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### Authors

Pierce, John P  
Shi, Yuyan  
McMenamin, Sara B  
[et al.](#)

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1 Trends in lung cancer and cigarette smoking: California compared to the rest of the United  
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4 John P Pierce<sup>1,2</sup>, Yuyan Shi<sup>2</sup>, Sara B McMenamin<sup>1,2</sup>, Tarik Benmarhnia<sup>1,2</sup>, Dennis R Trinidad<sup>1,2</sup>,  
5 David R. Strong<sup>1,2</sup>, Martha M White<sup>2</sup>, Sheila Kealey<sup>2</sup> Erik M Hendrickson<sup>1</sup>, Matthew D Stone<sup>2</sup>,  
6 Adriana Villaseñor<sup>1,2</sup>, Sandy L Kwong<sup>3</sup>, Xueying Zhang<sup>4</sup>, Karen Messer<sup>1,2</sup>

7  
8 <sup>1</sup> Moores UC San Diego Cancer Center

9 <sup>2</sup> Department of Family Medicine and Public Health, University of California San Diego

10 <sup>3</sup> California Department of Public Health California Cancer Registry

11 <sup>4</sup> California Department of Public Health, Tobacco Control Section

12

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16 **Corresponding Author:** John P. Pierce, PhD, Professor Emeritus, Department of Family  
17 Medicine and Public Health, Moores Cancer Center, University of California, San Diego, 1503,  
18 3855 Health Sciences Drive, La Jolla, CA, USA 92093-0901. Phone: 619-244-5854 Email:  
19 [jppierce@ucsd.edu](mailto:jppierce@ucsd.edu)

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26

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1 **ABSTRACT**

2 **Background:** Three cigarette smoking behaviors influence lung cancer rates: how many  
3 people start, the amount they smoke, and the age they quit. California has reduced smoking  
4 quicker than the rest of the US and trends in these 3 smoking behaviors should inform lung  
5 cancer trends.

6 **Methods:** We examined trends in smoking behavior (initiation, intensity, and quitting) in  
7 California and the rest of US by spline regression analyses using the 1974-2014 National Health  
8 Interview Surveys (n=962,174). Lung cancer mortality data for 1970-2013 was obtained from  
9 the national Surveillance, Epidemiology, and End Results (SEER) Program.

10 **Results:** Among those aged 18- 35 years, California had much larger declines than the rest of  
11 the US in smoking initiation and intensity with increased quitting. In 2012-14, among this age  
12 group, only 18.6% (95% CI, 16.8%-20.3%) had ever smoked; smokers consumed only 6.3  
13 cigarettes/d (95% CI, 5.6-7.0); and 45.7% (95% CI, 41.1%-50.4%) of ever-smokers had quit by  
14 age 35. Each of these metrics was at least 24% better than in the rest of the US. There was no  
15 marked California effect on quitting or intensity among seniors. From 1986-2013, annual lung  
16 cancer mortality decreased more rapidly in California and by 2013 was 28% lower (62.6 vs  
17 87.5/100,000) than in the rest of the US.

18 **Conclusions:** California's tobacco control efforts were associated with a major reduction in  
19 cigarette smoking among those under age 35 years. These changes will further widen the lung  
20 cancer gap that already exists between California and the rest of the US.

21

## 1 INTRODUCTION

2 Although lung cancer mortality has declined consistently in the United States (US), it still  
3 accounts for over 25% of all cancer deaths,(1) thus, further decreasing lung cancer is a major  
4 public health priority.(2) Research reported in the 1950s and 1960s showed that cigarette  
5 smoking causes 80-90% of lung cancers(3) and prompted increases in smoking cessation(4)  
6 and decreases in smoking initiation,(5) but change was slow.(3) To boost progress, in 1988  
7 California voters passed a dedicated cigarette excise tax and funded the nation's first statewide  
8 tobacco control program.(6) Ten years later, a number of states implemented tobacco control  
9 programs, funded in part by the Tobacco Master Settlement Agreement.(7) After year 2000,  
10 following 12 years of tobacco control leadership, tobacco control expenditures between  
11 California and the rest of the country were similar, and California's cigarette prices lagged  
12 behind the national average.(8)

13 As lifetime exposure to cigarettes is important to lung cancer, tobacco control campaigns  
14 can target 3 smoking behaviors: initiation, intensity of smoking, and quitting. While preventing  
15 initiation is the most effective strategy to reduce the health consequences of smoking in the  
16 longer term,(9) promoting cessation among those at near-term risk of lung cancer may achieve  
17 more immediate reductions in lung cancer mortality.(10) However, the British Doctor's study  
18 determined that individuals who quit smoking at older ages (the peak lung cancer mortality age  
19 group) would only gain a small decrease in risk of smoking-related mortality, whereas quitting by  
20 age 35 years would avoid almost all later health consequences of smoking, and quitting by age  
21 50 years avoided about half the health consequences.(11) There is also good evidence that  
22 reducing the intensity of daily cigarette smoking will reduce lung cancer risk.(12) Since the  
23 1980s smoking intensity has declined in the US, led by reduced peak consumption levels  
24 observed for younger cohorts of smokers.(13)

25 Approaches to reduce smoking behavior have differed considerably across jurisdictions.  
26 Most target smokers to quit,(14) emphasizing the health consequences of smoking, sometimes

1 with hard-hitting advertisements.(15-17) California’s program also included competitive grants  
2 for community organizers and set their agenda with mass media messages, scientific  
3 publications on second-hand smoke exposure<sup>(18)</sup> (a draft EPA report labelled it a carcinogen in  
4 1990) and industry manipulation of adolescents(19)— together these have been called a “social  
5 norm approach” to achieving a smoke-free society.(20) Evidence is needed for the relative  
6 success of these different tobacco control approaches to reducing smoking and lung cancer  
7 rates.

