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bу

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and

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Most discussion of growth centers concentrate on the where, the how and the why of inducing growth in areas where by some criterion, development is lagging. In this they reflect a concern with the equity or distributional objective of equalizing levels of welfare in different regions of the national territory. In developing nations, the concern is usually with countering the phenomenon of primacy as a manifestation of the duality of the economy. In most developed countries, as in the United States, the concern is rather that depressed or underdeveloped areas do not participate in the levels of social and economic welfare of most of the nation. Even those developed countries that want to diminish the concentration in their largest cities appear to consider their growth center efforts primarily as distributive ones.

It would seem that this view is too narrow for the formulation of national urbanization policies; that is to say, for policies to guide the growth of the national system of cities. Even a developed country is a developing country, and its development implies a structural evolution over time which will be reflected in the differential growth among territorial units as well as among economic sectors. In brief, development is not mere growth but also change. A national urbanization policy, as an element of a national urban policy, should address itself to the issues of efficiency or development, as manifested in growth centers which may be termed spontaneous, as well as to the questions of equity

through inducing growth in centers where the overall functioning of the system is not producing it. A national urbanization policy should include developmental objectives for guiding the phenomenon of growth as well as equity considerations for dealing with retardation.

There are, then, two varieties of growth centers. Induced growth centers are those in which public policy is trying to promote growth. In this sense, the designation of a locality as a growth center is a normative one. Spontaneous growth centers are those that are growing without benefit of special assistance; or at least without benefit of conscious or explicit policy. In a lively socio-economic system, there will always be a number of these centers, whose growth derives from the dynamics of the system. It would seem worthwhile to study the characteristics of such centers and the importance of their role in national urbanization, both for the lessons they may hold for inducing growth where it does not occur spontaneously and for their own sake as a valid subject of national developmental policy, since growth also has its problems.

The aims of this paper are modest. It will not try to analyze the reason for the development of spontaneous growth centers, nor will it enter into the economic history of particular ones. Neither will it try to suggest policy, except in the broadest outlines. It will try to describe the magnitude of the role of spontaneous growth centers in the urbanization of the American population since the turn of the century, and some of the shifts that have occurred. It will limit itself to a consideration of time series of the numbers of people who lived between 1900 and 1965 in each of the 212 Standard Metropolitan

Statistical Areas as defined territorially in 1960. Estimates of net migration into all metropolitan areas (SMSA's) and into or out of each of them were constructed by assuming that they all followed the decade's rate of natural increase in the nation, and that the difference in the observed population at the end of each decade from that which would have resulted from natural increase alone was attributable to migration. Spontaneous growth centers were operationally defined as those which showed substantial in-migration. Most of the presentation will use as a criterion for designating a metropolitan area as a growth center a rate of net in-migration twice that into the total set of SMSA's, but we have also looked at more stringent criteria. For convenience we will use 2M, 3M, etc. for twice, three times, etc., the rate of migration into all metropolitan areas; we will also use SGC at times as shorthand for Spontaneous Growth Centers.

Definitions of SMSA's from U.S. Bureau of the Budget, Standard Metropolitan Statistical Areas (1961). Population of individual SMSA's from: Eighteenth Decennial Census of the United States (1960), Vol. 1-A, Table 31; Sixteenth Census of the United States (1940), Vol. 1, Table 4; Fourteenth Census of the United States (1920), Vol. 1, Table 50; and U.S. Housing and Home Finance Administration, Population Growth of Standard Metropolitan Areas: 1900-1950 (December, 1953), Appendix, Table 2.

Based on Series C 88-114, <u>Historical Statistics of the United States: Colonial Times to 1957</u>; and Table 126, <u>Statistical Abstract of the United States (1967)</u>.

³ Since the analysis is based solely on demographic data, we do not consider possible alternative modes of being a growth center, such as by increases in employment without increases in residentiary population (by drawing on a commuter shed), or economic growth without population growth, as may occur through capital-intensive industrialization.

Several disclaimers are necessary as to the precision of our data. Estimates of natural increase in the early part of the century are not very reliable, and neither are population estimates for 1965, our last date. Other problems arise. For instance, we assume nationwide rates of natural increase, but poorer and smaller areas tend to have higher rates of natural increase, as do fast growing areas whose population is heavily weighted toward the young. Our practice of using the 1960 SMSA territory of course implies that the early figures for many areas include farmers and villagers; but this effect may not be too serious, since, while it makes it harder for an area to qualify for the growth criterion by expanding the base on which growth is computed, the areas where the areal definition is most excessive in the early years must be those which experienced most growth. In more recent years, two other problems arise. The first is that suburban and exurban diffusion are proceeding very rapidly, and many urban scholars think that the SMSA boundaries cut off substantial population which is functionally associated with the metropolis. 2 This effect is probably strongest for the larger metropolitan areas, and thus SMSA figures will tend to understate their most recent populations and their growth. The other problem is a more profound conceptual one. This is that,

^{1 1965} estimates from <u>Statistical Abstract of the United States</u> (1967), Table 15.

See the map of commuting territories in B.J.L. Berry and E. Neils, "Location, Size, and Shape of Cities as Influenced by Environmental Factors: The Urban Environment Writ Large", in H. Perloff, The Quality of the Urban Environment, Baltimore: The Johns Hopkins Press, 1969, p. 276-277.

just as the single-centered nineteenth century city gave way to the multi-centered metropolis, there are now recognizable congeries of metropolitan areas, sometimes called megalopolises, with strong interdependent functional relations. These are higher order systems which are inadequately recognized in our analysis, which is based on SMSA's; some glimmer of this effect is visible in the last of our maps in what we call "suburban metropolises". But for all these difficulties, we believe that the general outlines of our findings, if not the details, are reliable.

