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Exploring the impact of increased solar deployment levels on residential electricity bills in India

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Abstract

In this study, we explored how increased solar penetration in the electricity generation mix may impact residential electricity consumer bills. The study is divided into two sections: simulation of wholesale electricity rates and retail rate modeling. In the first stage, wholesale prices were modeled for different energy mix scenarios based on the increasing level of solar penetration, ranging from 5 to 40% on energy basis. The wholesale electricity prices were modeled using a bottom-up long term unit commitment optimization model. The simulations indicated a fall in wholesale prices with increased solar penetration, a result of the merit order effect. The simulated wholesale prices were then used to model retail rates for residential consumers. Four different types of retail rates were designed: flat rate, real time pricing, time of use and critical peak pricing. We analyzed the impact of these retail rate mechanisms on electricity bills of residential consumers, and found that the bill savings achieved from time varying rates are greater than for time invariant rates. With increased solar penetration, customers with time varying rates are likely to benefit the most from electricity bill savings. Although consumers with the flat rate are also likely to benefit from bill savings, the savings are likely to be lower than with time-varying rates.

Keywords: Energy System Modelling, retail electricity rate design, Indian electricity market, grid integrated solar, Indian energy policy

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29 **Abbreviations:**

- 30 AMI-Automated Metering Infrastructure
- 31 CAGR- Compound Annual Growth Rate
- 32 CPP- Critical Peak Pricing
- 33 DCU-Data Concentrator Unit
- 34 DSM- Demand Side Management
- 35 GOI-Government of India
- 36 IEX-Indian Energy Exchange
- 37 INDC -Intended Nationally Determined Contribution
- 38 JERC- Joint Electricity Regulatory Commission
- 39 KEB- Karnataka Electricity Board
- 40 KPTCL- Karnataka Power Transmission Corporation Ltd
- 41 LT-Low Tension
- 42 PAT- Perform Achieve and Trade
- 43 PV-Photovoltaic
- 44 PX-Power Exchange
- 45 RE-Renewable Energy
- 46 RES- Renewable Energy Sources
- 47 REC-Renewable Energy Certificates
- 48 RGGVY- Rajiv Gandhi Grameen Vidyut Yojna
- 49 RPO- Renewable Purchase Obligation
- 50 RTP-Real Time Pricing
- 51 TOU- Time of Use

52 1. Introduction

53 The Government of India (GOI) aims to integrate 175 GW of renewable energy in the grid by
54 2022, which includes 100 GW of solar, 60 GW of wind energy and 15 GW of biomass other than
55 small hydro [1]. In order to achieve this aggressive renewables target, appropriate regulatory and
56 policy frameworks will need to be developed and implemented. The GOI has ensued a two
57 pronged approach to meet the maximum demand with minimum carbon emissions. There are a
58 number of examples to learn from, as many countries have adopted policies to promote greater
59 use of renewables in the generation mix and more efficient use of electricity through demand side
60 management [2-5]. Integrating renewable energy sources (RES) in the grid will require increased
61 usage of ancillary services, including spinning and non-spinning reserves, regulation up and
62 down, continuous ramping, as well as load following strategies [2]. The integration of various
63 policy platforms wherein energy efficiency, climate change and Demand Response (DR) are
64 considered is critical for the success of DSM [4]. Various reasons like complexity of the system
65 operation, dearth of metering, communication and information infrastructure, inadequate
66 understanding about benefits of DSM as well its competitiveness with existing approaches,
67 hinder the implementation of DSM [5].

68 The average annual per capita electricity consumption in India is 957 KWh, corresponding to
69 about 7.4% of per capita consumption in the United States [6, 7]. However, expected population
70 and economic growth could lead to a dramatic increase in electricity demand. To ensure long
71 term environmental and social sustainability, the model of growth for India will need to be
72 equitable and inclusive, while minimizing environmental and health impacts of electricity
73 generation.

74 Various strategies and polices have been developed to ensure that target energy requirements are
75 met in a sustainable manner. The National Electricity Policy and Integrated Energy Policy
76 emphasizes universal energy access as well as integration of renewables. The Energy
77 Conservation Act focuses on encouraging energy efficiency through establishing standards for
78 appliances, prescribing norms and standards for energy consumption, and certification of
79 equipment. Other policies, such as fiscal instruments (e.g. reduction in electricity subsidies,

80 increased taxes on coal and fossil fuels), market mechanisms (e.g. Perform Achieve and Trade
81 (PAT), Renewable Energy Certificates (REC)) and regulatory regimes (e.g. Renewable Purchase
82 Obligation (RPO)), are devised to support sustainable and clean development [1].

83 There has been a rapid growth in solar installation in India in the recent years. From a modest
84 capacity of 37 MW in 2010, total installed capacity has increased to over 9 GW in 2016, with a
85 74% year-on-year growth in capacity in 2016 [8]. India ranks 7th globally in terms of installed
86 solar capacity [8] and trails behind the countries with the highest installed solar capacity, which
87 include China with a total capacity of 77.8 GW, Japan with 41.6 GW, and Germany with 41.0
88 GW in 2016 [8]. Tamil Nadu, Gujarat, Karnataka and Rajasthan are the states with highest PV
89 capacity in India [9]. To promote rooftop solar PV in India, most states have enacted policies
90 (net metering² and feed-in tariffs³) to support grid integrated PV [10].

91 As coal constitutes of over 60% of the electricity energy mix in India and is expected to remain a
92 dominant source for electricity generation in the near future, various measures have been
93 undertaken by government of India to improve the efficiency of electricity generation from coal
94 to reduce its carbon footprint. Coal power plants are now mandated to use supercritical steam
95 generators and coal beneficiation, in addition to other emission measures to reduce greenhouse
96 gas emissions. The coal tax has quadrupled to Rs.200 per ton, which has improved the relative
97 economics of clean energy projects [1]. India has conceptualized its Intended Nationally
98 Determined Contribution (INDC) in response to the United Nations Framework Convention on
99 Climate Change Conference of Parties decisions 1/CP.19 and 1/CP.20 for the period 2021 to
100 2030. Policies have also been proposed to increase non fossil fuel based electricity generation to
101 40% of cumulative installed capacity by 2030 by making low cost international finance (such as
102 the Green Climate Fund) available to developers and by facilitating technology transfer from
103 industrialized countries. Independently from the various initiatives taken by the government of
104 India to reduce usage of coal, fossil fuel based sources of energy alone are not able to support the
105 growing demand of energy. Hence, India is turning to solar energy to serve the increasing

3 ² Net metering allows consumers to get compensation for the amount of energy they send
4 back to the grid

5 ³ Feed in tariff compensates for all the PV units generated by a consumer

106 demand for energy as well as to serve unelectrified portions of the population, due to its generous
107 solar resources as well as its potential to mitigate climate change.

108 The higher solar energy penetration and developments of smart grids proposed by the GOI would
109 lead to a change in the structure and dispatch of the power system, and hence a change in
110 electricity markets and energy economics [58,59]. In this study, we examined the implication of
111 increased solar penetration on the economics of residential consumer. The study is divided in
112 two parts: simulation of wholesale electricity rates and retail rate modeling. The restructuring of
113 the electricity market in India as well as an increased participation in the wholesale electricity
114 market would augment the DSM policies.