8 In this paper, we compare age-specific trends from the 1970s to 2014 (before the rise of  
9 e-cigarettes(21)) in smoking initiation, smoking intensity, and cessation in California versus the  
10 rest of the US, allowing for a change in the trend after the year 2000. For initiation, we report  
11 trends among those under 35 years whose risk of initiation may have been influenced by the  
12 California program, as well as the proportion of ever smokers among older populations. As  
13 intensity varies considerably depending on smokefree workplaces,(22) we report separately for  
14 the younger and older working populations and for seniors. For cessation, we report trends in  
15 the proportion who have quit smoking at the 3 target ages (35, 50, and 65 years). Finally, we  
16 update trends in lung cancer for California and the rest of the US(23) to examine how  
17 California’s unique approach to tobacco control might be associated with lung cancer mortality.

## 18 **METHODS**

### 19 **Data Sources**

20 The National Health Interview Survey (NHIS) has assessed smoking behavior in the United  
21 States since the 1960s, obtaining data through a complex, multistage sample design involving  
22 stratification, clustering, and oversampling of specific population subgroups that is updated  
23 every decade(24). The National Center for Health Statistics (NCHS) uses the design and  
24 weighting information to formulate variance estimates for NHIS statistics. We needed  
25 geographic variables (California vs rest of US) from each survey for our analyses. We obtained  
26 data use agreements and statistical assistance from NCHS Research Data Center to provide

1 this detail in the late 1990s (for 1974-1995 data) and then in 2016 (for 1997-2014 data). To  
2 preserve confidentiality, we collated the 1997-2014 data into 3-year intervals (e.g. 2013  
3 estimate represents 2012-2014 surveys). NHIS annual household sample sizes range from  
4 35,000 to 45,000 and report individual-level response rates of >60% for the period for a total  
5 sample of 962,174 respondents. The Census estimates of the California population over this  
6 period suggest that it is ~10% of the national sample.

7 Lung cancer mortality data for California and the rest of the United States were obtained  
8 for each year from 1970-2013 from the Surveillance, Epidemiology, and End Results (SEER)  
9 Program.(25) Lung cancer deaths are from death certificates filed in the 50 states and the  
10 District of Columbia. Age-adjusted lung cancer mortality rates of 35 years or older were  
11 calculated using the SEER\*Stat software version 8.3.5 ([www.seer.cancer.gov/seerstat](http://www.seer.cancer.gov/seerstat)) and  
12 standardized in each calendar year to the 2000 US Census population, using SEER recodes for  
13 changes from ICD-8, ICD-9, and ICD-10.(26)

#### 14 **Population-level Smoking Behaviors**

15 In the United States, smoking initiation is assessed with a positive response to the question:  
16 “Have you ever smoked at least 100 cigarettes in your entire life?”, thus it ignores limited  
17 experimentation with cigarettes. These ever smokers are classified as current or former  
18 smokers from their response to: ‘Do you now smoke cigarettes every day, some days or not at  
19 all?’ (prior to 1992, the question was simply: ‘Do you smoke cigarettes now?’). Smoking  
20 cessation was defined as the Quit Ratio (former/ever smoker).(27) Smoking intensity was  
21 assessed as the number of cigarettes a daily smoker smoked each day, and for non-daily  
22 smokers, the average number of cigarettes smoked on days that they smoked (in previous 30  
23 days).

#### 24 **Statistical Analyses**

25 Estimates of ever smoking and smoking intensity were standardized to the 2000 US census by  
26 age (18–34, 35–64 and 65+ years), gender, and education (no college vs some college).

1 Analyses of quitting behavior focus on 10-year age groups with mid-points ages 35, 50, and 65  
2 years (30- to 39-year-olds, 45- to 54-year-olds, and 60- to 69-years-olds). Within each 10-year  
3 age group, we standardized estimates to the 2000 Census data by gender and education.

4 For each of the 3 smoking behaviors, we used multivariable spline regression models  
5 comparing California with the rest of the US. We included a knot at the year 2000, as before that  
6 year California had higher cigarette prices and more expenditure on tobacco control than the  
7 rest of the US, whereas after 2000, California had neither of these tobacco control advantages.  
8 (28) We tested for a difference in slope before and after the knot for each location. If there was  
9 no significant difference in slope, we removed the knot and report linear regression results  
10 (slopes and R<sup>2</sup>) of the rate of change over the whole period. All analyses were completed in  
11 SAS version 9.3.

12 We used 2 models for ever-smoking: one focused on respondents under age 35 years  
13 (to capture recent initiators) and one for those 35+ years, which would reflect initiation before  
14 the California campaign. For smoking intensity, we investigated 3 models: one for younger  
15 smokers (18–34 years), a second for the older working-age population (35–64 years), and a  
16 third for those in retirement ( $\geq 65$  years). For quitting, we used 3 models centered on our  
17 targeted ages of interest (ages 35, 50, and 65 years). Finally, we plotted age-adjusted lung  
18 cancer mortality rates for California versus the rest of the US from 1970 through 2013. We  
19 calculated the annual difference in lung cancer rates between the 2 locations and fitted a linear  
20 regression line.