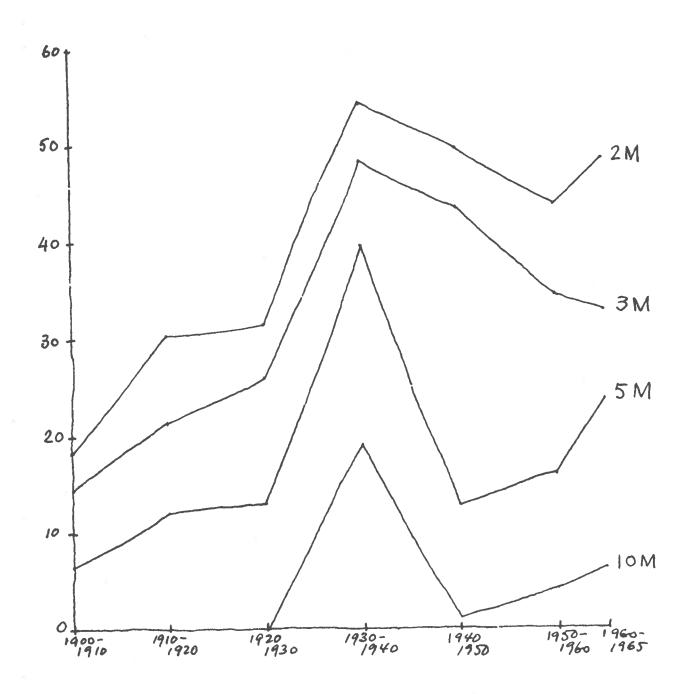
Figure 1 shows the share of all metropolitan growth accounted for by Spontaneous Growth Centers. In general, the share increases from the beginning of the century to the present, regardless of the criterion used, with a sharp temporary rise during the depression decade of 1930 to 1940. At the 2M level, SGC's account for nearly half of all metropolitan growth since 1940, while 3M centers, with a net in-migration at least triple that into all metropolitan areas, account for nearly one—third in the most recent period. Although the secular rise since 1900 is unmistakeable, the 2M share shows no clear trend since 1940 and the 3M share has clearly declined slightly. But there has been a clear rise at the 5M level from 12.6 to 23.7 per cent, and at the 10M level from 1.2 to 6.1 per cent. Thus, contrary to what might be imagined in a nation which has achieved our degree of economic maturity, rapidly growing cities account for an increasing rather than a decreasing share of total metropolitan growth, and this increase is most marked

Figure 1

PERCENTAGE SHARE OF METROPOLITAN GROWTH

ACCOUNTED FOR BY SGC'S

at 2M, 3M, 5M, and 10M, 1900-1965



for the higher growth criteria. 1

More detailed information is presented in Table 1. The rate of growth of the metropolitan areas is remarkably stable from decade to decade (line 2), except for the high first decade (which resulted from a high rate of in-migration into metropolitan areas), the 1930 to 1940 decade (when both natural increase and in-migration were very low), and the most recent period (when again low natural increase and low in-migration combined to slow metropolitan growth). Migration's share of metropolitan growth (line 4) shows a marked decline over the period. Because of the increasing preponderance of vegetative growth for the metropolitan area set, it might be expected that growth rates would become more nearly equal among metropolitan areas, but we have seen that, in fact, the fast growers account for an increasing share of the total growth (line 7). Part of the explanation may be found in line 8, which shows that the SGC's account for a dramatically increasing share of all migration into the metropolitan set, and currently receive as in-migrants a greater absolute number than all of the SMSA's (including themselves) put together. This means that in the earlier decades migration from non-metropolitan areas and from abroad was more evenly distributed among SMSA's, while in recent decades marked differences in growth rates have resulted from inter-metropolitan migration. Illustrating this point, the number of SMSA's estimated to have been a net exporters

It is interesting to contrast the 1960-1965 shares of growth (which range from 48.6% for 2M to 6.1% for 10M) with the recent proposals of the National Committee on Urban Growth Policy, which suggested settling 20% of the forthcoming urban growth in 100 new towns and in ten new cities. See D. Canty, The New City, New York: Frederick Praeger, 1969.

Table 1

POPULATION, GROWTH, AND MIGRATION OF STANDARD METROPOLITAN STATISTICAL AREAS (SMSA'S)
AND OF 2M SPONTANEOUS GROWTH CENTERS (SGC), 1900-1965

	** 1	1900-	1910- 1920	1920 - 1930	1930- 1940	1940- 1950	1950- 1960	1960- 1965
	SMSA population at the beginning of the period (000)	31,955	41,955	52,524	66,804	72,834	89,317	112,885
2)	Decennial rate of SMSA population growth (%)	31.4	25.2	27.2	9.0	22.6	26.4	17.8*
	Decennial rate of migration into SMSA'S (%)	21.0	16.4	15.0	2.2	9.0	9.6	5.0*
4)	Migration as % of growth	70	65	55	2 5	40	37	29
5)	2M criterion [(2)+(3)] (%)	52.4	41.6	42.2	11.2	31.6	36.0	22.8*
6)	Share of SMSA population in 2M SGCs (%)	5.5	10.3	11.1	20.4	21.4	19.7	25.1
7)	Share of all SMSA growth accounted for by 2M SGCs (%)	18.7	30.5	31.8	54.2	49.7	43.5	48.6
8)	Share of net inmigration into all SMSA'S ac- counted for by 2M SGCs (%)	24.5	41.3	48.8	157.3	92.2	85.0	109.1
9)	Number of 2M SGCs	40	40	48	87	69	52	60
10)	Number of SMSA'S with net out- migration	18	31	52	77	50	60	82

^{*}The 1960-1965 rates have been doubled to convert to the common decimal base.

of population rose from 18 in 1900-1910 to 82 in 1960-1965 (line 10).

Table 2 shows the shares of total SMSA growth contributed by SGC's of each size class and cumulatively. Disregarding the decade of the 1930's, which was anomalous in many ways and which will be discussed later, the main trends are apparent. SGC's below 200,000 population have contributed a declining share of all metropolitan growth since the beginning of the period. The share of all metropolitan growth as the result of the mergence of larger SGC's. Since the 1940's, the population categories above the 300,000-500,000 bracket have each increased their shares while most of the lower categories have had declining shares. In that period the share of growth of all SGC's under 300,000 has declined from just under one fourth to just over one tenth, while that of SGC's over 500,000 has increased from 22.3% to 32.9%. The relatively narrow categories in the table are somewhat unstable in their rates of change, but reading across the cumulative figures makes evident the overall shift toward larger urban sizes.

Since much present United States and foreign legislation and common practice in regard to induced growth centers focuses on centers below 250,000 population, it is interesting to examine further the experience of areas between 50,000 and 250,000. Since the turn of the century SGC's of this size have contributed a declining share of all metropolitan growth (from 18.7% to 10.7%); this, of course, reflects the declining share of all SMSA growth by all SMSA's in this size class (from 36.5% to 16.1%), and the decline of the share of all metropolitan population of metropolises in this class (from 33.8% to 11.7%).

