfacial  
335 electrostatics may be tightly interwoven with morphological evolution and is equally important to consider in targeting  
336 low-overpotential performance.

## SEIRAS as a Complementary Survey

To extend the mechanistic picture obtained from *operando* Raman measurements on Cu nanograins, surface-enhanced infrared absorption spectroscopy (SEIRAS) is employed as a complementary probe.<sup>83,84</sup> While Raman excels at metal-adsorbate and lattice modes, SEIRAS selectively amplifies dipoles aligned normal to the metal surface and therefore excels at probing C–O, C–H, and other polar stretching modes.<sup>85,86</sup> In addition, SEIRAS offers superior temporal resolution, enabling direct tracking of the sub-second/second(s) response of surface intermediates to electrochemical perturbations.<sup>87</sup> **Figure 4a** summarizes the overall SEIRAS workflow. Monolayer Cu nanograin films were loaded onto an SEIRAS-active Au films. To monitor the evolving interfacial environment of Cu nanograins, SEIRAS spectra were acquired during a series of synchronized linear-sweep voltammetry (LSV) scans, each referenced to a spectrum acquired at its respective starting potential (**Figure 5a**).

Nanoparticles loaded onto the SEIRAS substrate undergo electrochemical pre-conditioning during LSV 1, which sweeps from open-circuit voltage ( $\approx 0.6$  V) to  $-1.0$  V vs RHE. The first notable spectral signatures are negative-going  $\nu(\text{C-H})$  features between  $2800\text{--}2900\text{ cm}^{-1}$ , assigned to the alkyl chains of TDPA ligands (**Figure S17-18**), which indicate ligand removal under cathodic bias. Although transient, surface ligand desorption likely conditions nanograin aggregation.<sup>24,88</sup> As shown in **Figure 5b**, around  $-0.5$  V, where adsorbed 'atop'/'linear' \*CO is typically observed on Cu surfaces<sup>89-91</sup>, a negative-going ("anti-absorption") feature is detected at  $\sim 2080\text{ cm}^{-1}$ , near the C–O stretch of linearly bound CO. Because the reference spectrum was collected at OCV, where CO adsorption is impossible, the observed negative band cannot be interpreted as a loss of adsorbed CO. While Fano interference often shows as derivative-like peak, we do not assign the P1 feature to a Fano mechanism, which is only applicable to describe coupling between a discrete vibrational mode and an underlying electronic or optical continuum. Instead, we use the derivative lineshape, which can be produced from several proofs including pure optical effects (effective medium theory, EMT), as a convenient phenomenological description of the observed asymmetry (**SI Discussion II**).<sup>92-96</sup> EMT predicts that geometric factors intrinsic to nanostructured systems, such as nanoparticle aggregation, film thickness, and interparticle spacing, can substantially modulate the effective interfacial dielectric constant, thereby dictating the intensity and asymmetry of infrared absorption features.<sup>92,96</sup> In the present system, dynamic aggregation of Cu nanograins similarly alters the local dielectric environment and creates geometric configurations that influence the interfacial optical response. Thus, the dip in LSV 1 is likely related to this evolving background. Fitting the line shape with a derivative like lineshape successfully reproduces the observed inversion near  $\sim 2100\text{ cm}^{-1}$  (**Figure S19**), but a mechanistically agnostic fitting is quite applicable here.

LSV 2 is performed immediately after LSV 1, with the scan window adjusted to 0 to  $-1.0$  V to avoid reoxidation of Cu. The purpose of LSV 2 is to ensure complete ligand removal and nanograin aggregation so that the SEIRAS spectra collected in subsequent scans reflect a relatively stabilized interfacial environment and probe exclusively the steady-state behavior of the Cu nanograins. The SEIRAS spectra obtained during LSV 3, which also sweeps from 0 to  $-1.0$  V, are discussed in greater detail below. As the potential becomes more cathodic, a negative band centered near  $1480$

371  $\text{cm}^{-1}$  gradually develops (**Figure S20a**), corresponding to the desorption of bidentate carbonate, which is consistently  
372 reported.<sup>89,97</sup> Notably, the carbonate dynamics captured by SEIRAS closely mirror those revealed in SERS experiments  
373 (**Figure S4**): the intensity of the bidentate carbonate features plateaus near  $-0.4\text{ V}$  (**Figure S20b**), consistent with  
374 complete detachment and close to the emergence of atop-bound CO bands between  $2000$  and  $2100\text{ cm}^{-1}$  (**Figure 2b**,  
375 **Figure 5b**).<sup>98</sup> From comparison to CO stretch locations observed in SERS (**Figure S9**), SEIRAS appears to agree well. At  
376 increasingly negative potentials, CO adsorption features steadily increase in intensity, accompanied by potential-  
377 dependent trends in C–H vibrational modes (**Figure S18**). Because the ligands have been entirely removed, the observed  
378 C–H modes most likely arise from a buildup of C–H-containing reaction intermediates (e.g.,  $^*\text{Cu-C(R)}$  and  $\text{Cu-C(H)R}$ ,  
379 where R is any possible structural motif which follows the  $\text{CO}_2\text{R}$  pathway). Given the wide range of possible  
380 intermediates that exhibit C–H vibrations, however, assignment of this band to a specific species is not feasible.