## 21 **RESULTS**

### 22 **Smoking Initiation**

23 In 1974, the prevalence of ever-smokers among 18- to 34-year-olds in California was similar to  
24 the rest of the US (47.8%; 95% CI, 46.4%-49.3%) (**Figure 1a**). Through the year 2000, the  
25 average annual decline in ever-smoking was twice as fast in California compared to the rest of  
26 the US (-0.96%/year, 95% CI, -1.07% to -0.84% vs -0.44%/year, 95% CI, -0.47% to -0.40%,

1 p<0.0001). After 2000, the rate of decline slowed significantly only in California to a rate similar  
2 with the rest of the US. In 2012-14, prevalence of ever-smoking in California was 18.6% (95%  
3 CI, 16.8%-20.3%) which was 40% lower than in the rest of the US (31.4%, 95% CI, 30.4%-  
4 32.3%, p<0.0001).

5       Among those 35+ years in the mid-1970s, ~60% of the population in California and the  
6 rest of the US were ever smokers. (**Figure 1b**) In the period to 2000, ever smoking declined  
7 twice as fast in California compared to the rest of the US (-0.69%/year, 95% CI, -0.53% to -  
8 0.85% vs -0.29%/year, 95% CI, -0.39% to -0.19%). After 2000, this rate of decline quickened  
9 only in the rest of the US, to a rate similar to that of California. In 2012-14, California had ~20%  
10 fewer ever smokers compared to the rest of the US (35.9%, 95% CI, 34.3%-37.5% vs 45.3%,  
11 95% CI, 44.7%-45.8%).

## 12 **Smoking Intensity**

13 Among 18- to 34-year-old smokers, in 1978, smoking intensity was similar in California to the  
14 rest of the US (18.4 cigarettes/d, 95% CI, 17.6-19.1) (**Figure 2a**). A split regression line fit the  
15 data well ( $R^2=0.98$ ). From 1978 to 2000, consumption declined at a 45% faster annual rate in  
16 California than in the rest of the US (-0.48 cigarettes/d, 95% CI, -0.40 to -0.56 vs -0.33  
17 cigarettes/d, 95% CI, 0.29 to -0.36). After 2000, the annual rate of decline in smoking intensity  
18 slowed significantly only in California to -0.12 cigarettes/d, (95% CI, -0.06 to 0.29). In 2012-14,  
19 smoking intensity among 18- to 34-year-old smokers was 30% lower in California (6.3  
20 cigarettes/d, 95% CI, 5.6-7.0) than in the rest of the US (9.2 cigarette/d; 95% CI, 9.0-9.5).

21       Among 35- to 64-year-old smokers, in 1978, smoking intensity in California was similar  
22 to the rest of the US (23.2 cigarettes/d, 95% CI, 22.4-24.0) (**Figure 2b**). A linear regression fit  
23 the data well ( $R^2=0.98$ ). Through 2014, the rates of decline were equivalent to the pre-2000  
24 decline in each respective location for the 18- to 34-year-olds. In 2012-14, smoking intensity in  
25 California was 8.7 cigarettes/d (95% CI, 8.1-9.3), which was 37% lower (p<0.0001) than in the  
26 rest of the US (12.9 cigarettes/d, 95% CI, 12.7-13.2).



1           Among smokers aged 65+ years, in 1978, smoking intensity in California was not  
2 different to that in the rest of the US (17.8 cigarettes/d, 95% CI, 16.2-19.5) (**Figure 2c**). Through  
3 2014, the annual average smoking intensity declined significantly in both California (-0.19  
4 cigarettes/d/yr, 95% CI, -0.11 to -0.26) and in the rest of the US (-0.15 cigarettes/d/yr, 95% CI,  
5 0.-12 to -0.18). In 2012-14, the average cigarette consumption in this age group in California  
6 was 11.6 cigarettes/d (95% CI, 10.5-12.7), which was 15% lower (p=0.002) than the 13.2  
7 cigarettes/d (95% CI, 12.8-13.6) in the rest of the US.

### 8 **Quitting by Target Age**

9 In 1978, ~30% of ever-smokers had quit by age 35 years in both California and the rest of the  
10 US. (**Figure 3a**). The model for both locations was an adequate fit to the data ( $R^2=0.61$ ). From  
11 1978 to 2012-14, the quit ratio increased consistently at 0.38%/year (95% CI, 0.16%-0.60%) in  
12 California. In the rest of the US, there was no increase until after 2000, when the rate became  
13 similar to that in California. In 2012-14, the quit ratio in California was 24% higher than in the  
14 rest of the US (45.7%, [95% CI, 41.1%-50.4%] vs 37.8%, [95% CI, 36.1%-39.4%] p=0.0007).

15           In 1978, the proportion of ever smokers who had quit by target age 50 years was similar  
16 in California and the rest of the US (30.7%, 95% CI, 27.1%-34.4%). (**Figure 3b**) From 1978-  
17 2014 the model was an adequate fit to the data ( $R^2 =0.65$ ) and, quitting increased in California  
18 at a consistent rate of 0.4%/year (95% CI, 0.15%-0.65%). Prior to the year 2000, quitting  
19 increased at the same rate in the rest of the US. However, after 2000, the quit ratio actually  
20 declined through 2014 (-0.37%/year, 95% CI, -0.06 to -0.68). In 2012-14 the quit ratio was 27%  
21 higher in California than in the rest of the US (56.3%, 95% CI, 51.6%-60.9% vs 46.4%, 95% CI,  
22 44.7%-48.1%).

