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ABSTRACT

We identify "first generation" statistics to measure offshoring as the share of imported intermediate inputs in costs, along with O*NET data to measure the tradability of tasks. These data were used to measure the shifts in relative labor demand and relative wages due to offshoring. A limitation of these statistics is that they cannot be used to measure the impact on real wages, and for that purpose, we need price-based measures of offshoring. More recently, "second generation" statistics have arisen from global input-output tables. These measures include the foreign value-added in exports, or its counterpart, the domestic value-added in exports. We illustrate the foreign value-added component in the surge of Chinese exports following its WTO entry in 2001. We argue that such second-generation statistics should also be supplemented by price-based measure of offshoring, and we propose one simple measure that extends the effective rate of protection on imports to apply to exported goods.

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1. Introduction

From the early research on offshoring, a primary motivation was to explain the inequality in the earnings of labor. Evidence from the United States and other countries showed that during the 1980s the relative wages shifted towards more-skilled workers, so that a "wage gap" developed between those with higher and lower skills. ¹ To explain that gap, Feenstra and Hanson (1996, 1997) developed a model that allows for a continuum of imported intermediate within each industry, which are sourced from the lowest-cost country. The model predicted that offshoring would lead to an increase in the relative demand for high-skilled labor in both the country initiating the offshoring *and* in the country receiving these tasks. It follows that both relative wage *and* the relative employment of skilled workers would increase in both countries, as occurred during the 1980s. The statistic used by Feenstra and Hanson (1999) to measure offshoring was the *cost share of imported intermediate inputs* in each industry.

The story for the 1990s and later is quite different. There has continued to be an increase in the relative wage of skilled workers in U.S. manufacturing, but the relative employment of these workers has sometimes fallen. That finding is strongly suggestive of the offshoring of service activities, whereby the more routine service activities are sent overseas. This new form of offshoring can be explained by Grossman and Rossi-Hansberg (2008). Their model allows for the offshoring the tasks performed by low-skilled labor, but allows for the offshoring of tasks that use *high-skilled labor*, like service tasks, as is needed to explain the more recent empirical observations for the U.S. In the associated empirical work, O*NET data are typically used to measure the tradability of tasks which, in addition to the imported input share, becomes another "first generation" statistic used to measure the impact of offshoring.

¹ See Bhagwati and Kosters (1994), Collins (1998), Feenstra (1998, 2000), Feenstra and Hanson (2003), Freeman (1995), Johnson and Stafford (1999), Katz and Autor (1999), Richardson (1995), and Wood (1995).

The share of intermediate inputs in costs can be constructed with publically-available data only by using the so-called *proportionality assumption*, whereby an input used in an industry has the same ratio of imports to domestically-sourced value as does the economy as a whole. That assumption has been criticized (e.g. Housman et al., 2011), and can be overcome by having either *firm-level values of imported inputs*, or *price-based measures of imported input use*. These improved statistics are particularly important when evaluating whether offshoring leads to *real* losses for low-skilled labor, beyond just changes in the *relative* wage. In Feenstra and Hanson (1996), the possibility of real losses depends on whether the efficiency gains from offshoring dominate the shift in relative wages away from that factor. So to evaluate the real gains and losses, we need a good estimate of the efficiency gains from offshoring, as the price measures help to provide.

In a world with globalized production, the share of inputs that are imported becomes especially difficult to measure when goods cross border multiple times. To give an example, a U.S import from China might contain U.S. value-added. This concern has led to "second generation" measures of offshoring developed from global input-output tables. Measures such as the *foreign value-added in exports* (Hummels et al., 2001; Johnson and Noguera, 2012, 2016; Koopmans et al., 2014; Los et al., 2016) have been proposed to indicate the extent to which countries are tied into global supply chains. We review these measures and give an application to the "China shock", i.e. to the dramatic rise in Chinese exports following its entry to the World Trade Organization in 2001. We measure the extent to which different countries have shared in this export increase through their value-added in China. We further use the global input-output framework to develop a new *price-based measure* of global offshoring, which extends the effective rate of protection on imports to apply to exported goods.

In section 2 we review the data on the wage and employment of nonproduction relative to production workers in the United States, which was the starting point for the early literature on offshoring. The models developed to explain those trends are presented in sections 3 and 4, along with the tests of those models using the cost share of intermediate inputs and O*NET data as offshoring statistics. Limitations of those statistics are discussed in section 5. More recent literature uses global input-output tables to measure offshoring and has its own set of limitations, as discussed in sections 6 and 7. The price-based measure of global offshoring is presented in section 8, where we argue that China's own reduction in its tariffs on imported inputs can partially explain its export surge (see also Amiti et al., 2016). Section 9 concludes.

2. Offshoring and Wage Inequality

We begin by examining the pattern of wages over time in U.S. manufacturing, which motivated the early research on offshoring. In Figures 1 and 2 we show the wage and employment of "nonproduction" relative to "production" workers in U.S. manufacturing. Nonproduction workers tend to require more education, and so we will treat these workers as skilled, while production workers are treated as less-skilled, though these categories are admittedly highly imperfect measures of skill.

In Figure 1, we see that the earnings of nonproduction relative to production workers moved erratically from the late 1950s to the late 1960s, and from that point until the early 1980s, relative wages were on a downward trend. It is generally accepted that the relative wage fell during this period because of an increase in the supply of college graduates, skilled workers who moved into nonproduction jobs. Starting in the early 1980s, however, this trend reversed itself and the relative wage of nonproduction workers increased steadily to 2000, with a decline to 2005 and a further increase thereafter.



Figure 1: Relative Wage of Nonproduction/Production Workers, U.S. Manufacturing, 1958-2014

Figure 2: Relative Employment of Nonproduction/Production Workers, U.S. Manufacturing, 1958-2014



Source: NBER productivity database, updated after 1996 from Bureau of the Census.

Turning to Figure 2, we see that there was a steady increase in the ratio of nonproduction to production workers through the end of the 1980s, but then a fall in the 1990s, with an erratic recovery since 2000. The increase in the relative supply of workers through the 1970s can account for the *reduction* in the relative wage of nonproduction workers that decade, as shown in Figure 1, but is at odds with the *increase* in the relative nonproduction wage during the 1980s. The rising relative wage should have led to a shift in employment *away* from skilled workers, along a demand curve, but it did not. Thus, the only explanation consistent with these facts is that there was an *outward shift* in the demand for more-skilled workers during the 1980s, leading to an increase in their relative employment and wages, as shown in Figure 3.

