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Distributed Records in the Rohingya Refugee Diaspora: Arweave and the R-Archive

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#### **Authors**

Sheik, Saqib Gilliland, Anne J. Kothe, Philipp et al.

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# Distributed Records in the Rohingya Refugee Diaspora: Arweave and the R-Archive

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#### Introduction

This article discusses the motivation for, and development of the pilot phase of the blockweave-based Rohingya Archive (hereafter the R-Archive). The R-Archive is a post-custodial digital archive, which means that it does not have a physical counterpart and only digital copies of physical records are maintained within it (Caswell, 2020, p.26; Shein and Lapworth, 2016). The article first provides some background regarding the Rohingya people and the historical and current abuses and bureaucratic violence that they have experienced in Arakan (now called Rakhine State) in Burma (called Myanmar by its current government), in southeast Asia. Detailing the impetus behind the R-Archive's creation, the article then outlines the blockweave technologies on which it is built, and how they work to reduce the environmental impact of intensive computation that is characteristic of blockchain applications. It also discusses the design and implementation of the R-Archive pilot and the archival and trust challenges that surfaced in the process. It considers the socio-technical and juridical issues that arise at this archival intervention at the intersection of rights, records, technologies, jurisdictions, economics and politics, and concludes with a reflection on the entire endeavour, its next steps, and its potential to serve as a model for similar grassroots archival activism by oppressed, marginalized and diasporic communities.

The Systematic Oppression of the Rohingya People in Burma Through Bureaucratic Violence and Cultural Destruction

The Rohingya people are an Indo-Aryan ethnic group who have historically resided in Rakhine, or Arakan as it is locally known. A predominantly Muslim population with a largely clan-based social structure, the Rohingya have faced a long history of state persecution that, it has been argued in recent years, meets the criteria for genocide (UN, 2018). Although the early leaders of independent Burma frequently used the term "Rohingya" in official records and procedures to signal the inclusion of the Rohingya in the Burmese nation, the current government refuses this categorization and instead classifies the Rohingya people as "Bengalis" and has forced them to be recorded as such, for example, in the 2014 national census. Such "weaponization" (Carbone, Gilliland and Montenegro, 2020) by the state of the census and other forms of official records against the Rohingya people is part of a longer history of using what anthropologists term "bureaucratic violence" (Eldridge and Reinke, 2018; Graeber, 2015; Gupta, 2012) as a key mechanism for denying the historical citizenship of Rohingya people in Burma and suppressing their identity as a community.

Rakhine existed as an independent kingdom for centuries until 1784 when it was conquered by the Burmese Konbaung Dynasty. In 1823 it came under British colonial occupation. Following the independence of Burma in 1948, tensions between nationalistic elements within the Burmese government and society and the

Rohingya people became evident, although the Rohingya still enjoyed full citizenship status and a level of civic participation. Beginning in the 1970s, a series of military operations by the Tatmadaw regime in Rakhine State resulted in the first exodus of Rohingya refugees from their homeland, and the Rohingya were no longer issued National Registration Certificates as citizens. With the passage of the 1982 Citizenship Law in Burma, the Rohingya people were excluded from the 135 staterecognized "indigenous races", and were effectively stripped of citizenship, along with concomitant political and civil rights (Human Rights Watch, 2000). The determination of whether or not ethnic groups were considered to be full citizens was determined on a discretionary basis by the Council of State, a quasi-legislative constitutional authority of Burma. The absence of the Rohingya in this listing effectively conceded the narrative that they are the descendants of foreign Bengalis labourers who were brought to the state of Rakhine during British colonial rule. This legislative measure accelerated the exclusionary process leading to the current stateless limbo in which the Rohingya exist today (Garcia, 2019). A "stateless person" is someone who is not classified as a national by any state under its law. While many stateless individuals are considered refugees, one does not have to be a migrant or to have crossed international borders to be considered stateless (UNHCR, 1954). The juridical status of citizenship allows for access to state-issued identification records such as identity cards and passports, which can subsequently facilitate access to a range of educational, financial and healthcare services in one's own or other states. Furthermore, institutional protections and the ability to exercise

certain basic rights are dependent upon active membership within a nation, or recognition by a wider political community of one's citizenship, but such membership or recognition is only available to those who have these kinds of records (O'Carroll, 2022; Gilliland and Carbone, 2020; Arendt, 1951). In recent decades and culminating with a particularly large-scale military campaign in 2017, successive waves of Rohingya people left their homeland due to fear of persecution by the Burmese forces. They now reside as a stateless diaspora of approximately 3.5 million people, many of whom are living in refugee camps, often under dire conditions, in multiple countries including India, Pakistan, Bangladesh, Malaysia, Thailand, Indonesia and Saudi Arabia and often have limited or no access to services in their host countries primarily due to documentation issues (Natalie, 2019).