23           In 1978, approximately half of ever smokers in California and the rest of the US had quit  
24 by age 65 years. (**Figure 3c**). A linear regression line fit the model well ( $R^2=0.79$ ). The quit ratio  
25 increased consistently and slightly faster in California (0.65%/year, 95% CI, 0.31%-1.00%) than  
26 in the rest of the US (0.55%/year, 95% CI, 0.44%-0.67%) with no evidence of a change in slope

1 through 2014. In 2012-14, there was no difference in the proportion of ever smokers who had  
2 quit in California compared to the rest of the US (64.9%, 95% CI, 63.3%-66.5%).

### 3 **Lung Cancer Mortality**

4 In 1970, lung cancer mortality was higher in California (76.3/100,000) than in rest of the US  
5 (71.5/100,000) (**Figure 4a**) and climbed consistently in both locations through 1985 (California =  
6 107.8/100,000; rest of the US = 106.2/100,000). It continued to climb in the rest of the US to  
7 peak in 1993 at 116.8/100,000, which was 7% higher than California's 1985 peak. After a few  
8 stable years, lung cancer mortality in California declined consistently from 1991 through 2013,  
9 at an average rate of ~2/100,000/year to 62.6/100,000. In the rest of the US, lung cancer  
10 mortality also declined after its 1993 peak through 2013 to 87.5/100,000 (rate of  
11 1.5/100,000/year). As the consistent rate of decline in California was 33% faster than the rest of  
12 the US, the gap in lung cancer mortality grew at a rate of 0.93%/year (95% CI, 0.88%-0.97%). In  
13 2012-13, lung cancer mortality was 28% lower in California compared to the rest of the US  
14 (**Figure 4b**).

15

1 **DISCUSSION**

2 In its first 12 years, California’s tobacco control program had an important impact on smoking  
3 behavior, particularly among the younger ages, compared to the rest of the US. California  
4 experienced a rapid decline in smoking initiation in those under 35 years and a major decline in  
5 intensity of smoking among those of working age. Although there was no marked state-level  
6 effect on cessation among smokers at near-term risk for lung cancer (i.e. seniors), the program  
7 was associated with increased cessation before age 35 years. However, after the year 2000, a  
8 weakened California program and increased tobacco control in the rest of the country cancelled  
9 out the year-over-year California gains. Nevertheless, in 2012-14, among those under 35 years,  
10 the combination of a 39% lower initiation rate, a 30% lower intensity among continuing smokers,  
11 and a 24% higher cessation rate meant that young Californians had much less exposure to  
12 cigarette smoking than those of similar age in the rest of the country.

13 In the 1970s, California did not have the advantage of lower smoking initiation, lower  
14 intensity among smokers, and higher cessation, and, indeed, lung cancer mortality was higher  
15 than in the rest of the US. However, smoking behavior changed earlier in California than in the  
16 rest of the US, and this was associated with lung cancer mortality peaking earlier and then, over  
17 the past 20 years, declining almost 1% consistently faster compared to the rest of the US.  
18 Should current trends continue, in 2037, lung cancer mortality will be 50% higher in the rest of  
19 the US than in California. No doubt this increased decline in California is attributed to the  
20 increasingly lower rate of ever smoking seen among older Californians as well as to the  
21 marginally higher cessation rates and lower smoking intensity observed in these same  
22 populations. However, the dramatic difference in exposure to cigarette smoking among those  
23 under the age of 35 years can be projected to dramatically increase the annual gap in lung  
24 cancer mortality when these cohorts mature to the ages most at risk for lung cancer.

25 California’s Tobacco Control Program started just as the Environmental Protection  
26 Agency released its first draft of a report labelling secondhand smoke as a class A

1 carcinogen.(29) The program focused on social norms, providing funding for local community  
2 organizers focused on this newly recognized carcinogen.(20,30) There followed a rapid increase  
3 in local ordinances restricting where smoking was allowed.(31) The Program highlighted  
4 tobacco marketing as a major influence on adolescent smoking,(32) which was followed by a  
5 number of ordinances restricting advertising near schools. In 1994 California passed the first  
6 state legislation that mandated smokefree workplaces, restaurants and bars, some 8 years  
7 ahead of the next jurisdiction.(33) Major changes were documented in protecting non-smokers  
8 from secondhand smoke, particularly children and indoor workers.(34) While the Program  
9 pioneered Quitlines,(35) it did not promote cessation through a health care system approach as  
10 was done in the UK.(36) By the mid-1990s, California had implemented a program to limit  
11 underage tobacco purchases and promote smoke-free school campuses.(37) After 17 years of  
12 failing to get voters to further increase the tobacco tax, in 2016, voters approved a \$2 increase  
13 in tobacco excise taxes, revitalizing the California Tobacco Control Program. The question  
14 remains whether this will be sufficient to recapture the momentum towards a smoke-free society  
15 so evident in the 1990s, particularly with the rise of the e-cigarette usage (38) and the evidence  
16 that this may herald an increase in cigarette smoking in young people. Given that the California  
17 program differs from other lauded tobacco control programs (e.g. New York, Australia), it will be  
18 important to compare the differential impact of these programs on smoking behavior, and  
19 insightful to learn if any have had a significant impact on quitting among seniors.