381 Notably, CO adsorption on the Cu nanograins evolves into a multi-component C–O stretch lineshape at more  
382 negative potentials. Deconvolution of the atop-CO region requires three distinct spectral contributions (P1–P3): P1 at  
383  $\sim 2083\text{ cm}^{-1}$ , P2 at  $\sim 2070\text{ cm}^{-1}$ , and P3 at  $\sim 2050\text{ cm}^{-1}$  (**Figure 5c**). Two of these bands correspond to well-established  
384 binding configurations on Cu surfaces.<sup>92–94,99–102</sup> P2 is related to step/edge-site adsorption, and P3 originates from  
385 terrace-site adsorption, both of which are commonly reported across common Cu catalysts and reproduced for Cu  
386 films.<sup>90,91,103–108</sup>

387 Regarding the high-frequency P1 component, although one might be tempted to attribute this band to a new  
388 and distinctive CO adsorption site, one must consider the impacts of coverage of strong dipole adsorbates in  
389 fundamentally skewing the selection rule of SEIRAS. To further interrogate the CO adsorption sites associated with P1–  
390 P3, SEIRAS spectra were collected during cathodic sweep (LSV 3), followed by an anodic sweep (LSV 4) and a subsequent  
391 cathodic sweep (LSV 5). **Figure 5d** summarizes the bias-dependent evolution of the CO stretching modes under  
392 alternating LSV scans. Firstly, the reversibility of the twin P1/P2 pattern in cyclic sweeps indicates that their appearance  
393 is governed by *electrostatics and screening*, rather than by irreversible restructuring of the Cu surface. Consistent with  
394 this interpretation, extended chronoamperometric measurements conducted at  $-0.84\text{ V}$  following LSV 5 (**Figure S24d**)  
395 confirm that P1–P3 bands persist under steady-state  $\text{CO}_2\text{R}$  operating conditions.

396 The frequency shifts and integrated areas as a function of potential of the P1–P3 components extracted from  
397 LSVs 3–5 and the subsequent chronoamperometry are summarized in **Figures S30–S31**. Notably, once the potential is  
398 driven more cathodically than  $-0.60\text{ V}$ , at which point the P1 feature becomes prominent, P1 and P2 exhibit strikingly  
399 similar behavior across all scans, displaying nearly identical bias-induced frequency shifts and comparable tuning rates  
400 (**Figure S29**). This strong correlation suggests that both components originate from CO molecules adsorbed at defect-  
401 rich sites, such as steps, edges, kinks, or grain boundaries, which share similar intrinsic vibrational frequencies.  
402 Importantly, although they arise from similar adsorption environments, P1 and P2 retain distinct vibrational frequencies  
403 and line shapes, consistent with subtle differences in local coordination or interfacial conditions.

Rather than definitive redistribution of active sites, the combined evolution of P1, P2, and P3 peak positions and integrated areas is interpreted in terms of Stark tuning and field-dependent reorientation, together with coverage (dipole-dipole) effects involving CO and co-adsorbate adsorption regimes. Tuning was independently analyzed for P1, P2, and P3 (**Figure S28**). To further assess the extent to which dipole-dipole coupling contributes to the P1 lineshape, the peak areas of P1–P3 extracted from LSVs 3–5 are summarized in **Figure S26**. Peak fittings reveal an isotherm-like ('s-shaped') trace for integrated peak area versus potential. These traces reveal distinctive responses, or hysteresis, between cathodic and anodic scan directions (**Figure S31**). If strong dipole-dipole coupling was the dominant factor, one would expect pronounced 'intensity borrowing', specifically, enhancement of the highest-frequency mode (P1) accompanied by depletion of the lowest-frequency mode (P3). The absence of such intensity redistribution cannot be thoroughly elaborated at this time. We attribute the limited strength of dipole–dipole coupling on Cu nanograins to the presence of substantial co-adsorbates, such as \*O and \*OH species, between neighboring \*CO molecules. These co-adsorbates, independently probed by SERS, disrupt coherent dipole coupling and suppress a major manifestation of a shift in the selection rule.