Table 2

PERCENT SHARE OF ALL SMSA GROWTH ACCOUNTED FOR

BY 2M SGCs, BY SIZE CLASS AND CUMULATIVELY, 1900-1965

SGC size (000)	1900-1910 (Cum.)	1910-1920 (Cum.)	1920-1930 (Cum.)	1930-1940 (Cum.)	1940-1950 (Cum.)	1950-1960 (Cum.)	1960-1965 (Cum.)
Under 50	5.6 (5.6)	3.3 (3.3)	3.6 (3.6)	2.2 (2.2)	1.2 (1.2)	0.9 (0.9)	0 (0)
50-100	4.4 (10.0)	5.8 (9.1)	3.6 (7.2)	8.8 (11.0)	5.9 (7.1)	3.2 (4.1)	1.1 (1.1)
100-150	3.8 (13.8)	5.0 (14.1)	4.2 (11.4)	8.1 (19.1)	3.9 (11.0)	3.1 (7.2)	3.3 (4.4)
150-200	5.0 (18.7)	2.5 (16.6)	2.8 (14.2)	4.6 (23.7)	4.2 (15.2)	2.0 (9.2)	2.6 (7.0)
200-250	0 (18.7)	0 (16.6)	2.3 (16.5)	6.2 (29.9)	1.1 (16.3)	0.5 (9.7)	3.7 (10.7)
250-300	0 (18.7)	0 (16.6)	0 (16.5)	1.4 (31.3)	7.5 (23.8)	3.8 (13.5)	1.2 (11.9)
300-500	0 (18.7)	0 (16.6)	0 (16.5)	8.2 (39.5)	3.6 (27.4)	9.1 (22.6)	3.8 (15.7)
500-750	0 (18.7)	(18.7) 13.9 (30.5)	0 (16.5)	4.9 (44.4)	5.8 (33.2)	6.8 (29.3)	7.1 (22.8)
750-1000	0 (18.7)	0 (30.5)	9.3 (25.7)	0 (44.4)	3.0 (36.2)	1.9 (31.2)	7.0 (29.8)
1000-2000	0 (18.7)	0 (30.5)	6.1 (31.8)	0 (44.4)	4.7 (40.9)	2.3 (33.5)	6.6 (36.4)
2000 +	0 (18.7)	0 (30.5)	0 (31.8)	9.8 (54.2) 8.8		(49.7) 10.1 (43.5) 12.3 (48.6)	12.3 (48.6)

Contrary to what might be thought, the decline does not stem from there being fewer such areas, or fewer successful ones. The number of SMSA's of that size actually increased from 106 to 111. More surprisingly, their chances of success have increased markedly. Table 3 shows the percentage of SMSA's in each size category that qualified as SGC's for each period. This percentage may be taken as a naive a priori expectation that a metropolis of that size will qualify as an SGC. This expectation was 12.3% in 1900 for all SMSA's between 50,000 and 250,000, but rose by 1960 to 31.6%, substantially above the 24.7% expectation of larger areas. Further, the centers between 50,000 and 250,000 accounted for 52% of all 2M SGC's in 1950-1960, and 58% in 1960-1965.

The sources of the declining national importance of these smaller metropolitan areas lie elsewhere. First, of course, there is the declining share of all metropolitan population in metropolitan centers of this size and the increasing share in larger centers. Secondly, there is the increasing probability of larger areas' being fast growers, which increased from nil (none of the 21 SMSA's greater than 250,000 qualified as a 2M SGC in 1900) to 24.7% of 10l in 1960. Thirdly, and and most importantly, there is the greater variability of growth rates for the smaller centers. Table 4 is offered illustratively on this point. The distribution of growth rates for larger centers is skewed

The per cent of fast-growers among centers below 50,000 is high throughout, and rises steadily, but this derives from the self-selectivity of this group, which had to grow in order to qualify as an SMSA in 1960.

Table 3

PERCENT OF SMSA'S IN EACH SIZE CLASS

WHICH WERE 2M SGCs

SGC size (000)	1900- 1910	1910- 1920	1920 - 1930	1930- 1940	1940- 1950	1950 - 1960	1960- 1965
Under 50	32.9	30.0	55.6	72.2	75.0	80.0	0
50-100	13.1	17.1	18.8	44.6	36.7	34.2	36.4
100-150	13.0	21.4	22.2	47.4	29.7	14.9	23.8
150-200	13.3	21.4	15.0	47.4	29.2	25.0	30.8
200-250	0	0	25.0	44.4	13.3	5.6	42.9
250-300	0	0	0	25.0	43.8	27.8	15.0
300-500	0	0	0	27.3	20.0	30.8	21.4
500-750	0	33.3	0	12.5	36.4	35.7	27.3
	<u> </u>						
750-1000	0	0	20.0	0	20.0	14.3	71.4
1000-2000	0	0	20.0	0	20.0	14.3	21.4
2000 +	0	0	0	14.3	14.3	12.5	20.0
All SMSA (212)	18.9	18.9	22.6	41.1	32.6	24.5	28.3

Table 4

NUMBER OF SMSA'S BY SIZE AND GROWTH RATES
LESS THAN 5% of SIZE CLASSES (1960-1965)

Population- Class	-Less than		7)			2.3		
(.000)	5%	-5 to 0%	0-5%	5-15%	15-25%	25-40%	40+%	Avr-Gr*
50-100	0	2	ц	11	2	0	0	6.8
100-150	1	3	11	18	1	1	0	6.0
150-200	0	2	10	8	7	0	1	9.4
200-250	0	3	3	10	1	0	2	11.4
250-300	0	3	8	9	6	0	0	7.6
300-500	0	1	8	17	3	1	0	8.8
500-750	0	0	5	12	1	0	0	8.4
750-1000	0	0	1	7	1	1	0	13.6
1000-2000	0	0	3	9	14	1 .	0	11.2
2000 +	0	1	1	7	1	0	0	7.2

^{*} Average of the growth rates of SMSA's in each size class

to the right: with rare exceptions these centers grow either fast or at least steadily. While some of the smaller centers grow faster than the larger ones, nearly one in ten is in fact losing population in absolute terms. This greater spread and symmetry in the distribution of smaller center growth rates means that the average rates of the smaller metropolitan size classes will be lower. Thus, information such as that in Table 5, while correct and frequently cited, must be accepted with some caution. It must not be thought that all smaller areas are growing slowly. Rather, smaller metropolitan sizes are unstable, tending either to grow very fast into larger sizes or losing ground. But just what is meant by losing ground is not clear. There are as yet no instances of massive decline, such as has occurred in some towns and small cities, although many of the currently declining centers have been alternating absolute decline with insignificant growth for decades. It may be that policies and programs are needed in some cases not to induce growth, but to facilitate and make decline less painful.

