UC Berkeley UC Berkeley Previously Published Works

Title

Outdoor Residential Water Use Restrictions during Recent Drought Suppressed Disease Vector Abundance in Southern California

Permalink <https://escholarship.org/uc/item/56c464bc>

Journal Environmental Science and Technology, 55(1)

ISSN 0013-936X

Authors

Bhattachan, Abinash Skaff, Nicholas K Irish, Amanda M [et al.](https://escholarship.org/uc/item/56c464bc#author)

Publication Date 2021-01-05

DOI

10.1021/acs.est.0c05857

Peer reviewed

HHS Public Access

Environ Sci Technol. Author manuscript; available in PMC 2022 August 30.

Published in final edited form as:

Author manuscript

Environ Sci Technol. 2021 January 05; 55(1): 478–487. doi:10.1021/acs.est.0c05857.

Outdoor residential water use restrictions during recent drought suppressed disease vector abundance in Southern California

Abinash Bhattachan1,2,* , **Nicholas K. Skaff**3, **Amanda M. Irish**4, **Solomon Vimal**2, **Justin V. Remais**3, **Dennis P. Lettenmaier**²

¹Department of Earth and Environmental Sciences, California State University East Bay, Hayward, CA 94542 USA

²Department of Geography, University of California, Los Angeles, Los Angeles, CA 90095, USA

³Division of Environmental Health Sciences, School of Public Health, University of California, Berkeley, Berkeley, CA 94720, USA

⁴Department of Epidemiology and Biostatistics, School of Medicine, University of California, San Francisco, San Francisco, CA 94158, USA

Abstract

The California state government put restrictions on outdoor residential water use, including landscape irrigation during the 2012–2016 drought. The public health implications of these actions are largely unknown, particularly with respect to mosquito-borne disease transmission. While residential irrigation facilitates persistence of mosquitoes by increasing the availability of standing water, few studies have investigated its effects on vector abundance. In two study sub-regions in the Los Angeles Basin, we examined the effect of outdoor residential water use restrictions on the abundance of the most important regional West Nile virus vector, Culex quinquefasciatus. Using spatiotemporal random forest models fit to Cx abundance during drought and non-drought years, we generated counterfactual estimates of Cx. abundance under a hypothetical drought scenario without water use restrictions. We estimate that Cx. abundance would have been 44% and 39% larger in West Los Angeles and Orange counties, respectively, if outdoor water usage had remained unchanged. Our results suggest that drought, without mandatory water use restrictions, may counterintuitively *increase* the availability of larval habitats for vectors in naturally dry, highly irrigated settings and such mandatory water use restrictions may constrain Cx abundance, which could reduce the risk of mosquito-borne disease while helping urban utilities maintain adequate water supplies.

* corresponding author: abinash.bhattachan@csueastbay.edu.

Author contributions

A.B. and N.K.S. designed the study, analyzed the data, prepared the figures and wrote the manuscript. All authors discussed the results and commented on the manuscript.

Supporting Information

Random forest model performance (between model predicted Cx. abundance and surveillance observations) for two study sub-regions for the training period (2006–2013) and counterfactual evaluation period (2014–2016), spatially aggregated average weekly (ln) observed and predicted abundance of Cx . abundance from 2010–2016, time series of residential daily per capita water use and outdoor residential daily per capita water use, and percent reduction in each month relative to water deliveries in 2013 for each urban water supplier in West LA and Orange County sub-regions, and the permutation importance of top 10 environmental predictors for each study sub-region

Introduction

The 2012–2016 California drought was unprecedented because of its severity and accompanying record warm temperatures.¹ Observed precipitation during 2013 was the lowest consecutive 12-month accumulated total in the 119-year observational record. The 3-year anomaly from December 2011 to September 2014 was larger than any previous recorded drought anomaly since 1895 including the 1976–77 drought.^{2, 3} The combination of dry and warm conditions during the 2012–2016 drought severely stressed ecosystems and human communities in California.^{1–6} Despite the historic nature of the 2012–2016 drought and disproportionate impacts to rural areas within California, domestic water availability in urban regions of California was only mildly affected partly because of the vast water conveyance system the state has developed to deliver water to densely populated urban regions,⁴ and partly because of aggressive urban water conservation strategies implemented by the California State Water Resources Control Board (SWRCB). In particular, Governor Jerry Brown issued an executive order on April 1, 2015 that urban water utilities reduce water delivery by 25% relative to 2013 levels.⁷ In California, residential water use (both indoor and outdoor) is typically the largest urban water use category $(\sim 60\%)$, though urban water use represents only 5% of the state's total water use.⁸ Landscape irrigation, particularly of lawns, comprises a substantial part of residential water use, exceeding 50% in some parts of the state, $9-11$ and it is this category that accounted for most of the mandated reductions⁷. Other restriction measures that were put forward by the SWRCB in non-residential areas included prohibiting irrigation with potable water of ornamental turf on public street medians and outside of newly constructed homes/buildings. Several other restrictions were enacted on residential water use such as prohibiting potable water to wash sidewalks and driveways and use of hoses without automatic shutoff nozzles to wash cars.⁷ Southern California, especially the greater Los Angeles metropolitan area, was one the most water stressed regions in California during the drought.¹ During the initial period of the water use restriction mandate (June 2015 – February 2016), reductions of urban water use were estimated to be 21.2% across the region.¹²

The high intensity of the drought in the Los Angeles Basin combined with marked reductions in water consumption in response to water use restrictions has important implications for mosquito populations in the region. Several mosquito-borne viruses are endemic to California and Los Angeles, although West Nile virus (WNV) has by far the highest incidence in human populations.^{13, 14} This flavivirus (family *Flaviviridae*, genus Flavivirus) cycles between avian populations and Culex spp. mosquitoes that rely on stagnant water pools for larval development, including residual surface water made available after landscape irrigation.^{15–17} Human cases of WNV occur as a result of spillover from this enzootic transmission cycle, with the Los Angeles area usually accounting for approximately half of all cases in California.18 The Los Angeles Basin receives little rainfall during the WNV transmission season (typically lasting from June through November with a peak in August-September), and therefore outdoor irrigation can play an important role supporting vector larval development.15 Of particular importance for mosquitos are stagnant, nutrient-rich water sources, which furnish vector populations with optimal stable aquatic habitats needed for larval development.^{19–23} Temperature also plays a critical role

in controlling larval development as well as vector abundance and spatiotemporal dynamics of WNV transmission.^{24–26} Within the Los Angeles Basin, there is a narrow optimum range temperature range from 21°C to 27°C for WNV transmission.27 Other ancillary controls such as socioeconomic factors, 22 , 28 economic downturn²⁹ and vector control activities also determine vector abundance. Temperatures in Southern California are most suitable for WNV transmission during the summer and early fall, 27 but the lack of precipitation during this period usually limits the formation of aquatic habitats, and restricts vector utilization of natural water sources.13, 30, 31 Therefore, anthropogenic sources of water may play an outsized role in supporting larval development and mosquito-borne disease transmission in the region.