Because the infrared intensity of \*CO adsorbed at defect sites can be significantly amplified through dipole-dipole coupling, we next examined the intensity of the P1 feature under conditions which we expect to vary surface coverage.<sup>103,109</sup> As intermolecular dipole-dipole coupling scales with CO coverage, its contribution can be systematically modulated through online gas-switching experiments.<sup>110,111</sup> Upon switching the feed gas from CO<sub>2</sub> to N<sub>2</sub>, almost immediately both P1 and P2 undergo a synchronized red shift (**Figures S33–34**), indicating that P1, like P2, is also sensitive to dipole–dipole interactions among adsorbed \*CO molecules.

SEIRAS experiments performed on electroless deposited Cu films in 0.1 M KHCO<sub>3</sub> and 0.1 M CsHCO<sub>3</sub> (**Figure S21–S23, S35**) reproduce the characteristic evolution of \*CO bands, while revealing systematic changes in the relative prominence of the P1 feature that reflect a dependence on emergent nanostructuring and electrolyte cation effects.<sup>84,108,112–114</sup> Owing to its larger ionic radius, Cs<sup>+</sup> is known to produce stronger interfacial electric fields, which can help promote CO<sub>2</sub> adsorption, stabilize \*CO and OCCO<sup>–</sup> intermediates.<sup>115,116</sup> This will usually lead to enhancements in CO coverage, and a strong promotion of C–C coupling.<sup>117,118</sup> Under Cs<sup>+</sup>, bridged CO is observed along with atop CO, unlike in the Cu nanograins where only atop CO was captured. In the context of principal evidence of P1–P3 co-existence on Cu nanograins (in the case of 0.1 M KHCO<sub>3</sub>), the observed enhancement of P1 in 0.1 M CsHCO<sub>3</sub> electrolyte on Cu film is therefore taken as consistent with a broader sensitivity of this feature to interfacial conditions, without implying a direct causal role of the cation. Importantly, this interpretation obviates the need to invoke a distinctive CO adsorption site unique to Cu nanograins. These observations mainly indicate that behavior of the P1–P3 CO stretches arise from interplay of coverage, field effects, and in relation to Cu interfacial chemistry (**SI Discussion III**). This is not to dismiss the importance or possibility of 'dual-site' or 'tandem' architectures is well established in heterogeneous catalysis, including in proposed dual site Cu<sup>0</sup>–Cu<sup>+</sup> mechanisms,<sup>119–121</sup> supported Pt- and Ce- based catalysts,<sup>122–127</sup> and other complex interfaces.<sup>128,129</sup>



439           With these insights, several important questions remain open. For instance, what is the molecular-level  
440 correlation between the behavior of the P1/P2 components and CO<sub>2</sub> reduction reactivity? How is the emergence and  
441 evolution of P1 modulated by local electric-field distortions arising from electrical double-layer (EDL) reorganization,  
442 such as interfacial water orientation or cation-specific adsorption or interactions? What precise geometric or electronic  
443 metrics create the twin peak phenomena and more generally, how relevant is the motif across various pathways of Cu  
444 surface restructuring? While these questions cannot be fully addressed with the present dataset, the observations  
445 reported here nevertheless point to broader implications for future SEIRAS studies of nanostructured catalysts. These  
446 distinctions underscore how the effects of coverage to skew surface selection rules, rather than adsorption geometry  
447 and site structure alone, can govern the spectral signatures observed. As molecular orientation of oscillators is also  
448 complicated by the nanograin architecture, what is the operative role, if any, that co-adsorbates elucidated from Raman  
449 may have in orientational effects of intermediates in the surface adlayer relative to the local field?

450           For vibrational modes that can couple via constructive or destructive interference, typically involving identical  
451 oscillators with similar frequencies, SEIRAS band intensities should not be interpreted as a direct measurement of  
452 adsorbate population or suggesting unique underlying structures. Moreover, the vibrational lineshape itself encodes  
453 information about nanoparticle-nanoparticle interactions, evolution state, and double-layer polarization. These  
454 encoded parameters may, in principle, be systematically disentangled through carefully designed and systematic SEIRAS  
455 protocols if the behavior of P1-P3 across different conditions can be further quantified and grounded. Although further  
456 validation is required, this underscores the promise of treating vibrational line shapes not merely as spectral features,  
457 but as reporters of a convolution or multitude of orchestrated phenomena, including increasing coverage, co-adsorbate  
458 dipole-dipole and non-covalent interactions, electronic coupling, and the strength of interfacial fields can, in sum,  
459 contribute to the observables at operating catalytic interfaces.