In brief, our discussion suggests that (1) smallish growth centers are possible and frequent, (2) that they will not significantly affect national urbanization, although they may have great local regional importance, and (3) that many successful smallish growth centers will grow to be far bigger because, as will be discussed below, spontaneous

Similar observations have been made recently by several authors. See E. Lampard, "The Evolving System of Cities in the U.S.", in H. S. Perloff and L. Wingo, eds., Issues in Urban Economics; Baltimore: The Johns Hopkins Press, 1968, and W. R. Thompson, "The Future of the Detroit Metropolitan Area", in W. Haber et. al. (eds.), Michigan in the 1970's: An Economic Forecast, Ann Arbor: University of Michigan Graduate of Business Administration, 1965. See also B. J. L. Berry, op. cit., who bases his argument on a break of the Pareto distribution.

Table 5

POPULATION CHANGE AND MIGRATION RATES FOR METROPOLITAN AREAS
1960 TO 1966, BY SIZE IN 1966

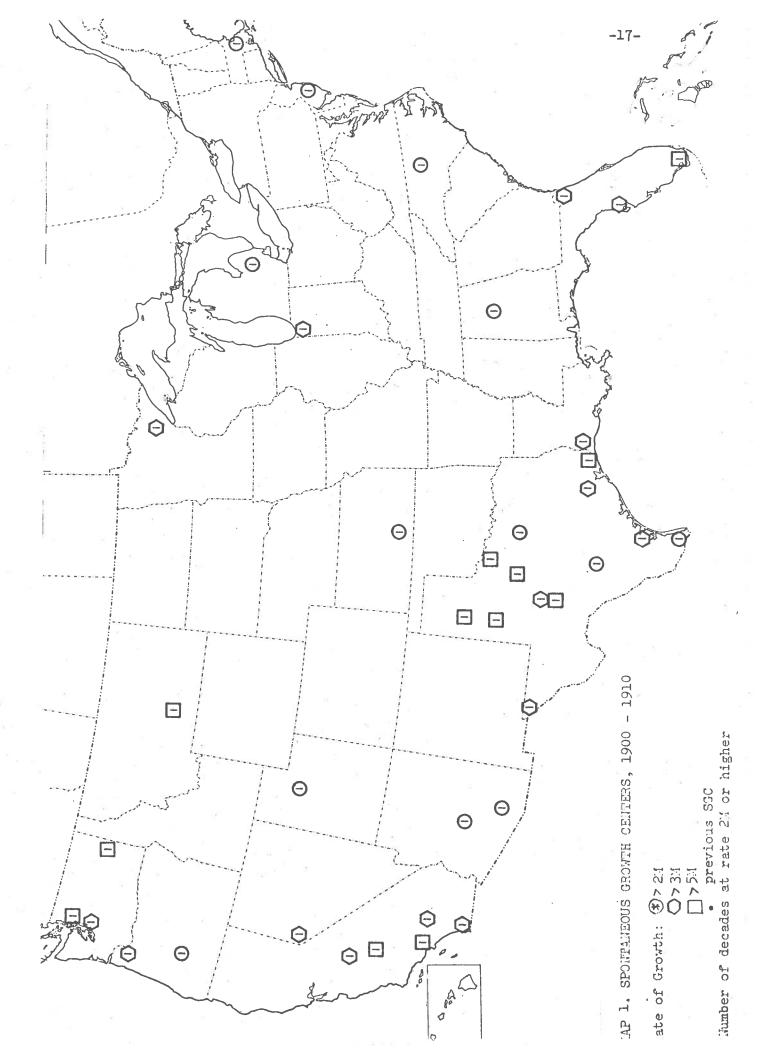
Size Category	Number of Areas	Population s 1966 (000)		Net Migration 1960-1966 as Percent of 1960 Population
All metro. areas	221	132,160	10.8	2.4
2,000,000 and over	11	49,223	8.7	1.2
1,000,000-2,000,000	19	25,192	14.3	5.2
500,000-1,000,000	36	24,572	11.5	2.9
200,000-500,000	76	22,757	11.9	2.7
100,000-200,000	61	8,858	9.4	0.3
under 100,000	18	1,557	7.6	-2.1

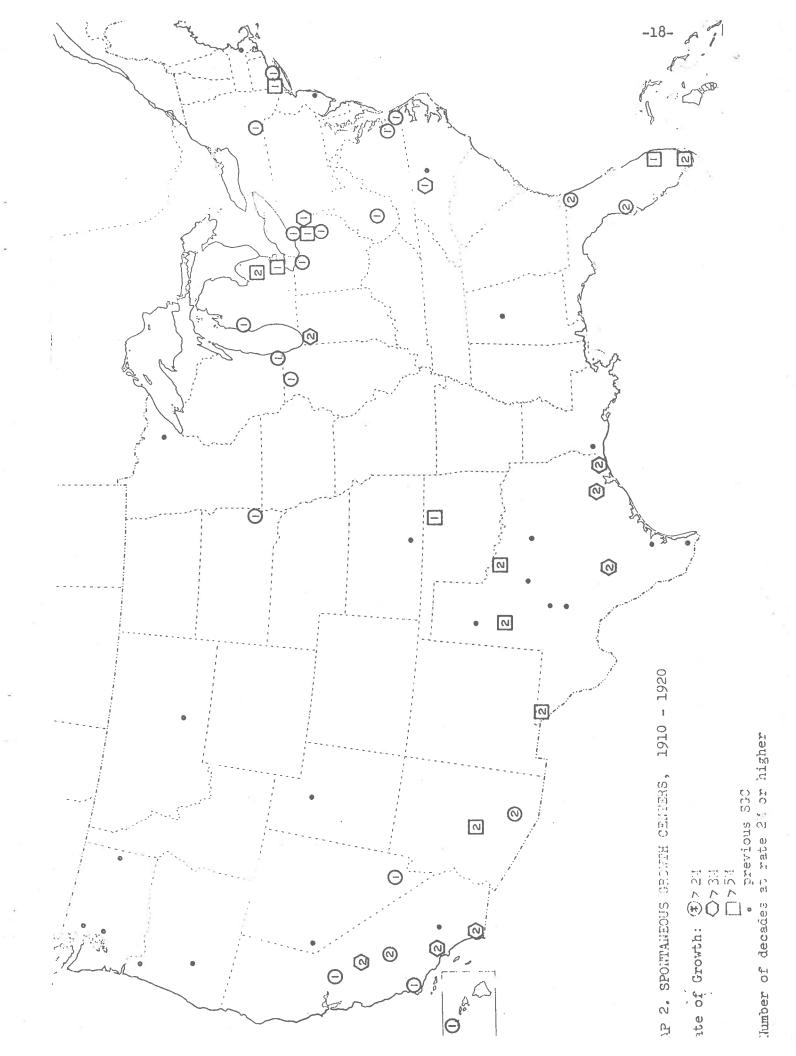
Source: Adapted from Table D, p.5, U.S. Bureau of the Census, Series P-25 No. 427, "Estimates of the Population of Counties and Metropolitan Areas, July 1, 1966: A Summary Report," Washington: G.P.O., 1969.