115 This research aims to unravel the connections between retail rates and increased renewable
116 penetration, using Karnataka as a case study. It is the first known effort to understand and
117 quantify the connections between wholesale market conditions, retail rates, and the value to
118 residential customers in India, contributing to the literature on renewable support policies and
119 initiatives in India.

120 **1.1. Literature review**

121 Various types of energy system models have been developed to study future scenarios which
122 assist stakeholders and decision makers in industry and policy design.

123 There are two fundamental modeling approaches for energy system models: top-down and
124 bottom-up. Top-down models generally assess the system in an aggregated form and focus on
125 the macro-economic perspective with a typical formulation in a general equilibrium form. These
126 models are characterized by rules of substitution between different resources and sectors rather
127 than a technology specific description of the system. Notable examples of top-down models
128 include the WITCH [11] and ReMIND [12] models. Their formulation guarantees a global
129 optimum often reflecting a best case scenario which can serve as a reference point for policies.
130 However, this generality requires a more coarse representation of technology, temporal and
131 spatial resolutions. Bottom-up models, on the other hand, explicitly model technology specific
132 substitutions. Since the focus of these models generally lies on the detailed representation of a

133 single market of the economic system, this approach is characterized by technology rich
134 modeling often formulated as a partial equilibrium model, leaving out inter-sectorial effects.
135 Notable examples of bottom-up models include TIMES [13], MESSAGE [14] and OSeMOSYS
136 [15]. Generally, the strength and weaknesses of these bottom-up models are antagonal, as more
137 detailed system representations come at the cost of a loss of generality.

138 The research objective in the paper requires a detailed bottom-up technology specific unit
139 commitment model, to be able to accurately model wholesale price of electricity at the required
140 spatial and temporal resolution. Various examples of models exist with a detailed representation
141 of the wholesale market for electricity, such as the REMIX [16] and Dispa-SET [17]. However,
142 the peer-reviewed literature lacks detailed bottom-up modeling studies of the Indian electricity
143 market. To fill this apparent gap in the literature, we apply the German Energy System
144 Optimization (GESOP) [18] model to the Indian market which forecasts electricity exchange
145 prices for higher penetration of renewable energy through scenario analysis.

146 Wholesale electricity price models can be designed to optimize various objectives. Optimization
147 of marginal cost to achieve wholesale prices is one of the most common techniques in energy
148 systems models.

149 Owing to almost zero marginal costs of RES, the increased renewable penetration in the energy
150 mix impacts the wholesale electricity prices. In a study of Italian power market, it was found that
151 an increase of 1 GWh in the hourly average daily production from solar and wind led to a 2.5\$/
152 MW and 4.7\$/MW reduction in wholesale price, on average, over the period of 2005-2013 [19].
153 In the case of Germany, renewable energy sources were found to be responsible for a decrease in
154 market prices, leading to a 30 billion euros savings for German power consumers in 2011 and
155 2013, compared to scenarios without renewables [20]. In another analysis of the Australian
156 national electricity market, increased PV led to the reduction of wholesale prices [21]. In the
157 Dutch electricity market, it was found that increasing RES impacts the wholesale electricity
158 prices [22]. Wind to the Irish electricity market dispatch led to a 12% reduction in the total costs
159 to the market and savings of €141 million to the market dispatch [56]. In the state of Illinois, in

160 the United States, simulation analyses showed that the average electricity prices reduced with
161 increasing wind penetration [57].

162 Though there are a number of models to predict marginal electricity costs as a result of
163 increasing renewable penetration rates, models that map wholesale prices to retail rates are rare.
164 It is anticipated that, increasing renewables and liberalization of market will prove to be critical
165 in determining the electricity rates [23]. Darghouth et al. (2014) developed a methodology to
166 design retail rates from wholesale prices for net metered consumers [24]. In this analysis, it was
167 found that PV compensation mechanisms along with retail rates can greatly impact the value of
168 bill savings for consumers. In another report by Darghouth et al., value of bill savings were
169 calculated for 226 consumers of California. In this study, the impact of time varying and non-
170 time varying rates was studied under different scenarios of renewable penetration [25].

171 **1.2. Electricity market in India**

172 In spite of significant growth in installed capacity in India in the past decade, supply has
173 consistently lagged behind demand. In the 1990s, large energy and peak capacity deficits, and the
174 resulting rotational load shedding, led to the development of competitive electricity markets
175 which aimed at addressing these issues. With the enactment of the Electricity Act of 2003,
176 regulatory changes led to delicensing generation and provided impetus to the formation of a
177 market with multiple buyers and sellers, which was further strengthened by open access
178 regulation in 2008. The positive regulatory moves led to the creation of a vibrant electricity
179 market with the rapid development of generation capacity, benefiting suppliers, consumers and
180 the sector as a whole.

181 There are two power exchanges in India, namely the Indian Energy Exchange (IEX) and the
182 Power Exchange India Limited which operate intraday, daily, and weekly markets. The power
183 exchanges operate day ahead market on a 15 min interval trading and term ahead market on daily
184 or weekly basis. There are 5 sub regions in India geographically as shown in figure, 1 with 12
185 zones. There are two sub grids: the North- East-West-North East (N.E.W) Grid and the South
186 Grid which are inter connected asynchronously [26]. Although relatively small amount of
187 electricity being traded over power exchanges, a transparent and efficient price evaluating

188 mechanism had proved to be important in setting prices for long term contracts [27]. The power
189 exchanges also help in specifying the location and type of new capacity required in the market.
190 The improvements in liquidity and efficiency of market can be observed in the reduction of the
191 number of price peaks and volatility.

192 The formation of power markets has led to the optimization of power purchase portfolios of
193 utilities and hence reduced overall power purchase costs. Almost 80% of the average tariff of the
194 ultimate consumer is formed by power purchase cost [26]. Whereas the base load power
195 requirement is often met through long term purchase power agreements (PPAs), the intermediate
196 load is met through medium and short term bilateral contracts. The power exchanges are utilized
197 to meet peak load and seasonally varying load requirements [26].

198 The power exchanges have facilitated in reducing the demand supply gap by providing an
199 auction mechanism with low transaction costs and hence improving the grid reliability. This is
200 critical in such a price sensitive market, where utilities opt for load shedding rather than buying
201 expensive power through a protracted administrative process. It was found that, if the amount of
202 power which is shed is procured through the power exchange, the total cost to the distribution
203 utilities would be far less than the societal cost of not serving the energy [26].

204 The Indian electricity markets have not yet realized their full potential. The power exchange
205 accounts for 29% of electricity of short term market as per the report of Indian energy exchange
206 (IEX). It is estimated that 15% of the power from new capacities will be purchased outside long
207 term PPAs, traded on power exchanges. A report by AF Mercados signals a potential of 15% of
208 buying capacity across states in India. But the potential is estimated to be 23% if load shedding
209 was 10%, as indicated in a market report of power exchanges. This potential is expected to
210 increase further if the large industrial consumers are allowed to buy power from short term
211 markets. The price signals close to variable cost of generation of power plants is an implication
212 of the merit order effect and indicates efficiency of market. [26]

213 The need of ancillary services market to cater to power generated from renewable energy (RE)
214 will lead to a reinvigoration of the intraday market, where power exchanges would play a crucial
215 role. The reduction in prices would also lead to a requirement of policy intervention for capacity

216 investment. In turn, this would instigate the formation of capacity markets in order to meet the
217 need for peaking power plants in India. The short term transactions (OTC and power exchange
218 (PX)) form 9% of total generation in India [28]. However the CAGR shows a growth of 22% in
219 last 5 years. The maximum amount of electricity traded is day ahead which constitutes 97% of
220 total volumes traded on PX [27]. Apart from utilities, retail consumers, large IPPs and captive
221 generators also participate in the market.