20         If, as we strongly expect, smoking behavior is the reason for the more rapid decline in  
21 lung cancer in California, then we would expect that the decline would be more marked in the  
22 smoking-related histological subtypes of cancer (squamous cell and small cell lung cancer) than  
23 in adenocarcinoma. (39) Further research examining trends in lung cancer subtypes would  
24 strengthen the conclusions that smoking is the cause of the much more rapid decline in lung  
25 cancer in California. It is possible that the faster decline in lung cancer mortality in California  
26 reflects a greater dissemination of lung cancer early detection programs that result in early

1 stage diagnosis and more effective treatment (40). However, most lung cancers are diagnosed  
2 when patients present with symptoms, indicating advanced stage disease that is difficult to treat.  
3 While the National Lung Screening Trial (41) demonstrated a 20% reduction in mortality with  
4 low-dose CT (LDCT) screening, concerns such as how to treat large numbers of false positive  
5 findings have limited widespread dissemination (42). An analysis of trends in lung cancer stage  
6 between California and the rest of the US will be needed to rule out this unlikely hypothesis.

7 A strength of this study is that smoking behavior measures are from the NHIS, the  
8 longest running US survey on tobacco use. A limitation is that the NHIS is not designed to  
9 provide representative estimates of state data. However, NHIS estimates of smoking prevalence  
10 for California have been shown to be similar to estimates from other surveys that were designed  
11 to make state-representative estimates.(43) A strength is that lung cancer mortality was  
12 obtained from death certificates collated through population registries.

13 California's tobacco control program, a pioneer in targeting the social norms around  
14 smoking, was associated with a major decline in cigarette smoking among those under 35 years  
15 and a reduction in smoking intensity in working aged populations, but did not influence quitting  
16 among seniors. For the past 2 decades, lung cancer mortality has decreased faster in  
17 California than the rest of the US mainly from earlier reductions in smoking initiation. These  
18 California-specific reductions in cigarette smoking in younger populations should result in  
19 considerably lower lung cancer mortality in these younger birth cohorts.

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7 Statistics, or the Centers for Disease Control and Prevention or the California Department of  
8 Public Health.

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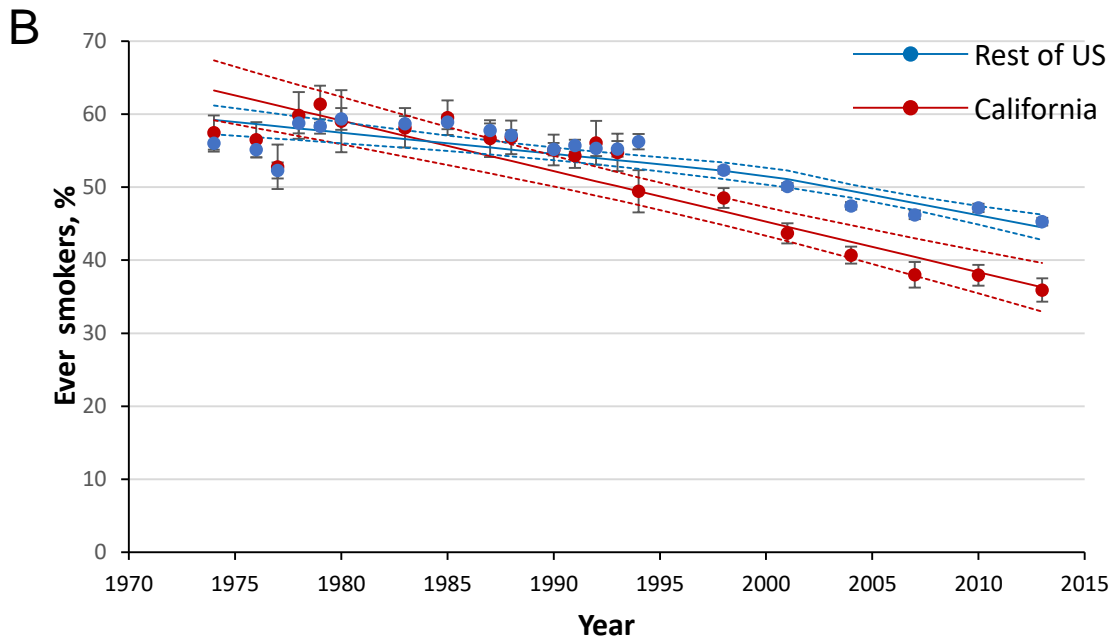
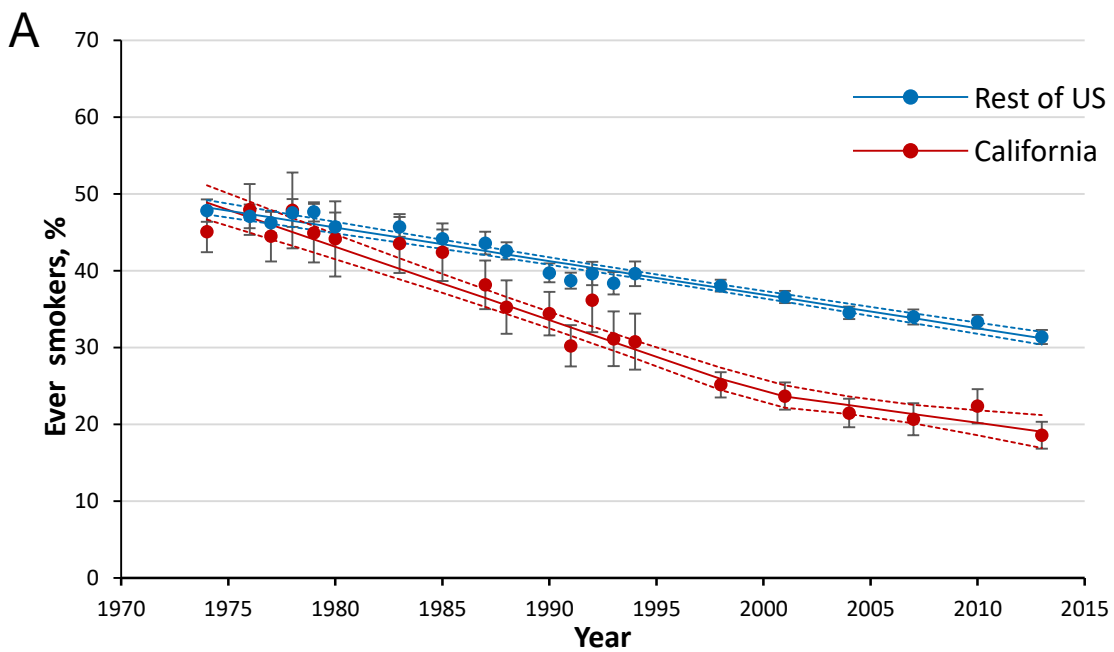