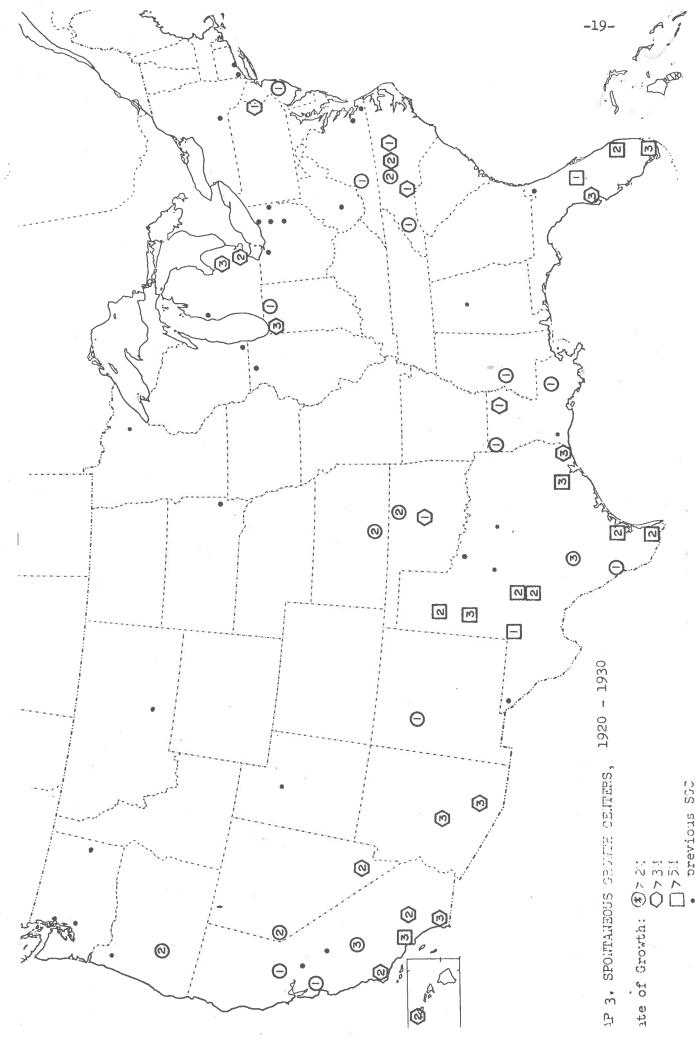
growth centers have considerable staying power.

Map 6 (1950-60) and Map 7 (1960-65) best illustrate the longevity of the SGC's. The numbers within the figures, which represent the number of decades each of the active SGC's has grown since 1900, make clear that most of them have had a long history of growth. It is harder to document this longevity statistically. For the 148 SMSA's which have met the 2M criterion at some point since 1900, the median number of years in the 2M category or higher is 29. But this would represent an underestimate of the typical growth period if one thinks of an S-curve of growth, since the 65 year period would cut off portions of such curves before 1900 and, presumably, after 1965. The median number of growth years for the 1950-1960 2M centers was 34 years. While this dropped to 26 years in 1960-1965, this drop was attributable to the rather large number (9) of first-time centers. Looking at it another way, if a center had been growing in 1950-1960, its chances of growing at 2M in 1960-1965 were 61%; if it had grown at 2M at any time since 1900, its chances of growing at this rate in 1960-1965 were 36.6%. On the other hand, a metropolitan area which had never been an SGC had only a 12.3% chance of being a 2M SGC in 1960-1965.

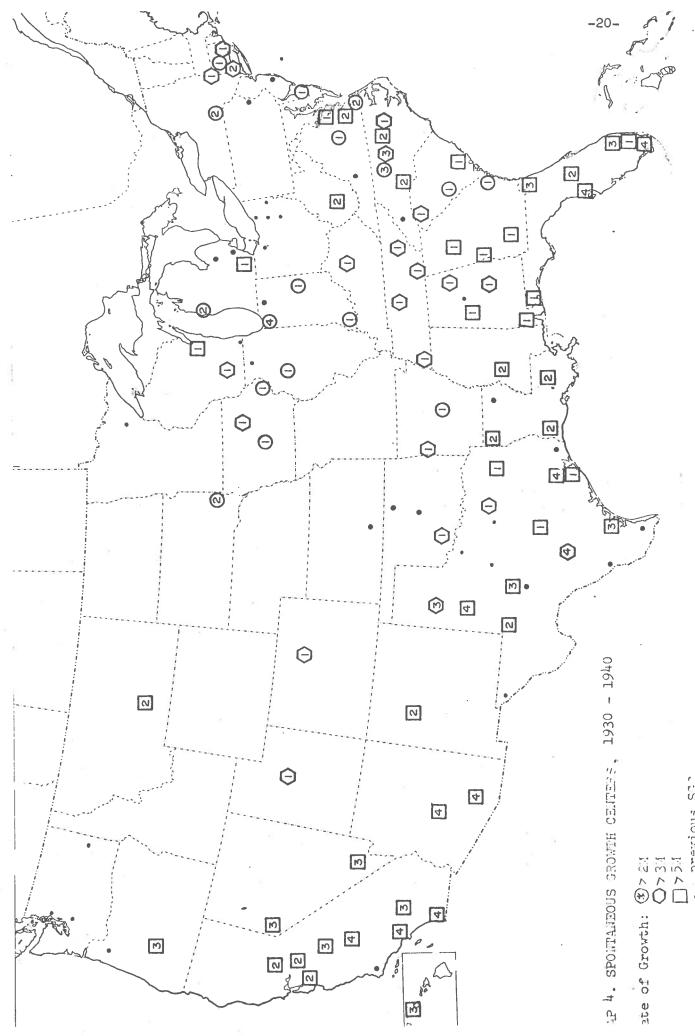
The decade of the 1930's presents discontinuities in some of the trends and continuities in others. It was, of course, the decade of the Great Depression. It saw a proliferation of 2M SGC's and a great increase in the number of metropolitan areas which had net out-migration. In this it anticipated the most recent periods, in which SGC's accounted for increasing shares of all SMSA growth by intermetropolitan migration. Similarly, it anticipated the increasing share of the fastest growers