222 Distribution companies, or discoms, have been able to design an optimal mix of long term and
223 short term contracts for hedging against risk. For a certain volume of electricity, the discoms are
224 able to replace expensive long term PPAs with less expensive power available on PX. The states
225 participating actively on exchange are Tamil Nadu, Punjab, Andhra Pradesh, Rajasthan, Gujarat
226 and Haryana, which have large number open access industrial consumers. The open access
227 consumers trade almost 6-7 BU of power [26].

228 The CAGR installed capacity is 10% for 2015-16. The share of state decreased from 56% to
229 34%, center sector from 32% to 25% and that of private sector increased from 13% to 41%
230 during the period 2006-078 to 2015-16. The average cost of supply increased from Rs. 3.4/kwh
231 2008-09 to Rs. 5.15/kwh in 2013-14 [28].



232
233 **Figure 1: Regional zones in power exchange in India**
234

235 The amount of power traded on PX was 115.23 TWh in 2015-16, 16% more than previous year.
236 The total volume of electricity traded on short term market by discoms increased from 9% to
237 21% in 2015-16.

238 **2. Material and Methods**

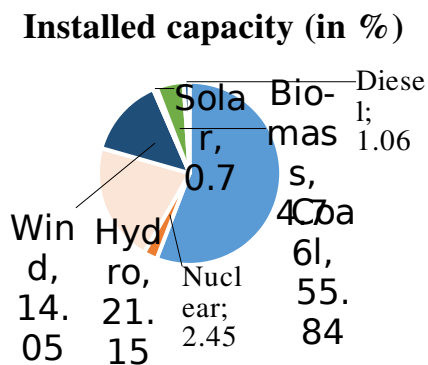
239 **2.1. Case Study: Karnataka**

240 Karnataka is a state in south India (in the S1 power exchange zone). As per the report of Joint
241 Electricity Regulatory Commission (JERC) regarding the status of electricity scenario in
242 Karnataka, the state reports 4% electricity deficit. The state, on an average, provides 22
243 hourhours daily of electricity to domestic consumers in urban areas and and 16-18 hours daily
244 in rural areas [29]. The average daily consumption of an urban consumer is 3.00 kWh and is
245 expected to increase to 4.35 kWh by 2019. The average daily consumption of a rural consumer is
246 significantly lower, at 1.19 kWh [30].

247 It is projected that the share of industrial consumers will decrease and the share of domestic
248 consumers in the demand will increase from 25% to 30% of the total electricity consumption in
249 the state [30]. The total installed capacity in Karnataka is 15 GW, which includes the central
250 generating stations [31].

251 Karnataka is the first state in India to have formed separate entities for generation and
252 distribution of power. When first formed, Karnataka Power Corporation Ltd. (KPCL) overlooked
253 generation of power while Karnataka Electricity Board (KEB) owned transmission and
254 distribution rights of the power. In 1999, KEB merged with Karnataka Power Transmission
255 Corporation Ltd. (KPTCL). KPTCL was further disintegrated into a transmission company and
256 four distribution companies: Bengaluru Electricity Supply Company Ltd. (BESCOM),
257 Mangalore Electricity Supply Company Ltd. (MESCOM), Hubli Electricity Supply Company
258 Ltd. (HESCOM) and Gulbarga Electricity Supply Company Ltd. (GESCOM) in 2002 and
259 Chamundeshwari Electricity Supply Corporation (CESC) in 2005 [29]. Karnataka Electricity
260 Regulatory Commission (KERC) was formed as an autonomous body to regulate all the matters

261 related to power in the state. The energy mix of Karnataka indicates that only 1% of electricity is
 262 generated from solar, as observed from figure 2.



263

264 **Figure 2: Installed capacity in Karnataka (author's analysis from sources [29,32,33])**

265 **2.2. Data**

266 The data used for the analysis are freely available from state load dispatch centers, websites of
 267 various utilities, and open source models. The list of power plants used for the input includes
 268 state generating facilities, as well as central generating facilities and power plants from other
 269 states that export to Karnataka. Generator characteristics, such as number of blocks, size of
 270 blocks [29,32,33], year of commissioning [33,34], availability factor [35], fuel cost of generation
 271 [36,37], variable cost [38], fuel tax [1], lifetime and generation efficiency [39,40] were used as
 272 inputs to the wholesale price model.

273 The fuel cost of generation for renewable energy sources was assumed to be zero. The variable
 274 cost of generation for all the sources of power generation are based on US data from the US
 275 Energy Information Agency (EIA) [38]. The variable cost of generation includes the operation
 276 and maintenance costs and other miscellaneous costs.

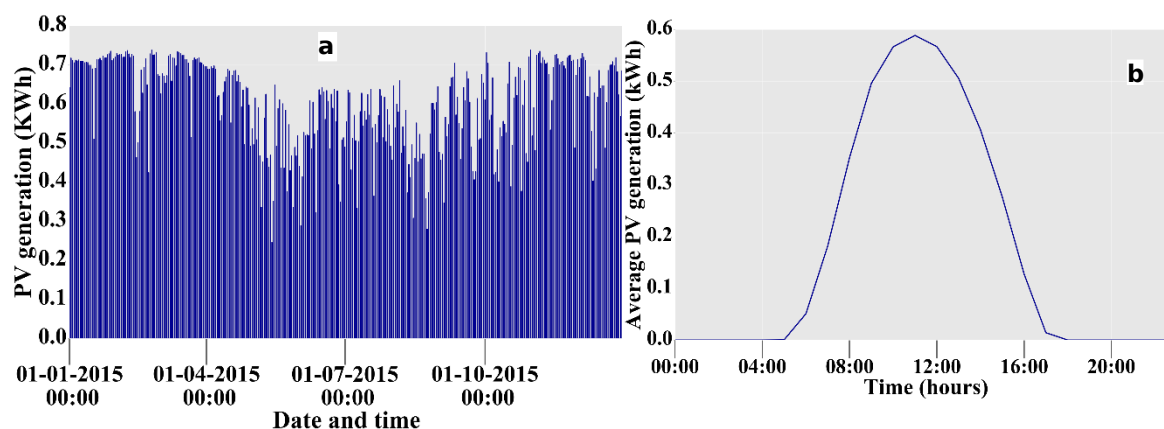
277 We used generation efficiency of power plants data from a report by Gatzen 2008 [39] and
 278 Schröder et al. 2013 [40] for plants from 2012 onwards . For years prior to 2012, we used data

279 from Ellersdorfer [41] 2009, asolder generators tend to have lower efficiency levels. Variable
280 costs of generation were directly calculated from generator efficiency and fuel costs.

281 The times when the plant are online and available to generate power determines the availability
282 factor. The availability factors used are from VGB PowerTech 2010, the European technical
283 association for power and heat generation [35]. The technical lifetime for different types of
284 power plant are from Schröder et al. 2013. The solar generation profile was simulated using
285 PVWatts [42] with solar resource data for Karnataka, and the aggregate wind generation profile
286 was simulated using a model described in [43]. The hydro generation profile data was compiled
287 from load profile data available on the Karnataka load dispatch center website [44].