The Rohingya have also suffered extensive cultural destruction and lost heritage. They face a significant threat of cultural erosion both inside and outside Burma. As legal and genocide scholar Melanie O'Brien notes, "In Myanmar, the Rohingya are denied the ability to preserve their culture, notably through prohibitions on education, religious practice, and the commonplace social and communal traditions of their society" (2020, p.51). In diaspora, the Rohingya must adopt the linguistic and other practices of their host societies in order to assimilate and survive. Cultural preservation, then, can also be a form of resistance to ongoing pressures and repression that threaten to erase Rohingya culture at home and abroad. The targeting and destruction of cultural practices and traditions associated with a group have also been recognized as a form of genocidal activity (Bilsky and Klagsbrun,

2018; Novic, 2016). Philosopher Claudia Card has argued that "Genocide not only intentionally strips individuals of the ability to participate in social relationships, activities, and traditions, it aims to destroy the possibility of those particular kinds of relationships, activities, and traditions for others in the future" (2010, p. 265).

While the genocidal campaign against the Rohingya by the military junta in Burma has been reported extensively (US Department of State, 2018; Lowenstein, 2015), focus has understandably been put on the ongoing human rights abuses and dispossession of land by those in power through physical rather than bureaucratic violence or what scholars in archival studies have argued should be rights in records for refugees and others who have experienced this kind of abuse (Carbone et al., 2022; Gilliland and Carbone, 2020). In accordance with their double-sided nature, records (official and in other less formal kinds of documentation) and recordkeeping (administrative, community, family and individual) play central roles not just in the eradication of the Rohingya people within current Myanmar, as already discussed, but also in the ability of the Rohingya to seek information about separated, lost and deceased family members, maintain family and community traditions and knowledge, (re)claim citizenship and property, actualize civil and human rights, and document human rights abuses. Official records in the states where Rohingya people are located may be withheld, physically inaccessible or inaccurate. Those held by the people themselves, such as identity documents, copies of land deeds, and personal papers that provide evidence of their previous lives in Burma and that have survived their displacement and current life conditions are fragmented, dispersed and

endangered in a documentary diaspora that parallels that of the people to whom they relate. Moreover, and escalating during the Covid-19 pandemic, social media and other digital communications of Rohingya people that contain additional documentary traces of their lives, community and homeland have been repeatedly subject to hacking attacks and disinformation campaigns, including by state actors (Beech, 2021).

# Impetus behind the R-Archive and Use of Blockweave Technology

Muhammad Noor, a Rohingya himself, founded the grassroots organization, the Rohingya Project, in 2017. The Rohingya Project employs current and emerging technologies in a number of different areas to connect the Rohingya diaspora and protect the rights and interests of Rohingya people. Its goals include to create a digital ecosystem to uplift and empower stateless Rohingya in diaspora both economically and socially; to achieve a number of UN Sustainable Development Goals related to poverty eradication, social marginalisation and sustainability within the Rohingya community; to come up with a strong Proof of Concept for community empowerment that can be shared with other stateless and marginalised people; and to encourage Rohingya diaspora self-organisation and collaboration (Rohingya Project, n.d.).

A key technology strategy is to create blockchain-based social and financial inclusion services catering to the stateless Rohingya diaspora, including the creation of digital

identities to allow the Rohingya to be able to transition from the informal economy into the mainstream financial system (Prasse-Freeman, 2020). One initiative is the development of a tokenized voucher reward system for volunteer work by refugees. Recognizing the pressing present and potential future documentary and cultural heritage needs and concerns of this global diaspora, another is to develop the R-Archive.

Because of the factors outlined above, there is a heightened awareness of the need for a digital infrastructure that supports secure creation, transmission, preservation and accessing of digital copies of all forms of documentation generated or held by the Rohingya community. The R-Archive is a community-driven effort to identify and preserve, under as secure and trusted conditions as possible, digital copies of documents that are of juridical, cultural and personal value to the Rohingya people and also of significance as a store of primary source documentary evidence that might be used by international legal institutions in investigating genocide taking place in Burma and by academic researchers studying the history of Burma. Its development is being undertaken in collaboration with technology partners Datarella and the Rights in Records in Displacement and Diasporas Network (RDDNN). RDDNN is a worldwide community of scholars, information and cultural professionals, educators, artists and activists, and those who have experiences of displacement, migration and diaspora. It is engaged in an array of multidisciplinary projects that include archival platform development and records systems design, and community and network building (RDDNN, 2022).

As already introduced, such kinds of documentation can support individual claims for historical citizenship, property ownership, academic and professional qualifications, and more. With official records, issuing authorities retain and control one copy, but individuals or records subjects may hold another copy. These second copies are what the R-Archive is relying upon to build a preponderance of documentary evidence that could support Rohingya communities' claims of substantial and continual historical presence in the state now known as Myanmar, to provide proof of human rights abuses and genocide, and to challenge the veracity or absence of the copies of records still held by the state that might have been altered or eliminated. However, finding such large numbers of surviving documents is a major challenge in itself. Forced displacement that results in a community diaspora is often used by hostile governments as a way to eliminate an unwanted population and to prevent it from remaining culturally robust, as well as to prevent community reorganising and returning. Removing, destroying and/or discrediting any documentary evidence that members of that population might produce in order to return, claim rights or seek reparations is also part of ensuring that those who have been displaced can never return or claim any kind of political power or social capital. Forced displacement also makes it difficult and often unsafe to carry physical records, which is why the use of social media and mobile phones has become so prevalent among certain displaced populations as a way to store, transport and access documentation. In the case of the Rohingya, however, very few can afford or even use such technologies and within the camps, even having a mobile phone can be enough to get one killed.