Many aspects of neighborhood design, urban infrastructure, and the behavioral choices of urban and suburban dwellers can contribute to the formation of aquatic habitats.22, 32 Neglected swimming pools, which were especially common in Southern California during times of economic recession, can contribute to increases in vector populations.^{22, 29, 33–35} Additionally, stormwater infrastructure, which can retain water during dry periods, also supports vector development in the region.^{31, 36, 37} The contribution of residential landscape irrigation, the most prevalent anthropogenic water source during the summer in Southern California, is largely unknown.15, 38

The water use restrictions implemented in the 2012–2016 drought provided a natural experiment through which the impact of residential irrigation on mosquito abundance in the Los Angeles Basin could be better understood. This in turn could lead to better understanding of transmission dynamics of WNV, the most common mosquito-borne pathogen in the region.

In this study, we investigate how drought-related reductions in outdoor residential water use affected the abundance of the WNV vector, Cx. quinquefasciatus, in two of Southern California's most populous counties, Los Angeles and Orange. We used urban water records from SWRCB from June 2014 through December 2019 to calculate the extent of water use reductions in the two-county sub-regions during the period of outdoor residential water use restrictions (2014–2016). We calculated residential per capita water use from SWRCB's data of public supply water use. We then examined whether outdoor residential water use restrictions in these regions were associated with reductions in Cx . quinquefasciatus, and whether differences in compliance with water use restrictions between the sub-regions contributed to differences in their vector abundance. To accomplish this, we compared observed mosquito abundance with predicted mosquito abundance under a counterfactual modeling scenario in which drought occurred, but no outdoor residential water use restrictions were implemented. We hypothesize that the state-mandated outdoor residential water use restrictions during the drought period reduced Cx. quinquefasciatus abundance, and that reductions were more extreme in sub-regions with better compliance with water use restrictions.

Methods

Study region

Our study focuses on water suppliers in two sub-regions within the Los Angeles Basin – Los Angeles and Orange Counties. We included the cities of Long Beach, Newport Beach, Huntington Beach, Seal Beach and Costa Mesa in the Orange County sub-region, and the cities of Inglewood, Hawthorne, Torrance, Gardena and Lawndale in the West Los Angeles (LA) County sub-region (Figure 1). The residents in the West LA County sub-region (Hawthorne, Inglewood, Torrance) are supplied by public utilities, while Golden State Water Company Southwest serves customers in the cities of Gardena, Lawndale and parts of Inglewood. Residential water in the Orange County sub-region is provided by the cities of Huntington Beach, Long Beach, Newport Beach, Seal Beach, and Mesa Water District, which serves Costa Mesa and some communities in Newport Beach.

Los Angeles Department of Water and Power (LADWP), a large municipal utility in the region, serves a massive area (1200 km²) and more than four million people.³⁹ We focused on those relatively smaller cities within the Los Angeles Basin that are served by independent water suppliers to minimize within sub-region heterogeneity in ecological and behavioral factors. Furthermore, the sub-regions that we included were selected because they encompass a large number of mosquito surveillance records before and during the drought period.

Urban water use data

We obtained data from SWRCB consisting of monthly total potable water production for each water supplier for the period of June 2014 through December 2019. These data were made available in response to drought emergency water conservation regulations⁴⁰, which mandated the State Water Board to report total water deliveries by all urban water suppliers that had more than 3000 connections, or among those supplying more than 3000 acre-feet of water annually. Urban water reductions of 25% were mandated nearly a year later by executive order (Apr 1, 2015), and were then slowly lifted, beginning with voluntary restrictions in February 2016 followed by fully lifting these restrictions in April 2017. Although statewide urban water reductions were mandated for up to 25%, in our study sub-regions the mandatory water reductions varied widely. For example, in the West LA County sub-region, the local water reductions ranged between $12 - 24$ % (Inglewood and Golden State Water Company Southwest: 12%, Hawthorne: 16% and Torrance: 24%). In the Orange County sub-region, the restrictions were between 8 – 28% (Seal Beach: 8%, Long Beach: 16%, Huntington Beach and Mesa Water District: 20% and Newport Beach: 28%). Recycled water use was a small fraction of the total water use in our study sub-regions. The average percentage of recycled water in the West LA County sub-region was 12% and only cities of Inglewood and Torrance and Golden State Water Company Southwest reported use of recycled water. In the Orange County sub-region, the share of recycled water was also 12%, with reported use in Huntington Beach, Newport Beach, and Seal Beach. The SWRCB method of calculating monthly residential per capita water use, which we adopted, is:

residential per capita water use $=$ $\frac{total \, monthly \, water \, delivery \times \% \, residual \, use}{population}$ population

Daily residential per capita water use was calculated for each water supplier and converted to liters.

Urban outdoor water use

We estimated outdoor water use from total residential water use following methods from Gleick et al.⁹, and adopted by Mini et al.¹¹. Because the data from SWRCB does not divide total residential water use between indoor and outdoor water use, we assumed that the lowest monthly per capita total residential water use in each calendar year (2014–2019) was equal to monthly indoor use for the year. We then estimated per capita outdoor water use by subtracting estimated indoor water use from the total residential water use for each month.

Income and household data

We determined the median household income and average household size of each city within the two study sub-regions using 2018, 1-year American Community Survey (ACS) data.⁴¹ These data were included in order to assess whether there were regional differences in outdoor water use based on these socioeconomic characteristics.