288 2.2.1. Solar profile

289 The PV generation profile used for the simulation is plotted in figure 3. The solar generation



290 starts as early as 7:00 in the morning and falls back to zero at around 18:00 hours in the evening

Figure 3: a) Annual hourly solar profile and b) Average daily solar profile of Karnataka for a 1 kW system

291 (figure 3b). The average solar radiation in Karnataka is 5.4 to 6.2 kWh/m²/day [46].

292

293 2.2.2. Karnataka's load profile

294 The aggregate hourly load profile for Karnataka in 2015 was used as inputs to our simulations
 295 [44]. The average hourly consumption over a year is shown in the figure 4b. Missing values were
 296 replaced with data from the previous day belonging to same hour. As can be observed in Figure

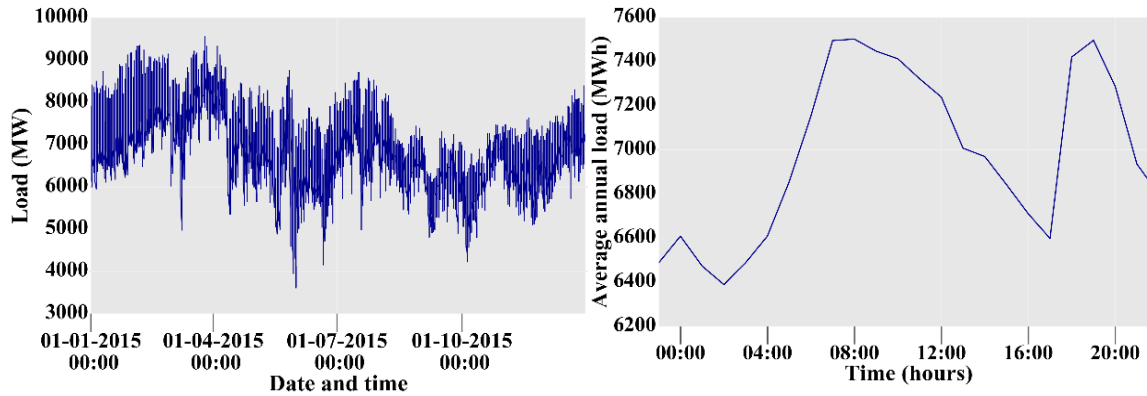
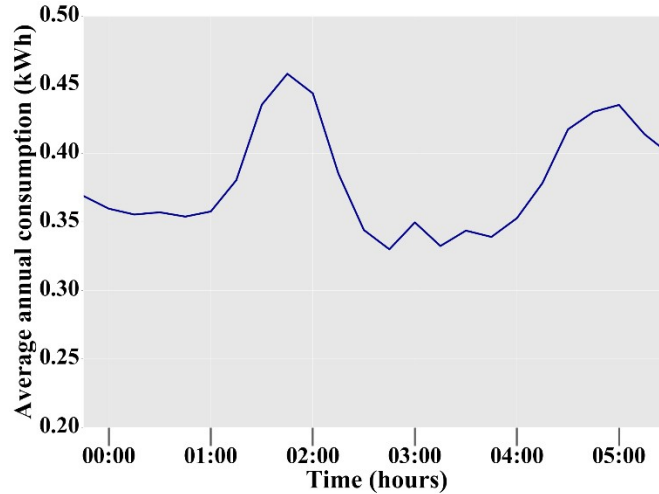


Figure 4: a) Total demand of the state during 2015 and b) Average daily demand profile

297 4b, there are two peaks in the load curve, one in the morning (8:00 to 9:00) and another in the
 298 evening (19:00 to 20:00). The maximum and minimum hourly consumption for 2015 was 9549
 299 MW and 3615 MW on March 26 at 11:00 and June 1 at 02:00, respectively. The average
 300 consumption is 6981 MW. The month with the highest total load is March, whereas the month
 301 with lowest load is September. The maximum load is during summer months (March-June) and
 302 lowest during monsoon (July-October).

2.2.3. Consumer load profile

304 The consumer load data used in this analysis was collected using 75 single phase and 22 three
 305 phase residential meters, over a one-year period beginning on July 1, 2013. The data was
 306 collected from consumers residing in the semi urban areas. The meters were installed in the
 307 homes of domestic consumers as a part of a smart grid pilot project in Puducherry, India [45].
 308 The smart meters sent hourly load data in real time to the data concentrator unit (DCU) where it
 309 was aggregated and sent to the main server system. When data was found to be missing during
 310 the preprocessing phase, an average value of consumption preceding and succeeding time
 311 intervals was used [45]. Figure 5 shows annual average consumption of a residential consumer.



312

313
314

Figure 5: Average daily consumption of residential consumer from the smart grid pilot project in south zone as referred in figure 1

315 **2.3. Methodology**

316 The objective of this analysis is to study the impact of increased renewable penetration on bill
317 savings of residential consumers. The analysis is divided in three parts. In the first part,
318 wholesale electricity prices are modelled using a bottom-up unit commitment model. The
319 wholesale prices are modelled for seven different scenarios. The scenarios and wholesale
320 electricity model output are discussed in detail in section 2.3.1 and 2.3.2 respectively..

321 In the second part of the analysis, we model the retail rates using wholesale electricity rates as
322 inputs, establishing a standard methodology is to design retail rates. This is discussed in detail in
323 section 2.3.3. In the third part of the analysis, we examine the hourly load profile of residential
324 consumers and calculate electricity bills for all the scenarios using all the modeled tariff
325 mechanisms. We then compare the calculated bills with the base case scenario to study the
326 savings achieved. The methodology is summarized in Figure 6.

327 **2.3.1. Scenarios**

328 Seven different scenarios were designed in order to understand the impact of increased solar
329 penetration in the grid. The present generation mix was considered as base case and the
330 remaining scenarios were A-5% (827 MW), B-10% (1655 MW), C-Goal (2000 MW) [46], D-

331 20% (3311 MW), E-30% (4967 MW) and F- Revised goal (6671 MW) [47]. Scenario C
 332 represents the original state target PV capacity and scenario F represents the revised state target,
 333 to be achieved by 2022. All inputs were kept constant for each scenario, other than the energy
 334 mix as defined in each scenario.