Hence the R-Archive is focused at this point on the collection and digitization of copies of physical documents. The R-Archive is thus also an important addition to other notable efforts in the diasporic community that have attempted to employ the tools of technology for cultural preservation. These include the introduction of the Rohingya script into Unicode and the implementation of Rohingya-led online news channels (Aventurn, 2018).

In stance and procedure, the R-Archive centres the autonomy of Rohingya individuals, families and communities with regard to the selection and digitization of records, the construction of narratives in metadata, accessibility and the delimitation of access permissions. Seeking to counter the power of the current Myanmar military regime and its stakeholders and their intent to assert their own particular narrative of events of the past decade (Aung, 2019), it is intended that the documents to be preserved in the R-Archive will provide evidence of the reality of extensive and historical civic participation and cultural connections of the Rohingya people in the affairs of Burma prior to and after the takeover of the military regime in the 1980s. As these records accumulate within the archive, collectively they will also highlight the suffering of the Rohingya people before the removal of their citizenship as well as in their subsequent statelessness. The types of records to be stored range from those of a personal nature (such as family photographs and letters) to those that connect to civic and bureaucratic functions of the Burmese state. Examples of the latter include family listings, school registration documents, birth records, land and property deeds, civic service certificates, and most critically identity documents, such as old passports and national identity cards. Of particular note, Rohingya who lived in Burma from 1951 onwards may still possess their old green or pink national registration cards. Following the 1982 Burma Citizenship Law, these were replaced with temporary white cards that were a first step in rendering the Rohingya population stateless and also created a barrier to repatriation within Burma for those who were working or refugees outside the state (Potter, 2019; Holzl, 2018). In many cases, these cards are the last remaining records that Rohingya refugees possess that evidence their former residence in their homeland in Rakhine, although many such refugees possess no form of documentary proof of their identity at all.

# Developing the R-Archive Pilot

Beginning in January 2021, the Rohingya Project began work on a pilot for the Rohingya Archive. The goal of this pilot was to collect and store examples of a range of documents that demonstrate different aspects of Rohingya culture and links to their homeland as well as those that record formal relationships between members of the Rohingya community now in diaspora and the Burmese state (e.g., acknowledgments of citizenship). The pilot was intended to demonstrate the viability of using a Blockchain-inspired decentralised archival system combined with a community-driven approach to data collection, and then to evaluate the results for potential to scale. The pilot focused on countries hosting significant Rohingya populations outside of the main conflict zone in Burma, specifically Bangladesh

(estimated Rohingya population 1.1 million), Saudi Arabia (estimated population 300,000) and Malaysia (estimated population 100,000).

The first phase of the pilot involved Rohingya Project team leaders consulting with RRDDN researchers on the development of a specific methodology for data collection in order for the archive and its contents to meet, as far as possible, under the conditions in which the Rohingya community are living, necessary trust and archival standards that have been established through various archival research projects and activist initiatives such as InterPARES (n.d.) and Witness (n.d.), as well as relevant juridical instruments (Gilliland and Carbone, 2020) Beyond identifying documents to be digitised and then entering the digital copies onto the blockchain, it was also essential to create metadata that captured as much information as possible about the provenance of the documents and their significance to the individuals and families to whom they pertained or who had them in their possession. A template was designed to capture relevant metadata with the idea that it would be completed in English for each document by Rohingya Project field officers who would be doing the digitization on the ground, and then both would be uploaded onto the blockchain. This metadata serves both to capture stories associated with the documents, and to enhance the evidentiary value of the documents being copied. As will be discussed later, the research and development team was concerned that the more steps and people that were involved in the processes of creating the copy and uploading it, the less trusted those processes and the digitised documents might be when subsequently introduced as evidence into juridical processes. Due to the conditions

in the locations were this work was being carried out, where security and infrastructure as well as living conditions meant it was essential to work fast during moments when there was access to light and internet, where there were personal safety concerns for those contributing documents and for the field officers, and where the likelihood of re-finding the person who had the physical document in their possession to gather follow-up metadata was highly unlikely, it was decided that metadata collection would also include audio or video recordings of the stories told by contributors – to the extent that they were comfortable in being recorded. A protocol for all the necessary steps were then delineated in a field manual guide that was to be shared with field officers during their training for data collection.