## 460 Downstream Intermediates on Cu Nanograins

461 With increased \*CO accumulation, a representative pathway for C<sub>2</sub><sup>+</sup> formation may follow: CO<sub>2</sub> → \*COOH → \*CO →  
462 *optional* hydrogenation (\*CHO or \*COH) → C–C coupling i.e. \*OC–CO<sup>•</sup> → etc. \*OCH–CH<sub>2</sub> → C<sub>2</sub>H<sub>4</sub>. CO signals will  
463 fluctuate based on reactivity. First, enhanced reactivity drives CO consumption via dimerization and hydrogenation,  
464 shortening its lifetime at the surface. Second, under high current densities, transport-limited CO<sub>2</sub> delivery leads to local  
465 depletion and competitive hydrogen adsorption, reducing CO coverage even as reactivity increases. In this regime,  
466 surface population is governed by reaction flux rather than adsorption equilibrium. The observed attenuation of CO  
467 therefore reflects a transition in the kinetic regime, not catalyst deactivation: CO is consumed faster than it accumulates  
468 as the potential becomes more negative. Beyond CO/OCCO<sup>•</sup>, the exact identification of C<sub>2</sub> intermediates remains elusive  
469 because weak Raman cross sections, spectral overlap, and rapid turnover limit their detection. SERS sensitivity fails not  
470 because intermediates are intrinsically unstable, but because intermediates are also short-lived, dilute in snapshot  
471 measurements, and potentially weaker oscillators embedded in a crowded spectral field. Recent benchmarking using  
472 glyoxal as a molecular surrogate has provided important reference signatures for putative C–O/C–C vibrations in C<sub>2</sub>  
473 intermediates, revealing that characteristic bands of intermolecular modes of such intermediates span a broad window  
474 from ~1200 to 1975 cm<sup>-1</sup> in SERS and SEIRAS.<sup>130–133</sup> Still, detection of downstream intermediates remains highly  
475 interpretive. These observations underscore the need for improved enhancement or deconvolution strategies, as well  
476 as complementary, higher-sensitivity spectroscopic methods. Alternatively, other strategies beyond vibrational  
477 spectroscopy can be explored to conclusively assign the molecular fingerprints of transient C<sub>2</sub> intermediates.<sup>134–137</sup>

## 478 Conclusion

479        This study highlights the nuanced interplay between surface coverage, co-adsorbate interactions, and  
480 nanostructure-derived field confinement in dictating the behavior of CO<sub>2</sub> reduction intermediates on Cu nanograin  
481 catalysts. While the core sequence of reaction steps remains broadly consistent with some prior reports, their  
482 manifestation is strongly modulated by local surface environments. Specifically, the mechanisms probed include Cu-  
483 carbonate surface adlayers at low overpotential, linear-atop \*CO formation, and coexistence with persistent oxy-  
484 (\*OH/\*O) co-adsorbates. SERS and SEIRAS experiments indicate that electrolyte binding may gate stable CO binding at  
485 lower overpotentials, helping to, *in part*, rationalize the observed CO onset. Yet, a gap in activation suggests insufficient  
486 energy input is also a factor. Systematic shifts in CO stretching and frustrated rotational modes, from SERS, and  
487 isotherms corresponding to the CO bands, from SEIRAS, extend the previously reported coverage trends to the 6.7 nm  
488 Cu nanoparticle-derived nanograins.

489        This system underscores the role of dynamic surface ensembles in enhancing CO<sub>2</sub>R selectivity. Two factors  
490 appear to be central to stabilizing dipolar Cu-\*OH/O<sub>x</sub> environments on Cu. Smaller nanograin domains intrinsically  
491 enhance \*O/\*OH binding. Second, elevated local pH, both kinetically and thermodynamically, preserves these motifs  
492 under reducing conditions in agreement with a complex Pourbaix diagram. In SEIRAS, the emergence of a P1/P2 'twin'  
493 feature, characterized by the rare splitting of linear CO modes, is emblematic of interfacial effects and underscores that  
494 nanograins host reactivity environments that are largely inaccessible to bulk-like Cu under comparable conditions  
495 (assuming no evolution). However, P1/P2 co-existence is also detected in SEIRAS spectra on Cu films and is fairly  
496 prominent in CsHCO<sub>3</sub> and not KHCO<sub>3</sub> conditions.

497        In sum, SEIRAS does more than confirm Raman assignments: it exposes how adsorbate coverage, double-layer  
498 fields, specific interactions, and local dielectric environment conspire to sculpt the CO line shapes. At present, it is not  
499 possible to unambiguously distinguish whether the evolution of the P1–P3 features reflects electric field-induced dipole  
500 stabilization within the interfacial region or changes in the local surface chemical state (e.g., \*O/OH-mediated oxidation,  
501 reconstruction pathway, or re-orienting impact on neighboring species). Because these contributions are intrinsically  
502 coupled under electrochemical conditions, a single mechanistic origin is not assigned. These findings imply that,  
503 although mechanistic pathways remain largely intact across potential regimes, their spectral signatures are shaped by  
504 interfacial history, mass transport, nanoscale morphology, neighboring site motifs, surface diffusion, and coverage-  
505 dependent field effects.<sup>78,138</sup>