What factors can lead to an outward shift in the relative demand for skilled labor? Such a shift can arise from the use of computers and other high-tech equipment, or *skill-biased technological change*. Researchers such as Berman, Bound and Griliches (1994) argued that such technological change was the dominant explanation for the rising relative wage of skilled labor in the United States, and other countries. Their findings for the United States were reinforced by the work of Berman, Bound and Machin (1998) who looked at cross-country data. They found that the same shift towards skilled workers in the U.S. also occurred abroad. That finding appeared to rule out the Heckscher-Ohlin (HO) model as an explanation, because in that model we expect wages to move in opposite directions between countries when comparing autarky to free trade, as factor price equalization occurs. Instead, the evidence was that wages moved in the same direction across countries – with an increase in the relative wage of skilled workers.²

² The same decline in the relative wages of blue-collar workers during the 1980s and into the 1990s was found for Australia, Canada, Japan, Sweden, and the United Kingdom (Anderton and Brenton 1999; Freeman and Katz 1994; Katz and Autor 1999; Görg, Hijzen, and Hine 2003, 2005), for Hong Kong and Mexico (Cragg and Epelbaum 1996; Hanson and Harrison 1999; Hsieh and Woo 2005; Robertson 2004), and for Denmark (Hummels et al. 2014) over 1995–2006. More recent evidence for the United States is provided by Voigtländer (2014).



Figure 3: Relative Wage and Employment of Nonproduction/Production Workers in U.S. Manufacturing, 1979-1990

Source: NBER productivity database; see Figures 1 and 2.

But this early rejection of international trade as an explanation for rising wage inequality was really just a rejection of the simple HO model. There are now several models of offshoring that can be used to predict the wages movements for the 1980s as shown in Figure 3, and also wage movements in later decades, as we review below.

3. A Model of Offshoring

To determine the extent to which international trade can explain the shift in demand towards skilled labor in the United States, and which occurred in other countries, Feenstra and Hanson (1996, 1997) present a model of an industry in which there are many intermediate inputs, denoted by the index $z \in [0,1]$, involved in the manufacture of a good. Rather than listing these inputs in their *temporal* order, we will instead list them in *increasing order* of high/low-skilled labor where, for example, the least skill-intensive input is assembly and the most skill-intensive input is R&D. We let $a_H(z)$ and $a_L(z)$ denote the high-skilled and low-skilled labor, respectively, needed to produce one unit of the good in question. We order the activities z so that $a_H(z)/a_L(z)$ is non-decreasing in z.

In general, firms doing the assembly will wish to source the inputs from the minimumcost location. To determine this, we assume that the relative wage of skilled labor at home, w_H / w_L , is *lower* at home than that abroad, $w_H / w_L < w_H^* / w_L^*$. This assumption is realistic if the home country is skilled-labor abundant, like the United States: despite the increase in the relative wage of skilled labor in the United States during the past several decades, it is still much lower than that in Mexico.

In equilibrium, countries will specialize in different portions along the continuum of intermediate inputs. Under our assumption that the relative wage of skilled labor is higher abroad, and that goods are arranged in increasing order of their skill intensity, then the ratio of the home to foreign unit-costs is downward sloping, as shown by the schedule c/c^* in Figure 4. Foreign production – or offshoring – occurs where the relative costs at home are greater than unity, in the range [0,z'), whereas home production occurs where the relative costs at home are less than unity, in the range (z',1].

Suppose now that the home firm wishes to offshore more activities. The reason for this could be a capital flow from the home to foreign country, reducing the rental abroad and increasing it at home; or alternatively, it could arise from neutral technological progress abroad, but exceeding such progress at home. In both cases, the relative costs of production at home



increase, which is an upward shift in the relative cost schedule, as shown in Figure 5. As a result, the borderline between the activities performed at home and abroad therefore shifts from the point z' to the point z'', with z'' > z'.

What is the impact of this increase in offshoring on the relative demand for skilled labor at home and abroad? Notice that the activities no longer performed at home (those in-between z' and z") are *less* skill-intensive than the activities still done there (those to the right of z"). This means that the range of activities now done at home are *more* skilled-labor intensive, on average, than the set of activities formerly done at home. For this reason, the relative demand for skilled labor at home increases, as occurred in the United States during the 1980s. That increase in demand will also increase the relative wage for skilled labor, as shown in Figure 6 (where we use a fixed relative supply of high/low-skilled labor, but it could be upward sloping instead).







What about in the foreign country? The activities that are newly sent offshore (those inbetween z' and z'') are *more* skill-intensive than the activities that were initially done in the foreign country (those to the left of z'). That means that the range of activities now done abroad is also more skilled-labor intensive, on average, than the set of activities formerly done there. For this reason, the relative demand for high-skilled labor in the foreign country also increases, just as shown in Figure 6. With this increase in the relative demand for high-skilled labor, the relative wage of skilled labor *also* increases in the foreign country. This is a realistic description of the wage movements in the United States and many other countries during the 1980s.³

In contrast to this result, it is difficult to generate the *same direction of movements* in relative wages across countries from the HO model, as we have found in this offshoring model. Of course, this explanation does not *prove* that offshoring was the source of the wage changes, since skill-biased technological change is equally well an explanation. So determining which of these explanations accounts for the changes observed during the 1980s is an empirical question. We review the literature on this question and then discuss the wage movements for the U.S. in the 1990s and 2000s.

4. Testing the Model of Offshoring

Evidence from the 1980s

Feenstra and Hanson (1999) measure offshoring in each industry by the share of imported intermediate inputs in costs. This measure is constructed from input-output tables using the socalled "proportionality" assumption, e.g. that steel imported into the automobile industry uses the same ratio of imports to domestically-sourced inputs as does the economy as a whole. This measure of offshoring can be constructed using either a broad definition, which includes all

¹⁰

³ See note 2.

imported inputs, or a narrow definition, which focuses on imported inputs within the same 2digit industry (e.g. the automobile industry importing auto parts). High-technology equipment is also measured in two ways: either as a fraction of the total capital equipment installed in each industry; or as a fraction of new investment in capital that is devoted to computers and other high-tech devices.