335 **2.3.2. Wholesale electricity rates**

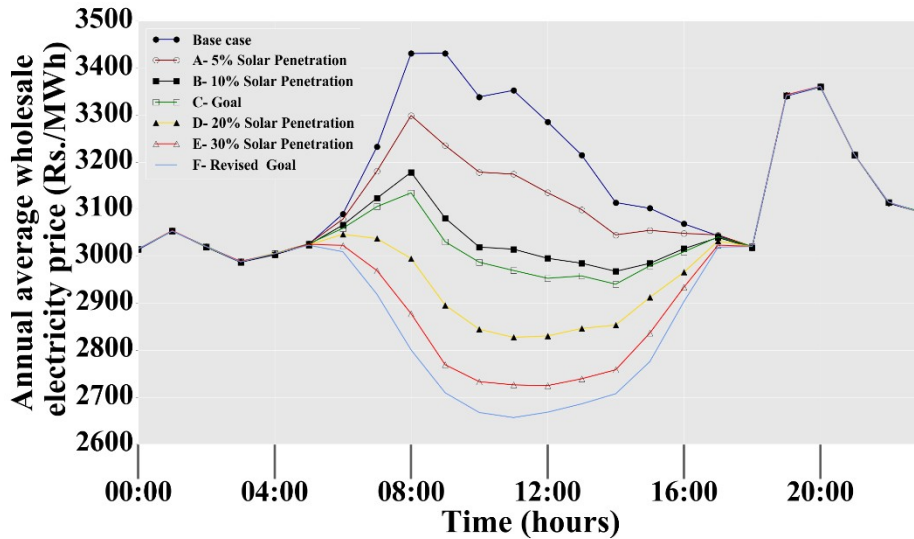


Figure 6: Average simulated daily wholesale price for various scenarios

336 The results of simulated average annual wholesale electricity rates are shown in Figure 7. The
 337 wholesale electricity price is determined by marginal cost pricing. Power plants bid into the
 338 market at a price equal to their variable costs. These hourly bids are then ordered to develop an
 339 hourly supply curve. The hourly market clearing price is determined by the most expensive price
 340 of power necessary to fulfill the total demand in that hour. This phenomenon is known as a merit
 341 order effect, where the power is dispatched from the sources based on the prices. Merit order
 342 refers to the sequence in which the power will be dispatched from different power plants based
 343 on the cheapest offer with smallest running costs from the power plants. As the renewables have
 344 low operating costs, they push other expensive sources down the merit order. If the power plant
 345 has low marginal costs, it will always be dispatched and if the power plant has high marginal
 346 costs, it will dispatch only during the hours when its marginal costs are lower than the market
 347 price of electricity.

348 Wholesale electricity price models are to be kept as simple as possible for the sake of
349 transparency and replicability. Thus, the challenge is to identify the main features determining
350 the bidding price of the power plants. The focus of the applied model is therefore a highly
351 detailed representation of the unit commitment of the power plants. The objective function is to
352 minimize the total variable cost while fulfilling the demand requirement. Additional technology
353 specific constraints ensure a more realistic commitment including ramping inertia, minimal up
354 and down times, and must run characteristics. The majority of these constraints depend on
355 technology type and commission year, emphasizing the requirement of a rich data to ensure
356 accurate modeling.

357 As described above, the focus of the model is a temporal and technological detailed
358 representation of the unit commitment of the power plant park. The costs considered include the
359 variable, fuel, and emission cost of electricity generation. Furthermore, the model includes
360 ramping, no-load, and start-up, and shut-down costs. The most important constraints encompass
361 the demand fulfillment, min and max commitment of every power plant, and part-load
362 generation. Renewable generation is determined through historic capacity factors. [18]

363 Figure 8 shows average hourly wholesale prices over the range of PV penetration rates
364 considered. As shown in the figure, continued growth of solar in the Karnataka energy mix
365 would lead to a reduction in wholesale electricity rates for most of the daytime peak hours. The
366 initial cost for solar is high but its marginal operating costs are near zero and all of its electricity
367 generation is sold into the power market. This drives the wholesale prices down, replacing more
368 expensive forms of power generation based on merit order effect. Solar reduces the number of
369 peaks in the price curve from two to one. The average price of power in the base case was found
370 to be Rs. 3164/MWh whereas it was Rs. 2974/MWh in scenario E.

371 **2.3.3. Retail Rate Modeling**

372 In order to analyze the impact of increased solar penetration on the electricity bills of residential
373 consumers, four different retail rates were designed using the modeled wholesale electricity
374 prices: a flat time-invariant rate, real time pricing, time of use (TOU) rate, and critical peak
375 pricing. Each of the retail rates were designed such that the total revenue requirement is

376 recovered fully through rates, accounting for reduced sales from self-consumed distributed solar
 377 generation.

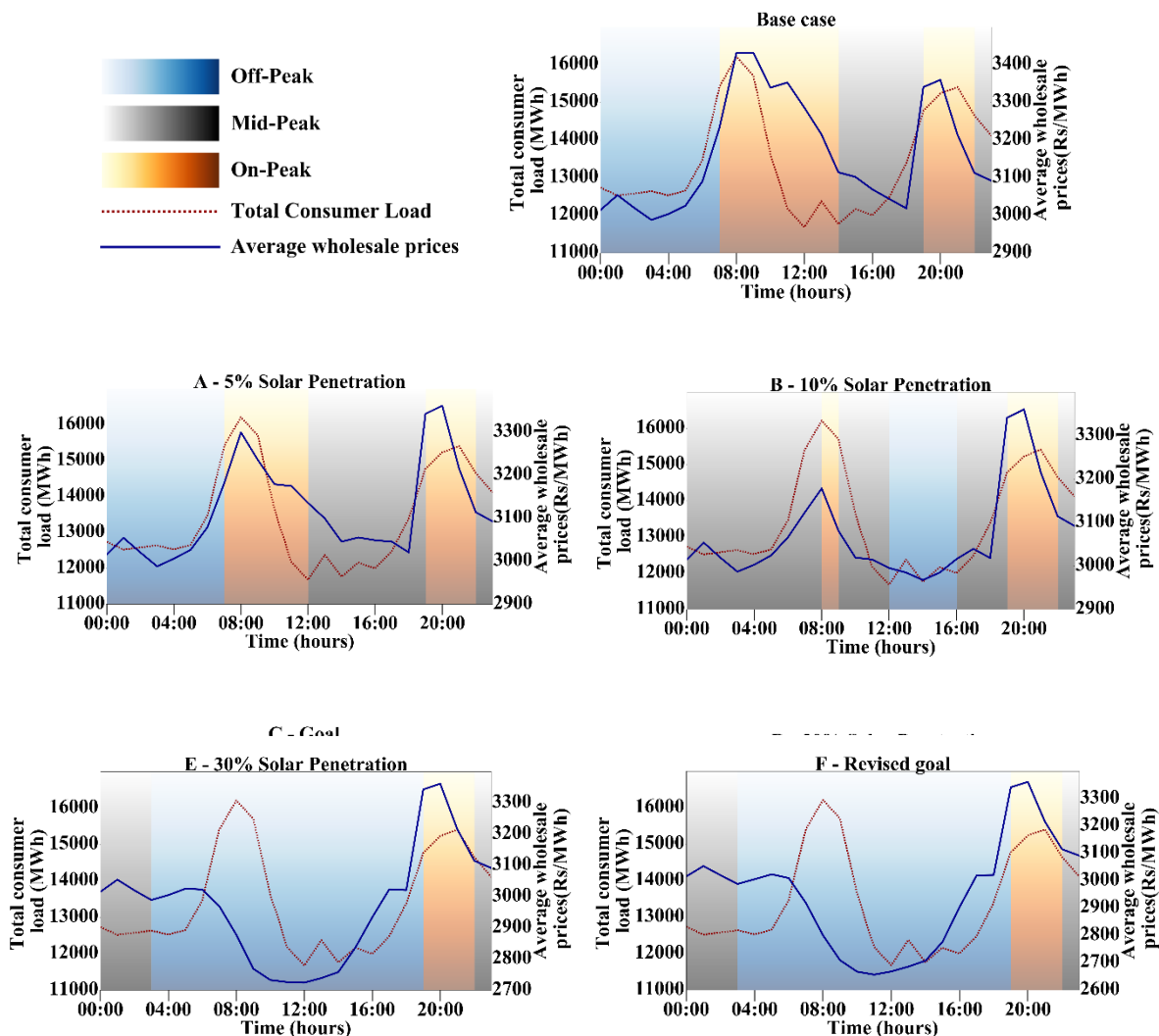
378 For designing retail rates some parameters were considered as summarized in table 1. The
 379 average tariff was calculated by taking the weighted average of revenue collected from domestic
 380 consumers and the number of consumers for each utility. The average daily consumption of an
 381 urban residential consumer in Karnataka is 3 kWh. Hence, to achieve that level of daily
 382 consumption, the hourly consumption data was multiplied by a scaling factor of 0.31.