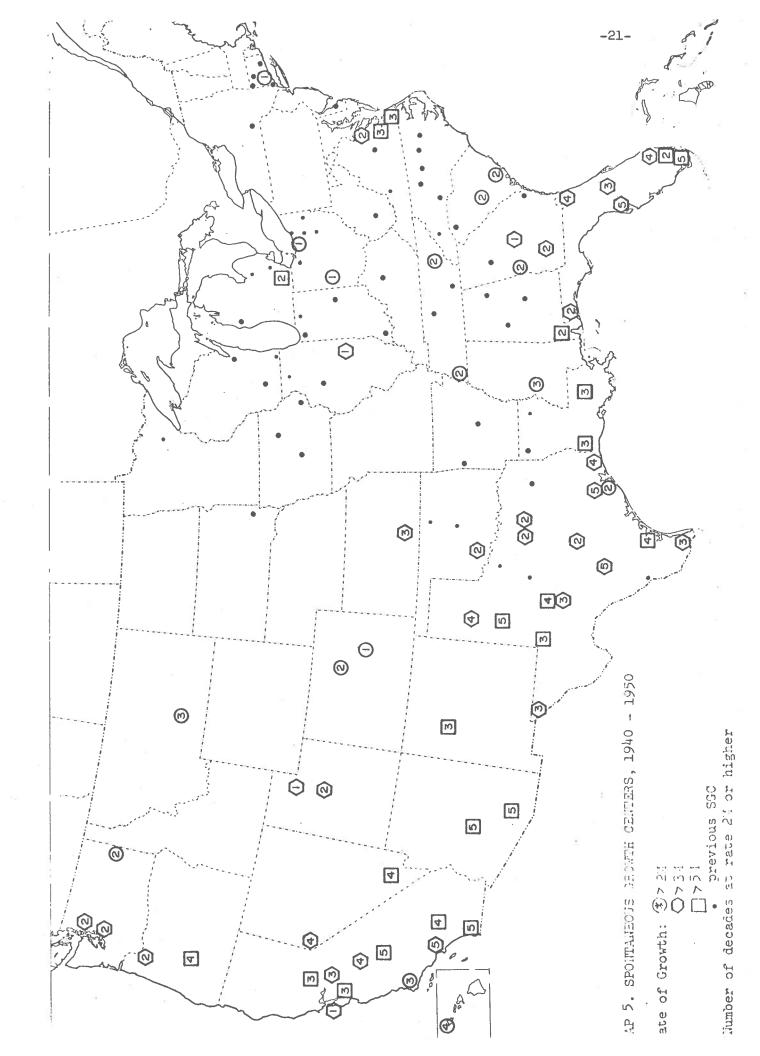


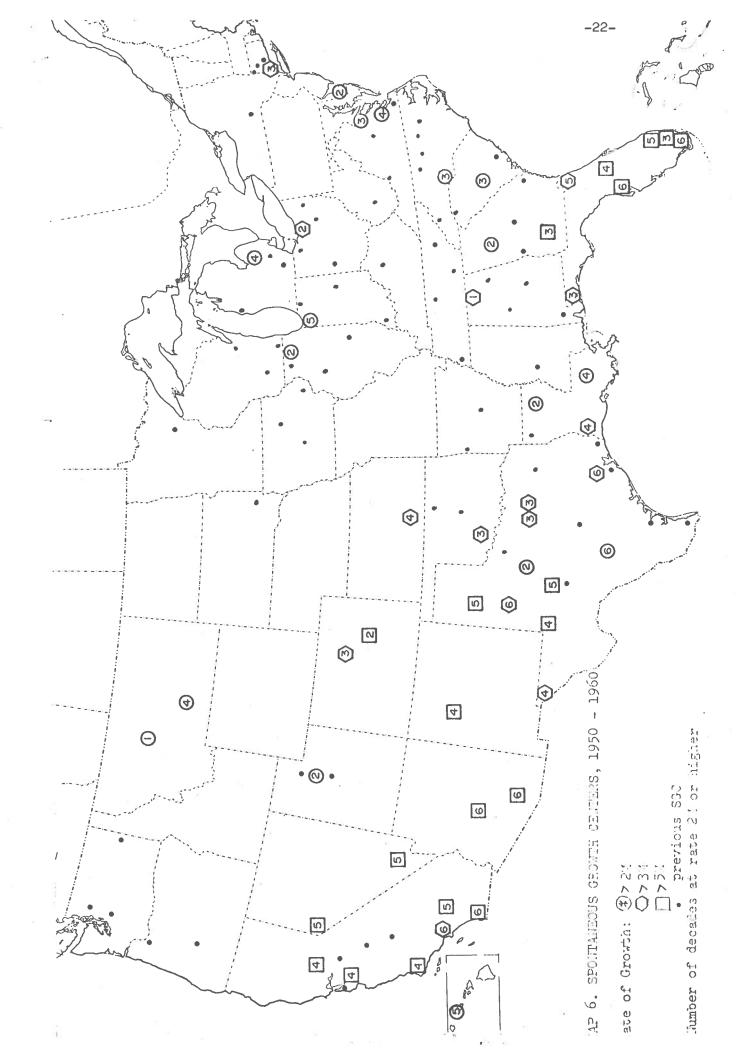


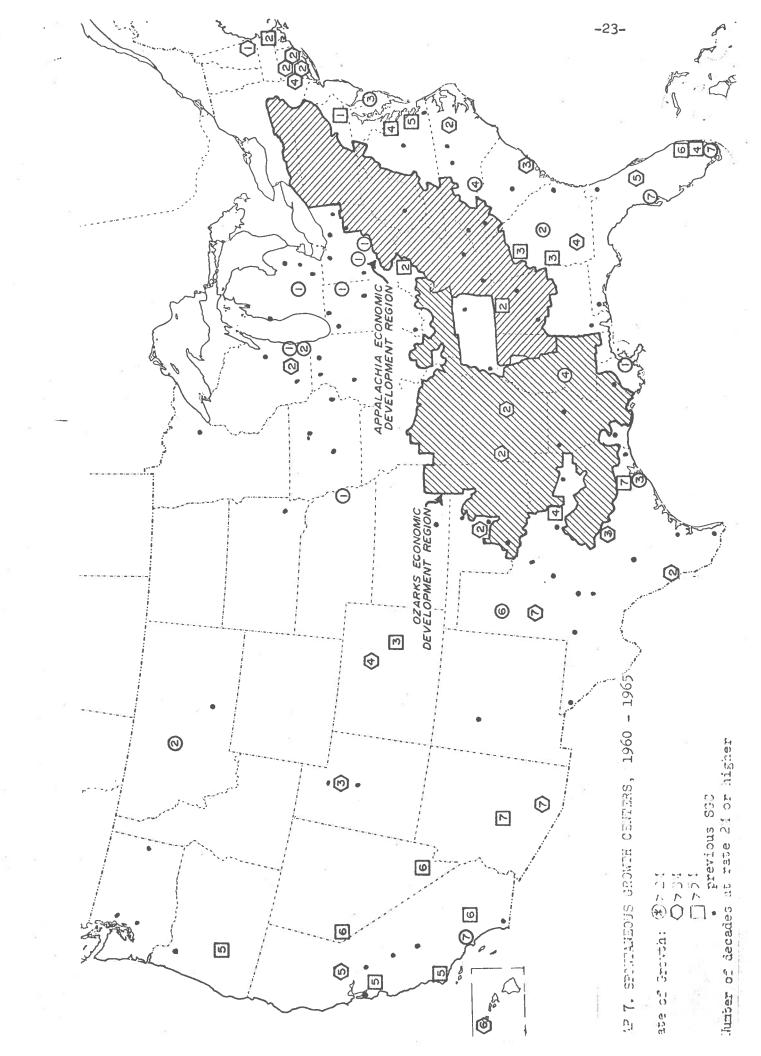
. previous Sectional fumber of decades at rate 2% or higher



Jumber of decades at rate 2% or higher







(see Figure 1). However, it was an untypical regression to smaller places. Except for Washington D.C. and one other, all SGC's were under 500,000 population, and nearly one half of the SMSA's under 250,000 population qualified as 2M SGC's. Most of this growth was only a spurt, and the South and the Midwest in particular are crowded with centers which grew only in this decade as the trend toward bigger places resumed in the 1940's. On the one hand, this exhibits the weakness of demographic criteria for socio-economic purposes, for one may imagine the dismalness of these smaller metropolitan areas, crowded with those who had given up on bigger cities and with impoverished farmers. Such demographic growth under conditions of economic hardship can hardly be interpreted as development. The snuffing out of the growth of these centers with the return of economic vitality testifies to the pathology of this growth. On the other hand, for reasons that are unclear, the 1930's may have provided a boost to the viability of smaller centers, according to Table 3. In this table, the frequency or probability of high growth for the smaller centers may be viewed either as a long run trend, or it may be viewed as an enduring effect of the 1930's, which pegged their growth levels to higher levels which are maintained even today. But there is no theoretical base for either interpretation, and although there appears to be pattern rather than randomness in these numbers (Table 3), a choice between these interpretations depends on squinting, preference, and numerology.

Maps 1 through 7 indicate several intersting features of the geographic distribution of SGC's. Perhaps the most striking is the antiquity of the growth in what may be called the "new regions": the

older regions base their current growth on newer centers. The Midwest's current SGC's are all new, and in fact there was a complete turnover of SGC's between the 1950's and the 1960's. The south, excepting / Florida, experienced a flurry of growth in the 1930's, but the majority of these centers were quickly extinguished. There has been, however, sustained growth since then in centers in Virginia, the Carolinas, and Georgia. The Northeast presents most recently a flurry of quite recent centers, and these may be called "suburban metropolises". They include Brockton and Manchester in relation to Boston, and a number of Connecticut areas in relation to New York. Such growth centers have a greater degree of functional closure than an ordinary suburb, but they clearly owe their development to their adjacency to the larger centers. The phenomenon is not limited to the Northeast, as instanced by the continued growth of the San Jose area in relation to the San Francisco-Oakland metropolis. It is clear that in many cases and for many purposes the relevant unit for analysis is the complex of linked metropolitan areas, and that to deal with individual SMSA's in such cases may be as misleading as to work with data for a single municipality within a metropolitan area.