506        For downstream intermediates beyond CO, these data do not yet resolve the influence of nanograin  
507 morphology, though hints from the C–H stretching region in SEIRAS suggest that additional mechanistic detail beyond  
508 CO may be detectable. Clarifying modes from surface intermediates beyond CO represents an important direction for  
509 future studies. For example, while kinetic phenomena, including rate-limiting steps, maintain restrictions on which  
510 intermediates can be observed more easily than others, specific strategies have been introduced to enhance mechanistic

511 insight, such as feeding downstream intermediates (CO, formaldehyde, glyoxal) or operating at high current densities  
512 to boost the total concentration of specific reaction steps to a detectable threshold.<sup>139,140</sup> Another proposed mitigation  
513 is to conduct Raman measurements under elevated CO<sub>2</sub> pressure to reduce CO<sub>2</sub> mass-transport limitations and  
514 therefore extend CO residence times.<sup>6,132,141</sup> This will have the concurrent effect to further diminish competing HER  
515 reactions, allowing higher \*CO coverage regimes and related pathways to be explored.

516         Ultimately, vibrational spectroscopy cannot, on its own, resolve every ambiguity in this mechanism. Progress  
517 toward mechanistic quantitation requires a decisive shift away from a static spectral snapshot. These, while valuable,  
518 cannot fully capture the kinetic choreography of intermediates and fields that unfold across time and potential. Mainly,  
519 what remains lacking is access to emergent pathways, which can be further promoted with the developing  
520 understanding of Cu surface chemistry under catalytic operation. To this end, linking the physiochemical interplay of  
521 such motifs on the underlying Cu surface phase is an exciting direction of follow-on studies. To advance mechanistic  
522 quantification, proposed methods must therefore be judged by their compatibility with reproducing reaction  
523 environments and their capacity to yield unambiguous mechanistic insight, ideally under time-resolved interrogation.  
524 Yet, a departure from static to dynamic analysis demands overcoming significant practical challenges. It involves  
525 synchronizing modulation frequencies, improving detection sensitivity, and developing advanced algorithms to  
526 disentangle overlapping spectral signals and the evolving nature of the catalytic interface that obscures remaining  
527 interpretations of surface chemistry.<sup>142</sup> With this approach, vibrational techniques could unlock an even deeper  
528 understanding, moving us closer to a predictive framework that reveals pre-equilibria, pinpoints how catalyst structure  
529 and interfacial dynamics intersect, and helps encode the two to achieve controlled chemical outcomes.<sup>143,144</sup> This  
530 remains essential for resolving behaviors across the broad spectrum of pH and electrolyte composition relevant for  
531 CO<sub>2</sub>R. Interfacial environments and dominant surface species can shift dramatically between acidic and basic aqueous  
532 electrolytes, as well as in mixed-solvent environments (addition of DMSO, acetonitrile), each contributing to acute  
533 catalytic bottlenecks that remain to be broadly elucidated.<sup>8,145–147</sup> To achieve this, we can polish our spectroscopic lens  
534 and aim to capture the buildup, depletion, and pairing of interfacial species with sufficient temporal fidelity.

535         Collectively, these results support a view of nanograin Cu not as a collection of isolated active sites, but as a  
536 dynamically reorganizing interface in which intermediate and co-adsorbate coverage, interfacial confinement, local pH,  
537 and field effects are inseparable. Rather than attributing selectivity to isolated structural motifs, we propose that  
538 nanograin catalysts operate in a regime in which surface coverage and crowding, interfacial electric fields, and  
539 repopulating low-coordination structural motifs jointly govern reaction pathways. In this picture, selectivity therefore  
540 arises from a dynamic balance between favoring atop CO intermediates, co-adsorbate stabilization and mobility, rather  
541 than from static binding energies alone. This secures a pathway toward more mechanistically resolved interpretation of  
542 *operando* spectroscopy. By leveraging the outcome or balance of these contributions in pre-catalyst design, we can  
543 provide a foundation for optimized CO<sub>2</sub>R catalyst design grounded in interfacial dynamics.

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## Supporting Information

The Supporting Information is available free of charge at XXXXX. Experimental details regarding preparation of electrodes, spectroscopic measurements, tabulated spectral fittings, mode assignments, and control experiments. Figures S1-S35, Table S1-S7, and SI Discussions I-IV ([PDF](#)).