383 **Table 1: Parameters used for designing retail rate**

Parameters	Value
Number of consumers	7482102 [48]
Revenue	Rs. 37.27 billion [48]
Average rate	Rs. 4.8/ kWh [49]
Scaling factor	0.31

384

385



386 A fixed monthly charge of Rs.25 per month was assumed for all the retail rates in all the
 387 scenarios. A scientific method was developed to map wholesale prices to retail rates, and used
 388 for all scenarios considered to maintain the consistency of analysis. While designing rates, the
 389 total consumption was multiplied by retail rate and number of consumers as shown in the
 390 equation below, to ensure that a full revenue recovery.

391 ***Total Revenue = Total consumed units * Number of consumers * Retail rate*** (1)

392 When calculating customer bills , we assumed a demand elasticity of zero.

393 **Flat rate**

394 The flat rate refers to a pricing mechanism which charges a fixed price for electricity
 395 consumption independent of the time or total level of consumption.

396 The following formula was used to calculate flat rate for all the scenarios.

397 ***Flat rate= (∑ C_h * W_h)/ T_c + FC*** (2)

398 where C_h is hourly consumer load in MWh, W_h is hourly wholesale electricity price in Rs./MWh,
 399 T_c is total consumption in MWh and FC is Consumer Fixed Charge The fixed charge
 400 for a consumer was set to Rs. 25 per month, based on existing retail rates in Karnataka.

401 The flat rates were calculated for each of the seven scenarios considered, summarized in Table 2.

402 **Table 2: Flat rate under different scenarios**

Scenarios/Rates (Rs/KWh)	FC=25 per month
Base	4.51
5%	4.46
10%	4.42
Goal 2000 MW	4.4
20%	4.35
30%	4.31
Revised Goal 6671 MW	4.26

403

404 **Real Time Pricing (RTP)**

405 The real time pricing rate refers to a tariff mechanism that is based on the hourly wholesale rate.

406 RTP rate is calculated using the following formula

407
$$Vol_{r_h} = (W_h + RTP_{Adder}) + FC \quad (3)$$

408 Where Vol_{r_h} refers to the customer's volumetric rate, W_h is hourly wholesale price and RTP_{Adder}
409 is an adder added to ensure meeting the revenue requirements, and FC is the fixed monthly
410 charge. The wholesale price ensures that the utility recovers the variable costs of generation. The
411 adder and fixed monthly charge are necessary for the utility to recover the remainder of its
412 generation, transmission, distribution, and other operational costs.

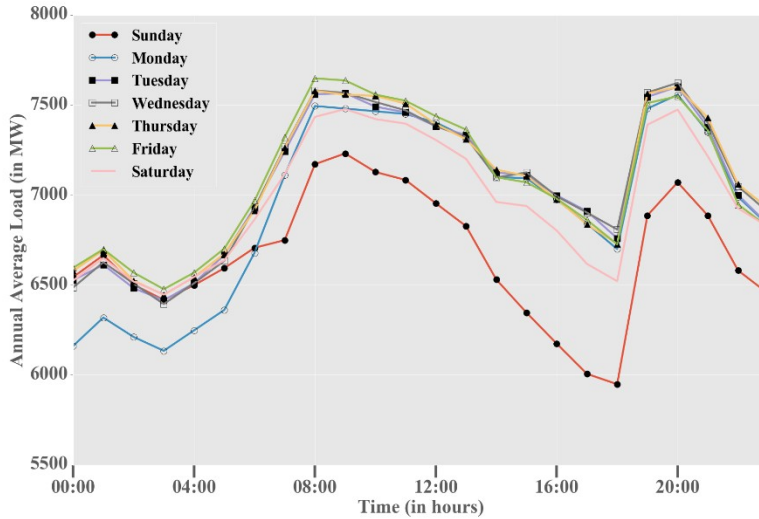
413 The RTP adder is calculated using the below formula

414
$$RTP_{Adder} = \frac{(FC_{utility} - FC) * Number\ of\ consumers}{T_c} \quad (4)$$

415 Where $FC_{utility}$ is utilities' fixed cost, FC is consumer's fixed cost and T_c is total consumed units.
416 Based on the above formula, RTP was calculated for each scenarios. To calculate the customer's
417 annual bill, the hourly rate (calculated using formula 2) was multiplied by the customer's hourly
418 consumption.

419 **Time of Use (TOU) rate**

420 Under a time-of-use rate, the customer's volumetric rate is dependent on the time at which the
421 electricity is consumed, and is generally higher during peak system load hours. TOU rates can
422 have an off-peak, a mid-peak, and an on-peak period, and can be differentiated by season.



423

424

Figure 8: Annual average load for weekdays

425 Figure 9 shows the annual average load profile of the state on a day of the week. The load shape
 426 is fairly consistent for all days of the week, with the exception of Sunday, which has a lower
 427 average load for most hours. There is no variation in the hour of peak load by day of the week,
 428 although the level of peak load is noticeably lower on Sunday.

429 The three TOU periods (off-peak, mid-peak, and on-peak) were calculated as follows:

- 430 1. Annual hourly average wholesale electricity price was calculated based on simulated
 431 wholesale electricity prices
- 432 2. Based on wholesale electricity prices, two threshold values based on the average rate (one
 433 more than average: value 'a', and another less than average: value 'b') were calculated to
 434 define the periods. This value was used to create the three TOU periods. Hours where the
 435 rate was greater than the value 'a' were determined to be part of the on-peak period.
 436 Hours where the rate was less than the value 'b' were designated to be part of the off-
 437 peak period. All remaining hours in the day were designated as the mid-peak period.
 438 off-peakmid-peak
- 439 3. No period would be less than three contiguous hours in length other than the on-peak
 440 period. When the calculations in step 2 determined a period of one or two contiguous
 441 hours, those hours were absorbed in the nearest TOU period.

442 Using the above steps, three time periods were designed for each scenarios, as shown in figure 8.
443 Once the TOU periods were defined, rates for each of these period were calculated. The off-peak
444 period rate was calculated by taking the average of the wholesale electricity prices for the hours
445 considered off peak period. The mid-peak was set as 75% of the on-peak period rate. The on-
446 peak rate was calculated such that each TOU rate modeled ensures full cost recovery, as per
447 formula 1, including the monthly fixed charge.

448

449 The period definitions in each of the scenarios considered change as PV penetration increases, as
450 observed in figure 8. As PV levels start to increase from the base scenario, initially the duration
451 of the mid-peak period increases during the mid-day. But with further increase in PV penetration,
452 wholesale prices are further decreased during the mid-day hours, turning the mid-day hours to
453 the off-peak period. As seen in figure 8, there is a clear shift in the mid-peak and **off-peak** periods
454 with increased solar penetration and the on-peak period completely disappears in the morning
455 once a certain level of solar penetration is achieved.