The Appalachia Economic Development Region, shaded on Map 7, has had only one SGC since 1950. This is Huntsville, Alabama, and owes

The term "megalopolis" has sometimes been used for similar concepts but it has some value connotations, and is predicated on physical adjacency and geographic continuity of conurbation rather than on functional interdependence. "Megalopolis" means a very big city, and from medical usage, "megalo" implies abnormally big. Our meaning of a functional cluster of metropolitan areas would be better rendered by "genopolis", meaning a tribe of cities.

its growth to the National Aeronautics and Space Administration activities. Other than this, Appalachia has had ten SGC's since 1900, but none has managed to grow for more than two decades; the majority of those in the southern half grew only in the 1930's, while most of those in the northern half grew only in the 1910's. It is not surprising that a region defined by its economic difficulties should be rather light in spontaneous growth, but the barrenness of this record is striking. In contrast, just to the east of southern Appalachia, a file of metropolitan areas in Virginia, North and South Carolina, and Georgia are exhibiting sustained growth, with a median of 27 years at 2M.

The Ozarks Economic Development Region presents a slightly better aspect. It has had seven SGC's since 1900, and has three current ones, as it had three in the 1950's. Curiously, the three in the 1960's are not the same as those of the earlier decade, so that there have been six SGC's in the area since 1950.

Conclusion

Since the beginning of the century (and presumably earlier) a very large share of American metropolitan growth, and a far larger share of the net inmigration into metropolitan areas, has been absorbed by those metropolises which grew substantially faster than the metropolitan set. This share has been increasing recently, in spite of the declining importance of metropolitan inmigration, as a result of a more active and selective intermetropolitan migration. As the number of areas with substantial net inmigration has increased, so has the number of metropolises which are net exporters of people.

While at any one time there are many metropolises putting on a spurt of growth which is not sustained, fast-growth is more typically a long-run, sustained phenomenon, adding novae to the constellation of metropolitan areas. The metropolitan population of America continues to increase through these novae as well as through vegetative growth. At the same time, some of the new fast growers are suburban metropolises in close relation to lower growth large metropolitan areas, suggesting that, as the metropolis transcended the city, new clusters of metropolitan areas are emerging as functional systems. But spontaneous growth centers are few and thus far eposodic in areas of economic retardation such as Appalachia and the Ozarks.