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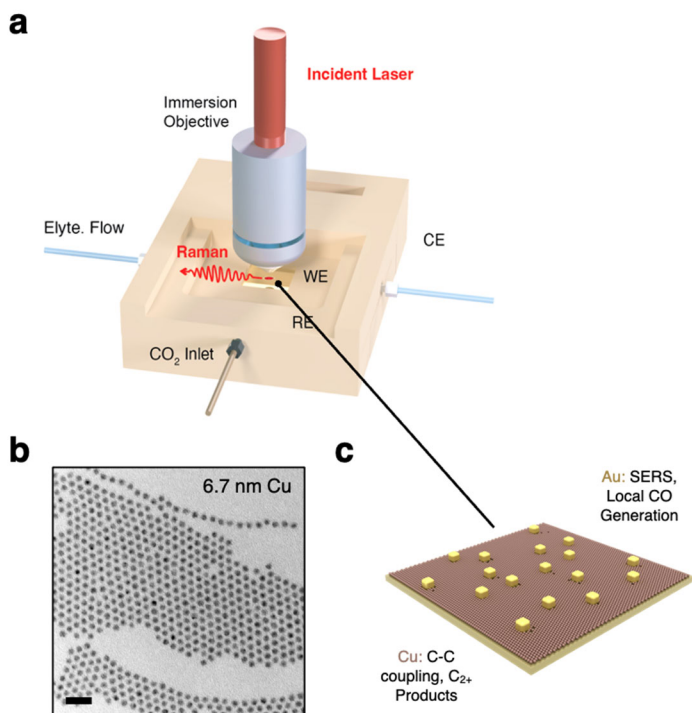
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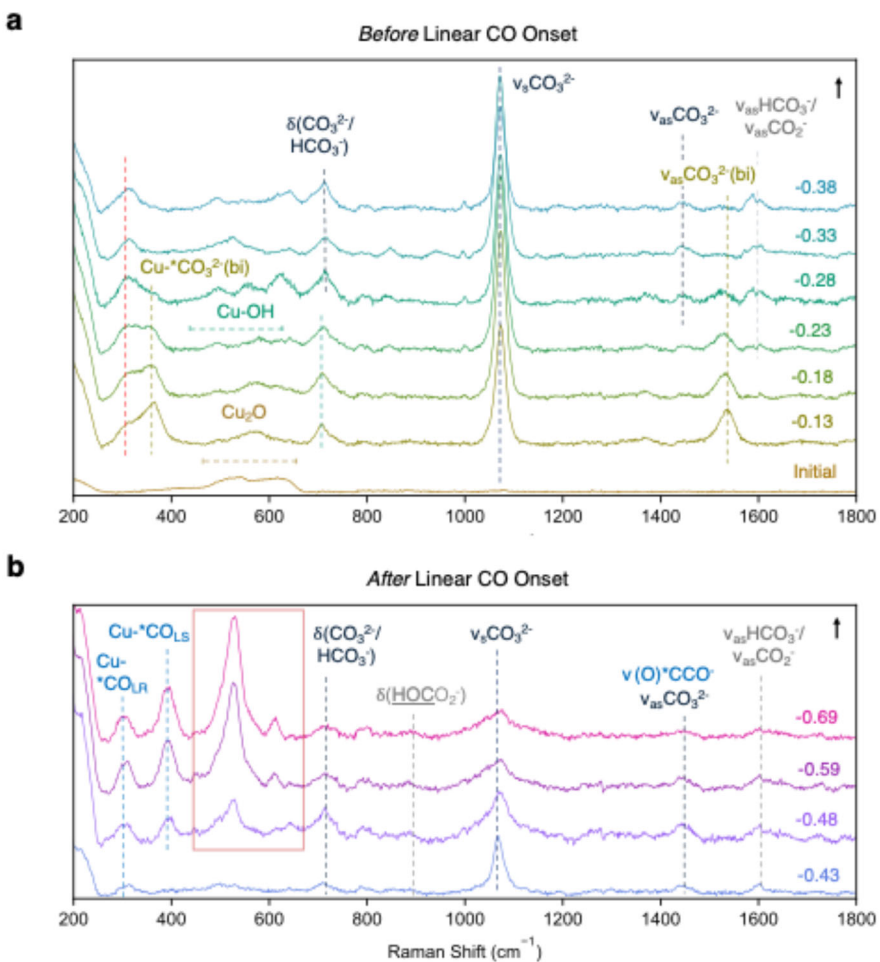
The authors declare no competing financial interest.