456 **Critical Peak Pricing (CPP)**

457 CPP rate is a variant of the TOU rate in which a critical peak price, which is higher than regular
458 peak price, is charged for few high-priced days in a year as designed by utility.

459 While designing CPP rates, utilities decide the number of critical events for a year, number of
460 hours than can be declared critical peak timing, and the rate levels for critical peak hours. In one
461 of San Diego Gas and Electric's (SDG&E) CPP rate [50], for example, there are maximum of 18
462 events annually with a maximum of 7 peak hours per day. In another SDG&E CPP rate [51],
463 CPP events are limited to a maximum of 6 peak hours per day, 4 days per week, 40 hours per
464 month, and 80 hours per year. In another California utility, Southern California Edison [52],
465 there can be maximum 12 events in a year with maximum of 6 CPP hours in a day. In Vermont
466 Green Mountain Power [53], there is a maximum of 8 hours per event with a maximum 150
467 hours/ year. In New Hampshire Electric Cooperative (NHEC) [54], there is a limit of 12 critical

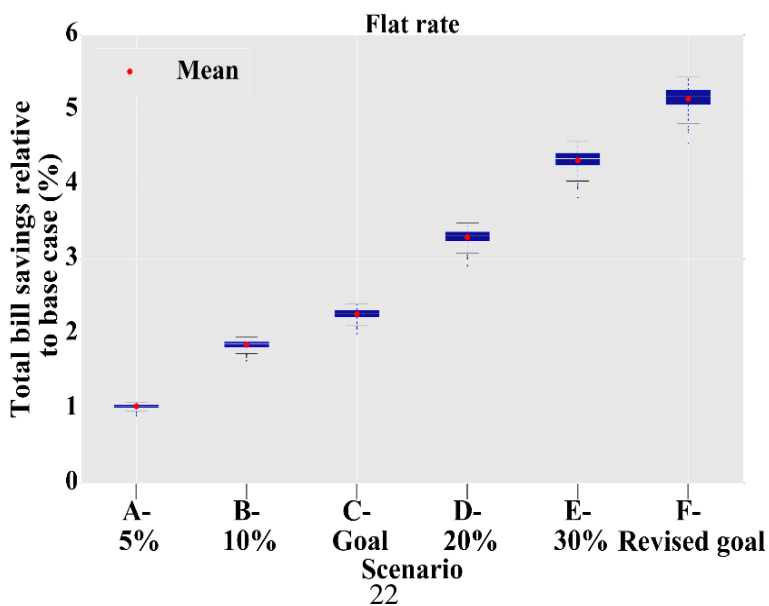
468 events with 60 hours per year. Similarly, for Virginia Dominion Power [55], there is a maximum
469 of 5 hours per event, 2 events per day, 25 events per year and 125 hours per year.

470 In the current analysis, we considered a CPP rate with 15 critical events per year with maximum
471 of 8 CPP hours per day. The 15 critical days were selected based on maximum spot prices.
472 During these days, the 8 highest priced hours were considered to be critical peak hours. Other
473 than this, all the design rules for the time of use rate were used to design the CPP, with the
474 exception that critical peak time periods could also be shorter than 3 hours. Hence on critical
475 peak days, there were four time periods, the three TOU periods and the CPP period. The critical
476 peak price for critical hours was set to be twice the normal peak price and critical peak events
477 could not occur on Sundays. The rate for the critical peak hours and non-CPP days were
478 calculated in conjunction, such that the rate levels for the off-peak, mid-peak and on-peak remain
479 constant throughout the year.

480 In the third stage, electricity bills of the 97 residential consumers were calculated using the
481 designed retail rates.

482 3. Results

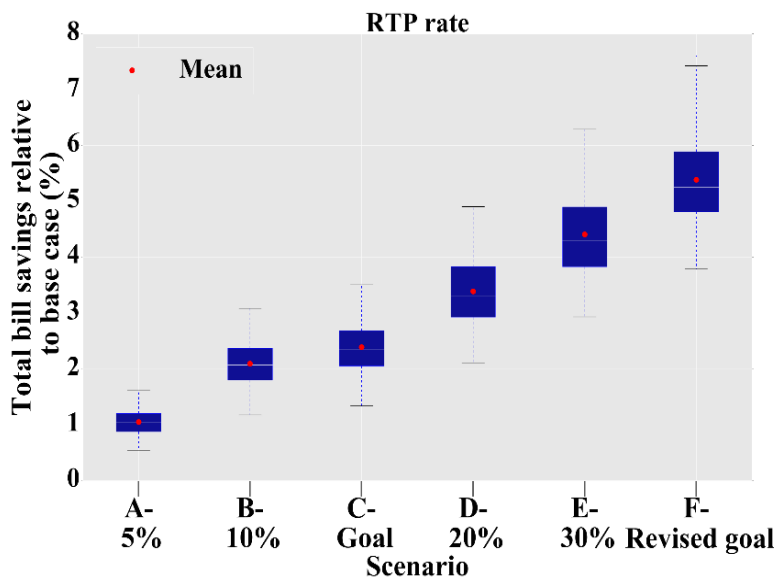
483 The bill savings for each scenario were calculated as percentage savings relative to the base case.
484 For example, for the flat rate, we calculated the percentage savings in scenarios A-F using the
485 basis as bills calculated in base case.



486

Figure 9: Bill savings in Flat Rate

487 The savings achieved by consumers with the flat rate are shown in figure 10. The residential
 488 electricity bill savings increase with increased solar penetration, as does the range of savings.
 489 The range of savings for the consumers increased from 1-1.5% in base case to 4.5%-5.4% in
 490 scenario F. The increasing savings can be attributed to the reduction in wholesale prices with
 491 increasing PV penetrations, as well as the improved coincidence of the peak of consumption of
 492 consumers with decreasing wholesale prices with increased solar penetration.



493

494

Figure 10: Savings in RTP rate

495 Customer bill savings with the RTP rate are slightly higher than the flat rate, as is the range in
 496 saving levels, as observed in figure 11. With the RTP rate, the hourly rate change with the hourly
 497 fluctuations in wholesale prices, which is in turn determined by the load profile. While
 498 calculating bills, the real time rates were multiplied directly to the hourly consumption. As the
 499 solar penetration increases, the rates decrease for duration, where demand is supported by solar
 500 energy. With the increase in solar penetration, the morning peaks disappear, and hence the
 501 corresponding rate is also reduced. Therefore, based on the coincidence with peak and prices,
 502 residential electricity bills are considerably reduced, benefiting both from the time-varying rates
 503 as well as the increased solar penetration. The range of savings increases considerably with the
 504 increased solar penetration, without any increase in bills.