Mosquito abundance data

We acquired mosquito surveillance data from the California Vector-borne Disease Surveillance System (CalSurv). We included adult female Cx. quinquefasciatus surveillance records collected from 2006–2016 within the two Los Angeles Basin sub-regions serviced by the Greater Los Angeles County Vector Control District, the Orange County Vector Control District, Los Angeles County West Vector Control District, and the Long Beach Vector Control Program. Only mosquito surveillance that was conducted with a $CO₂$ trap that was operated for a single night without malfunctioning was included $(N = 5476 \text{ trap})$ nights).

We developed two separate random forest model (ranger package in R 3.6.3) for each of the two study sub-regions. These models predicted the daily number of female Cx. quinque fasciatus captured in individual $CO₂$ traps at each CalSurv surveillance location using 104 climate, weather and land cover variables that were measured at daily, monthly and quarterly (average of three months) aggregations and lagged one to three time steps (Table 1). We included climate variables constituting gridded daily mean, minimum and maximum temperature and diurnal temperature variation (800 m pixel resolution), gridded total precipitation (4 km pixel resolution), and the ratio of total column soil moisture and total column anomaly as a proxy for drought status (\sim 6 km pixel resolution). Land cover variables included elevation (10 m pixel resolution), vegetation canopy cover (30 m pixel resolution), vectorized extent of wetlands (delineated from greater than equal to 1:40,000 scale imagery) and impervious cover (30 m pixel resolution). Additionally, we included a categorical variable for city, dummy variables for each vector control agency that conducted trapping, as well as predictors for spatial (latitude, longitude) and temporal (month, year-

week) features to account for unmeasured confounders²⁷ and an estimate of city-wide monthly and annual surveillance intensity as a proxy for mosquito control activities.

The models were trained with daily *Cx. quinquefasciatus* surveillance records collected from June through November from 2006 through 2013 ($N = 3780$ trap nights), a period that also included a major drought (2007–2009, 2012–2013). Each model consisted of an ensemble of 500 trees and was constructed using a spatio-temporal cross-validation scheme, in which one year of data and 5% of surveillance sites were iteratively withheld from the training of each tree. Out-of-sample model performance was then assessed by calculating r^2 of predictions that were made on records withheld from the training sample. This helped to reduce the risk of overfitting during training and ensured that out-of-sample predictions in new temporal and spatial domains would be robust.⁴² We conducted a grid search to optimize several random forest hyperparameters, including the number of candidate predictors per split (mtry), the proportion of surveillance sites to remain out-of-bag in each tree, and the level of oversampling of years to correct sampling imbalances that affected performance. Node impurity was calculated using the estimated variance in the response variable, which is the default option for random forest regression in the ranger package. We used the trained random forest models to predict the number of female Cx , quinquefasciatus captured in $CO₂$ traps per trap night between June 2014 and November 2016 ($N = 1693$ trap nights), the core of the 2012–2016 drought that included the period of voluntary and mandatory water use restrictions.

Increasingly common in epidemiological analyses, counterfactual models are particularly advantageous in evaluating interventions that occurred once in a time series (n=1; e.g., a mass vaccination campaign), such that it is difficult to generate robust statistical inference on its effects without pseudo-replication.^{43, 44} Our model predictions served as an estimate of host-seeking female Cx. quinquefasciatus abundance during the 2012–2016 drought under the counterfactual assumption that water use restrictions were not implemented. These predictions implicitly exclude the effects of water use restrictions, because the models were trained on surveillance records that were collected during drought (and non-drought) periods when such extensive residential water use restrictions were mandated.

We calculated a Pearson correlation coefficient (r) to compare the observed weekly average number of female Cx. quinque fasciatus captured per trap night in $CO₂$ traps (hereafter observed Cx . abundance) with predicted Cx . abundance within each study region. We compared predicted Cx . abundance in the two sub-regions with observed Cx . abundance during the voluntary and mandatory water restriction period to evaluate the counterfactual scenario of *Cx*. abundance without water use restrictions.

Results

Per capita residential daily water use for the Orange County sub-region was generally higher than the West LA County sub-region between June 2014 and December 2019 (Figure 2, S1, S2, Table 2; West LA County: 254.5 ± 2.9 liters (mean ± 1 standard error), vs Orange County: 301.2 ± 5.8 liters). For the same time period, average daily per capita *outdoor* water use for Orange County also exceeded that of West LA County (West LA County: $44.9 \pm$

2.9 liters, vs Orange County: 79.0 ± 5.5 liters). Residential water use followed a seasonal cycle, with peaks in the summer (June - August) and declines in the autumn (September - November) in both study regions (Figure 2a, 2b). The per capita residential daily water use from January 2015 to December 2019 for the South Coast region of Southern California, which included both study sub-regions was about 82 gallons (\sim 310 liters).

In the period between June 2014 and March 2015, before mandatory water restrictions were enacted, the water use in both regions was higher than the average per capita residential water use over the period between June 2014 and December 2019, despite the onset of drought in 2012. For example, per capita residential daily water use between June 2014 and March 2015 in West LA County was 271.3 ± 8.1 liters (outdoor water use: 54.8 ± 8.7 liters), compared with 320.5 ± 19.0 liters (outdoor water use: 90.1 ± 16.4 liters) in Orange County. Both study sub-regions reduced their water use during the drought between 2014 and 2016 relative to the 2013 baseline—average per capita residential daily water use in West LA County was reduced by 1.9% in 2014, 9.7% in 2015 and 9.5% in 2016 (Figure 2c, Table 2). During voluntary and mandatory water use drought restrictions, Orange County achieved greater reductions in average per capita residential daily water use relative to 2013 levels, falling 3.8% in 2014, 13.9% in 2015, and 15.1% in 2016 (Figure 2c, Table 2). During the period of mandatory water use restrictions (April 2015 - February 2016), average per capita residential daily water use decreased (average percent decrease: 12 % in West LA County; 17 % in Orange County) in both West LA County (total residential: 253.3 ± 4.3 liters; outdoor: 33.5 ± 4.2 liters) and Orange County (total residential: 265.2 ± 9.5 liters; outdoor: 58.5 ± 9.1 liters).