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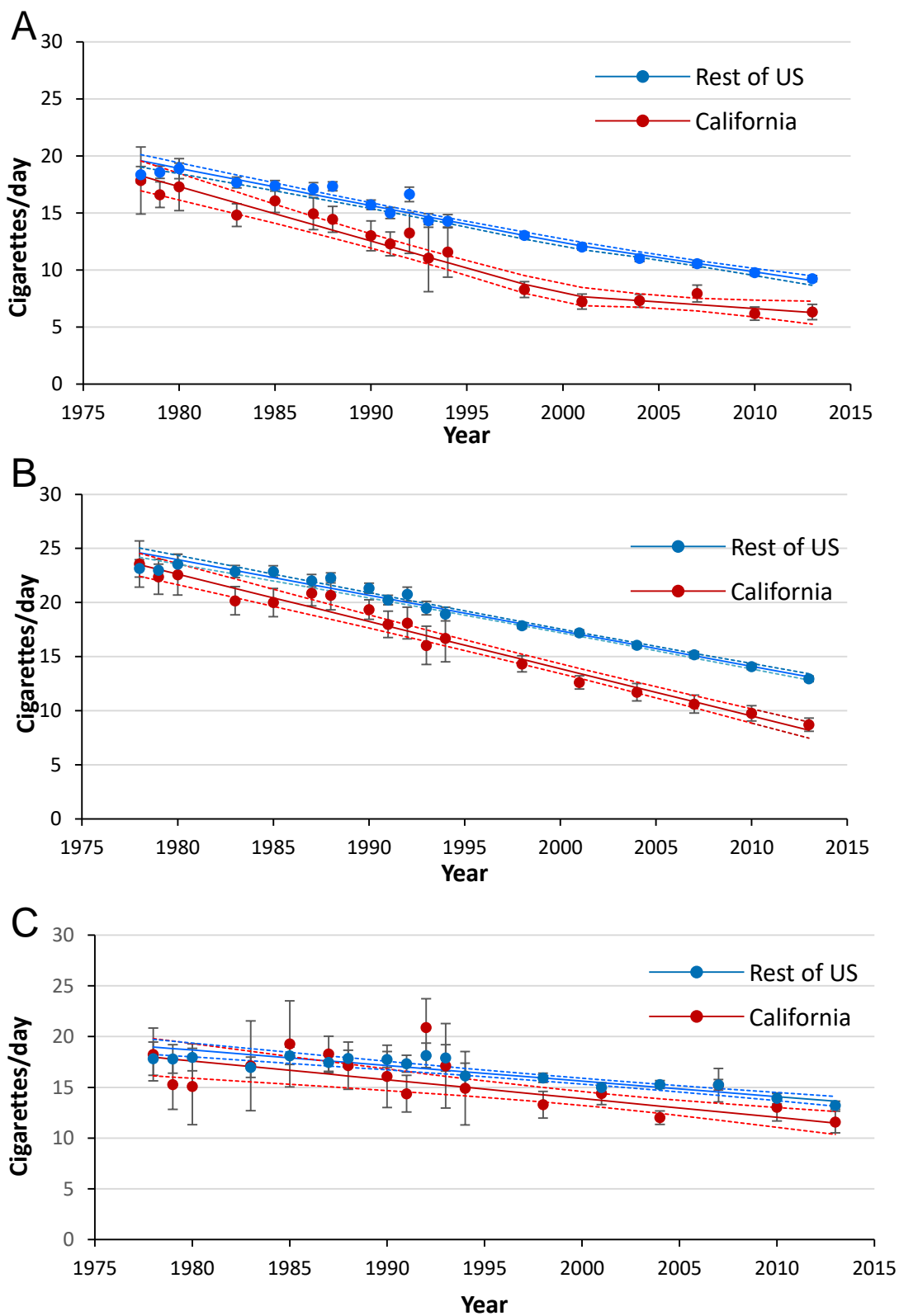
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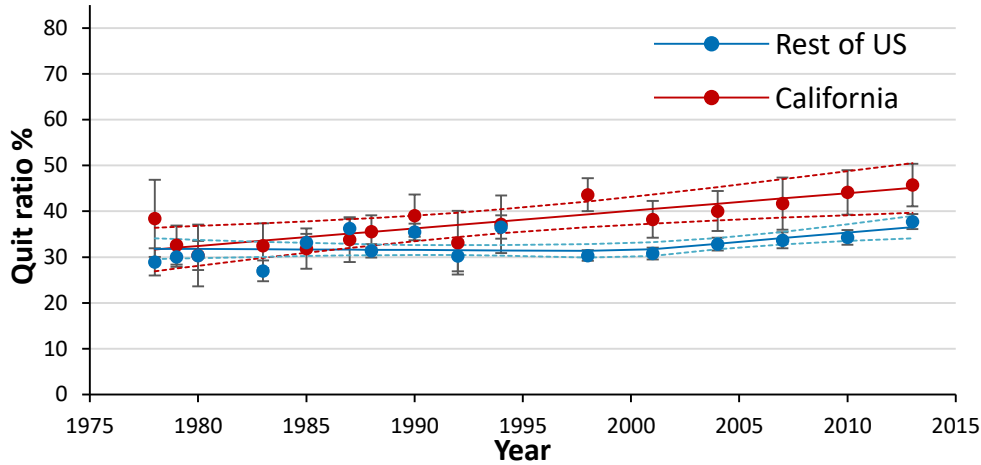
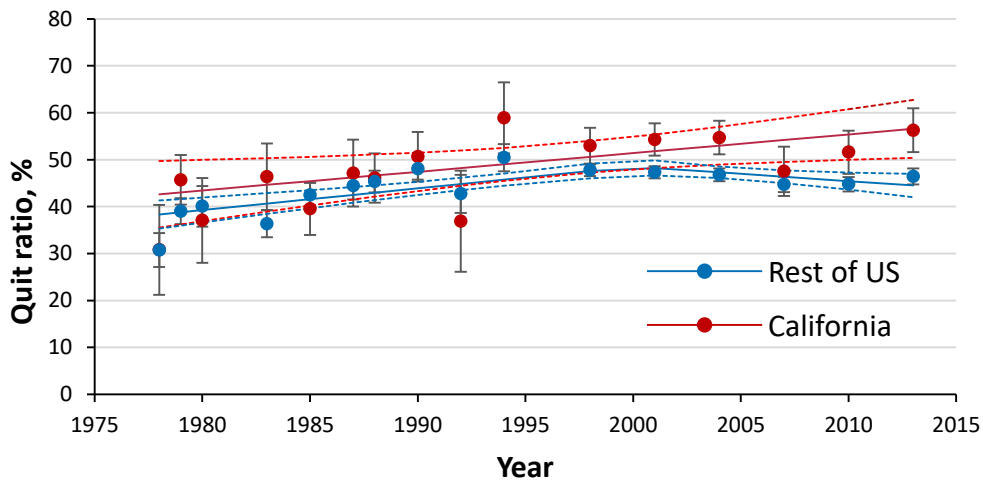
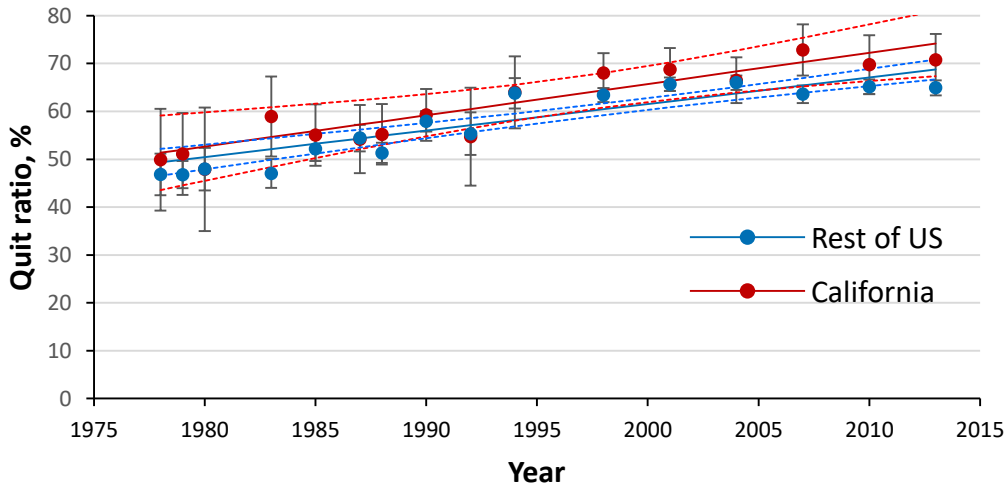
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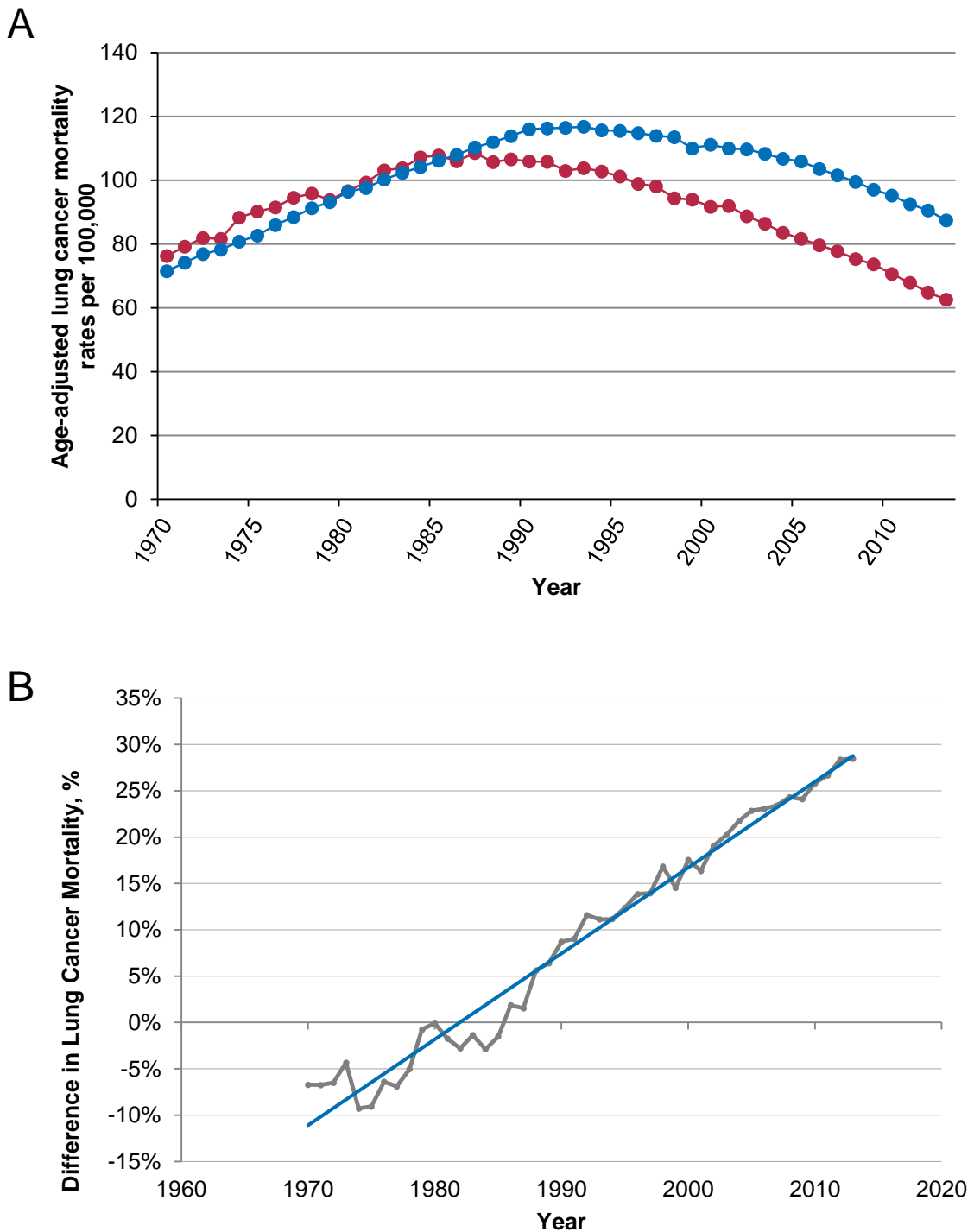
**Figure 1. Trends in smoking initiation in California and the rest of the United States, 1974-2014 among (A) 18- to 34-year-olds and (B) individuals aged ≥35 years. Data Source: National Health Interview Surveys. Data for years 1997-2014 are collated over a 3-year period (e.g., 2013 point estimate represents years 2012–2014). Error bars represent the 95% confidence intervals.**