Explicit American urbanization or urban growth policy has tended to limit itself to the question of induced growth centers in areas of retarded development. But growth has its problems too, and national policy should concern itself with guiding the social, physical,

institutional, and economic development of the emerging novae and of the evolving clusters of interdependent metropolises. On the other hand, growth might not be possible in some backward areas, or not desirable in terms of the alternatives, and there national policy should concern itself with welfare rather than developmental considerations. More generally, such a national policy should be framed in terms of guiding the development of the system of urban areas in accordance with national objectives. Within this more general system perspective, particular programs and policies, whether focused on the problems of growth or the lack of it, would be more intelligent and effective.

Appendix

The territorial definition of Standard Metropolitan Statistical Areas is revised periodically. We have calculated the population of the 212 SMSA's from 1900 to 1965 according to their territorial definitions by the Bureau of the Budget for 1960. These population figures are shown in the Appendix Table. In some cases it was not possible to convert the available data to conform to B.O.B. definition; these instances are noted and explained. Population growth rates are also shown in the table, which may be read as follows:

1920

Abilene, Tex. 46404: population

08.3: growth rate for the decade 1910-1920

Sources for Appendix Table

- U.S. Bureau of the Budget, Standard Metropolitan Statistical Areas (1961).
- U.S. Department of Commerce, Bureau of the Census, Eighteenth Decennial Census of the United States (1960), Vol. 1-A, Table 31.

Sixteenth Census of the United States (1940), Vol. 1, Table 4.

Fourteenth Census of the United States (1920), Vol. 1, Table 50.

- U.S. Department of Commerce, Bureau of the Census, Statistical Abstract of the United States (1967), Table 15, Table 126.
- Historical Statistics of the United States: Colonial Times to 1957, Series C 88-114.
- U.S. Housing and Home Finance Administration, Population Growth in Standard Metropolitan Areas: 1900-1950 (December, 1953), Appendix, Table 1.

¹U.S. Bureau of the Budget, <u>Standard Metropolitan Statistical Areas</u>, 1961.

Footnotes to Appendix Table

1. The territorial definitions of 44 metropolitan areas were changed between 1960 and July 1, 1965. To keep the data consistent with the 1960 SMSA definitions, estimates for the following metropolitan areas were calculated by multiplying the population as defined in the 1960 SMSA by the estimated population change for the newly defined SMSA, 1960-1965. These areas are:

Akron, Ohio Binghamton, New York Charleston, South Carolina Charlotte, North Carolina Cincinnati, Ohio-Kentucky Cleveland, Ohio Columbus, Ohio Corpus, Christi, Texas Davenport-Rock Island-Moline, Iowa-Illinois Dayton, Ohio Evansville, Indiana-Kentucky Flint, Michigan Fort Smith, Arkansas Grand Rapids, Michigan Greenville, South Carolina Harrisburg, Pennsylvania Houston, Texas Huntsville, Alabama Indianapolis, Indiana Jackson, Mississippi Kansas City, Missouri-Kansas Los Angeles, Long Beach, California Memphis, Tennessee Milwaukee, Wisconsin Mobile, Alabama Montgomery, Alabama Nashville, Tennesse New Orleans, Louisiana Peoria, Illinois Richmond, Virginia Rochester, New York Rockford, Illinois Sacramento, California St. Louis, Missouri-Illinois Salt Lake City, Utah San Antonio, Texas San Francisco-Oakland, California Sioux City, Iowa South Bend, Indiana Terre Haute, Indiana Toledo, Ohio Washington, D.C., Virginia-Maryland Wichita, Kansas Wilmington, Delaware-New Jersey

- 2. Based on special census, July 1, 1907.
- 3. No data for Adams and Denver County
- 4. Includes Warwick and Elizabeth City Counties
- 5. 1965 population estimates for the 23 New England SMSA's were not available. Estimates were calculated by multiplying the percent change in the population of the State Economic Area in which the SMSA was located by the census population of the SMSA in 1960.

Appendix Table - POPULATION AND GROWTH RATES OF STANDARD METROPOLITAN STATISTICAL AREAS, 1900-1965

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Appendix Table (cont.)

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Appendix Table (cont.)

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dix Table (cont.)	19.00
Appendi	

	1900	1910	1920	1030	1940	1950	1960	1965
for the first of the first own and the first own								(5)
MATERATION, CONT.	60891	67606	113266	122125	138779	154656	181538	193600
		40.67	24.5	7.8	13.6	11.4	17.4	9.9
A T F R I	32399	44 365	56570	97169	79046	100448	122482	124000
		33.5	26.1	22.2	15.6	25.6	21.9	1.2
WEST PALM REACH, FLA	N.A.	5577	18654	51781	79989	114589	228106	281000
Services decommend to the service of		11.5	234.5	177.6	54.5	43.4	6.86	23.2
G-VAM SELT-SEA	135343	166816	189766	206627	208918	196305	190342	188000
		23.3	13.8	6.8	1.1	0.9-	-3.0	-1.2
NAX ATTRIBUTA	TE055	73005	92234	136330	143311	722290	343231	349400
		56.7	26.2	47.8	5.1	55.1	54.4	1.8
MICHITA FALLS, TEX	9314	52413	78165	84100	91203	105309	129638	130000
		172.1	245.6	7.6	-3.4	29.7	23.1	.3
AG "NIH-HING OFFICE	257121	343185	390091	445109	441518	392241	346972	346000
		33.5	13.9	2° 8	+ • 30	-11.2	-11.5	3
TWI ISO TRUBUNES IN	135227	150187	184311	197866	221836	268387	366167	413400
		11.1	73.1	7.1	12.1	21.0	36.4	12.9
DN 'SUTES TELESING	35261	47311	77269	111681	126475	146135	189428	207000
The second secon		34.2	53.3	44.5	13.2	15.5	29.6	9.3 (5)
SANS GRIPPHISON	177900	205546	246347	272704	276453	303037	323306	336900,
		15.5	19.9	12.7	1.4	9.6	6.7	4.2
Y07K . PA	116413	136405	144521	167135	178022	202737	238336	290000
	1	17.2	5.9	15.6	6.5	13.9	17.6	21.7
C * VEGENY-RECISSION .	116725	168917	270233	359205	372566	416544	900609	523000
		44.7	60.0	32.9	3.7	11.8	22.2	2.7