After mandatory water use restrictions were lifted in February 2016, during the period of voluntary water use restrictions (until April 2017) water use started to rebound in Orange County and was slightly higher than the long-term (2014–2019) average water use (total residential: 284.8 ± 13.5 liters; outdoor: 79.5 ± 14.2 liters), and approximately equivalent to the long-term (2014–2019) average water use in West LA County (total residential: $246.3 \pm$ 5.7 liters; outdoor: 33.1 ± 4.6 liters). Even though average per capita residential daily water use increased in Orange County, it remained lower than the 2013 baseline (Table 2). During the period of water use restrictions, a total of 709 warnings and zero penalties were issued in West LA County, while in Orange County, 18,569 warnings and 2,256 penalties were levied. The median household income was higher for cities in Orange County (\$88,000 in 2018) compared to West LA County (\$62,500 in 2018). The average household size in West LA County was bigger than cities in Orange County sub-region (West LA County: 2.9, vs Orange County: 2.6).

A modest degree of correspondence was observed ($r^2 = 0.31$ for West LA County; r^2 $= 0.51$ for Orange County) between random forest model predicted Cx. abundance and surveillance observations during the model training period between 2006 and 2013 (Table S1), before formal water use restrictions were in place. From a total of 104 climate, weather and land cover variables (Table 1), we only reported the permutation importance of top 10 environmental predictors of which elevation, impervious cover and temperature (minimum temperature, diurnal variation of temperature, maximum and mean temperature) were important predictors in both study sub-regions (Figure S3).

We compared weekly average observed and predicted Cx abundance for four time periods: 1) a pre-drought period (2010–2011); 2) the drought period without water restrictions (2012–2013); 3) the drought period with voluntary water use restrictions (2014 and 2016); and 4) the drought period with mandatory water use restrictions (2015) (Figure 3, Table S2). Between 2010 and 2011 (pre-drought period), substantial correlation was observed between average weekly observed and predicted Cx. abundance (West LA County Pearson correlation coefficient, $r=0.83$, $p < 0.001$; Orange County $r=0.88$, $p < 0.001$; Figure 3). Model predictions continued to strongly correspond with observed Cx. abundance during the first years of the drought prior to the implementation of outdoor residential water use restrictions (West LA County r=0.72, $p < 0.001$; Orange County r=0.88, $p < 0.001$), but started to weaken during periods of voluntary water use restrictions in 2014 and 2016 (West LA County r=0.62, $p < 0.001$; Orange County r=0.76, $p < 0.001$). The lowest correlation between average weekly observed and predicted Cx. abundance was during the period of mandatory water use restrictions (West LA County $r=0.58$, $p < 0.001$; Orange County $r=0.70$, $p < 0.001$).

We evaluated the effects of voluntary (2014 and 2016) and mandatory (2015) water use restrictions on Cx. abundance by comparing observed and counterfactual predictions of Cx. abundance. Because our model did not account for water use restrictions, counterfactual predictions anticipated higher Cx , abundance than was observed during this period (Figure 4). We estimate that had voluntary water use restrictions not been implemented, average Cx. abundance in West LA and Orange County would have been 28 ± 8 % and 31 ± 4 % higher respectively (expressed as mean percent difference between predicted and observed Cx. abundance \pm standard error; see Figure 4). If mandatory water use restrictions were not in place, we estimate that average Cx. abundance in West LA and Orange County would have been 61 \pm 13 % and 52 \pm 6 % higher respectively (Figure 4). Though the counterfactual model does slightly overpredict Cx abundance even prior to the drought period (2010–2011), the difference was only 17 ± 7 % and 13 ± 4 % in West LA and Orange County respectively. During the drought period without water use restrictions (2012–2013), the difference between predicted and observed Cx. abundance was WLA 27 \pm 7 % in West LA County and OC 31 \pm 3 % in Orange County. We accounted for overfitting during the pre-drought period by subtracting the mean percent difference between predicted and observed Cx. abundance during the pre-drought period with the mean percent difference between predicted and observed Cx. abundance during the drought with voluntary and mandatory restrictions. Our model estimates that voluntary water use restrictions were not effective in contrast to drought without restrictions in reducing Cx abundance (Figure 4). Our counterfactual model (bias corrected) estimates that without mandatory water use restrictions, Cx. abundance on average would have been 44% and 39% higher in the West LA County and Orange County sub-regions respectively.

Discussion

Our results show that both the West LA and Orange County sub-regions reduced their water use when water use restrictions were introduced. These reductions likely contributed to significant decreases in Cx abundance. Our results show that both the West LA and Orange County sub-regions reduced their water use when water use restrictions were introduced.

These reductions, especially during the mandatory water use restrictions period, likely contributed to significant decreases in Cx. abundance. Our bias corrected counterfactual model estimates that without mandatory water use restrictions during 2015, Cx. abundance on average would have been 44 % and 39 % higher in the West LA County and Orange County study sub-regions respectively, which could contribute to an increase in enzootic or epizootic WNV transmission. These findings suggest that mandatory water use restrictions in California, and potentially other regions with Mediterranean climates characterized by dry summer and wet winter months can contribute to reductions in the abundance of Cx. quinquefasciatus.

Water use restrictions mandated by the State of California appear to have stemmed these potential increases, a finding that is consistent with previous studies showing that voluntary and mandatory restrictions on outdoor irrigation significantly reduced per capita water usage within the LADWP service area from 1985–1992 and 2006–2010.^{11, 45, 46} Despite overall reductions, water use restrictions had varying effects across our study sub-regions, with pronounced decreases in usage in West LA County relative to Orange County. Differences in compliance could explain the sub-regional variation. Authorities in the more affluent Orange County sub-region issued 0.21 warnings per capita and 0.03 penalties per capita compared to just 0.006 warnings per capita and zero penalties in West LA County sub-region. It is likely that strict enforcement of water use restrictions acts as deterrent to water use during restriction periods.

Socioeconomic conditions may have contributed to differences in water use and compliance to restrictions among the subregions. For example, Mini *et al.* 47 found a statistically significant, positive correlation between residential water use and median household income in neighborhoods served by the Los Angeles Department of Water and Power (LADWP), and Mini et al. 11 showed that water use restrictions were less effective in higher income residential neighborhoods served by the LADWP. Palazzo et al.⁴⁸ also found that higher median household income was associated with lower compliance of water use restriction in California during the 2012–2016 drought. Higher median household incomes for cities in Orange County (\$88,000 in 2018) compared to West LA County (\$62,500 in 2018) may have contributed to non-compliance and could explain why Cx. abundance during the period of mandatory water use restrictions did not decline as extensively in the Orange County subregion. Work by Harrigan *et al.* 22 suggests that socio-economic conditions (e.g., per capita household income) may in fact be a stronger predictor of mosquito abundance and WNV incidence in Orange County than other environmental variables such as temperature and rainfall. Thus, drought, without mandatory water use restrictions, may counterintuitively increase the availability of larval habitats for vectors in naturally dry, highly irrigated settings, particularly in wealthy areas.