An increase in offshoring as illustrated in Figure 6 can be treated as an (exogenous) shift to labor demand, and its impact can be measured by estimating the associated labor demand system.⁴ Here we simply describe the results from this estimation. In Table 1, the results from the broader measure of offshoring are reported, including imported inputs from other industries, for the 1980s. Using the first measure of high-tech equipment (i.e. fraction of the capital stock), the results in the first row show that roughly 25% of the increase in the relative wage of nonproduction workers was explained by offshoring, and about 30% of that increase was explained by the growing use of high-tech capital. So we conclude that both offshoring and the increased use of high-tech capital are important in explaining the actual increase in the relative wage of skilled workers. In the second row we use the other measure of high-tech equipment (i.e. fraction of new investment). In that case, the large spending on high-tech equipment in new investment can explain nearly all (99%) of the increased relative wage for nonproduction workers, leaving little room for offshoring to play much of a role (it explains only 12% of the increase in the relative wage). These results are lopsided enough that we might be skeptical of using new investment to measure high-tech equipment and therefore prefer the results using the capital stocks.

⁴ Wright (2014) introduces an instrumental variable strategy to treat this offshoring statistic as endogenous, based on a "shift-share" analysis that interacts each industry's initial level of offshoring to China with China's subsequent growth in offshoring to the U.S. over all industries.

Table 1: Impact on the Relative Wage of NonproductionLabor in U.S. Manufacturing, 1979-1990

	Percent of Total Increa Offshoring	<u>se Explained by each Factor</u> High-technology Equipment
Measurement of high-tech equipment:		
As a share of the capital stock	21-27%	29-32%
As a share of capital flow (i.e. new investmen	nt) 12%	99%

Source: Robert C. Feenstra and Gordon H. Hanson, "The Impact of Outsourcing and High-Technology Capital on Wages: Estimates for the U.S., 1979-1990," *Quarterly Journal of Economics*, August 1999, 114(3), 907-940.

Evidence from the 1990's and 2000s

In Figure 7 we report the relative wage and employment of nonproduction/production workers in U.S. manufacturing over 1990-2000. While picture for the 1980s is well-known and launched dozens of research studies, but it is surprising that the picture for the 1990s and 2000s, as shown in Figure 7, is not familiar. We see that from 1989-1999 (shown in red), there continued to be an increase in the relative wage of nonproduction/production labor in U.S. manufacturing, but in addition, there was a *decrease* in the relative employment of these workers. From 2000-2005 (shown in green), there are very erratic movements in the relative wage and relative employment, sometimes reversing the 1989-2000 movements. Then, from 2006-2011 (in purple) there is once again an increase in the relative wage and the relative employment of high-skilled labor, as we found for the 1980s. The final two years that are plotted (in yellow), 2013 and 2014, show an erratic fall in relative employment.



Figure 7: Relative Wage and Employment of Nonproduction/Production Workers in U.S. Manufacturing, 1989-2014

Source: NBER productivity database; see Figures 1 and 2.

There are two possible explanations for the pattern shown during 1989-1999, with an increase in the relative wage but a decrease in the relative employment of skilled labor. First, some labor economists have argued that the 1990s witnessed a changing pattern of labor demand, benefitting those in the highest and lowest-skilled occupations, at the expense of others in moderately skilled occupations. Autor, Katz and Kearney (2008, p. 301) attribute this once again to technological change: "…we find that these patterns may in part be explained by a richer version of the skill-biased technical change (SBTC) hypothesis in which information technology complements highly educated workers engaged in abstract tasks, substitutes for

moderately educated workers performing routine tasks, and has less impact on low-skilled workers performing manual tasks." This is the *job polarization* explanation.

A second possibility is that the evidence over 1989-2000 shown in Figure 7 is a "smoking gun" for service offshoring from U.S. manufacturing. To the extent that the backoffice jobs being offshored from manufacturing use the lower-paid nonproduction workers, then the offshoring of those jobs could very well *raise the average* wage among nonproduction workers, while lowering their employment.

That outcome can arise in the offshoring model of Grossman and Rossi-Hansberg (2008), provided that we focus on the offshoring of *high-skilled* labor tasks rather than *low-skilled* tasks. In their model, offshoring of high-skilled labor acts just like a high-skilled-labor-saving innovation. The offshoring of high-skilled tasks, which we are thinking of as service activities, leads to an increase in the relative wage of high-skilled labor and no change in the relative wage of low-skilled labor.⁵ Furthermore, such offshoring will reduce demand for skilled labor, at given industry outputs, as we have seen occurred in the United States during the 1990s. So an important contribution of Grossman and Rossi-Hansberg's model is that it gives us a robust way to model this service offshoring in addition to the low-skilled offshoring of the 1980s. The rich specification of offshoring costs that are built into the model allow for a wide array of outcomes, beyond those in Feenstra and Hanson (1996, 1997).

There are several studies that document the growing importance of service offshoring for the U.S. One study separates the impact of offshoring on production and nonproduction workers in U.S. manufacturing for the 1990s (Sitchinava, 2008). She applies the procedure of Feenstra and Hanson (1999), using materials offshoring and service offshoring (both measured as shares

⁵ See the explanation of this result in Feenstra (2010, Lecture 1) and Feenstra (2015, chapter 4).

of purchased inputs), as well as computer capital as shifters of labor demand. While the relative wage of nonproduction workers continued to rise during this period, materials offshoring explains only 7% of that increase. Service offshoring is twice as important, explaining some 15% of the increase in the relative wage. But the increased use of computers (as a share of the capital stock) can account for nearly the entire rise in the relative wage.

Other studies do not focus on the relative wage but on other aspects of offshoring. Amiti and Wei (2009) find that for U.S. manufacturing, imported services grew from two-tenths of one percent of total inputs used in 1992, to three-tenths by 2000. The fact that imported services are so small does not prevent them from being important for productivity, however. They find that service offshoring accounts for around 10 percent of labor productivity growth over this period, which is quite robust across specifications, while material offshoring accounts for a smaller and less-robust 5 percent of labor productivity growth.