The next phase was initial technological development, which involved educating the developers of the digital archive on the Rohingya use case in order to create a set of specifications that could be adopted within certain resource limitations. Attention was put on the user journey (in this case the users were considered to be field officers) for the uploading of data and associated metadata and necessary parameters for privacy and access of stored documents. This phase coincided with the recruitment and capacity-building of the field officers who would be responsible during the pilot development for outreach to members of the Rohingya community willing to allow copies of documents in their possession to be digitised and uploaded into the archive. The archive is not designed to have any physical counterpart – the development team believe, in line with other post-custodial community-based archives (Caswell, 2021), that it is very important for both legal and affective reasons

that community members are able to retain the original copies of the documents themselves, to the extent that they have the ability to do so. For the ease of outreach and discretion, field officers were selected who were Rohingya themselves and residing in the target diaspora communities themselves (specifically, in Mecca, Saudi Arabia; Cox's Bazaar, Bangladesh and Kuala Lumpur, Malaysia). A deliberate decision was made early on to not do outreach to Rohingya populations residing in Burma given its status as an active conflict zone.

Field officers limited their outreach to their surrounding community networks and were instructed not to openly publicise the R-Archive pilot or reach out yet to broader sections of the community. This strategy was adopted to address the sensitivities and safety concerns involved in collection of private documents and recording of testimonials, and to prevent any potential spread of misinformation regarding the efforts of the Rohingya Project while not adding to the stresses experienced by the communities in the wake of anti-immigrant crackdowns by host governments since the onset of the Covid-19 pandemic. Through an initial survey, a small set of documents was identified by the field officers for the purposes of the pilot, although physically meeting with document holders to verify and scan their documents as well as conduct live testimonials was further complicated due to the prevailing pandemic and associated economic lockdowns. Since the project is being administered by the Rohingya Project, the Rohingya field officers were trained to administer and record a

formal informed consent process as part of the document collection process. In total, 42 documents were collected, scanned and stored, along with 25 video and audio testimonials.

In parallel with this work on the ground, the project team continued to develop the technical solution, initially working with an open source blockchain solution that had been designed to support international real estate transactions. However, as cryptocurrency spiked in value, working with blockchain moved financially out of reach of the Rohingya Project and instead a variant on blockchain technology, Blockweave, was selected for the R-Archive. Blockweave is supported by the Arweave and is an open, permissionless, decentralised storage network that has an accessible and sustainable economic model that is more hospitable to not-for-profit and low budget implementations.

#### The Application of Blockweave and Arweave Technology in the R-Archive

The R-Archive is composed of two main components, the R-Archive web app, and Arweave, to which it is connected. The R-Archive web app serves as the user interface, which allows for the indexing, encryption, uploading, retrieving and decrypting of Rohingya documents from Arweave's Blockweave. The Blockweave is an innovative, blockchain-like data structure that offers decentralised, immutable and affordable data storage. The Arweave storage technology stack and R-Archive client

application are used in concert to achieve a technical solution that allows for the following R-Archive and document properties:

- Tamper-proof. once a document and metadata are uploaded, they cannot be manipulated.
- Secure audit trail. updates of metadata are recorded along with the unique uploader identifier, the public address derived from the private key.
- Censorship resistant: uploaded encrypted documents cannot be deleted by a single authority.
- Always available: documents stored on a decentralized storage don't face the risk of server downtime.
- Privacy-preserving: only an encrypted version of a document is stored on-chain.

This section first touches on how blockchain technologies such as those enabling Bitcoin or Ethereum provide decentralised and immutable storage, as well as why they fail at offering affordable storage, thus creating a paradox for archival applications; while decentralised/non-custodial and immutable storage can potentially offer important benefits for archival purposes in terms of securing archived content and increasing trust in both its reliability and its stewardship (Lemieux, 2019; 2017), high costs for storing large data files and environmental concerns regarding heat generated by computationally-intensive mining can make them prohibitively expensive and environmentally inappropriate for archival and

preservation applications. The section then lays out the components of Arweave's technology stack that enable all three previously mentioned characteristics of the R-Archive: decentralisation, immutability, and affordable storage of its content.

Arweave's Blockweave data structure, transaction process, state update function (SPoRA consensus mechanism) and AR token economy and perpetual storage pricing mechanism are described. The final part of this section provides an overview of the R-Archive web app, illustrating how new files are uploaded, as well as the encryption method that is used to keep documents private, AR-Token Economy and perpetual storage pricing.

# Blockchain technologies

Non-custodial/decentralised storage is achieved by implementing crypto-economic incentive schemes, which allow an open network of computers, called nodes, to reach agreement over the state of the network without relying on a centralised authority. These incentive schemes leverage digital tokens to create games in which the dominant strategy for each node is to be half honest. Since these networks are open, everyone can supply hardware to the network, running the blockchain client, in order to earn rewards in the form of digital tokens such as BTC or ETH (Bitcoin or Etherium). The data stored on these blockchains is described as "non-custodial/decentralised" since it is stored simultaneously on multiple nodes belonging to various entities and no single entity has sole custody over it.