During the drought, average residential per capita daily water use in California would likely have increased had it not been for the intervention by the SWRCB, based on the behavior during prior drought periods. For instance, higher temperatures and reduced precipitation increased residential water use in neighborhoods served by the LADWP between 2000– 2010 , $^{11, 47}$ and in Phoenix, AZ between 1995–2004.⁴⁹ In these settings, an increase in evapotranspiration from urban lawns—and residents' purported desire to maintain green

lawns during dry and warm summer months—combined with inefficiency in urban lawn irrigation resulted in increased outdoor water use.^{49, 50}

Although our results indicate that mandatory water use restrictions are an effective means of reducing water use and limiting vector abundance during drought, alternative and potentially more sustainable methods are also available during both drought and non-drought periods. One such avenue, proposed by Governor Jerry Brown during the drought in 2015, would be to replace 50 million square feet of lawns throughout the state with drought tolerant landscaping. Adoption of such measures would then decrease the per capita daily residential outdoor water use (permanently) and limit the availability of surface water in irrigated lawns that could support mosquito larval development. Additional measures to better manage urban water sources in an increasingly water-limited future include higher water pricing, $11, 47$ incentivizing turf grass replacement, $12, 51, 52$ increasing drought saliency with high media attention,⁵³ landscaping innovation such as adding trees next to irrigated lawns to minimize evapotranspiration losses,⁵⁴ irrigating with recycled water,⁵⁵ and strict restrictions on irrigation frequency.^{47, 56, 57} Additionally, green infrastructure, such as bioretention systems like bioswales and vegetation strips that infiltrate runoff, can also be used to limit the persistence of surface water that could support mosquitoes.³⁶ Such infrastructure rarely contains mosquitoes—a study in California indicated that less than 5% of green stormwater infrastructure contained larval mosquitoes, and those that did were easily modified to reduce standing water and eliminate mosquitoes entirely.³⁶ Although replacement of turf grass with drought resilient vegetation would lower outdoor water use and limit the availability of aquatic habitats needed for larval development, adoption of recycled water for outdoor residential water use could support increased mosquito abundance⁵⁸ because of higher nutrient concentration in recycled water.⁵⁹ However, a study in Pacifica, CA, found that mosquito abundance was reduced downstream from an outlet with recycled water when compared with mosquito abundance above the outlet.⁶⁰

Future hydroclimatic conditions in Southern California are likely to include increased variability in both interannual and intraseasonal precipitation, often fluctuating between very dry and very wet conditions.⁵ Historically, the coastal part of the Los Angeles Basin experiences fewer than 10 days per year of hot days—defined as days with temperature equal to, or greater than, 35°C—but under the Representative Concentration Pathways (RCP) 8.5 climate scenario, by the end of the century the region is projected to experience 37 hot days per year.⁶¹ Though regional efficiency in per capita water use has improved in the last few decades, 62 increasingly warm and dry conditions may make additional water use savings during droughts in the Los Angeles Basin extremely challenging.² Under future scenarios of a volatile climate in the region,⁵ it is unlikely that current levels of irrigation will be sufficient to sustain healthy urban vegetation in its current form during periods of drought.55, 63 In the coming decades, water restrictions, replacement of lawns with drought tolerant vegetation and the creation of green infrastructure will serve an increasingly essential role in the maintenance of adequate water supplies and reduction in the risk of transmission of vector-borne diseases.

This study had several limitations. First, we observed that water use increased in Orange County, a phenomenon known as "rebounding", $64, 65$ but we could not evaluate the effects

on Cx. abundance owing to a lack of vector surveillance data during the rebound period. Further research is needed to determine whether rebounds in water usage contributed to increases in vector abundance during the post-restriction period. Also, we were unable to directly account for mosquito control activities in the region. Within our two study sub-regions, residents in high income neighborhoods are likely to support more extensive mosquito eradication programs22 which could lead to a decrease in mosquito abundance. Many vector control districts in the Los Angeles Basin routinely apply pesticides to eradicate adult and larval mosquitoes yet records of these activities are not widely available. We attempted to account for this by including the intensity of mosquito surveillance, a proxy for control activities, as a predictor in the random forest models.

In this study, we examined the role of outdoor water use restrictions on Cx abundance during the 2012–2016 California drought, comparing predicted Cx abundance if water restrictions had not been implemented with mosquito surveillance data collected during that period. We found that state mandated water use restrictions during the 2012–2016 California drought reduced both total residential and outdoor water use and were associated with lower Cx. abundance in two urban counties in the Los Angeles Basin. Mandatory water use restrictions were more effective compared to voluntary water use restrictions at reducing Cx. abundance by 44% in West LA County and by 39% in Orange County sub-regions. Because future climate projections forecast an increase in hydrologic extremes and warmer temperatures, implementation of water use policies that limit residential and outdoor water use will ensure sustainable access to water resources and may have the added benefit of reducing mosquito abundance and the transmission of mosquito-borne pathogens, such as WNV, to humans.

Supplementary Material

Refer to Web version on PubMed Central for supplementary material.

Acknowledgments

This research was supported by the University of California Office of the President via Multicampus Research Programs and Initiatives (MRPI; Climate and Health Interdisciplinary Research Program, MRP-17–446315). J.V.R. and N.K.S. were supported in part by the National Science Foundation/National Institutes of Health Ecology and Evolution of Infectious Diseases program through the Fogarty International Center (FIC award R01TW010286), and the National Institute of Allergy and Infectious Diseases (NIAID awards R01AI125842 and R01AI148336). We thank Robert E. Snyder at the California Department of Public Health for helpful feedback. We are grateful to three anonymous reviewers for their thoughtful and thorough comments on our manuscript.

References:

- 1. Griffin D; Anchukaitis KJ, How unusual is the 2012–2014 California drought? Geophysical Research Letters 2014, 41, (24), 9017–9023.
- 2. Diffenbaugh NS; Swain DL; Touma D, Anthropogenic warming has increased drought risk in California. Proceedings of the National Academy of Sciences 2015, 112, (13), 3931.
- 3. Swain DL; Tsiang M; Haugen M; Singh D; Charland A; Rajaratnam B; Diffenbaugh NS, The extraordinary California drought of 2013/2014: Character, context, and the role of climate change. Bulletin of the American Meteorological Society 2014, 95, (9), S3–S7.