What about employment? We have seen the relative employment of nonproduction workers fell during the 1990s, in marked contrast to the 1980s. Can we attribute that fall to tasks that require skills but are more routine, allowing them to be offshored? Amiti and Wei (2005a,b) do not identify a significant impact of service offshoring on employment, possibly because they work with a single aggregate of labor. But another study of white-collar employment in the United States (Crinò, 2010), for both manufacturing and services, suggests that offshoring had an impact. Crinò finds that service offshoring raises high-skilled employment and lowers medium and low-skilled employment. Within each skill group, there is a differential response depending on whether the tasks being performed are classified as "routine", requiring "face-to-face" communication or not, and "interaction with PCs", which Crinò combines to obtain a tradability index for each occupation. Service offshoring is found to penalize the tradable occupations and benefit the non-tradable occupations, consistent with the theory. Crinò (2008, 2013) further discusses the impact of service offshoring on productivity and labor demand in Western Europe.

In order to develop his "tradability" index, Crinò relied on the O*NET database which provides information on job characteristics for 812 occupations. Ebenstein et al. (2014), Grossman and Rossi-Hansberg (2006), Liu and Trefler (2011), Odenski (2012, 2014) and Wright (2014) all find evidence that these O*NET characteristics make a difference for measuring the effects of offshoring in the United States. Wright (2014) constructs an index of offshorability from the O*NET data and test whether the extent of low-skilled (production) jobs and highskilled (non-production) job loss responds differently in industries that have greater offshorability: while more low-skilled jobs are lost when the tasks done in an industry are more routine, the opposite occurs for high-skilled jobs. That hypothesis is strongly confirmed in his results, and in fact, the gain of high-skilled jobs more than offsets the loss in low-skilled jobs. Adding together these two effects, he concludes that: "the aggregate effect of offshoring is estimated to have led to a cumulative increase in aggregate employment of 2.6% over the period 2001 to 2007, a relatively minor effect" (p. 76).⁶

Perhaps the most compelling argument supporting the idea that offshoring in the 1980s was different from that in the 1990s and 2000s is provided by Basco and Mesteiri (2013). They argue that trade liberalization in the 1980s increased trade in low-skilled goods (what they call Lglobalization), while reduction in information and communication costs in the 1990s and 2000s increased trade in middle- and high-skilled intensive goods (what they call C-globalization). They present a model that integrates Feenstra and Hanson (1996, 1997) with Grossman and Rossi-Hansberg (2008), allowing for both trade in intermediate inputs and trade in tasks. The

⁶ Ottaviano, Peri and Wright (2013) further estimate the effects of offshoring and immigration on jobs in the United States.

difference between the two types of globalizations is that the reduction of trade costs applies to different segments in the continuum of intermediate inputs/tasks. As a theoretical result, L-globalization increased the wage of middle- and high-skilled labor relative to low-skilled labor, but C-globalization has a quite different effect: while high-skilled labor still gains, the wage of middle-skilled relative to low-skilled labor can fall as the demand for middle-skilled labor is reduce due to service offshoring. This outcome accords well with the evidence on job polarization for the United States, whereby the workers in the middle of the skill range have suffered (Autor, Katz and Kearney, 2008). Notably, they find that the time as which wage polarization due to C-globalization occurs is *delayed* when there is more L-globalization.

5. Limitations of First-Generation Offshoring Statistics

To summarize our discussion so far, by using the share of inputs that are imported to measure offshoring, it was possible to explain the pattern of wage movements found in the United States and other countries during the 1980s. For the 1990s and later periods, the offshoring of service activities (using nonproduction labor) became more important, and then it becomes necessarily to measure the offshorability of tasks using O*NET data. Are we to conclude that these first-generation measures of offshoring and its impact are adequate enough? Or are there important questions that are left unexplained by these statistics?

In the remainder of this paper we lean towards the second of these statements: while the phenomenon of offshoring has been firmly integrated into both trade theory and its empirical implementation, there are important questions not addressed by the studies we have reviewed. The first and perhaps most important of these is the *welfare impact* of offshoring, especially for low-skilled labor. Feenstra and Hanson (1996) examine this issue in theory, and conclude that while the *relative* wage of low-skilled workers fall in both countries, their *real* wages need not

fall. Low-skilled workers in the home country are the most disadvantaged by the offshoring, but nevertheless, it is possible that they gain due to lower prices of the final good. Whether or not low-skilled labor loses depends on whether the efficiency gains from offshoring dominate the shift in relative wages away from that factor. So to evaluate the real gains and losses, we need a good estimate of the efficiency gains from offshoring.

A second very important issue is to improve the measures of offshoring itself. As we have noted, the statistic introduced by Feenstra and Hanson (1999) was the share of imported intermediate inputs in costs. That measure relies on the proportionality assumption, whereby the ratio of imports to domestically-purchased inputs is assumed to be the same in every industry, and so the economy-wide ratio (as obtained from a domestic input-output table) is used for every industry. The validity of this assumption is explored by Feenstra and Jensen (2012) for the United States and by Winkler and Milberg (2012) for Germany, and the latter authors especially question its accuracy.

An alternative to the proportionality assumption is to use the share of inputs imported *by each firm*, when such firm-level data are available. A recent example of this approach is Blaum et al. (2016), who utilize firm-level information for France to evaluate the gains from input trade. The availability of *newly imported* inputs is accounted for by using the share of spending on those new imports, which is a sufficient statistic for gains in a CES framework, analogous to Feenstra (1994) and Arkolakis et al. (2012). So we see that improving the measure of offshoring by using firm-level data also turns out to give an accurate measure of the welfare gains due to that offshoring. Still, we might not expect the firm-level import statistics to be available for all countries in the foreseeable future.

Housman et al. (2011) also criticize the proportionality assumption used to construct the imported input share, and as an alternative statistic for offshoring, propose a *price-based measure* of offshoring obtained from unpublished Bureau of Economic Analysis data on imported input prices at a detailed commodity level. These price data are used to distinguish between domestic and imported input prices, where we expect firms to substitute towards lower-cost foreign sources. Without such a correction to existing statistics, the growth in the import price index will generally be overstated, with the following consequences:

As a result of this price index problem, the real growth of imported inputs has been understated. Furthermore, if input growth is understated, it follows that the growth in multifactor productivity and real value added in the manufacturing sector have been overstated. We estimate that average annual multifactor productivity growth in manufacturing was overstated by 0.1 to 0.2 percentage points and real value added growth by 0.2 to 0.5 percentage points from 1997 to 2007. Moreover, this bias may have accounted for a fifth to a half of the growth in real value added in manufacturing output excluding the computer and electronics industry. [Housman et al. (2011), p. 115]

Note that correcting the import price index to allow for the substitution of firms towards lowercost import sources was also recommended by Alterman (2010).