## Main Text Figures

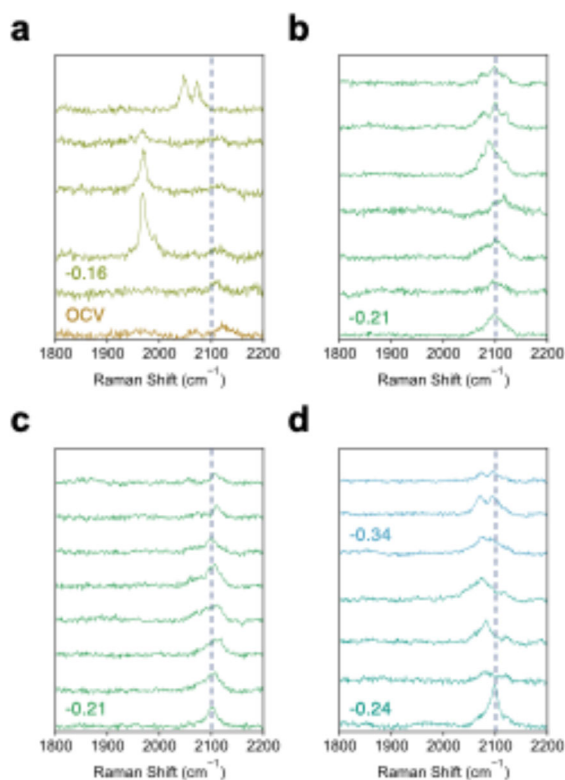


**Figure 1. *in situ* electrochemical surface enhanced Raman (SERS) of Cu nanocatalysts.** (a) Schematic illustration of electrochemical flow cell used in confocal, SERS configuration. CE, counter electrode; WE, working electrode; RE, reference electrode. (b) TEM image of as-prepared Cu nanocatalysts (Avg. size: 6.7 nm; Scale bar: 20 nm). (c) Schematic illustration of Cu nanocatalysts loaded onto surface enhanced Raman substrates ('WE') and their local electrochemical environment. 45 nm Au nanocubes are used to boost Raman signals and enrich local CO concentration.