- 4. Swain DL, A tale of two California droughts: Lessons amidst record warmth and dryness in a region of complex physical and human geography. Geophysical Research Letters 2015, 42, (22), 9999–10,003.
- 5. Swain DL; Langenbrunner B; Neelin JD; Hall A, Increasing precipitation volatility in twenty-firstcentury California. Nature Climate Change 2018, 8, (5), 427–433.
- 6. Goulden ML; Bales RC, California forest die-off linked to multi-year deep soil drying in 2012–2015 drought. Nature Geoscience 2019, 12, (8), 632–637.
- 7. California State Water Resources Control Board. Resolution No. 2015–0032. Sacramento, CA 2015. Retrieved from [https://www.waterboards.ca.gov/board_decisions/adopted_orders/resolutions/](https://www.waterboards.ca.gov/board_decisions/adopted_orders/resolutions/2015/rs2015_0032.pdf) [2015/rs2015_0032.pdf](https://www.waterboards.ca.gov/board_decisions/adopted_orders/resolutions/2015/rs2015_0032.pdf) (02/10/2020).
- 8. California Department of Water Resources. California Water Plan, update 2018: Managing water resources for sustainability 2018. Retrieved from, [https://](https://water.ca.gov/-/media/DWR-Website/Web-Pages/Programs/California-Water-Plan/Docs/Update2018/Final/California-Water-Plan-Update-2018.pdf) [water.ca.gov/-/media/DWR-Website/Web-Pages/Programs/California-Water-Plan/Docs/Update2018/](https://water.ca.gov/-/media/DWR-Website/Web-Pages/Programs/California-Water-Plan/Docs/Update2018/Final/California-Water-Plan-Update-2018.pdf) [Final/California-Water-Plan-Update-2018.pdf](https://water.ca.gov/-/media/DWR-Website/Web-Pages/Programs/California-Water-Plan/Docs/Update2018/Final/California-Water-Plan-Update-2018.pdf) (02/10/2020).
- 9. Gleick PH; Haasz D; Henges-Jeck C; Srinivasan V; Wolff G; Cushing KK; Mann A Waste Not, Want Not: The Potential for Urban Water Conservation in California; Pacific Institute: Oakland, CA, 2003; p 176.
- 10. Hanak E; Davis M, Lawns and water demand in California. PPIC Research Reports 2006.
- 11. Mini C; Hogue TS; Pincetl S, Estimation of residential outdoor water use in Los Angeles, California. Landscape and Urban Planning 2014, 127, 124–135.
- 12. Mitchell D; Hanak E; Baerenklau K; Escriva-Bou A; McCann H; Pérez-Urdiales M; Schwabe K, Building drought resilience in California's cities and suburbs. Public Policy Institute of California 2017.
- 13. Reisen W; Lothrop H; Chiles R; Madon M; Cossen C; Woods L; Husted S; Kramer V; Edman J, West Nile virus in California. Emerg Infect Dis 2004, 10, (8), 1369–1378. [PubMed: 15496236]
- 14. California Department of Public Health. Vector-Borne Disease Section Annual Report; Kjemtrup AM and Kramer V editors. Sacramento, CA 2020. pp 1–29. Retrieved from: [http://westnile.ca.gov/](http://westnile.ca.gov/pdfs/VBDSAnnualReport19.pdf) [pdfs/VBDSAnnualReport19.pdf](http://westnile.ca.gov/pdfs/VBDSAnnualReport19.pdf) (08/12/2020).
- 15. Reisen WK; Meyer RP; Tempelis CH; Spoehel JJ, Mosquito Abundance and Bionomics in Residential Communities in Orange and Los Angeles Counties, California. Journal of Medical Entomology 1990, 27, (3), 356–367. [PubMed: 1970608]
- 16. Landau KI; van Leeuwen WJD, Fine scale spatial urban land cover factors associated with adult mosquito abundance and risk in Tucson, Arizona. Journal of Vector Ecology 2012, 37, (2), 407– 418. [PubMed: 23181866]
- 17. McClure KM; Lawrence C; Kilpatrick AM, Land Use and Larval Habitat Increase Aedes albopictus (Diptera: Culicidae) and Culex quinquefasciatus (Diptera: Culicidae) Abundance in Lowland Hawaii. Journal of Medical Entomology 2018, 55, (6), 1509–1516. [PubMed: 30085189]
- 18. Los Angeles County Department of Public Health. West Nile Virus and Other Arboviral Diseases: 2017; Los Angeles County Epidemiology Final Report, Los Angeles, CA 2018. Retreived from: <https://publichealth.lacounty.gov/acd/docs/Arbo2017.pdf> (05/28/2020).
- 19. Shaman J; Day JF; Stieglitz M, Drought-Induced Amplification and Epidemic Transmission of West Nile Virus in Southern Florida. Journal of Medical Entomology 2005, 42, (2), 134–141. [PubMed: 15799522]
- 20. Landesman WJ; Allan BF; Langerhans RB; Knight TM; Chase JM, Inter-Annual Associations Between Precipitation and Human Incidence of West Nile Virus in the United States. Vector-Borne and Zoonotic Diseases 2007, 7, (3), 337–343. [PubMed: 17867908]
- 21. Reisen WK; Cayan D; Tyree M; Barker CM; Eldridge B; Dettinger M, Impact of climate variation on mosquito abundance in California. Journal of Vector Ecology 2008, 33, (1), 89–98, 10. [PubMed: 18697311]
- 22. Harrigan RJ; Thomassen HA; Buermann W; Cummings RF; Kahn ME; Smith TB, Economic Conditions Predict Prevalence of West Nile Virus. PLOS ONE 2010, 5, (11), e15437. [PubMed: 21103053]
- 23. Deichmeister JM; Telang A, Abundance of West Nile virus mosquito vectors in relation to climate and landscape variables. Journal of Vector Ecology 2011, 36, (1), 75–85. [PubMed: 21635644]