The usefulness of such price-based measure of offshoring (or the share-based measure of new inputs as in Blaum et al., 2016) is that they facilitate measurement of the *efficiency gains* from offshoring. Whether we are dealing at the firm-level, industry-level, or economy-wide level, measuring the gains from offshoring requires knowing the prices that firms are paying for inputs from different sources, and in particular, the price differences when they substitute across countries. An attempt to measure this substitution as the *economy-wide* level for the United States was made by Feenstra et al. (2013). They rely on import price data collected by the International Price Program of the Bureau of Labor Statistics, and experiment with alternative formulas for constructing the U.S. import price index as well as incorporating tariff reductions, especially for information-technology products. Like Housman et al. (2011), whenever the

growth in the import price index is overstated, then the growth in import quantity will be understated, and so overall multifactor productivity growth is also overstated. It is important to emphasize, however, that households and firms still benefit from reductions in import prices and the substitution towards cheaper imports, but this is a *terms of trade gain* rather than productivity growth. Feenstra et al. (2013) find that such terms of trade gains (and tariff reductions) account for nearly 0.2 percentage points, or about one-fifth of the reported 1996-2006 increase in U.S. productivity growth, at the lower end of the estimates in Housman et al. (2011).⁷

6. Offshoring Statistics from Global Input-Output Tables

The studies that we have summarized in section 4, used to test the simple offshoring model, tended to focus on the impact of offshoring in a particular country. Of course, there is nothing to prevent that analysis being done over a larger set of countries, and a good example of that global approach was in Chapter 5, "The Globalization of Labor", in the *World Economic Outlook* (Jaumotte and Tytell, 2007). That study allowed for trade in final goods, in intermediate inputs, and also immigration to impact factor payments worldwide.

A limitation of these cross-country studies, however, is that they do not allow for the global production linkages that occur when goods cross multiple borders during their production. There are only a limited number of theoretical studies that allow for multiple countries, and even these studies tend to have uni-directional movement of unfinished goods between countries, until the final good is assembled and shipped worldwide.⁸

⁷ Reinsdorf and Yuskavage (2016) have recently re-examined the bias in multifactor productivity growth through not accounting for changing sourcing between domestic and imported goods, and find that one-tenth of the reported speedup in productivity over 1997-2007 can be explained by this bias.

⁸ For example, Costinot, Vogel and Wang (2012) model a sequential supply chain in which mistakes potentially occur at each stage in a continuum. There are many countries which differ in their probabilities of making mistakes. In equilibrium there is a matching between stages of production and countries. Baldwin and Venables (2013) call this type of sequential product chain a "snake", and call the assembly of multiple parts at a central facility a

To empirically implement multi-country measures of offshoring, global input-output tables are used, of which examples are the World Input-Output Database or WIOD (Timmer et al., 2014, 2015), and EORA (Lenzen et al., 2012, 2013). From these databases, measures of offshoring more complex than the simple share of imported intermediate inputs have been proposed, and we refer to these as "second generation" statistics. Specifically, the *domestic value-added in exports* and its counterpart, the *foreign value-added in exports* (Hummels et al., 2001; Johnson and Noguera, 2012, 2016; Koopmans et al., 2014; Los et al., 2016), can be constructed to indicate the extent to which countries are tied into global supply chains.⁹

We illustrate foreign value-added in exports, or FVAiX, by constructing it according to the method in Foster-McGregor and Stehrer (2013). To use their illustration with three countries and one aggregate sector, we construct the following matrix for China as country 1,

$$\begin{bmatrix} v^{1} & 0 & 0 \\ 0 & v^{2} & 0 \\ 0 & 0 & v^{3} \end{bmatrix} (\mathbf{I} - \mathbf{A})^{-1} \begin{bmatrix} x^{1^{*}} & 0 & 0 \\ 0 & -x^{21} & 0 \\ 0 & 0 & -x^{31} \end{bmatrix}$$
$$= \begin{bmatrix} v^{1} & 0 & 0 \\ 0 & v^{2} & 0 \\ 0 & 0 & v^{3} \end{bmatrix} \begin{bmatrix} l^{11} & l^{12} & l^{13} \\ l^{21} & l^{22} & l^{23} \\ l^{31} & l^{32} & l^{33} \end{bmatrix} \begin{bmatrix} x^{1^{*}} & 0 & 0 \\ 0 & -x^{21} & 0 \\ 0 & 0 & -x^{31} \end{bmatrix}$$
(1)
$$= \begin{bmatrix} v^{1}l^{11}x^{1^{*}} & -v^{1}l^{12}x^{21} & -v^{1}l^{13}x^{31} \\ v^{2}l^{21}x^{1^{*}} & -v^{2}l^{22}x^{21} & -v^{2}l^{23}x^{31} \\ v^{3}l^{31}x^{1^{*}} & -v^{3}l^{32}x^{21} & -v^{3}l^{33}x^{31} \end{bmatrix}.$$

[&]quot;spider." They provide a partial equilibrium model that illustrates the difficulties of solving for the location of stages in this framework, and also that the assignments might be non-monotonically related to transportation costs. The difficulty of solving for the sources of import supply chosen by firms is illustrated in the work of Antràs et al. (2014), and they also provide and implement an elegant solution.

⁹ A different measure of the fragmentation of the production process has been developed by Antràs et al. (2012), and applied theoretically by Antràs and Chor (2013) and by Fally and Hillberry (2015).

In this expression, **A** denotes the global input-output matrix for China, detailing the domestic and international flows between country-industries listed on the rows towards the country-industries listed on the columns. The input-output matrix is expressed in value terms, i.e. the share of \$1 in country-industry *j* accounted for by the flow from country-industry *i*. We denote $\mathbf{L} = (\mathbf{I} - \mathbf{A})^{-1}$ with individual coefficient l^{ij} in this inverse matrix. The terms v^i are the ratio of value-added to gross output for country *i*.¹⁰ The terms appearing on the right are country 1's exports to the rest of the world, $x^{1*} \equiv x^{12} + x^{13}$, and country 1's imports from country *i*, $-x^{i1}$, for *i*=2,3.