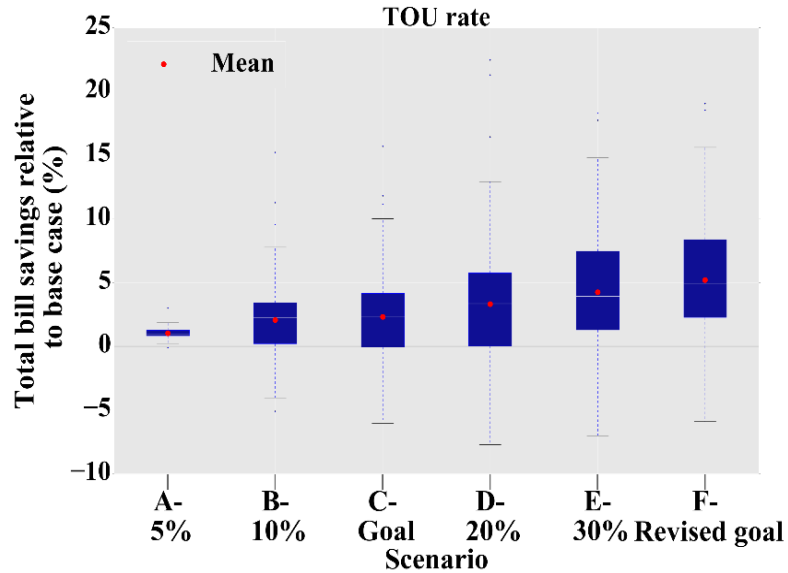


Figure 11: Savings in TOU rate

505 Figure 12 shows bill savings for consumers under the TOU rate. As observed in the figure, the
 506 savings increase for most customers as PV penetration levels increases. Customers with a
 507 relatively high load during the mid-day hours have significant electricity bill savings with higher
 508 levels of PV penetration, with savings of over 20% in scenario D. Customers with higher
 509 electricity consumption during the early evening hours can have increase in electricity bills, as

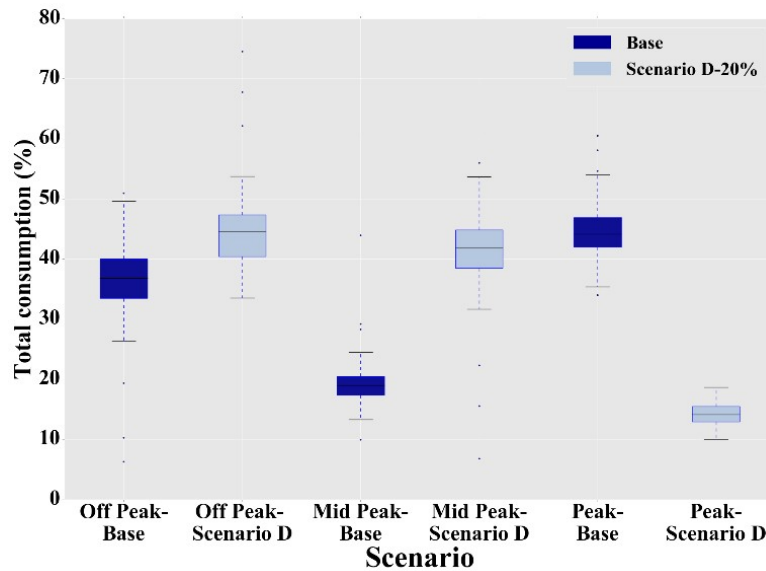


Figure 12: Changes in consumption under different scenarios during different time periods

510 wholesale prices in those hours increase due to increased solar penetration.

511 Figure 13 shows the percentage of consumption in off-peak, mid-peak and on-peak period for
 512 base case and scenario D (i.e. a 20% PV penetration). As seen in the figure, electricity

513 consumption during the peak hours in scenario D is significantly lower than for base case. This
 514 leads to decrease in electricity bills and hence substantial savings for residential consumers in
 515 scenario D when compared with the base case.

516 For the CPP rate, bill savings are similar to that for the TOU rate, except that there are fewer
 517 consumers who have an increase in their electricity bill (figure 14). This can be attributed to the
 518 CPP design methodology. As the rates for off-peak, mid-peak and on-peak remain same
 519 throughout the year, the increased critical peak rate during critical peak period leads to a rate

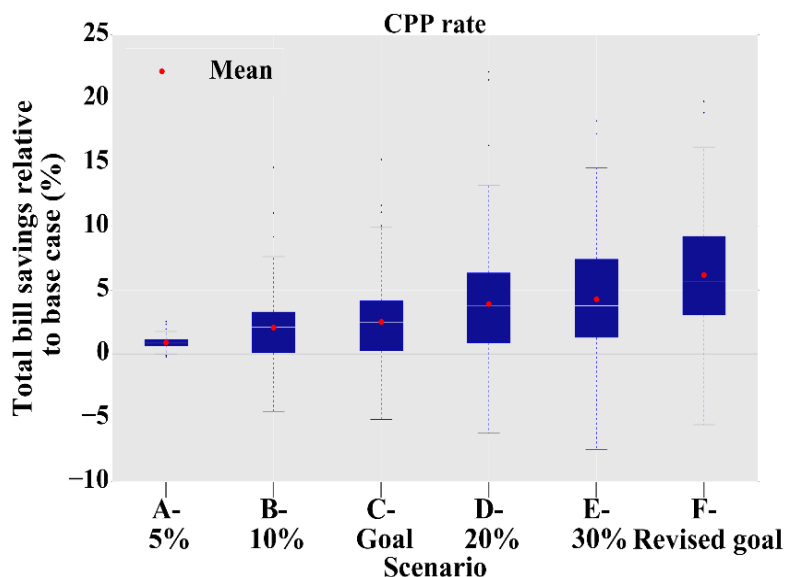


Figure 13: Savings in CPP

520 reduction in the other period, to ensure that the total revenue requirement remains the same.
 521 Hence, except for the critical peak hours, the average rate remains less than TOU rate, hence
 522 increased savings. The critical peak days were designed based on wholesale electricity prices, so
 523 some of the consumers in our sample may have lower electricity consumption during the critical
 524 peak periods. This would lead to increased bill savings for more consumers for the CPP rate than
 525 for the TOU rate. Also, the range of savings is increased in CPP mechanism as compared to
 526 TOU rate.

527 From the above analysis of bill savings, it is found that, flat rate and RTP provides savings for all
 528 the consumers included in this study. In case of RTP, none of the consumers observe increase in
 529 their bills, which implies that the wholesale prices and hourly consumption of a consumer are

530 consistent with each other. In some cases, due to variations in time periods in TOU and CPP, a
531 small minority of consumers have increased bills and erosion of bill savings.

532 **4. Conclusion**

533 We found that increased solar penetration levels in the state of Karnataka, in India, would have
534 significant impacts on wholesale price profiles, which in turn have impacts on retail rates and
535 residential consumer electricity bills. Given the confluence of increasing prices of coal in India,
536 the push for environmentally friendly alternatives, decreasing solar prices, and ambitious
537 government solar targets, high levels of solar in the electricity mix in the coming years in India is
538 highly probable. Though others are studying the impacts of high solar levels on utilities,
539 generators, and electricity markets, this study has focused on what this means for residential end-
540 users, for a variety of solar penetration levels and retail rates. Our results indicate that higher
541 levels of solar benefit most residential electricity consumers under most rates and scenarios, but
542 time variant rates would prove to be most beneficial. The effect of retail rates on consumer bills
543 is of critical importance for policy makers while designing incentive mechanisms to promote
544 renewables. Renewables have a prominent role in reducing carbon emissions, but require
545 incentives for their growth. Hence, designing retail rates judiciously is of high importance for
546 meeting INDC goals. Our study has found that dynamic mechanisms produce unintended
547 impacts on consumer savings, wherein most of the consumers are better off.

548 The development of AMI would open up avenues for alternative retail rate mechanisms for
549 consumers which would increase the reliability of power systems in a sustainable manner. This
550 analysis indicates that the dynamics of retail rates will change with increased AMI deployment
551 and PV penetration. The research carried out also has implications for electric utilities and
552 electricity regulators as they ponder changes in electricity rate structures in India.

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