- 24. Reisen WK; Fang Y; Martinez VM, Effects of Temperature on the Transmission of West Nile Virus by Culex tarsalis (Diptera: Culicidae). Journal of Medical Entomology 2006, 43, (2), 309–317. [PubMed: 16619616]
- 25. Hartley DM; Barker CM; Le Menach A; Niu T; Gaff HD; Reisen WK, Effects of Temperature on Emergence and Seasonality of West Nile Virus in California. The American Journal of Tropical Medicine and Hygiene 2012, 86, (5), 884–894. [PubMed: 22556092]
- 26. Ciota AT; Matacchiero AC; Kilpatrick AM; Kramer LD, The Effect of Temperature on Life History Traits of Culex Mosquitoes. Journal of Medical Entomology 2014, 51, (1), 55–62. [PubMed: 24605453]
- 27. Skaff NK; Cheng Q; Clemesha RE; Collender PA; Gershunov A; Head JR; Hoover CM; Lettenmaier DP; Rohr JR; Snyder RE, Thermal thresholds heighten sensitivity of West Nile virus transmission to changing temperatures in coastal California. Proceedings of the Royal Society B 2020, 287, (1932), 20201065. [PubMed: 32752986]
- 28. Rochlin I; Turbow D; Gomez F; Ninivaggi DV; Campbell SR, Predictive Mapping of Human Risk for West Nile Virus (WNV) Based on Environmental and Socioeconomic Factors. PLOS ONE 2011, 6, (8), e23280. [PubMed: 21853103]
- 29. Reisen WK; Takahashi RM; Carroll BD; Quiring R, Delinquent mortgages, neglected swimming pools, and West Nile virus, California. Emerg Infect Dis 2008, 14, (11), 1747–1749. [PubMed: 18976560]
- 30. Kwan JL; Kluh S; Madon MB; Reisen WK, West Nile Virus Emergence and Persistence in Los Angeles, California, 2003–2008. The American Journal of Tropical Medicine and Hygiene 2010, 83, (2), 400–412. [PubMed: 20682890]
- 31. Hoover KC; Barker CM, West Nile virus, climate change, and circumpolar vulnerability. WIREs Climate Change 2016, 7, (2), 283–300.
- 32. LaDeau SL; Leisnham PT; Biehler D; Bodner D, Higher Mosquito Production in Low-Income Neighborhoods of Baltimore and Washington, DC: Understanding Ecological Drivers and Mosquito-Borne Disease Risk in Temperate Cities. International Journal of Environmental Research and Public Health 2013, 10, (4), 1505–1526. [PubMed: 23583963]
- 33. Caillouët KA; Carlson JC; Wesson D; Jordan F, Colonization of abandoned swimming pools by larval mosquitoes and their predators following Hurricane Katrina. Journal of Vector Ecology 2008, 33, (1), 166–172, 7. [PubMed: 18697320]
- 34. Kim M; Holt JB; Eisen RJ; Padgett K; Reisen WK; Croft JB, Detection of Swimming Pools by Geographic Object-based Image Analysis to Support West Nile Virus Control Efforts. Photogrammetric Engineering & Remote Sensing 2011, 77, (11), 1169–1179.
- 35. Thompson DR; de la Torre Juárez M; Barker CM; Holeman J; Lundeen S; Mulligan S; Painter TH; Podest E; Seidel FC; Ustinov E, Airborne imaging spectroscopy to monitor urban mosquito microhabitats. Remote Sensing of Environment 2013, 137, 226–233.
- 36. Metzger ME; Myers CM; Kluh S; Wekesa JW; Hu R; Kramer VL, An Assessment of Mosquito Production and Nonchemical Control Measures in Structural Stormwater Best Management Practices in Southern California. Journal of the American Mosquito Control Association 2008, 24, (1), 70–81, 12. [PubMed: 18437817]
- 37. Harbison JE; Metzger ME; Walton WE; Hu R, Evaluation of factors for rapid development of Culex quinquefasciatus in belowground stormwater treatment devices. Journal of Vector Ecology 2009, 34, (2), 182–190. [PubMed: 20836821]
- 38. Leisnham PT; LaDeau SL; Juliano SA, Spatial and Temporal Habitat Segregation of Mosquitoes in Urban Florida. PLOS ONE 2014, 9, (3), e91655. [PubMed: 24621592]
- 39. Los Angeles Department of Water and Power. Facts & Figures. Retreived from: [https://www.ladwp.com/ladwp/faces/ladwp/aboutus/a-power/a-p-factandfigures?_adf.ctrl](https://www.ladwp.com/ladwp/faces/ladwp/aboutus/a-power/a-p-factandfigures?_adf.ctrl-state=tcc89s58r_4&_afrLoop=921478270633865)[state=tcc89s58r_4&_afrLoop=921478270633865](https://www.ladwp.com/ladwp/faces/ladwp/aboutus/a-power/a-p-factandfigures?_adf.ctrl-state=tcc89s58r_4&_afrLoop=921478270633865) (05/28/2020).
- 40. California State Water Resources Control Board. Resolution No. 2014–0038. Sacramento, CA 2014, Retreived from: [https://www.waterboards.ca.gov/board_decisions/adopted_orders/](https://www.waterboards.ca.gov/board_decisions/adopted_orders/resolutions/2014/rs2014_0038_regs.pdf) [resolutions/2014/rs2014_0038_regs.pdf](https://www.waterboards.ca.gov/board_decisions/adopted_orders/resolutions/2014/rs2014_0038_regs.pdf) (02/10/2020).
- 41. US Census Bureau. American Community Survey (ACS) Data. In 2018 ACS 1-year estimates, Bureau UC, Ed. 2018. Retreived from:<https://data.census.gov/cedsci/>(02/12/2020).