Focusing on the first column of the final matrix, the term $v^{1}l^{11}x^{1*}$ is the domestic value added in the exports of country 1, or DVAiX. The sum of the remaining terms, $\sum_{i=2,3} v^{i}l^{i1}x^{1*}$, is the foreign value added in the exports of country 1, or FVAiX. The remaining columns reflect the value added content of country 1's imports (see Foster-McGregor and Stehrer, 2013). We focus our attention here on China, and calculate FVAiX, because we are interested in whether the surge in Chinese exports following its entry to the WTO in 2001 led to a corresponding rise in the value-added of *other* countries as they exported to China. We expect that China might be using other countries in Asia as part of its supply chain, as well as e.g. Australia for certain raw material. If we also find that China is relying on the United States, then that could *offset* the negative impacts that growing Chinese exports have had on U.S. wages and employment, as found by Autor, Dorn and Hanson (2013) and Acemoglu et al. (2014).

In order to calculate FVAiX we must choose a database. WIOD includes 40 countries plus the rest of the world, but unfortunately, these do not include the smaller countries of Southeast Asia who might be serving as suppliers to China. So instead we turned to the EORA

¹⁰ With multiple sectors, these are the diagonal matrices with the ratio of value-added to gross output for each industry in country *i*. As a column vector, this can be constructed as $\mathbf{v}' = \mathbf{1}'(\mathbf{I} - \mathbf{A})$,

database, <u>http://worldmrio.com/#</u>, which has 187 countries. Because that very large number means that some of the input-output tables are inaccurate, and because it becomes difficult to invert the global input-output table, we aggregated across the smaller countries to arrive at 45 plus the rest of the world. That list of countries includes 11 Southeast Asian countries that do not appear in WIOD, which are Bangladesh, Cambodia, Laos, Malaysia, Myanmar, Nepal, Pakistan, the Philippines, Singapore, Thailand and Vietnam.¹¹ These are in addition to 5 other Asian countries – China, Indonesia, Japan, Republic of Korea (or South Korea), and Taiwan – that are included in WIOD and in our aggregated EORA country list.

The result for the aggregate Chinese economy is shown in Figure 8, with the top 20 contributors to FVAiX and the Rest of the World (RoW) based on the data in 2013. In Panel A we see that the foreign valued added in Chinese exports is about 30% in 2013, with domestic value-added accounting for the remaining 70%. That foreign share has nearly doubled from about 17% since China's entry to the WTO in 2001. The countries that provide the greatest value added in 2013 are Japan, the United States and Germany. Of course, these three countries are also the world's largest exporters aside from China itself. Besides them, the next countries with the largest value added in China's exports are all in Asia, and are South Korea, Singapore, Thailand, Malaysia and Vietnam. These countries are followed by Mongolia, the U.K., Taiwan, Australia, Indonesia, France, the Netherlands, Italy, Cambodia, India, the Philippines and Belgium. So we see that Southeast Asian countries indeed show up prominently in this list of the top 20 countries, along with Mongolia and Australia due to their proximity and raw materials, and also a number of European nations.

¹¹ Hong Kong and Macau are included as distinct customs regions in the calculations of FVAiX, but then are aggregated within China when reporting our results.



Figure 8: Foreign Value Added in Exports of China: Aggregate



B: Foreign value-added by country (value, billion US\$)

In panel B we show information but now in billions of US\$, rather than as a share. In the aggregate, the foreign valued added in Chinese exports grew from about \$50 billion in 2001 to more than \$700 billion in 2013, or an increase of more than 12 times in 12 years. That increase corresponds to a compound nominal growth rate of 23% annually, or real growth exceeding 20% annually. These results indicate that the surge in Chinese exports contributed significantly to increased exports of their trading partners, including many countries of Southeast Asia. Further analysis would be needed to infer how this increase in exports contributed to GDP and employment growth in these countries, as we discuss in the next section. In Appendix A, we provide similar diagrams for the 10 traded sectors in the EORA database, detailing the top 20 contributors and RoW to the foreign value added in each sector's exports.

7. Limitations of Second-Generation Offshoring Statistics

The results of the previous section illustrate the extent to which China's exports rely on those of other countries. We are certainly not the first to calculate FVAiX, or its counterpart domestic value-added, for China.¹² To give just one example, Los et al. (2015) calculate the extent to which the employment growth in Chinese 1995-2009 was due to i) export growth, ii) rising domestic demand, or iii) was negatively impacted by technological progress. The same calculations but extended to other Southeast Asian countries could show how their dramatic increase in exports to China since its WTO entry affected employment in those countries. While these are interesting calculations made possible by the second generation of offshoring statistics, i.e. global input-output tables, they are not without their own limitations.

¹² Calculations for China are included in Chen et al. (2012), Dean et al. (2011), Duan et al. (2012), Kee and Tang (2016), Koopman et al. (2008), Los et al. (2015) and Yao et al. (2015). For the entire world, a very ambitious Global Value Chains project is being undertaken at the University of International Business and Economic in Beijing, under the direction of Zhi Wang, <u>wangzhi@uibe.edu.cn</u>.

Most importantly, these calculations of employment effects take as exogenous the increase in exports and other changes in final demand, while in fact, such changes and their employment effects are endogenous to the general equilibrium of the economy. For example, Los et al. (2015) calculate that over 2001-2006 the dramatic rise in China exports, and its own domestic content in those exports, accounted for job growth of 71 million jobs. If exports had risen less, however, then many of those workers still would have found jobs elsewhere (possibly by not migrating from the rural regions). Los et al. (2015, p. 23) are certainly aware of this limitation and note that computable general equilibrium models can overcome it, but at the cost of complexity. There is recent work in international trade that integrates the global input-output tables into quantitative general equilibrium models. Examples include di Giovanni (2014) and Caliendo et al. (2015) focusing on China, Caliendo and Parro (2015) focusing on NAFTA, and Costinot and Rodriguez-Clare (2014) and Caliendo et al. (2016) focusing on global tariff cuts. By making use of input-output tables, these models incorporate the global linkages between countries while preserving the general equilibrium structure of the world economy.

Related to this limitation, it is unclear how the changes in the domestic or foreign value added in exports, or other second generation measure of offshoring, would impact *factor prices*. A focus of research using the first generation statistics, and especially the share of costs accounted for by imported intermediate inputs, was to show that these variables acted as shift parameters in the demand for labor – as illustrated in Figures 3 and 6 – in a manner that is fully consistent with general-equilibrium trade models.¹³ At this time, we do not really know how FVAiX or its counterparts would influence labor demand and hence impact wages.¹⁴

¹³ See Feenstra and Hanson (1999) and especially the discussion of short-run versus long-run labor demand in Feenstra (2004, chapter 4).