**Figure 2. Average daily cigarette consumption in California and the rest of the US, 1978-2014 among (A) 18- to 34-year-old smokers (B) 35- to 64-year-old smokers and (C) smokers aged 65+ years. Data Source: National Health Interview Surveys. Data for years 1997-2014 are collated over a 3-year period (e.g., 2013 point estimate represents years 2012–2014). Error bars represent 95% confidence intervals.**

**A****B****C**

**Figure 3. Trends in smoking cessation in California and rest of the United States, 1978-2014 for (A) quitting by target age 35 (among 30- to 39-year-old ever smokers) (B) quitting by target age 50 (among 45- to 54-year-old ever smokers) and (C) quitting by target age 65 (among 60- to 69-year-old ever smokers). Data Source: National Health Interview Surveys. Data for years 1997-2014 are collated over a 3-year period (e.g., 2013 point estimate represents years 2012–2014). Error bars represent 95% confidence intervals. Quit Ratio is the ratio of former smokers to ever smokers.**



**Figure 4. Trends in lung cancer mortality in California and the rest of the United States, 1970-2013** expressed as **(A)** age-adjusted lung cancer mortality rates per 100,000 and **(B)** percent difference in lung cancer mortality (year change slope= 0.93% and  $R^2= 97.26\%$ ). Data Source: Surveillance, Epidemiology, and End Results (SEER) Program SEER\*Stat Database.