- 42. Roberts DR; Bahn V; Ciuti S; Boyce MS; Elith J; Guillera-Arroita G; Hauenstein S; Lahoz-Monfort JJ; Schröder B; Thuiller W; Warton DI; Wintle BA; Hartig F; Dormann CF, Crossvalidation strategies for data with temporal, spatial, hierarchical, or phylogenetic structure. Ecography 2017, 40, (8), 913–929.
- 43. Höfler M, Causal inference based on counterfactuals. BMC Medical Research Methodology 2005, 5, (1), 28. [PubMed: 16159397]
- 44. do Carmo GMI; Yen C; Cortes J; Siqueira AA; de Oliveira WK; Cortez-Escalante JJ; Lopman B; Flannery B; de Oliveira LH; Hage Carmo E; Patel M, Decline in Diarrhea Mortality and Admissions after Routine Childhood Rotavirus Immunization in Brazil: A Time-Series Analysis. PLOS Medicine 2011, 8, (4), e1001024. [PubMed: 21526228]
- 45. Renwick ME; Green RD, Do Residential Water Demand Side Management Policies Measure Up? An Analysis of Eight California Water Agencies. Journal of Environmental Economics and Management 2000, 40, (1), 37–55.
- 46. Maggioni E, Water demand management in times of drought: What matters for water conservation. Water Resources Research 2015, 51, (1), 125–139.
- 47. Mini C; Hogue TS; Pincetl S, Patterns and controlling factors of residential water use in Los Angeles, California. Water Policy 2014, 16, (6), 1054–1069.
- 48. Palazzo J; Liu OR; Stillinger T; Song R; Wang Y; Hiroyasu EHT; Zenteno J; Anderson S; Tague C, Urban responses to restrictive conservation policy during drought. Water Resources Research 2017, 53, (5), 4459–4475.
- 49. Balling RC Jr.; Gober P; Jones N, Sensitivity of residential water consumption to variations in climate: An intraurban analysis of Phoenix, Arizona. Water Resources Research 2008, 44, (10).
- 50. Kaplan S; Myint SW; Fan C; Brazel AJ, Quantifying Outdoor Water Consumption of Urban Land Use/Land Cover: Sensitivity to Drought. Environmental Management 2014, 53, (4), 855–864. [PubMed: 24499870]
- 51. Pincetl S; Gillespie TW; Pataki DE; Porse E; Jia S; Kidera E; Nobles N; Rodriguez J; Choi D. a., Evaluating the effects of turf-replacement programs in Los Angeles. Landscape and Urban Planning 2019, 185, 210–221.
- 52. Grant SB; Duong K; Rippy MA; Pierce G; Feldman D; Zanetti E; McNulty A, From yards to cities: a simple and generalizable probabilistic framework for upscaling outdoor water conservation behavior. Environmental Research Letters 2020, 15, (5), 054010.
- 53. Quesnel KJ; Ajami NK, Changes in water consumption linked to heavy news media coverage of extreme climatic events. Science Advances 2017, 3, (10), e1700784. [PubMed: 29075664]
- 54. Litvak E; Bijoor NS; Pataki DE, Adding trees to irrigated turfgrass lawns may be a water-saving measure in semi-arid environments. Ecohydrology 2014, 7, (5), 1314–1330.
- 55. Quesnel KJ; Ajami N; Marx A, Shifting landscapes: decoupled urban irrigation and greenness patterns during severe drought. Environmental Research Letters 2019, 14, (6), 064012.
- 56. Gober P; Kirkwood CW, Vulnerability assessment of climate-induced water shortage in Phoenix. Proceedings of the National Academy of Sciences 2010, 107, (50), 21295.
- 57. MacDonald GM, Water, climate change, and sustainability in the southwest. Proceedings of the National Academy of Sciences 2010, 107, (50), 21256.
- 58. Noori N; Lockaby BG; Kalin L, Larval development of Culex quinquefasciatus in water with low to moderate. Journal of Vector Ecology 2015, 40, (2), 208–220. [PubMed: 26611953]
- 59. Qian YL; Mecham B, Long-Term Effects of Recycled Wastewater Irrigation on Soil Chemical Properties on Golf Course Fairways. Agronomy Journal 2005, 97, (3), 717–721.
- 60. Halaburka BJ; Lawrence JE; Bischel HN; Hsiao J; Plumlee MH; Resh VH; Luthy RG, Economic and Ecological Costs and Benefits of Streamflow Augmentation Using Recycled Water in a California Coastal Stream. Environmental Science & Technology 2013, 47, (19), 10735–10743. [PubMed: 23688175]
- 61. Sun F; Walton DB; Hall A, A Hybrid Dynamical–Statistical Downscaling Technique. Part II: End-of-Century Warming Projections Predict a New Climate State in the Los Angeles Region. Journal of Climate 2015, 28, (12), 4618–4636.
- 62. Gleick PH, Roadmap for sustainable water resources in southwestern North America. Proceedings of the National Academy of Sciences 2010, 107, (50), 21300.

- 63. Miller DL; Alonzo M; Roberts DA; Tague CL; McFadden JP, Drought response of urban trees and turfgrass using airborne imaging spectroscopy. Remote Sensing of Environment 2020, 240, 111646.
- 64. Beal CD; Makki A; Stewart RA, What does rebounding water use look like? An examination of post-drought and post-flood water end-use demand in Queensland, Australia. Water Supply 2014, 14, (4), 561–568.
- 65. Gonzales P; Ajami N, Social and Structural Patterns of Drought-Related Water Conservation and Rebound. Water Resources Research 2017, 53, (12), 10619–10634.

Figure 1:

The two sub-regions in the Los Angeles Basin (West LA County and Orange County).

Bhattachan et al. Page 17

Figure 2:

The time series of average $(±$ standard error) residential daily per capita water use, and average outdoor residential daily per capita water use in West LA County (a) and Orange County (b). The percent water use reduction in each month relative to the monthly water deliveries in 2013 (c). The shaded time periods represent drought with voluntary water use restrictions (2014 and 2016) and drought with mandatory water use restrictions (2015).

Bhattachan et al. Page 18

Figure 3:

Model-predicted Cx abundance versus observed Cx abundance in West LA County (a), and Orange County (b). Model predictions of Cx. abundance (black) in both study sub-regions implicitly exclude the effects of water use restrictions between April 2014 and November 2016. *r* is the Pearson correlation coefficient for each time period.

Figure 4:

The percent reduction in Cx . abundance ((predicted Cx . abundance - observed Cx . abundance) / observed Cx . abundance $*$ 100) in West LA County (a) and Orange County (b) during periods of pre-drought (2010–2011), drought without water use restrictions (2012–2013), and drought with voluntary (2014 and 2016) and mandatory (2015) water use restrictions.

Table 1:

Predictor variables in random forest model predicting Cx . abundance. Adapted from Skaff et al.²⁷

Table 2:

Average residential and outdoor per capita water use (liters, with ± standard error) for two study sub-regions in California. The average percent reduction is calculated by subtracting the monthly daily per capita water use from the baseline year, 2013.