Immutable storage is achieved by archiving through a data structure made up of blockchains. New data is submitted in the form of cryptographically signed transactions. These transactions are verified by full nodes – also called miners – and organised into sealed blocks. Blockchain networks use state update functions or consensus mechanisms to agree on which block should be added to the chain. Each block is linked chronologically to its previous block using cryptographic hash functions. This results in an immutable data structure, since even the slightest change in the data of the previous block would result in a completely different hash value and would break the whole chain.

Every full node of traditional blockchains, such as Ethereum and Bitcoin, is required to store the entire history of blocks (Ethereum, 2022.; Bitcoin, n.d.). On the one hand, this provides a very strong degree of security for data saved on the chain – a feature that is very attractive for archives needing to ensure and be able to reassure others that their contents can be trusted. On the other hand, replicating each data point over each full node on the chain results in very high costs for data storage, which can be prohibitive for storing larger files such as documents, images or videos.

#### Arweave's Blockweave

By contrast, Arweave's blockchain-like data structure, the Blockweave, allows nodes to store only an arbitrary part of the total data set. As the term "weave" indicates, the Blockweave does not have a simple chronological chain data structure. Each block

in the Blockweave is linked to two blocks, its previous block and a Recall Block – a randomly but deterministic selected block in the history of the weave (Williams *et al.*, n.d.). By eradicating the constraint that each data point of the entire blockchain needs to be replicated over each full node, costs for storage are drastically reduced, allowing for more affordable storage.

Similar to traditional blockchains, immutable storage is enabled by Arweave's block data structure, adding verifiable signed transactions into cryptographically sealed and linked blocks. Non-custodial/decentralised storage is archived by Arweave's token economy, which leverages the AR token to incentives individual nodes worldwide to provide storage to the network.

Arweave Transactions and State Update Function

To append data to the Blockweave, a client, in this case the R-Archive web app, creates a transaction. This transaction can contain any type of data, for example, a PDF, PGN or MP4 audio-video file. Furthermore, it contains a digital signature of data elements created with the private key of the message sender. Signing the data makes it impossible to manipulate any bit of the data element without breaking the signature - thus making the data element within the transaction immutable. Each transaction contains the wallet address of the transaction sender by means of which transactions can always be traced back to their origin. Additionally, it contains the transaction ID and metadata tags that can be used to identify the transaction in the

Blockweave, as well as a transaction fee in AR to compensate the storage providers for the network.

Once the transaction is created, it is sent to a node in the Arweave network that validates the transaction and scans it against its content policy. A node's content policy allows for the rejection of certain types of data that might not comply with the rules in the jurisdiction in which the node operates (Williams et al., n.d.). Nodes try to bundle verified transactions into blocks to append them to the Blockweave for which activity they will be rewarded with AR tokens. Here Arweave's state update function. Succinct Proofs of Random Access (SPORA), comes into play. SPORA is an energy-efficient adaptation of Bitcoin's Proof of Work consensus mechanism, which incentivizes nodes to replicate Blockweave data on their local storage and provide fast access to it. In order to mine a new block, nodes must find a hash value, which satisfies the current difficulty of the network. This hash value is derived from two elements. First, a randomly created input parameter, called nonce. Second, the hash of a data chunk that nodes need to have in their local storage and containing a deterministic calculated recall byte from the candidate block (Williams and Berman, n.d.). The more data from the total weave that a node has accessible in its local storage, the likelier it is to find a new block. This mechanism incentivizes data redundancy, since storing of rare data sets of the Blockweave provides nodes a competitive advantage in the mining process. By repeatedly adding different nonces, miners are trying to find the hash satisfying the current difficulty. Once a valid block is found, it is distributed within the network.

# AR Token Economy

For finding new blocks, nodes are rewarded with the native token of Arweave – AR. Arweave's token economy holds three potential income streams that reward nodes for adding valid blocks: inflation rewards, instant transaction rewards, and compensations from the endowment vault. At the genesis block, 55,000,000 AR were created. An additional 11,000,000 AR in inflation rewards are gradually released at a decreasing rate dependent on the block height. In addition to inflation rewards, miners earn instant transaction rewards, which are a part of the transaction fee included by the transaction sender. Instant transaction rewards, however, only make a small percentage of the total transaction fee paid. The majority of fees goes into the endowment vault. The third income stream comes from the endowment vault. Miners are only compensated with funds from the endowment vault if the instant rewards plus the inflation rewards are not enough to compensate for the estimated cost of storing blocks. Therefore, the endowment vault mechanism is aligned with the perpetual storing cost model of Arweave.