¹⁴ But see the initial work by Los et al. (2014) and the more recent work of Reijnders et al. (2016).

One way to make progress on both these concerns is to focus future attention on the *price* side of global input-output models. Recall from section 5, where we discussed the limitation of offshoring statistics as applied particular countries, we argued that one important direction for future research was to develop price measures of offshoring. We believe that the same lesson applies in the context of multi-country, input-output analysis. The use of domestic input-output matrices has always had a dual counterpart in prices, and likewise, we can develop a dual counterpart with global matrices. One example of this approach is the attention given by Bems and Johnson (2012, 2015) to real effective exchange rates (REERs) that allow for vertical specialization in trade, obtaining a value-added REER. We conclude our paper by providing another example to the effective rate of protection (ERP), but extending it to reflect the impact of import tariffs on the foreign value added in an industry's *exports*.

8. Price-Based Measure of Global Offshoring

The import-based ERP for industry j, or what we call $MERP_j$, is intended to reflect the percentage change in an industry's value added due to the tariffs imposed on its inputs and output. It is defined as:

$$MERP_{j} = \frac{t_{j} - \sum_{i} t_{i}(a_{ij} + a_{ij}^{*})}{1 - \sum_{i} (a_{ij} + a_{ij}^{*})}.$$
(2)

In this expression, a_{ij} denotes the input coefficient in the Leontief matrix, measuring the amount of input *i* that is *domestically* sourced from *all* countries for \$1 output in industry *j*, whereas a_{ij}^* denotes the amount of input *i* that is sourced from *all foreign* countries for \$1 output in industry *j*. The tariff t_i (or t_j) equals one plus the Chinese *ad valorem* tariff in industry *i* (or industry *j*), while the denominator $1 - \sum_i a_{ij}$ is the value-added in industry *j*. Expression (2) equals the percentage change in value added in industry *j* under the assumption that there is full passthrough of the tariffs t_i and t_j to the domestic prices for the inputs and the output, as occurs under perfect competition and perfect substitution between imported and domestic products. With imperfect substitutes or imperfect competition, however, then the domestic prices of inputs and outputs will not change by the full amount of the tariffs, so that (2) does not accurately reflect the percentage change in value added.

In that case, we can consider the alternative expression for the effective rate of protection which assumes that there is a pass-through coefficient of $\beta \in [0,1]$ from changes in tariffs to changes in the prices of domestically-produced goods. The change in any tariff as compared to free trade is $(t_i - 1)$, and so $\beta(t_i - 1)$ of that amount is reflected in the domestic price, which are normalized at unity under free trade so that with the tariff the domestic price is $1 + \beta(t_i - 1)$.¹⁵ In this case, the effective rate of protection becomes,

$$ERP_{j} = \frac{1 + \beta(t_{j} - 1) - \sum_{i} [1 + \beta(t_{i} - 1)]a_{ij} + t_{i}a_{ij}^{*}}{1 - \sum_{i} (a_{ij} + a_{ij}^{*})}.$$
(3)

Notice that unlike expression (2), this measure of the effective rate of protection requires knowledge of the import coefficients a_{ij}^* in the Leontief matrix as distinct from the domestic coefficients a_{ij} , so that if reflects the extent to which the economy is engaged in global value chains. We can also imagine generalizations of this concept that allow for the prices of *imported* inputs to have partial pass-through from tariffs, or to have different tariffs applied to various source countries, etc. We will take the generalization in a different direction, however, by considering how the effective rate of protection can apply to exports.

¹⁵ For the normalization of prices at unity in the IO table, see Miller and Blair (2009, p. 43).

Setting $\beta = 0$ in (3), we obtain:

$$XERP_{j} = \frac{1 - \sum_{i} (a_{ij} + t_{i}a_{ij}^{*})}{1 - \sum_{i} (a_{ij} + a_{ij}^{*})}.$$
(4)

We interpret this expression as the effective rate of protection that applies to *exports*, or XERP. We are treating the world prices for exports as fixed, and we assume that there are no domestic subsidies (or domestic tariffs) applied to exports. Then exporters face only the tariffs on their imported inputs, which are reflected in the term $t_i a_{ij}^*$ appearing in (4). This expression ignores the impact of *foreign* tariffs on the price of exports, and also ignores any pass-through from domestic tariffs to the domestic prices of those import-competing goods. So (4) gives a lower bound to the change in export value added under tariff liberalization, by measuring *only* the impact of reduced domestic tariffs in imported inputs.

We illustrate the import-based effective rate of protection (MERP) and the export-based effective rate of protection (XERP) in Figures 9 and 10. Notice that if the output and the input tariffs are at the same *ad valorem* rate, then $MERP_j$ equals one plus that *ad valorem* rate. More generally, $MERP_j > (<) t_j$ when $t_j > (<) t_i$ for all the input industries *i*. In Figure 9, industries like agriculture, fishing, mining and quarrying, food and beverages, and textiles and wearing apparel, have the highest MERPs, which exceed one plus their *ad valorem* tariff rates in 1996.¹⁶ On the other hand, wood and paper, petroleum, metal products, electrical and machinery and transport equipment have lower MERPs, which are often less than one plus their *ad valorem* rates in 1996. All MERPs and the *ad valorem* rates fell after China's WTO entry in 2001.

¹⁶ The source and construction of the *ad valorem* tariff rates are discussed in Appendix B. We construct simple averages of the HS 2-digit tariffs within each EORA sector, and for this reason our calculations should be interpreted as illustrative only.

Figure 9: Chinese *MERP_i* for 10 sectors in EORA

Figure 10: Chinese *XERP_i* for 10 sectors in EORA

Notes: The vertical axis measures the export-based ERP, defined using the *ad valorem* tariff rates on inputs used in the production of export goods.