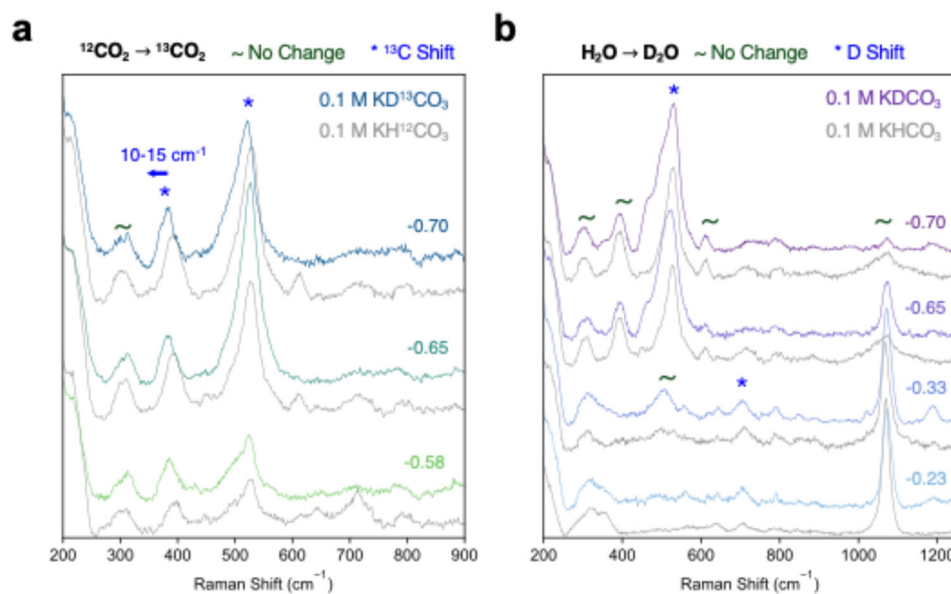




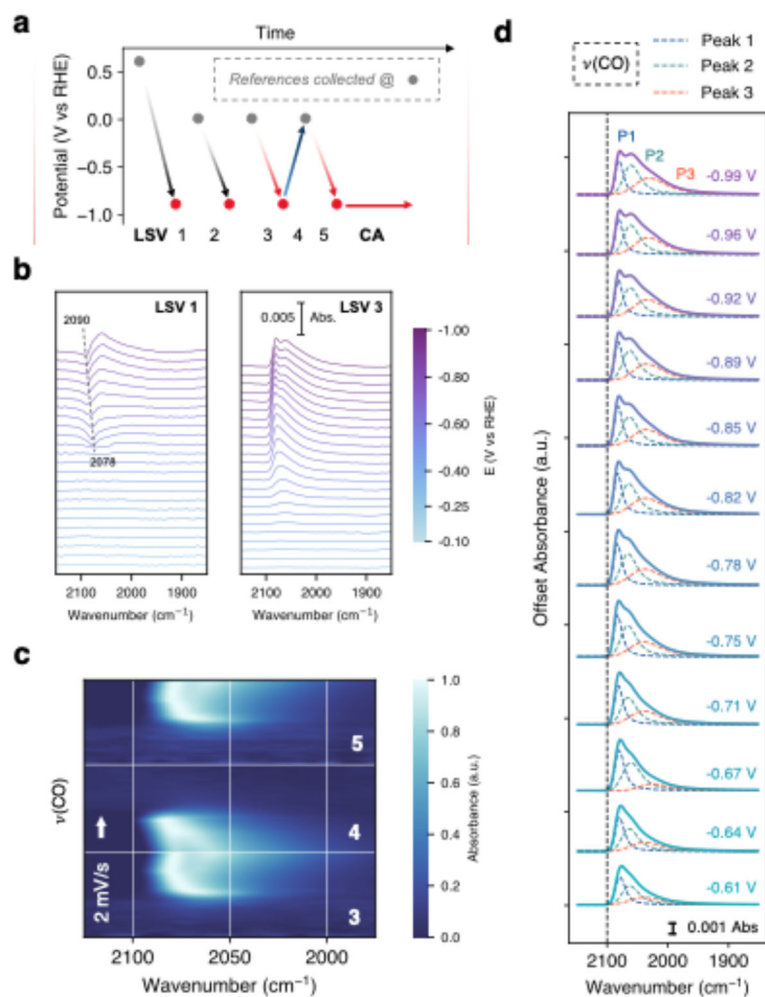
**Figure 2.** *in situ* SERS spectra of Cu nanocatalysts under stepped electrochemical biases. (a) Spectra evolution before linear CO onset, depicting the reduction and reconstruction stages of Cu nanocatalyst. (b) Spectra collected after linear CO onset, highlighting reaction-induced interactions among surface adsorbates. The modes contributing to the complex band at 435-625  $\text{cm}^{-1}$  (red outline) are Cu-\*OH ( $\sim 525 \text{ cm}^{-1}$ ) and Cu-\*O ( $\sim 603 \text{ cm}^{-1}$ ) modes. Potentials are applied stepwise and potentiostatically. All measurements are performed in 0.1 M KHCO<sub>3</sub> with a 6 mL/min electrolyte flow and 14 sccm CO<sub>2</sub> bubbling rate. Respective peak fitting results is included in **Figure S4**. For full list of assignments for Raman modes, refer to **Table S1**. All spectra are collected using a 633 nm incident laser.



**Figure 3.** Time-resolved SERS spectra of the CO stretching region collected during the same experiment as Figure 2. Individual traces correspond to sequential measurements acquired approximately (a) 1 minute apart, reflecting the temporal evolution of surface intermediates during early catalyst restructuring, or (b-d) 3 minutes apart. (b) and (c) are recorded at the same applied potential but at different times during the experiment, capturing changes in surface state adsorbate population, and SERS fluctuation under otherwise identical electrochemical conditions. Peak fitting for spectra from (d) are featured in Figure S9.



**Figure 4.** *in situ* SERS spectra of Cu nanocatalysts in isotopically labeled electrolytes. (a) Spectra collected in 0.1M  $\text{KH}^{13}\text{CO}_3$  (pH = 8.4), showing the expected blue shift of Cu-C mode upon  $^{13}\text{CO}_2$  substitution (b) Spectra collected in 0.1 M  $\text{KDCO}_3$  ( $\text{D}_2\text{O}$ , pH = 7.0). Spectra from the standard 0.1 M  $\text{KHCO}_3$  electrolyte (replotted from **Figure 2b**) are overlaid for comparison. Spectra from the standard 0.1 M  $\text{KHCO}_3$  electrolyte (replotted from **Figure 1**) are overlaid as grey traces for comparison. All spectra are collected using a 633 nm incident laser. Refer to **Table S1** for a summary of relevant mode assignments.



**Figure 5. Potential-dependent evolution of the C-O stretch region on Cu nanocatalysts captured by *in situ* SEIRAS.** (a) Overview of the SEIRAS experimental workflow. Spectra are acquired during a sequence of linear sweep voltammetry (LSV) scans, where LSV 1, 2, 3, and 5 are cathodic sweeps and LSV 4 is an anodic sweep. Except for LSV 4, which uses the same reference spectrum as LSV 3, each LSV is referenced to a spectrum collected at its respective starting potential (0 V for LSV 2–5 and 0.5 V for LSV 1). (b) Comparison between LSV 1 and LSV 3, where the negative adsorption band near 2080  $\text{cm}^{-1}$  in LSV 1 becomes a positive feature in LSV 3. (c) Colormaps with reversibility of emergent twin peaks for CO stretching modes across LSV 3, 4 and 5. Colormap intensities of 1.0 correspond to the CO absorbance maxima of 0.0065 observed during these scans. (d) Peak fitting of CO stretch region during LSV 3 using the sum of skewed Voigts. Additional fits are featured in **Figure S25-S29**.

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