#### Pricing of Permanent Storage

Arweave estimates the price of permanent storage by taking today's price for storing 1 GB for 1h on the cheapest HDD (hard disk drive) available and estimating a perpetual rate of decay. Storage costs have been decreasing by roughly 30% per

year the last 50 years. Arweave anticipates a very conservative 0.5% decrease in storage costs (Arweave, n.d.). Therefore, the price of a transaction equals the size of the transaction times the estimated cost of storing perpetually. Transactions, however, are not priced in US dollars but in AR, whose price is volatile in relation to the US dollar. The current Arweave software release (2.5) relies on a dynamic difficulty-based price estimation. Thus, the amount of AR that needs to be paid to miners for including transactions in the Blockweave depends on the current difficulty of the network. Difficulty is based on the hash power of the network and adjusted roughly every 50 blocks (Arweave Team, 2021). The more miners who join the network, the higher the hash power. The higher the hash power, the higher the purchasing power of AR needs to be in order for miners to afford the cost of storing. This is why the pricing for permanent storage is not based on USD, which might lose value over the next decade, but rather it is derived from the purchasing power of AR for hardware and its maintenance (e.g., electricity and labour), as represented by the hash power of the network.

#### The R-Archive Web App

Between September 2021 and January 2022, Datarella GmbH developed the

Minimum Viable Product (MVP) of the R-Archive client application. The React Native
web app allows the Rohingya project team to index and preserve collected
documents on the Blockweave. Core features of the Rohingya Archive are the

encryption/decryption and upload/download of documents and their related metadata files.

The process starts with user authentication using a private key file. After uploading the private key file, the R-Archive client downloads, decrypts and displays decrypted metadata documents of documents that were uploaded using the same key file. The upload of documents takes place in two separate transactions – a data transaction, which contains the selected document file, and a metadata transaction, which contains a JSON file describing key attributes of the document. The metadata transaction is linked via the data transaction's transaction ID. By separating the uploading process into two transactions, metadata can be updated by simply appending a new metadata transaction. Due to the nature of the Blockweave, an audit trail of metadata transactions is automatically created. Both transactions are encrypted over the private key using AES256-GCM authenticated encryption. This ensures that the actual document, which might hold sensitive or private information, is never uploaded to the Blockweave. Without the private key, the data packages stored on-chain are unreadable.

# Archival and Evidentiary Considerations and Concerns

Operating at the intersection of a humanitarian imperative, cultural preservation, emergent technology and inter-jurisdictional legal considerations and needs, the R-Archive has surfaced a number of archival and evidentiary considerations and

challenges from the perspective of archives and recordkeeping. These can be divided into four overlapping areas: multiple facets of trust, evidentiary requirements, privacy and safety concerns, and costs and the sustainability imperative.

The concept of trust has a particular and much-debated history in archival thought (MacNeil, 2000), one that is grounded in notions of institutional authority, accountability and transparency that presuppose a records-creating institution that is both well-functioning (with appropriate checks and balances built into its recordmaking and -keeping) and benign (acting in good faith and in the interests of an undifferentiated populace), and a trusted records preservation institution (usually an archive) that either takes custody over inactive but still valuable records, or stewards them within a post-custodial paradigm. The records-creating institution is expected to produce and manage records that are reliable and usable by its constituents, and the records preservation institution is supposed to apply appropriate practices to ensure that the records in its care are authentic – that is, that they remain unaltered from when they were accessioned or ingested into the archive, or, in the case of digitallyborn records, that the archive has the capacity to generate an authentic copy of a digital original (InterPARES.org, n.d.; InterPARESTrust.org, n.d.). The archive usually cannot, therefore, guarantee that the records it is preserving unchanged from when they were accessioned or otherwise came under archival control are reliable, unless it has been able to advise or audit records creators regarding the creation and maintenance of reliable records. It should, however, be able to vouch for the authenticity of any records that it itself produces in response to a query or need. It

would then be up to any person or body that introduces that archived record into a legal or bureaucratic proceeding to substantiate the degree to which its evidentiary capacity could be trusted.

The R-Archive functions in a similar vein, ingesting copies of records that in their form as well as through their accompanying metadata attest to the degree to which they may be viewed as reliable. The storage of encrypted digital copies of those records using Blockweave and the sequential nature of the blockchain-based approach that makes any alterations due to hacking or technical malfunctions as well as attempted privacy intrusions immediately apparent offers a strong guarantee of authenticity.

Nevertheless, there are important procedural and community issues that also must be addressed with regard to trust at the R-Archive that move beyond what can be addressed through the informed consent process that is in place. Firstly, the Rohingya people have to trust those who are collecting and archiving copies of their records. This immediately raises two key questions: Can the archive and its procedures demonstrate trustworthiness to its expected contributors and beneficiaries? Although founded and largely operated by Rohingya people, what (re)assurances can be offered to a population whose previous engagements with official records and recordkeeping systems may have been characterised by bureaucratic violence? Sustained relationship-building and outreach within Rohingya community locations to promote the R-Archive is more likely to be possible where