The export-based effective rate of protection (XERP), illustrated in Figure 10, shows considerably less movement over time than MERP, but that is because we are treating the world prices for these exports as fixed. By only considering the changes in the tariffs on imported, intermediate inputs, and not the changes to foreign tariffs when China joined the WTO,¹⁷ we are constructing a lower-bound to the actual change in Chinese export value added. Nevertheless, some sectors have a noticeable rise in the effective rate of protection, especially for electrical & machinery, followed by metal products, textiles and apparel, and petroleum, chemicals and nonmetallic mineral products. The rise in XERP towards unity indicates that the sectors are no longer effectively taxed by the tariffs on their imported inputs, thereby making Chinese firms more competitive on international markets and partially explaining the surge in Chinese exports. That argument is made formally by Amiti et al. (2016), but even the simple measure of effective protection provided to exports as displayed in Figure 10, shows that China's own tariff reduction on intermediate inputs created an incentives for the surge in its exports. This incentive reflects both the tariffs reductions themselves and the extent to which the inputs are sourced from abroad. Further exploration of this *price* measure of offshoring would be desirable.

9. Conclusions

We began our paper with the observation that the earliest work on offshoring was motivated by rising wage inequality in the United States and other countries. The first generation offshoring statistics were designed to measure that shift in demand. The changes in relative wages and employment have become more complex over time with the job polarization that we now see in the U.S. and abroad. As a result, statistics such as the share of imported input in costs

¹⁷ The reduction in tariffs applied by the United States took the form of the elimination in risk that the U.S. would not grant most-favored-nation tariffs, which were approved by an annual vote in Congress before China's WTO entry (see Handley and Limão, 2013, and Pierce and Schott, 2016)

must be supplemented with O*NET data on job characteristics in order to determine the tradability of various tasks or occupations. An ongoing concern is that along with these first generation statistics, we must also have price-based measures of offshoring in order to infer its impact on the efficiency of firms and on aggregate real GDP.

Second generation statistics take advantage of global input-output tables which have recently been developed. These offer a much more complete pictures of how the value chain of a products is spread across multiple countries, as reflected in the value added that one country has in another's exports. We have suggested that additional price-based measures of offshoring will be important for these second-generation statistics, and have illustrated this by extending the effective rate of protection on imports to apply to exports. But along the way, we have lost sight of the initial goal of research on offshoring, and that is to explain how this form of trade affects the inequality of earnings. So we conclude by mentioning more recent work on inequality and its potential link to international trade.

In the heterogeneous-firm model of Melitz (2003), more productive firms expand due to export opportunities while less productive firms contract. If the profits of firms are reflected in the wages that they pay, then workers employed in these firms can be expected to experience differing outcomes due to trade liberalization. Along these lines, Helpman et al. (2010, 2013, 2016) examine the inequality between workers of similar characteristics that can arise *within* a sector, in a heterogeneous-firm model that incorporates a matching process between firms and workers. These models also allow for frictional unemployment and confirm the intuition from the Melitz model that opening trade can lead to greater inequality (though it also increases welfare). The evidence for Brazil provided by Helpman et al. (2016) shows that greater within-sector inequality is indeed correlated with the exposure of firms to international trade.

Antràs et al. (2016) examine the impact of international trade on inequality using measures of the welfare cost of income redistribution from Atkinson (1970). Calibrating their model to the United States over 1997-2007, they find that increased inequality due to trade reduces the welfare gains by some 20 percent, while the gains from trade would be 15% higher if income distribution was implemented by non-distortionary means.

More generally, there is the question of whether the increases linkages between countries through global value chains can lead to the changes in global inequality that have occurred: falling inequality *overall* due to the growth of average income in China, but rising inequality within some countries (including China). This topic is examined theoretically by Basco and Mestieri (2014) and by Matsuyama (2013). Both papers show that the unbundling of production can lead to income divergence between *ex ante* identical countries. But the former authors also find that technology diffusion leads to income convergence between countries. It remains to be seen whether the statistics used to measure offshoring and the associated empirical work can link this phenomena to the global distribution of income.

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Appendix A: Foreign value added in Chinese exports, by sector Figure A1: Agriculture

A: Foreign value added by country (share)

B: Foreign value added by country (value, billion US\$)

A: Foreign value added by country (share)

B: Foreign value added by country (value, billion US\$)

Figure A3: Mining and Quarrying

A: Foreign value added by country (share)

B: Foreign value added by country (value, billion US\$)

Figure A4: Food & Beverages

A: Foreign value added by country (share)

B: Foreign value added by country (value, billion US\$)

A: Foreign value added by country (share)

B: Foreign value added by country (value, billion US\$)

Notes: The foreign value added in China's exports is computed as illustrated by in the top-left term in equation (1), as explained in the main text. The calculation is based on the data from the EORA global input-output table (aggregated to 45 countries), showing the top 20 contributors and the Rest of the World (RoW) based on the data in 2013.

Figure A6: Wood and Paper

A: Foreign value added by country (share)

6 5 Δ 3 2 0 2006 1995 2002 2003 2004 2005 2000 2009 2010 1996 1997 2001 199³ 1994 2000 199e 1999 2012 200 2013 ,990 Joj, .9 .9 USA Mongolia Japan Germany Brazil South Korea Indonesia Spain Malaysia Russia UK ■ Singapore Australia Thailand ■ Italy France Cambodia ■ Netherlands ■ Taiwan ■ New Zealand ■ RoW

B: Foreign value added by country (value, billion US\$)

Figure A7: Petroleum, Chemical and Non-Metallic Mineral Products

B: Foreign value added by country (value, billion US\$)

Figure A8: Metal Products

A: Foreign value added by country (share)

B: Foreign value added by country (value, billion US\$)

Notes: The foreign value added in China's exports is computed as illustrated by in the top-left term in equation (1), as explained in the main text. The calculation is based on the data from the EORA global input-output table (aggregated to 45 countries), showing the top 20 contributors and the Rest of the World (RoW) based on the data in 2013.

Figure A10: Transport Equipment

A: Foreign value added by country (share)

B: Foreign value added by country (value, billion US\$)

Appendix B: Ad valorem tariff rates in China

We use the data on Harmonized System 2-digit level Chinese tariff rates from the *Tariff Analysis Online Facility* provided by WTO (TAO, <u>http://tao.wto.org/</u>). The downloaded tariffs are the "MFN Applied Duty Rates" and available for 97 products for 1996, 1997 and 2001-2013. We calculate the simple average tariff rate for each of 11 traded EORA sectors using the tariff data for 97 products. The resulting *ad valorem* tariff rates are shown in Table B1.

Figure B1: The Chinese tariff rates (in %) for 10 sectors in EORA

Notes: The vertical axis measures the tariff rate (in %).