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Predicted Medi-Cal Enrollment among Californians Working for Large Firms

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### Authors

Graham-Squire, Dave  
Jacobs, Ken  
Lucia, Laurel

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# CalSIM

## California Simulation of Insurance Markets

*The California Simulation of Insurance Markets (CalSIM) model is designed to estimate the impacts of various elements of the Affordable Care Act on employer decisions to offer insurance coverage and individual decisions to obtain coverage in California. It was developed by the UC Berkeley Center for Labor Research and Education and the UCLA Center for Health Policy Research, with generous funding provided by The California Endowment.*

FACT SHEET • APRIL 2013

## Predicted Medi-Cal Enrollment among Californians Working for Large Firms

### More than 310,000 Californians Working for Large Firms Predicted to be Enrolled in Medi-Cal in 2014 under Affordable Care Act

Dave Graham-Squire, Ken Jacobs, and Laurel Lucia

California Assembly Bill 880 would impose a penalty on large private employers who have non-disabled employees who enroll in Medi-Cal. In this fact sheet, we analyze the number of working Californians expected to enroll in Medi-Cal after the Affordable Care Act is implemented. Approximately 250,000 Californians working for firms with 500 or more employees are currently enrolled in Medi-Cal, close to half (44%) in the retail and restaurant industries. In 2014, between 60,000 and 100,000 additional individuals working for large employers are expected to become newly eligible for and enroll in Medi-Cal under the Affordable Care Act (ACA), for a total of between 310,000 and 350,000 enrollees. By 2019, an estimated 350,000 to 380,000 employees of large firms will be enrolled in the program.

### Background

In 2014, low-income adults will be eligible for Medi-Cal under the ACA if they are under age 65, meet the immigration status criteria, and have household income below \$15,850 for a single individual or \$32,500 for a family of four. This eligibility expansion makes non-disabled adults without children living at home eligible for the first time and increases the income limits for parents. Many Californians who are currently or newly eligible for Medi-Cal are employed, and a significant share work full time. Under the ACA eligibility expansion, a single individual earning \$10 per hour for 30 hours per week would be eligible for Medi-Cal, as would a family of four with both parents working 30 hours per week earning \$10 per hour. These workers are considered “full time” under the ACA definition.<sup>1</sup>

Under the ACA, low- and middle-income California families who are not eligible for Medi-Cal or Medicare or affordable job-based coverage can enroll in federally-subsidized insurance coverage in 2014 through the state’s health benefit exchange, *Covered California*.

Employers with at least 50 full-time equivalent employees are subject to a “free rider penalty” under the ACA if at least one full-time employee enrolls in subsidized coverage through a state or federal exchange. If an employer fails to offer coverage to nearly all of its full-time employees, the employer will owe an annual penalty of \$2,000 multiplied by the total number of full-time employees minus 30. If an employer offers coverage to nearly all full-time employees but that coverage is unaffordable for some

employees or a small share of full-time employees are not offered coverage, the employer will owe an annual penalty of \$3,000 multiplied by the number of full-time employees who enroll in subsidized coverage through the exchange, capped at the penalty amount the employer would have owed if they did not offer coverage at all. The penalties were designed to help offset the federal expenditures on subsidized coverage. The penalties are not triggered by employees enrolling in Medicaid.

Assembly Bill 880, recently introduced in the California Assembly, would impose a penalty on private employers with 500 or more workers who have employees that enroll in Medi-Cal. Public employers would be exempt. The penalty would apply to non-disabled workers under age 65 working at least 8 hours per week who are currently eligible for Medi-Cal as well as those who will become newly eligible in 2014 under the eligibility expansion. The penalty would be used to pay for the non-federal state share of Medi-Cal for the workers on Medi-Cal and to increase the reimbursement rates paid to Medi-Cal providers.

## Findings

We estimate that the current Medi-Cal enrollee population includes 250,000 non-disabled workers under age 65 working at least 8 hours per week for private firms with 500 or more employees. A significant share of this workforce is employed in two industries: 27% in the retail industry and 17% in the restaurant industry, based on our analysis of the Current Population Survey.<sup>2</sup>

Under the ACA, the number of working Californians enrolled in Medi-Cal is predicted to increase to between 310,000 and 350,000 in 2014 due to the eligibility expansion. In 2019, between 350,000 and 380,000 Californians working for large firms are expected to enroll (Exhibit 1). These estimates reflect the number of workers for whom employers would be subject to penalties under Assembly Bill 880.

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### Exhibit 1. Predicted Medi-Cal Enrollment among Californians Working for Large Firms under Affordable Care Act

*California non-disabled workers (not self-employed) under age 65, in private sector firms with 500 or more employees, working 8 hours per week or more*

Year, Scenario	Predicted Medi-Cal Enrollment
2014 Base	310,000
2014 Enhanced	350,000
2019 Base	350,000
2019 Enhanced	380,000

Source: UC Berkeley–UCLA CalSIM model, Version 1.8.

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## Data Sources and Methodology

This fact sheet uses the California Simulation of Insurance Markets (CalSIM) model, version 1.8. The model is designed to estimate the impacts of various elements of the ACA on employer decisions to offer insurance coverage and individual decisions to obtain coverage in California. The model analyzes two scenarios: a base scenario in which take-up follows current enrollment patterns and an enhanced scenario in which California simplifies eligibility determination, conducts strong outreach and education, and adopts other measures to maximize enrollment. CalSIM uses data from the Medical Expenditure Panel Survey Household Component, the California Health Interview Survey, firm-level wage distributions from the California Employment Development Department, and the California Employer Health Benefits Survey to build a California-specific model. For further information, please visit [http://www.healthpolicy.ucla.edu/pubs/files/calsim\\_methods.pdf](http://www.healthpolicy.ucla.edu/pubs/files/calsim_methods.pdf).

Sample weights within the model were adjusted so that pre-ACA totals for the number of income-eligible workers enrolled in Medi-Cal matched those of the 2009 California Health Interview Survey. The calibration was slight and the modified model, when compared with previously published results, did not lead to any significant changes.

## About the Authors

Dave Graham-Squire is a research associate at the University of California, Berkeley, Center for Labor Research and Education. Ken Jacobs is the chair of the University of California, Berkeley, Center for Labor Research and Education. Laurel Lucia is a policy analyst at the University of California, Berkeley, Center for Labor Research and Education.

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## Endnotes

<sup>1</sup> The ACA defined “full time” as working 30 hours per week. Under draft IRS regulations, the standard of 30 hours per week was implemented as 130 hours of service per month for purposes of calculating the employer penalties.

<sup>2</sup> Current Population Survey, March Supplement, 2010-2012; Californians under age 65 who work for a private sector firm with 500 or more employees.