Rohingva people are settled in other countries, but for those in refugee camps, it is much more challenging and is aggravated by the ongoing disinformation campaigns and other forms of state-sponsored digital disruption to which the Rohingya people are regularly subjected. Thus differentiating the R-Archive from a complex and hostile digital information landscape is a significant challenge. Explaining the disembodied nature of a distributed digital archive, what it seeks to achieve, and how it will be secured is not easy under optimal conditions and even harder in a community where there people have suffered under recordkeeping regimes and may not trust authority. Similarly with the process of asking people to come forward, often in front of other community members in a crowded camp, with whatever precious documents they might have in their possession and give them to someone else to digitise while their own stories about the documents are being recorded, requires a high degree of trust. At the same time, it is ethically imperative to try to ensure that those who might potentially contribute documents are as informed as possible, feel no coercion to contribute and suffer no adverse consequences for having done so. Although the R-Archive tries to collect provenance information and personal stories about the records being copied, in reality it is very difficult, in the moment, to verify such metadata. Moreover, field officers working with the pilot implementation process quickly found that it was impossible to complete all the required metadata fields in the midst of the digitization interaction. There are multiple reasons for this. Records that were presented to them not only might be in a condition that made them very difficult to read, but also could be written in one or more of any number of

languages, including English, Burmese, Rohingya and the languages of the location in which displaced Rohingya communities are now located. Although the field officers have tried for the purposes of the pilot to locate and become more familiar with the record types that they are most likely to encounter, reading and extracting metadata from damaged records or other types of documentation may require much more careful study or even an expert. Names of individuals and of places may also vary according to the language and cultural or bureaucratic practices of those who created or filled out the record. Procedurally, the metadata collection template requires that key fields taken from the documents are translated into English – a design decision made after some discussion as the best current option for supporting future global access by community members in diaspora and scholars who may no longer, or may not speak, the languages of the documents. It was also felt that this would best support linkage and compilation among documents within the R-Archive and with Rohingya documentation external to it. The metadata collection template also takes time to complete thoroughly – time the field officers found they did not have when they were working with the individuals to bring forward the original documents.

To address this, the team decided to reduce the amount of the metadata template that needs to be completed by the field officers and leave it for a dedicated metadata person to later examine and translate the digitised document, listen to the recorded testimonial, and then complete the required metadata before uploading it to the Blockweave. This two-step process unfortunately however, while it supports the R-

Archive's cultural preservation function by providing as much information as possible about the documents being included as well as the stories associated with them, potentially diminishes its evidentiary function. In addition to the challenges that might already be anticipated as to the reliability of the original documents, their chain of custody since creation, their physical condition, and the procedures used during the digitization and uploading of the copies to Blockweave, the inclusion of more steps. time and people into the digitization and uploading process might be viewed in legal settings as adding more points at which the evidentiariness of the document could have been compromised (Witness.org, n.d.). One potential strategy to counter this that the team has discussed would be to have both a lawyer and a trusted Rohingya elder present during the process of interviewing the document holder and then digitising the document. These legal and community authorities could then provide written attestations as to the reliability of the document and the digitization process. It is clear that conditions in some of the refugee camps would make such a strategy very difficult to implement, but it might be viable in other Rohingya contexts where the Rohingya have more stable living conditions and perhaps a community centre might be available to use for the document and metadata acquisition processes.

Beyond the community-oriented focus of trust-building, questions of trust in records by governments in the various locations where there are Rohingya communities and by international agencies and economic entities are also pressing. Archival theorisations of trust and trustworthiness have not adequately contemplated the circumstances routinely faced by displaced persons in which hostile governments -

at home and abroad - and under-resourced aid agencies lack the capacity. knowledge or desire to consider records produced by those who have been displaced in good faith. The benchmarks proposed for authentic and reliable records generally assume a neutral, fair reception by those inspecting the records, which is not a given in the circumstances in which Rohingya people's records are likely to be presented. This situation is further compounded by the variety of juridical contexts within which these records might be operationalised as proof: each country, state or agency will have its own pre-requisites for what constitutes 1) a valid form of documentary evidence and 2) an acceptable digital surrogate of such evidence. With limitless possible requirements for evidentiality, the R-Archive must attempt to anticipate the future possible uses of the records being digitised, and balance those against the amount of technological, documentary and testamentary assurances that can realistically be afforded by the system, procedures and resources of the archive. Rich metadata and recorded attestations from community leaders contribute to a preponderance of evidence that may nevertheless always be open to question. In the end, however, it may be that, as was the case with the archives developed at the Hague by the International Criminal Tribunals for Rwanda and the former Yugoslavia, it is the volume of evidence accumulated within a trustable archive rather than the reliability of individual documents that best supports Rohingya claims to citizenship and property rights or claims of human rights abuses and genocide. If so, then the trustworthiness of the Blockweave application as well as accelerated

efforts to digitise and upload as many records as possible have to be the priorities for the continuing development of the R-Archive.

Questions about trust are also exacerbated by some of the technological features of the R-Archive, and the team continues to investigate mechanisms for addressing them. One of the great benefits of using a Blockweave solution is that the content can be added, and accessed, from anywhere in the world. This feature supports the R-Archive's intended function as a community archive and cultural and scholarly resource. However, regardless of the technology being used, and similar to the issues already discussed regarding procedures for creating metadata and uploading content onto the Blockweave, an archive that is widely accessible is less likely to be trusted in juridical proceedings than one where only Rohingya lawyers can access it. Questions also arise about how or the extent to which a distributed and immutable archiving technological structure where content cannot be eliminated and cannot easily be compartmentalised can meet regulatory privacy requirements as well as aspirations to the right to be forgotten?

An overarching concern is that the hardware, internet access and technical knowledge needed to participate in such an initiative can not only be prohibitive in cost, but quite simply unavailable in certain refugee contexts. Blockweave addresses some of these barriers and the dangers of highly volatile crypto developments, as has been delineated above, but does it go far enough? Sustainability and permanence are a perpetual concern for archives and central to their mission.

Blockweave's economic model is based upon long-term projections of costs, but will the technology stay around or be migratable to new technologies that may emerge? Will quantum computing have the capacity to crack the encryption and rupture the security of the R-Archive? And who, for a community-led and operated archive, should be the archivists who steward the R-Archive into the long-term future and champion its evidentiary capacities?

Conclusion: Reflecting on the Future Development and Potential of the R-Archive

As this article has laid out, parallel to the physical violence that has been directed by Myanmar against the Rohingya people is a campaign of documentary force — including misnaming the Rohingya in the census and the replacement of national registration cards with temporary identity cards — that supports Rohingya extrusion from the state through their erasure in the state's archive and reclassification in the state's recordkeeping systems. While the genocide continues, the worldwide Rohingya diaspora, and community-led and operated initiatives such as the R-Archive work to resist the documentary erasure of Rohingya personhood, citizenship, rights and culture and the potential loss of personal records held by refugees by building a base of documentary evidence that could be used in prosecutions, redress actions and community heritage preservation.

The R-Archive blockchain-inspired design is technologically novel. While blockchain's affordances of decentralisation and authentication continue to see this

technological approach extended into new record-making and keeping applications. its environmental footprint and financial sustainability are increasingly questioned. Inspired by blockchain's characteristics of decentralisation and immutability, Arweave's Blockweave data structure addresses these concerns by offering secure data storage at lower cost and lower energy use by means of the data structure, transaction process, state update function, token economy and perpetual storage pricing mechanism described above. As the R-Archive research and development team further tests this approach against the realities of Rohingya documentary needs and economic concerns, it will continue to give keen consideration to the financial and environmental implications of Blockweave as well as its potential to serve as a model for archival and recordkeeping applications by other communities that have experienced oppression, dispossession and disempowerment by means of bureaucratic violence, and inability to preserve their own physical and digital records securely and without incurring risk to their personal safety. The research team has been contacted by a number of other interested communities and initiatives, particularly those who are involved in trying to build archives and memory projects for different displaced, diasporic and at-risk communities that are facing similar constraints and challenges. In this respect, it is our hope that not only the Blockweave technology being employed offers a potential model, but also the community trust development and metadata gathering protocols that are being developed for the R-Archive.

The parallels between the distributed nature of the community and the distributed technology it is marshalling underscore that such an archive can and indeed ethically should be community-based and participatory in nature not just in terms of the accumulation of a collection, but also in terms of its infrastructure (Woodward, 2016; Gilliland and McKemmish, 2015). The research team is investigating how to push this participatory ethos even further by examining the potential of Rohingya people in diaspora owning and operating the computing power that makes the R-Archive possible. This might potentially even lead to the development of a financial model that would compensate Rohingya blockweave miners and thereby directly contribute to economically sustaining and advancing a community where dispossession and financial precarity have been characteristic since targeting by the state began. Again, this is an aspect that shows great promise for other communities facing financial precarity.

While these prospects are compelling, the R-Archive development and testing highlights many ways in which the archival problems surfaced are tricky complexes of technical, legal, social and affective factors; and that technology affordances alone cannot solve informational or recordkeeping challenges. The procedures that have been refined through the R-Archive pilot for the capture of digital surrogates place the person and community at the centre of the relationships between records, rights, legal systems and the archive in ways that can challenge more traditional archival thinking and practices, and it is expected that procedures yet to be developed for accessing the future archive will do the same. The next phase planned by the

Rohingya Project will be to scale up the current archival operations to a wider reach by mobilising key partners within the Rohingya community. The research and development team will also further refine the digital archiving process to allow for easier categorization of documents and filtering tools to be introduced. The results of the pilot are being shared with invited experts in archival studies, international law and international development sectors for feedback on how to improve the procedural and technical aspects to meet archival and legal requirements and ensure that processes are implementable under field conditions. In this regard, privacy and personal safety, information security, and rights to withdraw materials from the archive are all important considerations, as well as challenges around trust, evidentiality and sovereignty that have been raised in this article.

To conclude, a complex set of interconnecting considerations are raised by this use of emerging technologies in service to a vulnerable and diasporic community, and hostile governments and volatile cryptocurrencies are both threats to the distributed post-custodial R-Archive. However the strength of the community bonds that form the archive and are articulated in its records speak to the possibility of perdurance for a global Rohingya archive, and working through the challenges surfaced by its development offers the possibility to serve as a model that might be adaptable for other grassroots archival activist projects initiated by oppressed, marginalized and diasporic communities.

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